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INDEX

TO THE

REPORTS OF THE NATIONAL PRISON ASSOCIATION,

1870, 1873, 1874, 1883–1904.

COMPILED BY MARY V. TITUS,

WITH INTRODUCTION BY EUGENE SMITH.

INTERNATIONAL PRISON COMMISSION

SAMUEL J. BARROWS,

COMMISSIONER FOR THE UNITED STATES.

FEBRUARY 12, 1906.—Referred to the Committee on Printing and ordered to be printed.

WASHINGTON:

GOVERNMENT PRINTING OFFICE.

1906.

LETTERS OF TRANSMITTAL.

DEPARTMENT OF STATE,
Washington, February 9, 1906.

SIR: I have the honor to inclose a copy of a letter from Mr. Samuel J. Barrows, commissioner for the United States on the International Prison Commission, requesting that an index to the reports of the National Prison Association for the years 1870, 1873, 1874, and from 1883 to 1904, be published by Congress as one of the reports for the International Prison Commission.

I have the honor to be, sir, your obedient servant,

ROBERT BACON,
Acting Secretary.

Hon. CHARLES W. FAIRBANKS,
Vice-President of the United States.

INTERNATIONAL PRISON COMMISSION,
New York City, February 7, 1906.

SIR: I have the honor to present herewith an index to the reports of the National Prison Association for the years 1870, 1873, 1874, and from 1883 to 1904, inclusive. The proceedings of this Association for the last thirty years include contributions to penology of great importance, and the publication of this index will greatly help to make them accessible in this country and in foreign lands.

Mr. Eugene Smith, for many years associated with the National Prison Association, a member of its executive committee and president of the Prison Association of New York, has prepared an introduction, giving a brief review of the progress made in penology in the last generation.

I have the honor to request that this index may be transmitted to Congress for publication as one of the reports for the International Prison Commission.

I have the honor to be, sir, your obedient servant,

SAMUEL J. BARROWS,
Commissioner for the United States on the International Prison Commission.

Hon. ELIHU ROOT,
Secretary of State, Washington, D. C.

201500

INTRODUCTION.

The National Prison Association was founded in the year 1870. At that time there were several local prison associations in existence within the United States, notably one in Philadelphia, established in the latter part of the seventeenth century, and the Prison Association of New York, created in 1846. These associations labored and did effective service for the improvement of prisons, each exerting its activities within the State to which it belonged.

But throughout the United States at large every prison was an isolated institution, administered according to the judgment or caprice of the individual who for the time being was its official head. There were no organized means of intercommunication, no principle of co-ordination, no channel for the interchange of experience between prison managers. In order to secure the practical diffusion and adoption of correct methods of prison management there existed crying need for some instrumentality that should bring these prison managers together for consultation and cooperation.

To the late Dr. E. C. Wines belongs the honor of perceiving this need and taking effective measures to meet it. Doctor Wines then held the office of corresponding secretary of the Prison Association of New York. He was deeply versed in the whole science of penology, and the later years of his life were strenuously devoted to the study of that science and to the advancement of prison reform. It is doubtless not too much to assert that there was no contemporary of his who had so extensive a knowledge of the prison systems of the world. It was apparent to his mind that the first step toward disseminating among the wardens of the prisons scattered all over the country a knowledge of what penological science had acomplished, the first step toward introducing into the prisons approved methods of administration and toward the adoption of a scientific prison system, was the establishment of a medium of intercommunication. The wardens and officers of prisons and public officials charged with responsibility for the management of prisons were the men whose interest needed to be awakened and whose cooperation alone could effect practical results. Doctor Wines sent out invitations to all parts of the country to attend a meeting to be held at Cincinnati in the month of October, 1870. The responses to this call indicated a wide and sympathetic interest in

the enterprise. The meeting was largely attended, 24 States of the Union being represented, and the National Prison Association was there organized with an enrolled membership of over 200.

In the following year the association was incorporated by act of the legislature of the State of New York. The charter contains the following comprehensive statement of the objects of the association:

1. The amelioration of the laws in relation to public offenses and offenders and the modes of procedure by which such laws are enforced.
2. The improvement of the penal, correctional and reformatory institutions throughout the country, and the government, management, and discipline thereof, including the appointment of boards of control and of other officers.
3. The care of, and providing suitable and remunerative employment for, discharged prisoners and especially such as may or shall have given evidence of a reformation of life.

The association thus formed has certainly more than realized the hopes of its founders. Its meetings at first were held at irregular intervals, but since the year 1882 they have been held annually and with continually increasing interest and influence.

The membership is made up of two quite distinct classes. The first, which is by far the more numerous and important, comprises wardens and other public officials whose duties relate to the management and inspection of prisons. Those of this official class who seek membership in the association are the picked men of their order, men of wide intelligence, with minds receptive toward progressive ideas, and of large experience in dealing with prison problems. The other class is made up of judges, college professors, writers, professional men, men of affairs, who are not (like the first class) brought into personal contact with prisons, but are students of criminology and deeply interested in all reformatory measures, such as, for instance (omitting reference to persons now living), Ex-President Rutherford B. Hayes, Charles Dudley Warner, Dean Francis Wayland, and Dr. Charlton T. Lewis. This membership presents the happiest possible combination of the practical and the theoretical. Any tendency of the latter element toward impracticable or visionary conclusions is promptly checked by the practical knowledge of the former, while the prison officials are mentally stimulated and their zeal is incited by the philosophical suggestions of their associates.

At the annual meetings of the association the sessions last six days, thus giving time for ample discussion and interchange of thought. At these sessions the problems pertaining to crime and its treatment have been exhaustively discussed; and opinions, which were at first of the widest diversity, have gradually crystallized by the force of argument and the test of experience into substantial consensus regarding fundamental principles.

During the years that have elapsed since the formation of the National Prison Association very important and radical changes have

taken place affecting the whole science of penology. Retributive punishment was at first largely accepted as the end and aim of imprisonment. That theory is now discredited and utterly repudiated. Public protection, and not retributive punishment, is now universally received as the only legitimate motive and aim of imprisonment. Public protection can be effectively and permanently secured by reforming the convict. From these basal principles has been evolved the indeterminate sentence for crime, the essential element of which is that no convict should be released until he is so fitted for freedom that his release imports no danger to the public. When the National Prison Association was founded this form of sentence was nothing more than a doctrinaire theory, little known and not in actual operation anywhere in the world. At the present time the indeterminate sentence in modified forms, which embody its essential principle, has been incorporated into the statute law of not less than fourteen States of the Union. It is regarded by many as the most important advance ever made in criminal jurisprudence and as the most potent aid yet devised in the contest against crime.

The indeterminate sentence involves, as its indispensable concomitant, a reformatory system of prison discipline. During the last thirty-five years constant efforts and experiments have been made toward the development of reformatory methods of treatment. These efforts have been stimulated by the discussions and interchange of experience at the sessions of the National Prison Association. Such a measure of success has been attained that it can now be confidently asserted that the adoption in prisons of certain instrumentalities and modes of treatment, which have been tested by actual experiment, will produce a certain percentage of reformative result. In other words, a reformatory system is being developed on lines that are strictly scientific. The wonderful progress that has been made in this direction within the past generation was rendered possible only by the cooperation and united effort which were fostered by the National Prison Association.

During the same period of thirty-five years many new features have been introduced into criminal jurisprudence. Reference is made especially to the institution of probation officers and of children's courts, which have had a most salutary effect in reducing the volume of crime. The absolute necessity of industrial labor in prison, the value of education, both intellectual and moral, the importance of training schools, the utility of physical treatment to cure physical defects, the extension of the reformatory system of discipline into all prisons, the elevation of character required in all wardens and prison officials, the abolition of all partisan and political influences in the administration of prisons, the renovation or extinction of the county

jails—these are a few of the rudiments of prison science that have now obtained universal acceptance.

No summary of what has been accomplished by the National Prison Association should fail to refer to its close connection with the International Prison Congress which also owed its existence to the indefatigable energy of Doctor Wines. This congress, which holds its meetings every five years, aims to effect among the civilized nations of the world what the National Prison Association aims to bring about in our own country, namely, through the interchange of thought and experience to secure cooperation in the development and adoption of a sound prison science. Both associations, the national and the international, have produced marked results in the diffusion of knowledge and in the practical improvement of prison systems.

This brief review justifies the statement that the progress made within the past generation has accomplished changes so profound and radical that they have developed a really new science of penology. The growth and final acceptance of these new features can be traced in the history of the National Prison Association. In the annual record of the proceedings of this association—in its papers and its debates—can be studied the gradual evolution of this new science of penology. The annual volumes containing this record thus present an invaluable thesaurus of knowledge and of experience touching nearly every phase of criminology. No other publication in this country contains so valuable and exhaustive a mass of material bearing upon crime and the treatment of crime and of criminals. But this treasure has heretofore been buried in some 25 octavo volumes, without any adequate index. The present publication is a detailed index covering all these volumes, the contents of which are thus for the first time systemized and made available to the world.

EUGENE SMITH.

NEW YORK, *February 7, 1906.*

COMPILER'S PREFACE.

This index covers the reports of the National Prison Association for 1870, 1873, 1874, and 1883–1904, inclusive; also the reports of three conferences of prison officials, held in New York in 1883 and 1884 and in Chicago in 1884. The reports of the New York conferences are included in the National Prison Association report for 1883, and are distinguished from it merely by the paging, the volume reference being "'83" for all three reports. The report of the Chicago conference has separate paging and is referred to as "'84 (Chic.)," to distinguish it from the regular National Prison Association report for 1884.

The report for 1898 contains the proceedings of the regular congress at Indianapolis in 1898, and also those of the adjourned meeting at New Orleans in January, 1899. As the paging is continuous, both are referred to as "'98."

Titles inclosed in quotation marks refer to papers or addresses, as distinguished from impromptu and informal remarks. The quoted titles are literally transcribed, being rarely even abbreviated. Titles not in quotation marks merely represent the gist of the subject-matter according to the best understanding of the compiler.

The abbreviation "fp." signifies "frontispiece."

MARY V. TITUS.

INDEX

TO THE

REPORTS OF THE NATIONAL PRISON ASSOCIATION.

[Black faced figures indicate year of publication; plain faced figures indicate pages.]

A LA CARTE MEALS AT ELMIRA REFORMATORY ..... **'99**, 267
ABBOTT, REV. LYMAN, "Christianity and the criminal" (sermon at Saratoga) **'84**, 9
ABERDEEN (SCOTLAND), SUPPRESSION OF JUVENILE VAGRANCY IN ..... **'70**, 36
ACCIDENTAL CRIMINALS ..... **'88**, 129
ADAMS, ALVAH, Colorado State Prison ..... **'83**, 67, 192
ADDERLEY, C. B.:
  Juvenile delinquents ..... **'88**, 290
  Saltby (England) Reformatory ..... **'88**, 287
ADMINISTRATION:
  Baker, T. B. Ll., "Centralization of prisons" ..... **'85**, 382
  Brinkerhoff, R.—
    Centralization in Europe ..... **'95**, 34
    Nonpartisan administration ..... **'96**, 19
  Brockway, Z. R., in his "Ideal of a true prison system for a State" ... **'70**, 56
  Centralization of authority ..... **'70**, 547, 566
  Cincinnati congress, circular letter issued by ..... **'70**, 633
  Discussion (Chicago conference) ..... **'84** (**Chic.**), 35–46
  Felton, C. E., "Prison management" ..... **'96**, 59
  Garvin, Albert, "Executive changes" (in his committee report) ..... **'04**, 12
  Haddox, C. E., "Personnel of prison management" ..... **'03**, 85
  Henderson, C. R.—
    Committee report ..... **'03**, 135–154
    Effective State organization ..... **'02**, 26
  Hickox, Rev. G. H., "The prison and its work" ..... **'94**, 81
  Kinne, L. G., "Methods of improving the management of prisons" ... **'02**, 255
  Patterson, J. H., "Prison management" ..... **'88**, 298
  Political influence. *See that heading.*
  Remelin, C., Prison guardians ..... **'70**, 459
  St. Petersburg prisons, officers of ..... **'98**, 477
  Scott, J. F., "Civil service in prisons" ..... **'00**, 89
  Smith, Eugene, Centralized administration ..... **'85**, 248
  State control. *See that heading.* [*See also* Officers.]
"ADVANCE IN PENOLOGY" (A. T. Hert) ..... **'99**, 64
AGNEW, REV. JOHN R., Letter of regret ..... **'70**, 582
AHMEDABAD (INDIA) LUNATIC ASYLUM ..... **'73**, 353
AINSWORTH, FRANK B., "Dr. Wichern's paradox," etc ..... **'70**, 322

ALABAMA:
Discharged and paroled prisoners ..... '02, 299
Drunkenness, laws relating to ..... '00, 292
Homicides ..... '01, 27
Penal system—
Convict schools, etc ..... '89, 182, 184
Cunningham, R. M., "Convict system of Alabama in its relation to health and disease" ..... '89, 108
Hill, T. J., "Experience in mining coal with convicts" ..... '97, 388
Lee, W. D.—
"Lease system of Alabama" ..... '90, 104
Plan for working convicts ..... '90, 121
Tutwiler, Miss J. S., "Prison schools in Alabama" ..... '89, 215
Penitentiary—
Dawson, R. H., Lease system, penitentiary, etc ..... '88, 82, 85
N. P. A. secretary's report ..... '74, 273
"ALASKA AS A POSSIBLE PENAL COLONY," (Charles Nordhoff) ..... '87, 270
ALBANY CO. (N. Y.) PENITENTIARY ..... '74, 406
ALBERT, REV. J. H.:
Address (Denver) ..... '95, 52
"Barriers against crime" ..... '95, 126
Chaplains—
Misapprehension of ministerial work ..... '91, 217
Qualities of the coming chaplain ..... '94, 117
Ethical and religious nature of man ..... '95, 276
Prison newspapers ..... '95, 160
Sentimentalism in prison reform ..... '95, 216
ALBREE, GEORGE:
Allegheny Co. (Pa.) Workhouse ..... '74, 82
Sympathy for prisoners ..... '73, 462
ALCATRAZ ISLAND (CAL.) MILITARY PRISON ..... '91, 123, 124
ALEXANDER, AUGUSTUS W.:
Education for prisoners ..... '70, 473
Forfeiture of rights by criminals ..... '70, 493
"Free labor theory of prison discipline" ..... '74, 217
Indemnification for wrongful imprisonment ..... '70, 520, 521
Institutional life, evils of ..... '74, 109
Labor of able-bodied convicts ..... '70, 494
Moral dynamics ..... '70, 506
Music in prisons ..... '70, 476
Parental responsibility ..... '70, 495
Social science, study of; resolution ..... '70, 524, 525
ALEXANDER, MISS MARGARET A., Probation work in Pennsylvania ..... '03, 194
ALGER, RUSSELL A., Address of welcome (Detroit) ..... '85, 157
ALLEGHENY CO. (PA.) WORKHOUSE:
Cordier, Henry, Financial and disciplinary success ..... '74, 81
Disciplinary methods ..... '02, 222–225
Hill, William, Class of inmates, management, etc ..... '98, 404
N. P. A. secretary's report ..... '74, 412
Warner, Henry—
Financial condition, etc ..... '85, 281
Punishments ..... '84 (Chic.), 143
White, G. R., Earnings of convicts ..... '73, 464

ALLEN, JOSEPH A.:
Incorrigible criminals ..... '84, 113
Punishments in Massachusetts Reform School ..... '84, 116–118
ALLEN, R. L.:
Graded system in prisons ..... '96, 104
Labor—
Contract and State account systems ..... '95, 77
"State account system" ..... '95, 62
ALLEN, W. H., Expense of probation officers ..... '02, 164
ALLINSON, SAMUEL:
Discharged prisoners: Report of standing committee ..... '73, 336
Memorial resolutions ..... '83, 182
ALLISON, HENRY E.:
Bibliography of papers and monographs ..... '04, 332
Insanity—
"Defective inmates of penal institutions" ..... '04, 292
Insane criminals ..... '00, 261–267
"Insanity in penal institutions and its relation to principles of penology" ..... '03, 336
"Provision for the criminal insane" ..... '98, 327
Obituary notice ..... '04, 329
Portrait ..... '04, 329
Prison dietaries: Committee report ..... '01, 168
ALMQUIST, G. F., "Present state of the prison question in Sweden" ..... '74, 488
ALTGELD, JOHN P., "Unnecessary imprisonment" ..... '85, 408
AMERICAN BAR ASSOCIATION'S REPORT ON PAROLE AND INDETERMINATE SENTENCE ..... '98, 181, 188
AMES, REV. MARCUS:
"Desirableness of an increased number of juvenile reformatories" ..... '70, 337
Industrial training in girls' reformatories ..... '70, 444, 445
Irish prison system ..... '70, 476
Massachusetts law for saving children from crime ..... '73, 473
Preventive and reformatory measures ..... '74, 113
AMIGH, MRS. OPHELIA L., Probation system, girls' reformatories, etc ..... '04, 140
AMSTERDAM (HOLLAND) HOUSE OF CORRECTION ..... '91, 150
AMUSEMENTS AS CAUSES OF CRIME ..... '87, 62
ANARCHY:
Result of labor troubles ..... '97, 128
Scott, J. F., Necessity for repressive action ..... '01, 29
Wallace, W. H., Punishment of anarchists ..... '00, 11
ANDAMAN ISLANDS SYSTEM FOR LONG-SENTENCED PRISONERS ..... '73, 353
ANDERSON, HENRY J., "Susceptibility of criminals to reformatory agencies" '73, 359
ANDREWS, E. B., Ethical training ..... '97, 27
ANGLIN, T. W., United States and Canadian prison management ..... '90, 213
ANSADO, A. R., Note of regret ..... '70, 573
ANTHONY, BROTHER, Ways of reforming boys ..... '85, 380
ANTHROPOLOGY. *See* Criminology.
ANTHROPOMETRY. *See* Bertillon system; Criminology.
ANTRIM Co. (Ireland) JAIL ..... '91, 82
APPEAL IN CRIMINAL CASES: OPINION OF JUSTICE BREWER ..... '96, 175
APPEL, J. S.:
Closing remarks (St. Paul) ..... '94, 341
Conditional pardon ..... '95, 111
D'Arcambal, Mrs. A. L., work of ..... '95, 249
Discharged prisoners ..... '94, 271

ARCHIBALD, WALTER P.:
Discharged prisoners ..... '04, 228
Obedience to authority ..... '03, 170
"Prison Gate" work in Canada ..... '03, 299; '04, 217
ARCHITECTURE OF PRISONS. *See* Construction.
ARIZONA:
Discharged and paroled prisoners ..... '02, 299
Territorial prison ..... '02, 202–209
ARKANSAS:
Discharged and paroled prisoners ..... '02, 299
Drunkenness, laws relating to ..... '00, 293
Penal system—
Carroll, J. C., Lease system, penitentiary, etc ..... '89, 247
Penitentiary, disciplinary methods of ..... '02, 204, 209
ARMINGOL Y CORNET, PEDRO, "Prisons and prison dicipline in Spain" ..... '74, 520
ARMSTRONG, MRS. M. F., "Prison reform in Virginia" ..... '89, 147
ARMY PRISONS. *See* Military prisons.
ARNEY, CHARLES E., Abandonment of fee system in Idaho ..... '01, 79
"AROUSING THE PUBLIC," (C. H. Reeve) ..... '89, 150
ARRESTS:
Altgeld, J. P., in his "Unnecessary imprisonment" ..... '85, 413
Felton, C. E., Unnecessary arrests ..... '86, 205
McClaughry, R. W., Unnecessary arrests ..... '86, 204
McGarigle, W. J., "The policeman and the criminal" ..... '86, 198
ART EDUCATION IN PRISONS ..... '84, 93
ASHBRIDGE, SAMUEL H., Address of welcome (Philadelphia) ..... '02, 13
ASSOCIATION OF PRISON PHYSICIANS. *See* Physicians' Association.
ATAVISM ..... '95, 267
ATHENS, EDUCATION OF PRISONERS IN ..... '94, 221
ATHERTON, B. F., "Centralization necessary to prison reform" ..... '91, 270
ATLANTA (GA.) PRISON CONGRESS (1886):
Addresses of welcome—
Hillyer, Mayor ..... '86, 18
McDaniel, H. D ..... '86, 16
Closing remarks—
Barbour, L. L ..... '86, 320
Brinkerhoff, R ..... '86, 314
Bullock, R. B ..... '86, 322
Cassidy, M. J ..... '86, 319
Goodwin, J. B ..... '86, 324
Hawthorne, Rev. J. B ..... '86, 325
Hayes, R. B ..... '86, 322
Love, A. H ..... '86, 318
McClaughry, R. W ..... '86, 317
Massie, James ..... '86, 316
Round, W. M. F ..... '86, 319
Wayland, Francis ..... '86, 313, 317
Wines, Rev. F. H ..... '86, 319
Opening addresses—
Bullock, R. B ..... '86, 13
Gordon, J. B ..... '86, 29
President's annual address (R. B. Hayes) ..... '86, 24
Resolution of thanks ..... '86, 314
Sermon (Rev. A. G. Haygood) ..... '86, 30
U. S. Penitentiary ..... '03, 82

ATWOOD, FRED, discharged prisoners ..... '94, 256
AUBRY, PAUL, opinion on contagiousness of murder ..... '92, 193
AUBURN PRISON (N. Y.):
Baker, Mr., punishments ..... '02, 85
N. P. A., secretary's report ..... '74, 346
Searls, Rev. W., size of cells, ventilation, etc ..... '83, 66
Shepard, Rev. D. A., dietary ..... '70, 501
AUBURN SYSTEM. *See* Congregate system.
AULL, CHARLES, discharged prisoners ..... '94, 272
AUSTIN (TEX.) PRISON CONGRESS (1897):
Addresses of welcome—
Culberson, C. A ..... '97, 9
Hancock, Lewis ..... '97, 11
Closing remarks—
Brinkerhoff, R ..... '97, 403
Buckner, Rev. R. C ..... '97, 405
Cassidy, M. J ..... ,97, 402
Follett, M. D ..... '97, 402
Milligan, Rev. J. L ..... '97, 404
Tips, Walter ..... '97, 405
Way, John, jr ..... '97, 402
Wines, Rev. F. H ..... '97, 400
President's annual address (R. Brinkerhoff) ..... '97, 12
Resolutions of thanks ..... '97, 398
Sermon (Rev. R. J. Briggs) ..... '97, 273
AUSTRALIA, PENAL SYSTEM OF:
Blair, David, "The prison question in Victoria" ..... '74, 514
Hill, Miss Florence, "Australian prisons" ..... '74, 529
AUSTRIA:
Crime, decrease of ..... '00, 279
Discharged prisoners ..... '74, 75; '95, 230
Penal laws, synopsis of (E. Yvernès) ..... '74, 470
AUXILIARY SOCIETIES, RESOLUTION CONCERNING ..... '89, 289, 306
AVERY, R. A., reform by moral means ..... '70, 464
AYERS, R. W., parole system ..... '91, 197
AYRES, P. W., conclusions reached at International Prison Congress ..... '90, 313

BADEN, PENAL LAWS OF (E. YVERNÈS) ..... '74, 477
BAIL, NATURE OF ..... '97, 252, 254
BAILEY, J. WARREN:
Crime, increase of ..... '96, 198
Discharged prisoners—
Report of standing committee ..... '00, 353
Societies and appropriations in Massachusetts ..... '99, 194; '04, 233
Discipline, theories of ..... '95, 219
BAIRD, REV. JAMES H.:
Detective methods, etc ..... '88, 147
O'Neill bill ..... '88, 66
Religious teaching for the young ..... '92, 103
BAKER, MR., punishments at Auburn prison ..... '02, 85
BAKER, BARWICK. *See* Baker, T. B. Ll.
BAKER, C. H., Albany bureau of criminal identification ..... '01, 72–76; '04, 324
BAKER, CONRAD:
Closing address (Cincinnati) ..... '70, 539
Indemnity for unjust imprisonment ..... '70, 552

BAKER, CONRAD—Continued.
Indeterminate sentence ..... '70, 461
Pardoning, experience in ..... '70, 522
Prison boards ..... '70, 472
Prison labor ..... '70, 451
BAKER, ISAAC V., jr., contract system ..... '83, 150–153
BAKER, T. B. Ll.:
"Centralization of prisons" ..... '85, 382
Indeterminate sentence ..... '85, 386
Parole, suggestions on ..... '97, 188, 190
School for outcast boys ..... '88, 287
"Treatment of discharged prisoners" ..... '74, 191
BALDWIN, ABRAHAM, success in business experiments ..... '97, 357
BALDWIN, ELMER, evidence of criminals, etc ..... '74, 149
BALDWIN, HENRY R., letter of regret ..... '70, 577
BALDWIN, RT. REV. MAURICE S., sermon (Toronto) ..... '87, 57
BALL, M. V., "Tuberculosis in prisons" ..... '94, 242
BALTIMORE, MD.:
City jail—
Construction, etc ..... '73, 396
Efficient management ..... '98, 239
Female House of Refuge ..... '94, 355
Henry Watson Children's Aid Society ..... '73, 398; '92, 218
House of Refuge—
Griffith, G. S., description ..... '73, 397
Lincoln, W. R., methods, etc ..... '70, 490
N. P. A., secretary's report ..... '74, 430
Manual Labor School ..... '73, 397
Prison congress (1873)—
Address of welcome (I. D. Jones) ..... '73, 313
Closing remarks—
Hatch, E. W ..... '73, 481
Seymour, Horatio ..... '73, 483
Talcott, J. M ..... '73, 482
Walker, C. I ..... '73, 482
White, R. K ..... '73, 481
Organization, list of members, etc ..... '73, 318
President's address (Horatio Seymour) ..... '73, 307
Proceedings and discussions ..... '73, 460
Resolutions ..... '73, 483
Response to address of welcome (M. C. Kerr) ..... '73, 314
Votes of thanks ..... '73, 481, 482
Prison congress (1892)—
Addresses of welcome—
Latrobe, F. C ..... '92, 11
Morris, John ..... '92, 7
Poe, J. P ..... '92, 9
Business meetings ..... '92, 283
President's address (R. B. Hayes) ..... '92, 12
Resolutions of thanks ..... '92, 260
Sermon (Rev. W. U. Murkland) ..... '92, 22
St. Mary's Industrial School ..... '73, 397; '94, 355
Society for the Protection of Children from Cruelty and Immorality ..... '92, 222

BANE, M. M.:
Amusements for prisoners ..... '74, 89
Politics and prison reform ..... '74, 83
Practical knowledge as a preventive of crime ..... '74, 115, 611
BANISHMENT AS A PENALTY ..... '98, 395
BARAKAT, MRS. L., Evils of saloons ..... '02, 103
BARBOUR, LEVI L.:
Closing remarks (Atlanta) ..... '86, 320
County jails ..... '85, 289
Covered wagon in arrests ..... '92, 156
Graded prison system ..... '83, 91
BARLOW, B. C., House of Correction at Philadelphia ..... '74, 86
BARNARD, HENRY, Farm School in Connecticut, etc ..... '73, 464
BARNES, REV. C. W., Whittier (Cal.) State School ..... '94, 311
BARNES, REV. J. W. F., Farm for discharged prisoners, etc ..... '99, 195
BARNES, O. M., memorial resolution on ..... '00, 344
BARNEY, MRS. J. K.:
Discharged prisoners, prison work by women, etc ..... '88, 222
Johnson, Mrs. E. C., memorial remarks on ..... '99, 119
Matrons—
Prison and police matrons ..... '86, 301
Remarks ..... '88, 219
Plea for united prayer ..... '99, 144
Power of religion ..... '86, 175
BARR, THOMAS F.:
Army punishments ..... '93, 114
Hayes, R. B., memorial remarks on ..... '93, 47
United States military prisons ..... '85, 270–272
"BARRIERS AGAINST CRIME" (Rev. J. H. Albert) ..... '95, 126
BARROWS, MRS. ISABEL C.:
Federal probation law, need of ..... '97, 212
Jails in Indian Territory ..... '98, 299
BARROWS, SAMUEL J.:
Brockway, Z. R., telegram to ..... '04, 337
Criminal law reform, etc ..... '03, 186
Diet—
American and European dietaries ..... '00, 101
Scientific investigation of food supply ..... '00, 102
Discharged prisoners—
"(The) discharged convict in England and Europe:" report of standing committee ..... '95, 222
French societies ..... '00, 371–372
Need of friends for ex-convicts ..... '88, 229
Fee system in jails ..... '04, 265
Finding out the incorrigible ..... '04, 164
Identification by finger prints ..... '04, 75
Indeterminate sentence ..... '00, 327
Indifference of ministers to prison work ..... '04, 109
International Prison Commission—
Duties of the commissioner ..... '00, 227
List of reports ..... '00, 227
Organization, work, etc ..... '96, 65
Relation to International Prison Congress ..... '96, 165

BARROWS, SAMUEL J.—Continued.
International Prison Congress—
Appointment as N. P. A. delegate to congress of 1900 ..... '99, 318
"International Penitentiary Congress:" paper ..... '00, 223
Resolution on holding congress of 1910 in the U. S ..... '03, 223
Topics for congress of 1905 ..... '02, 139; '04, 271
"Jesus as a penologist" ..... '01, 109
Keeping men out of prison: address (Cleveland) ..... '00, 41
Massachusetts, recent reforms in ..... '94, 163
New York prison labor system ..... '01, 85
Parole for United States prisoners ..... '03, 187
Personal influence in reclaiming criminals ..... '04, 35
Prison journalism ..... '01, 183
"Prisons of Europe" ..... '94, 216
Probation system ..... '03, 200
Resolution of appreciation from N. P. A ..... '00, 378
Response to addresses of welcome (Kansas City) ..... '01, 16
Statistics of crime: report of standing committee ..... '04, 123
BARWICK BAKER. *See* Baker, T. B. Ll.
BATES, R. CHARLES:
"Potent means of discipline" (manual training) ..... '98, 244
Preventive and reformatory work: report of standing committee ..... '99, 254
BATHING:
Brockway, Z. R., Good effects in public schools ..... '01, 217
Fletcher, Horace, Increase of energy through baths ..... '98, 512
Rankin, D. M., Importance to health, etc ..... '95, 290
Wey, H. D., in his "Plea for physical training" ..... '88, 190
BATT, REV. WILLIAM J.:
Address (Cleveland) ..... '00, 50
Chaplains—
"Can the grade of our chaplains' service be raised? and if so, how?" . '96, 140
"(The) chaplain; what is a chaplain?" ..... '91, 199
"(The) coming chaplain" ..... '94, 92
True work of the chaplain ..... '01, 107
Chaplains' Association, addresses before ..... '98, 132; '00, 160; '01, 100; '04, 82
Employment for released prisoners ..... '01, 193
"(A) few prison problems from a chaplain's point of view ..... '95, 135
Foreign prisons, etc ..... '02, 106
Hickox, Rev. G. H., memorial address on ..... '97, 80
Material investigations and spiritual service ..... '95, 277
Meetings of wardens and officers ..... '00, 350
Moral and spiritual training ..... '90, 272
Remarks—
Denver ..... '95, 60
Louisville ..... '03, 108
Tallack, William, brief sketch of ..... '02, 106
BAVARIA, penal laws of (E. Yvernès) ..... '74, 475
BEACOM, M. W., address of welcome (Cleveland) ..... '00, 12
BEASLEY, W. F.:
County jails, etc ..... '85, 285
Education as a cause of crime in negroes ..... '85, 351
Prison discipline: inquiries and remarks ..... '92, 161, 163
BECKER, RT. REV. THOMAS A., Treatment of criminals ..... '86, 167

BEECHER, REV. THOMAS K.:
Abstract of sermon (Pittsburg) ..... '91, 32
Rehabilitation of the family ..... '91, 57
BEITLER, ABRAHAM M., Juvenile court law in Philadelphia ..... '02, 135
BELGIUM:
Crime, increase of ..... '00, 280
Discharged prisoners ..... '74, 75
Ghent, Maison de Force at ..... '91, 151
Louvain, prison of ..... '91, 101
Penal system—
Morel, Jules, "Insanity and solitary confinement" ..... '96, 266
Yvernès, E., Synopsis of penal laws ..... '74, 479
Saint-Gilles, prison of ..... '91, 100
BELLOWS, REV. H. W.:
Conflict between theory and practice ..... '73, 462
Livingston, Edward, work of: resolution ..... '73, 466
N. P. A. executive committee, report of ..... '73, 321
Training of girls in reformatories ..... '73, 464
BELTRANI SCALIA, MARTINO:
"Actual state of the penitentiary question in Italy" ..... '74, 498
"Historical sketch of national and international penitentiary conferences" ..... '70, 267
Letter to Dr. Wines ..... '70, 640
BENEDIKT, MORITZ:
Anatomical basis of crime ..... '88, 182
Brain peculiarities in criminals ..... '88, 239; '90, 288
Grouping of criminals ..... '88, 129
BENGOUGH, MR., work for outcast boys ..... '88, 287
BENNETT, O. J., "Tuberculosis and cellular confinement" ..... '03, 344
BENTHAM, JEREMY:
Employment of prisoners ..... '70, 90
Panopticon ..... '70, 84
Police, definition of ..... '92, 147
Transportation, views on ..... '70, 82
Unjust treatment by British government ..... '70, 86
Work, references to ..... '86, 134; '89, 237
BÉRENGER LAW (France) ..... '02, 74
BERGGREN, A. W., Remarks ..... '90, 78
BERRY, C. H., United States prisons ..... '86, 110
BERTILLON, ALPHONSE:
Letter to Joseph Nicholson ..... '91, 65–69
Use of criminal records in prison management ..... '88, 75
[*See also* Bertillon system.]
BERTILLON PRISON BUREAU (Chicago) ..... '89, 9
BERTILLON SYSTEM:
Anthropometric descriptions ..... '87, 18; '89, 62
Apparatus, illustrations of ..... '89, 66
Certainty of identification ..... '91, 66
Detailed description ..... '88, 77
Discussions—
Boston ..... '88, 78–81
Toronto ..... '87, 18–31, 92–113, 121–125
Felton, C. E., Remarks ..... '87, 93–103; '01, 233

BERTILLON SYSTEM—Continued.
France, trial and results in ..... '89, 57; '91, 65
Introduction in several countries ..... '91, 69
McClaughry, R. W.—
"Interview with Dr. Bertillon" ..... '95, 91
"Registration and identification of criminals" ..... '87, 15
Remarks ..... '87, 15–31, 96–111, 121–125; '88, 78–81, 159; '90, 70
Massie, James, Remarks ..... '91, 133
Measurements of criminals, table ..... '98, 310
Measurements of N. P. A. members ..... '98, 309
New York state bureau of criminal records ..... '01, 72–76; '04, 324
Nicholson, Joseph, Value of system ..... '92, 105
United States, early tests in ..... '91, 69
Wardens' Association—
Adoption of system ..... '87, 109; '89, 8
Resolutions ..... '91, 131, 134
Wolfer, Henry, Address ..... '98, 76
Wright, E. S., Merits and progress of system ..... '92, 114; '97, 29
[*See also* Identification of criminals.]
BEVERIDGE, JOHN L., Address (St. Louis) ..... '74, 19
BIBLIOGRAPHY: catalogue of works on criminal law, penology, and prison discipline ..... '70, 588
BICKNELL, ERNEST P., Parole system ..... '97, 195
BIDDLE, CADWALLADER:
Indeterminate sentence ..... '00, 327
Insane criminals ..... '00, 265
BIGHAM, T. J.:
Pennsylvania—
Indeterminate sentence ..... '70, 461
Preeminence in prison reform ..... '73, 468
Preventive and reformatory institutions ..... '74, 109
Women's work in prisons ..... '70, 480
BILLS, W. H., Insanity, remorse, etc ..... '02, 366
BIRD, JOHN T., "Mental and physical effect of recreation and privileges" .. '02, 360
BIRELY, LEWIS A., Right motives in reformatory work ..... '70, 491
BIRMINGHAM (ENGLAND):
Juvenile delinquents, conferences on ..... '88, 288, 290
Reformatory Institution ..... '88, 287
School for criminal youths ..... '88, 287
BITTINGER, REV. J. B.:
Indemnification for wrongful imprisonment ..... '70, 520
Response to address of welcome (St. Louis) ..... '74, 16
"Responsibility of society for the causes of crime" ..... '70, 278
BLACHE, EDOUARD, remarks on discharged prisoners ..... '95, 233, 235
"BLACK ASSIZES" ..... '98, 120
BLACKMAIL, punishment of (C. E. Felton) ..... '01, 228
BLACKMAR, FRANK W., "The jail as a crime breeder" ..... '01, 248
BLACKSTONE, SIR WILLIAM:
Law of 1778 ..... '00, 18
Police, definition of ..... '92, 147
Punishment, theory of ..... '86, 132
Reformation of criminals ..... '74, 60
BLACKWELLS ISLAND (N. Y.) PENITENTIARY ..... '83, 76
BLAINE, JAMES G., Letter of regret ..... '70, 3

BLAIR, DAVID, "The prison question in Victoria" ..... '74, 514
BLAKE, S. H., Address of welcome (Toronto) ..... '87, 45
BLAKE, WYATT H.:
"Need of separate prisons for tuberculous convicts" ..... '98, 436
Proper nutrition as a factor in reform ..... '98, 464
BLITCH, S. H.:
"Condition of penitentiary affairs in Florida" ..... '04, 284
Farm hospital for tuberculous prisoners ..... '03, 364
Florida state insane asylum and hospital ..... '04, 319
BLUNT, A. P., Labor at Fort Leavenworth military prison ..... '84 (Chic.), 86
"BOARDING OUT OF PAUPER CHILDREN" (Miss J. M. Hill) ..... '70, 394
BOIES, HENRY M.:
Cost of crime, criminality of foreigners, etc ..... '00, 325
Japanese prisons ..... '02, 135
Prevention and cure of crime ..... '02, 133
BONAPARTE, CHARLES J., Three ways of dealing with criminals ..... '92, 81
BONNEVILLE DE MARSANGY:
"Analytical outline of penal and penitentiary reform;" with preliminary letters ..... '74, 463
"Criminal registers considered as a means of knowing the antecedents of persons charged with crime" ..... '70, 232
Quotation from ..... '88, 114
BOOTH, MRS. MAUD BALLINGTON:
Discharged convicts, work for ..... '98, 99; '99, 195–196; '02, 287
Volunteer Prisoners' League ..... '00, 198; '02, 286; '04, 201
BOOTH, SAMUEL, efforts to aid paroled men ..... '87, 196
BOSTON (MASS.):
Asylum and Farm School for Indigent Boys. *See* Thompsons Island Farm School.
Deer Island House of Correction, *see that heading.*
House of Industry ..... '73, 402
House of Reformation ..... '74, 433
House of Refuge ..... '70, 30
Industrial Home ..... '03, 293
John Howard Industrial Home ..... '03, 294; '04, 205
Marcella Street Home for Neglected Children ..... '94, 355
Naval Prison—
Lemley, S. C.—
Character and treatment of inmates ..... '00, 268
Description ..... '98, 206
Diet ..... '00, 111
Police, year's work of ..... '88, 198
Prison congress (1888)—
Addresses of welcome—
Brackett, J. Q. A ..... '88, 10
Capen, Rev. E. H ..... '88, 8
"East wind" resolution ..... '88, 231
Farewell remarks (R. B. Hayes) ..... '88, 219
Opening remarks—
Bullock, R. B ..... '88, 24
Reed, Rev. M. W ..... '88, 26
Russell, E. J ..... '88, 7
Wayland, Francis ..... '88, 25
Wines, Rev. F. H ..... '88, 28

BOSTON (MASS.)—Continued.
Prison congress (1888)—Continued.
President's annual address (R. B. Hayes) ..... '88, 14
Resolutions of thanks ..... '88, 230
Sermon (Rev. Phillips Brooks) ..... '88, 30
Thompsons Island Farm School, *see that heading.*
BOUCHER, N. F.:
"Effects of imprisonment:" president's address, Wardens' Association (Philadelphia) ..... '02, 61
Prison discipline: report of standing committee ..... '99, 246
BOVEE, MARVIN H., Criminality of the governing power ..... '74, 151
BOWLER, JOHN A., appointment as warden of South Dakota penitentiary ..... '00, 74
BOWRING, SIR JOHN:
Letter to Doctor Wines ..... '70, 639
"Proper purpose of prison discipline" ..... '70, 75
BRACE, CHARLES L.:
County institutions, evils of ..... '83, 102
"Economy in preventing crime" ..... '74, 249
Preventive and reformatory work: report of standing committee ..... '74, 95
Work, reference to ..... '92, 78
BRACKETT, J. Q. A., Address of welcome (Boston) ..... '88, 10
BRADFORD, REV. I. H.:
Police supervision after discharge ..... '73, 463
Reformation of juvenile delinquents ..... '73, 481
BRADLEY, REV. WILLIAM:
Agencies for helping released prisoners ..... '74, 90
Reformatory influences in prisons ..... '74, 82
BRADSHAW, REV. C. L.:
Address (Denver) ..... '95, 54
Chaplains—
Ideal of a prison chaplain ..... '94, 111
Responsibility of the chaplain ..... '95, 154
Closing remarks (St. Paul) ..... '94, 342
Criminal law reform ..... '94, 166
Discharged prisoners: report of standing committee ..... '96, 218
Individual responsibility ..... '96, 137
Penology, advances in ..... '95, 276
Political influence ..... '95, 177
Punishment, effect of ..... '94, 214
"BRAIN, CRIME, AND CAPITAL PUNISHMENT" (A. Jacobi) ..... '92, 175
BREAD AND WATER, quantity necessary to health ..... '98, 115
BRECKENRIDGE, S. M., Opening address (St. Louis) ..... '74, 1
BREED, REV. D. P.:
Chaplains, work of ..... '90, 160
Idleness as a cause of crime ..... '91, 56
Publication of convicts' names, etc ..... '90, 270
BRENTON, CAPTAIN, founder of society for helping children ..... '88, 283
BREWER, JUSTICE, opinion on appeal in criminal cases ..... '96, 175
BREWSTER, O., Intelligence of convicts ..... '70, 474
BRIDGES, B. F., "Prison discipline" ..... '97, 324
BRIGGS, REV. R. J., Sermon (Austin) ..... '97, 273

BRINKERHOFF, ROELIFF:
Addresses—
Cleveland ..... '00, 47
Kansas City ..... '01, 55
Atlanta prisons ..... '86, 41
Chaplains, discipline, etc ..... '92, 47
Closing remarks—
Atlanta ..... '86, 314
Austin ..... '97, 403
Milwaukee ..... '96, 366
Nashville ..... '89, 294
New Orleans ..... '98, 513
Pittsburg ..... '91, 258
Quincy ..... '04, 341
St. Paul ..... '94, 343
Toronto ..... '87, 317
Congregate and segregate systems ..... '91, 54
Convict labor ..... '85, 200–203
Crime, increase of ..... '88, 219; '96, 196, '01, 55
Criminal statistics, bureau of ..... '85, 179
Discharged prisoners ..... '95, 246; '97, 231; '01, 192
Hayes, R. B., memorial address on ..... '93, 25
Hickox, Rev. G. H., memorial remarks on ..... '97, 77
Importance of prison reform ..... '97, 321
Indeterminate sentence ..... '98, 180; '99, 176
International Prison Commission, membership of the United States in. '96, 170
Jails—
"County jails" ..... '84, 89
Remarks ..... '83, 103; '92, 118–119; '01, 254
Juvenile reformatories: comparative statement of 48 institutions ..... '94, 351
Kindergartens as preventives of crime ..... '92, 99; '00, 49
Lewis, C. T., and Griffith, G. S., memorial remarks on ..... '04, 335
Meetings of wardens and assistants ..... '00, 343
Ohio—
Jails ..... '85, 330
Parole law ..... '90, 74; '97, 188
Partisan appointments ..... '01, 67
Parole system—
Ohio parole law ..... '90, 74; '97, 188
Probation and parole ..... '03, 171
Remarks ..... '91, 194
Police prevention of crime, etc ..... '88, 217
Politics in prison administration ..... '95, 180
Portrait ..... '96, fp.
Presidency, acceptance of ..... '96, 324
President's annual addresses—
Austin ..... '97, 12
Denver ..... '95, 25
Milwaukee ..... '96, 12
St. Paul ..... '94, 11
Prison newspapers ..... '95, 160
Prison question in the South ..... '02, 278
Prison reform ..... '85, 166

BRINKERHOFF, ROELIFF—Continued.
Prisoners' aid associations ..... '85, 372
Probation and parole ..... '03, 171
Religious aspect of the prison question ..... '89, 43
Responses to addresses of welcome—
Chicago ..... '93, 21
Louisville ..... '03, 13
New Orleans ..... '98, 359
Treatment of criminals ..... '90, 30
United States prisons and prisoners ..... '83, 162; '85, 388; '86, 110; '87, 284; '89, 71; '97, 214
Visits to prisons ..... '96, 335
Wardens' Association, continuance of ..... '92, 108
"What to do with recidivists" ..... '89, 185
BRISTOL (ENGLAND), Kingswood School ..... '88, 287
BRITISH INDIA. *See* India.
BROCKWAY, Z. R.:
Bertillon system ..... '90, 68
Chaplains ..... '90, 154
Closing addresses—
Cincinnati ..... '70, 535; '90, 307
Indianapolis ..... '98, 335
Toronto ..... '87, 310
Connecticut, extreme partisanship in ..... '01, 64
Construction, size, ventilation, etc ..... '83, 65–67
Diet as a means of reformation ..... '96, 104
Discharged prisoners ..... '83 212; '90, 268; '98, 243
Discipline—
Kindness in prison management: resolution ..... '70, 500
Punishments in prisons ..... '85, 273; '92, 252
Remarks ..... '90, 201
Reports of standing committee ..... '73, 331; '88, 122; '90, 189
Earnings of convicts ..... '96, 113
Economic side of the prison question ..... '99, 232
Elmira Reformatory—
Description, answers to questions, etc ..... '95, 307–327
Resignation of superintendency, minute referring to ..... '00, 333
School ..... '83, 200
Fines a license to crime ..... '70, 473
Graded prison system for states ..... '83, 88–91
Heredity of criminals ..... '70, 529
"Ideal of a true prison system for a state" ..... '70, 38
"(The) incorrigible criminal" ..... '84, 105
Indeterminate sentence—
"Indeterminate sentence and conditional liberation" ..... '87, 184
Remarks ..... '83, 47–59; '90, 184; '96, 102; '99, 180
Industrial training ..... '84, 99; '92, 143
Johnson, Mrs. E. C., memorial remarks on ..... '99, 121
Labor—
Convict labor, etc ..... '85, 204–212
Essential principles ..... '88, 134
Legislation ..... '88, 60
National conference, proposition for ..... '88, 63
"Piece-price plan for convict labor:" paper and remarks ..... '83, 61, 145

BROCKWAY, Z. R.—Continued.
Labor—Continued.
Production and instruction, proportion of ..... '99, 275
Systems of labor ..... '84 (Chic.), 87–92
Misdemeanants ..... '87, 213
Moral and religious training—
Religious work in prisons ..... '91, 218
Unsectarian religious teaching ..... '70, 482
N. P. A., telegram of regret from ..... '04, 337
Parole system ..... '90, 67; '91, 192; '98, 312
Penitentiary treatment of prisoners, etc.: address (Denver) ..... '95, 305
Physical renovation as part of reformation ..... '95, 273
Physicians, etc ..... '92, 252
Pilsbury, Amos, reminiscences of ..... '90, 307; '95, 203
Police and prisons, co-operation between ..... '92, 155
Portrait ..... '98, fp.
President's annual address (Indianapolis) ..... '98, 15
"Prevention of crime" ..... '01, 202
Prison clothing ..... '83, 81–83
Reformatories—
Letter on reformatory methods ..... '89, 299
Purpose of reformatories ..... '96, 212
"Reformatory prison discipline" ..... '74, 205
Remarks (Kansas City) ..... '01, 164
Sanborn, F. B.—Mr. Brockway's services to prison reform ..... '98, 73; '99, 62
Size of prisons ..... '83, 65–66
Tobacco ..... '83, 125–130; '96, 100, 101
Transportation an incentive to crime ..... '87, 280
Visits to prisons ..... '96, 337
BROOKER, NORTON W., South Carolina penitentiary, etc ..... '88, 67–73
BROOKS, REV. PHILLIPS, "Our duty to the prisoner" (sermon at Boston) ..... '88, 30
BROWN, GOODWIN, "Interstate extradition" ..... '84, 18
BROWN, REV. T. J., chaplain's work, help given by women, etc ..... '94, 107
BROWNE, T. LL. MURRAY, "Suggestions on the formation of discharged prisoners' aid societies" ..... '74, 185
BRUCE, ELI M., farm for discharged convicts ..... '86, 296
BRUSH, A. A.:
Construction, drainage, etc ..... '86, 52
Contract system ..... '84 (Chic.), 80
Death rate in Georgia state prison ..... '86, 268
Discharged prisoners ..... '83, 207–211; '85, 373; '87, 147
Employing convicts, etc ..... '84 (Chic.), 63–64
Gifts of food to prisoners ..... '86, 73
Graded prison system ..... '83, 92–95
Identification of criminals ..... '87, 98–104
Intercourse between old and young prisoners ..... '86, 161
National Prison Association, tribute to ..... '84 (Chic.), 126
Officers, qualifications of ..... '84 (Chic.), 62
Over-education, dangers of ..... '85, 353
Pardons ..... '84 (Chic.), 162; '84, 48–50
Portrait ..... '94, fp.
Prison clothes ..... '83, 81
"Prison diet" ..... '86, 61
Prison labor ..... '85, 197–22; '86, 235

BRUSH, A. A.—Continued.
Punishments in prisons ..... '84 (Chic.), 130; '84, 101–105
Reading matter for prisoners ..... '84 (Chic.), 163
Recreations, luxuries, etc ..... '83, 198
Sing Sing Prison—
Dietary ..... '86, 63–66
Gifts, rewards, etc ..... '84 (Chic.), 65
Punishments ..... '84 (Chic.), 130–136
School, beginning of ..... '83, 203
Tobacco, etc ..... '83, 127; '87, 142–148
BRUSSELS:
International Prison Congress of 1900—questions in programme ..... '98, 339
Other congresses ..... '70, 270
BRUÜN, F., "Prison discipline in Denmark" ..... '70, 117
BUCHANAN, J. R., Industrial education ..... '74, 116
BUCKNER, REV. R. C.:
Child saving ..... '98, 378
Closing remarks (Austin) ..... '97, 405
Discharged prisoners ..... '88, 153
BUDAPEST (HUNGARY):
Home for discharged prisoners ..... '95, 231
International Prison Congress of 1905—topics to be discussed ..... '02, 139; '04, 271
Jail ..... '94, 222
BULLOCK, RUFUS B.:
Closing remarks (Atlanta) ..... '86, 322
Hayes, R. B., memorial letter on ..... '93, 85
O'Neill bill ..... '88, 59
Opening address (Atlanta) ..... '86, 13
Remarks (Boston) ..... '88, 24
United States prisons ..... '86, 111
BURCHARD, GEORGE W.:
Indefinite sentence ..... '83, 106–113
Wisconsin State Prison ..... '83, 87
BURIAL OF PRISONERS ..... '04, 84
BURKE, EDMUND, eulogy of John Howard ..... '91, 150
BURNHAM INDUSTRIAL FARM ..... '94, 359
BURR, RAYMOND:
Earnings of convicts in Ohio ..... '73, 464
Labor—
Contract system ..... '70, 517–518
Lease and contract systems, difference between ..... '73, 477
Ohio Penitentiary ..... '70, 467
Power of kindness ..... '73, 467
Reformation through religion, etc ..... '73, 462
BUSSINGER, DANIEL W.:
"(The) criminal and the convict" ..... '02, 70
Eastern Penitentiary (Pa.)—
Appointment as warden ..... '00, 74
Organization of orchestra ..... '00, 109
BUTLER, AMOS W.:
Anthropological investigations ..... '00, 376
Closing remarks (Kansas City) ..... '01, 256
Defective inmates of penal institutions ..... '04, 320
Discharged prisoners: report of standing committee ..... '02, 281

BUTLER, AMOS W.—Continued.
Indiana—
Fee system ..... '01, 76–77
Parole system ..... '00, 371
Politics in prison management ..... '01, 67
Work with children ..... '03, 197
Rehabilitation ..... '03, 196
Response to addresses of welcome (Quincy) ..... '04, 13
BUTLER, BENJAMIN F., "Hope the great reformer" ..... '73, 369
BUTLER, REV. FRANKLIN, Vermont penal institutions ..... '73, 451
BUTLER, R. A., Proposed petition to Congress against O'Neill bill ..... '94, 146
BUXTON, T. FOWELL, quotation from ..... '89, 237
BYERS, REV. A. G.:
Chaplains—
Personal experiences ..... '85, 276
Remarks ..... '87, 68
Christianity and prison reform ..... '85, 163
Corporal punishment ..... '86, 166
County jails ..... '83, 104; '84 (Chic.), 117
Discharged convicts ..... '83, 206–213
"District prisons under state control" ..... '70, 219
Fines, injustice of ..... '70, 473
Gifts of food to prisoners ..... '86, 75
Gratitude of prisoners ..... '87, 301
Indeterminate sentence, etc ..... '83, 114; '88, 155
Inebriates ..... '87, 239
Labor—
Contract system ..... '85, 219
Convict labor systems ..... '83, 136
Farm work and trades ..... '70, 468
Moral and pecuniary results ..... '70, 451
Piece price plan ..... '85, 204
Misdemeanants ..... '87, 213, 215
Pardons ..... '84, 46
Parole system—
Indeterminate sentence and parole law ..... '83, 114; '88, 155
Ohio parole system ..... '87, 210–212
Physicians, duties of ..... '86, 84, 86
Prison food ..... '86, 69
Recreation, visits, etc ..... '83, 186
Schools in prisons ..... '74, 82
Size of prisons ..... '84, 123
United States prisons ..... '86, 112
Wife-beaters, punishment for ..... '87, 221
BYERS, JOSEPH P.:
"County jails and municipal prisons" ..... '98, 397
Discharged prisoners ..... '94, 271
Ohio—
Cumulative sentences ..... '98, 407
Fee system ..... '01, 78
Prison newspapers ..... '95, 160

CADE, REV. BAYLUS, "The reform of criminals" ..... '96, 129
CAGE PRISONS ..... '92, 118

CALDWELL, JAMES, "Prison question in New Zealand" ..... '74, 512
CALDWELL, PETER:
"Crime and its remedy" ..... '98, 488
Education not a cure for crime ..... '70, 481
Louisville (Ky.) Industrial School of Reform ..... '96, 214
Prison reports, suggestions for ..... '85, 178
CALHOUN (ALA.) SCHOOL FOR NEGROES (Miss Charlotte Thorn) ..... '98, 465
CALIFORNIA:
Alcatraz Island Military Prison ..... '91, 123, 124
Discharged and paroled prisoners ..... '02, 299
Drunkenness, laws relating to ..... '00, 293
Folsom Prison. *See that heading.*
Habitual criminals law ..... '89, 193
Penal system—
Convict labor laws ..... '00, 67
Woodworth, Rev. James—Report ..... '73, 375
Preston School of Industry ..... '94, 352
Prison Commission ..... '73, 379
San Francisco. *See that heading.*
San Quentin Prison. *See that heading.*
Society for the Friendless ..... '04, 191
Whittier State School. *See that heading.*
CAMPBELL, SIR ALEXANDER, Address of welcome (Toronto) ..... '87, 32
CAMPBELL, JAMES V., Address of welcome (Detroit) ..... '85, 129
CANADA:
Criminal statistics for 1902 ..... '03, 306
Discharged prisoners ..... '89, 282; '96, 248; '03, 299; '04, 217
Extradition. *See that heading.*
Homicides, small number of ..... '01, 27
Montreal—Care for dependent and delinquent children ..... '87, 167
Ontario. *See that heading.*
Penal system—
Gilmour, J. T.—Freedom from political influence ..... '03, 106
Lavell, M., Greeting from Canada ..... '89, 220
McDonald, H. S.—
Prompt enforcement of law ..... '97, 234
Suspensory sentence ..... '97, 236
Moylan, J. G.—
Chaplains' work ..... '86, 180
Food ..... '86, 67
Labor ..... '86, 241
"Prison Gate" movement (W. P. Archibald) ..... '03, 299; '04, 217
Prisoners' Aid Association. *See* Toronto Prisoners' Aid Association.
Toronto. *See that heading.*
CANEVIN, REV. J. F. R.:
Christianity and discharged prisoners ..... '90, 262
Influence of the home ..... '91, 58
Parental neglect ..... '91, 61
CANISIUS, THEODORE, Ohio Reform Farm School ..... '74, 111
CAPEN, REV. E. H., Address of welcome (Boston) ..... '88, 8
CAPITAL PUNISHMENT:
Bowring, Sir John, in his "Proper purpose of prison discipline" ..... '70, 79
Daniel, F. E., Failure to check crime ..... '97, 118
Executions in India ..... '87, 157

CAPITAL PUNISHMENT—Continued.
Failure to prevent atrocious crimes ..... '91, 20
French, J. W., Death penalty unjustifiable ..... '89, 243
Jacobi, Abraham, "Brain, crime, and capital punishment" ..... '92, 175
Life imprisonment, severity of ..... '98, 430
Lydston, G. F., Ineffectiveness and barbarity ..... '96, 357
Merrefield, Joseph, Synopsis of paper ..... '74, 594
New York law abolishing hanging ..... '88, 122
Publicity of executions ..... '88, 150, 154
Vaux, Richard—in his "Inside out" ..... '88, 164
Wines, Rev. F. H.—
Death penalty in certain states ..... '94, 329
Remarks ..... '02, 104
CARD-PLAYING: DISCUSSION (Nashville) ..... '89, 179, 182, 184
CARLISLE, EARL OF, remarks on reformatory treatment ..... '88, 297
CARPENTER, MISS MARY:
Acknowledgment of invitation, etc ..... '70, 574
Juvenile delinquents—
Birmingham (England) conference ..... '88, 288
Kingswood School ..... '88, 287
"Responsibility of parents for the support of their children in reformatories," etc ..... '70, 372
"Suggestions on reformatory schools," etc ..... '74, 157
Letter to Dr. Wines ..... '70, 640
Released prisoners ..... '70, 177
"Suggestions on reformatory schools and prison discipline founded on observations made during a visit to the United States" ..... '74, 157
"Treatment of long-sentenced and life-sentenced prisoners" ..... '73, 348
CARR, DR., plan for treatment of prisoners ..... '97, 98
CARROLL, JOHN C., Arkansas penal system ..... '89, 247
CARTER, A. G. W.:
Closing address (Cincinnati) ..... '70, 536
Contract system ..... '70, 517
Dress of prisoners: resolution ..... '70, 526
Indemnification for wrongful imprisonment ..... '70, 520
Intemperance ..... '70, 509
Reformation of criminals ..... '70, 458
CARTER, GEORGE W.:
Contract system ..... '84 (Chic.), 95
Wisconsin State Prison—
Food, grading, officers, etc ..... '85, 345–350
Grading, discipline, etc ..... '84 (Chic.), 47–50
Punishments ..... '84 (Chic.), 145
CARY, MISS E. F., Methods of training children ..... '91, 57
CASSIDY, MICHAEL J.:
Address (Chicago conference) ..... '84 (Chic.), 27
Canada, annexation of ..... '87, 109
Closing remarks—
Atlanta ..... '86, 319
Austin ..... '97, 402
Construction, ventilation, heating, etc ..... '83, 79–80; '86, 54
Convict labor ..... '83, 26, 174–179; '84 (Chic.), 97–105; '86, 236; '97, 351
Criminal statistics ..... '85, 183
Earnings of convicts ..... '96, 113

CASSIDY, MICHAEL J.—Continued.
Eastern Penitentiary (Pa.)—
Construction, furniture, dress, etc ..... '87, 152
Description ..... '91, 103
Food and service ..... '86, 70
Music ..... '87, 81
Officers, salaries, etc ..... '95, 204
Recreations, decorations, etc ..... '83, 189
Religious and secular instruction ..... '87, 82
Gifts of food to prisoners ..... '86, 73, 76
Grading or herding ..... '83, 98
Hand labor in prisons ..... '97, 352
Hayes, R. B., memorial letter on ..... '93, 84
Hickox, Rev. G. H., memorial remarks on ..... '97, 78
Imprisonment, effect of ..... '96, 106
Indeterminate sentence ..... '88, 139; '95, 208; '98, 198–202
Industrial education ..... '87, 85: '96, 104; '97, 271
Intemperance and crime ..... '83, 23
Juvenile reformatories ..... '87, 181
Memorial minute ..... '01, 263
Memorial resolutions ..... '00, 344
National prisons ..... '86, 110
Newspapers for prisoners ..... '96, 96
Officers, training of ..... '87, 84
Organization of prisons and reformatories ..... '84 (Chic.), 35
Parole system ..... '97, 270
Portrait ..... '97, fp.
President's address (Chicago conference) ..... '84 (Chic.), 33
Prison punishments ..... '95, 279; '97, 138–140
"Prisons of France, Belgium, England, and Ireland" ..... '91, 80
Remarks (Detroit) ..... '85, 259
Separate system—
Belgian and Pennsylvania methods, similarity of ..... '96, 307
Pennsylvania prison methods ..... '95, 113–115, 206; '98, 200–202
Remarks ..... '83, 177–179
Unfairness of congregate imprisonment ..... '87, 153
Tobacco, liquor, etc ..... '83, 124–126; '87, 151; '96, 97
Visitors in prisons ..... '96, 336
Vote of sympathy from N. P. A ..... '99, 246
Wardens, powers and supervision of ..... '87, 129–133
Wardens' Association—
Endorsement ..... '89, 93
Reasons for not joining ..... '87, 105
CASUISTRY CLASS, ELMIRA REFORMATORY ..... '85, 306
CATALOGUE OF PENOLOGICAL LITERATURE ..... '70, 588
CATHOLIC AND PROTESTANT SERVICES IN PRISONS ..... '96, 331, 337–342
CAUSES OF CRIME. *See* Crime, causes of.
CELLULAR IMPRISONMENT. *See* Separate system.
CENTRAL HOWARD ASSOCIATION ..... '01, 190, 275; '04, 183
"CENTRALIZATION NECESSARY TO PRISON REFORM" (B. F. Atherton) ..... '91, 270
CHACE, MRS. ELIZABETH B., Letter of regret ..... '70, 579
CHACE, GEORGE IDE, resolutions in memory of ..... '85, 340
CHADWICK, EDWIN, views on police efficiency ..... '74, 152
CHALMERS, DR., work in Glasgow slums ..... '70, 36

CHAMBERLAIN, S. E.:
Criminal statistics ..... '90, 61
Discharged prisoners in Connecticut ..... '92, 173
Identification of criminals ..... '90, 61
Ignorance of trades among convicts ..... '92, 101
Parole system ..... '90, 61
Prison discipline ..... '90, 205
Report, criticism of ..... '74, 330
Wardens' Association, continuance of ..... '92, 107
CHAMBERLAIN, WILLIAM:
Chaplains, duties of ..... '95, 153
Criminal law reform ..... '96, 203
Discharged prisoners ..... '98, 108; '99, 193
Discipline—
Methods of enforcement ..... '00, 347–349
Report of standing committee ..... '95, 191
Firearms carried by prison guards ..... '95, 217–218
Food question ..... '00, 100
Graded system ..... '96, 103
Imprisonment, effect of ..... '96, 105
Labor—
Contract and piece-price systems ..... '85, 217
Difficulty of keeping prisoners employed ..... '94, 75
State account and contract systems ..... '95, 72, 73
Systems in various states ..... '99, 96
Memorial minute ..... '01, 260
CHANDLER, JOSEPH R.:
Letter of regret ..... '74, 21
"Question of a prison newspaper" ..... '70, 299
CHANNING, REV. W. E., quotation from ..... '70, 23
CHAPLAINS:
Achievements of a chaplain in two years ..... '97, 108
Batt, Rev. W. J.—
"Can the grade of our chaplains' service be raised; and if so, how?" . '96, 140
"(The) chaplain" ..... '91, 199
"(The) coming chaplain" ..... '94, 92
True work of the chaplain ..... '01, 107
Bridges, B. F., Special duties of the chaplain ..... '97, 333
Chaplains' meetings—
Cincinnati ..... '70, 631
Detroit ..... '85, 275
[*See also* Chaplains' Association.]
Charlton, T. J., in his "Similarity of reformatory and prison work" ... '90, 299
Comfort, Rev. J. W., "How can the chaplain best approach his men?" . '98, 136
Discussions—
Atlanta ..... '86, 170–181
Cincinnati ..... '90, 153–163
Cleveland ..... '00, 194–199, 203–206
Denver ..... '95, 147–157
Hartford ..... '99, 142–143
Philadelphia ..... '02, 102–106
Pittsburg ..... '91, 214–221
Quincy ..... '04, 103–110
St. Paul ..... '94, 104–118
Toronto ..... '87, 88–91

CHAPLAINS—Continued.
Drähms, Rev. August, Importance of the chaplain's work ..... '04, 87
German chaplains ..... '96, 149
Gould, Rev. F. A., "Chaplains' work from the pastor's point of view" . '00, 178
Haddox, C. E., Requisite qualifications ..... '03, 93
Hart, Rev. H. H., Work of Chaplains Hickox, Batt, and others ..... '95, 59
Helpful environment: digest of address ..... '97, 109
Hickox, Rev. G. H.—
"(The) chaplain" ..... '90, 146
Influence of chaplains ..... '96, 138
Michigan State Prison, chaplain's work in ..... '86, 171
"(The) prison chaplain" ..... '95, 117
Relation to prison discipline ..... '87, 86
"What do chaplains do in prisons?" ..... '96, 117
Hill, William, Importance of having regular chaplains ..... '99, 138
Inspection of prisoners' mail ..... '98, 163, 272
Kelsey, Rev. H. H., "Work of a chaplain from a pastor's point of view" . '99, 131
Matlack, Rev. T. C., Remarks ..... '98, 151; '99, 142
Moylan, J. G., Protestant and Catholic chaplains in Canada ..... '86, 180
Neil, J. B., Duties of the chaplain ..... '00, 330
Phillips, Rev. W. S., "Reform of the boy" ..... '04, 100
Pike, Rev. W. G., Remarks ..... '97, 99
Public indifference ..... '87, 69, 90
Relations with other officers ..... '90, 150; '04, 95
Sexton, Mrs. Lydia, Work of a woman chaplain ..... '70, 474
Spoils system in appointments ..... '92, 56
Starr, Rev. D. J., Prison management and the chaplain's opportunity .. '02, 97
Thornton, Rev. S. W., "The chaplain and his work" ..... '03, 117
Winget, Rev. C. L., "The chaplain's work" ..... '97, 89
[*See also* Moral and religious training.]
CHAPLAINS' ASSOCIATION:
Discussions (Kansas City)—
Adolescent criminals, work for ..... '01, 96
Discharged prisoners ..... '01, 95, 97
Disrespect of officers for chapel services ..... '01, 95
How to interest preachers and students in prison work ..... '01, 97
Impressiveness of ornate services ..... '01, 98
Influence of the chaplain's character ..... '01, 96
Liberty of the prisoner to reject religious services ..... '01, 95
Personal intercourse, value of ..... '01, 98
Professionalism of the chaplain's office ..... '01, 99
Secular entertainments as substitutes for religious services ..... '01, 94
Henderson, C. R., reception to ..... '96, 149
History of the Association ..... '91, 221
International Council of Congregational Churches, telegram to ..... '99, 144
Meetings, reports of—
Austin ..... '97, 72–113
Baltimore ..... '92, 45–67
Cincinnati ..... '90, 146
Cleveland ..... '00, 160–213
Denver ..... '95, 117–165
Hartford ..... '99, 105–158
Indianapolis ..... '98, 132–163
Kansas City ..... '01, 94–142

CHAPLAINS' ASSOCIATION—Continued.
Meetings, reports of—Continued.
Louisville ..... '03, 108–134
Milwaukee ..... '96, 117–150
Nashville ..... '89, 5
Philadelphia ..... '02, 88–114
Pittsburg ..... '91, 199–231
Quincy ..... '04, 81–118
St. Paul ..... '94, 81–118
Toronto ..... '87, 66
Publication and distribution of valuable papers ..... '01, 130
Resolutions ..... '91, 224, 231
"(A) respectful reservation" (reply to Dr. Wines's remarks) ..... '04, 117
Sabbath observance, resolution concerning ..... '04, 114
"Teachings of the chaplains" ..... '04, 90
CHARLTON, T. J.:
Heredity ..... '00, 267
Indiana Reform School ..... '84 (Chic.), 57
"Similarity of reformatory and prison work:" report of standing committee ..... '90, 292
CHATTANOOGA ORPHAN HOMES (P. D. Sims) ..... '89, 253
CHAUTAUQUA WORK IN PRISONS ..... '90, 306; '91, 227
CHELTENHAM (MD.) HOUSE OF REFORMATION. *See* Maryland, House of Reformation for Colored Boys.
CHERINGTON, W. B., Prison education, discipline, etc ..... '97, 364
CHESTER PENITENTIARY (ILL.). *See* Illinois, Southern Penitentiary at Chester.
CHICAGO (ILL.):
Cook County Jail ..... '02, 221; '03, 320
House of Correction ..... '74, 402
John Worthy School ..... '02, 123
Juvenile court (R. S. Tuthill) ..... '02, 115, 158
Parental School ..... '02, 123
Prison congress (1893)—
Addresses of welcome—
Ela, J. W ..... '93, 9
Felton, C. E ..... '93, 13
McClaughry, R. W ..... '93, 19
Hayes memorial meeting ..... '93, 25
Response to addresses of welcome (R. Brinkerhoff) ..... '93, 21
CHIDLAW, REV. B. W.:
Ohio Reform Farm School; its principles, methods, and results ..... '70, 328
Parole system in a juvenile reformatory ..... '90, 62
Religious influences ..... '70, 505
Welshmen, small proportion of criminals among ..... '70, 483
"CHILD-SAVING LEGISLATION" (Francis Wayland) ..... '91, 38
CHILDREN'S AID SOCIETY (N. Y.). *See* New York (city), Children's Aid Society.
CHILDREN'S COURTS. *See* Juvenile courts.
CHILDREN'S FRIEND SOCIETY (ENGLAND) ..... '88, 283
CHINESE CRIMINAL SOCIETIES IN SAN FRANCISCO ..... '94, 181
CHINESE PRISONS ..... '91, 148
CHISWICK (ENGLAND) SOCIETY FOR HELPING VAGRANT GIRLS ..... '88, 283
CHRISTIAN AID ASSOCIATION OF VERMONT. *See* Vermont, Christian Aid Association.
CHRISTMAS LETTERS TO PRISONERS ..... '89, 231, 234

CINCINNATI (OHIO):
House of Refuge—
Condensed account ..... '94, 360
N. P. A. secretary's report ..... '74, 445
Thomas, Charles, Management, etc ..... '70, 492
Webb, J., Jr., Industries, etc ..... '94, 313
Police—
Dodds, M. G., Permanent appointments, etc ..... '90, 140
Warren, W. H., Perfect nonpartisanship ..... '90, 137
Prison congress (1870)—
Address of welcome (A. T. Goshorn) ..... '70, 1
Business committee, resolutions reported by ..... '70, 481
Chaplains' meetings ..... '70, 631
Circular letter to heads of prisons, etc ..... '70, 633
Closing addresses—
Baker, Conrad ..... '70, 539
Brockway, Z. R ..... '70, 535
Carter, A. G. W ..... '70, 536
Coffin, C. F ..... '70, 538
Hatch, E. W ..... '70, 535
Miller, H. T ..... '70, 539
Pilsbury, Amos ..... '70, 537
Quimby, Rev. H ..... '70, 537
Sexton, Mrs. Lydia ..... '70, 537
Talcott, J. M ..... '70, 536
Welker, G. W ..... '70, 537
Woodworth, Rev. James ..... '70, 537
Declaration of principles ..... '70, 541
Organization, list of members, etc ..... '70, 3–12
President's address (R. B. Hayes) ..... '70, 5
Principles suggested for consideration ..... '70, 548
Proceedings and discussions ..... '70, 443
Resolutions ..... '70, 534, 568
Review of results (Rev. F. H. Wines) ..... '90, 82, 101–104
Sermon (Rev. Frederick Merrick) ..... '70, 429
Prison congress (1890)—
Addresses of welcome—
Follett, J. F ..... '90, 7
Horstman, Theodore ..... '90, 8
Business meetings ..... '90, 319–332
Closing addresses—
Brockway, Z. R ..... '90, 307
Wines, Rev. F. H ..... '90, 308
Preliminary arrangements ..... '89, 310
President's annual address (R. B. Hayes) ..... '90, 9
Resolution of thanks ..... '90, 308
Sermon (Rev. D. W. Rhodes) ..... '90, 164
Workhouse—
Bill of fare ..... '00, 132
N. P. A. secretary's report ..... '74, 411
CITIES, GROWTH OF ..... '90, 230
CIVIL SERVICE IN POLICE REFORM ..... '98, 304
"CIVIL SERVICE IN PRISONS" (J. F. Scott) ..... '00, 89
CLARK, JOHN M., Letter on reformation of criminals, etc ..... '70, 582

CLARK, T. J., Illinois asylum for insane criminals ..... '04, 317
CLARK, REV. WILLIAM:
New Hampshire penal institutions ..... '73, 426
Revival in N. H. State Prison ..... '74, 83
CLARKE, REV. JAMES FREEMAN, "Final cause of criminal legislation as affecting modes of punishment" ..... '73, 370
CLASSIFICATION OF PRISONERS:
Bentham, Jeremy, suggestions of ..... '70, 84
Basis and stages of classification ..... '70, 541, 549
Bates, R. C., New classification at Elmira Reformatory ..... '99, 269
Bridges, B. F., Grading prisoners ..... '97, 330
Brockway, Z. R.—
Basis, etc ..... '85, 210
Elmira Reformatory, grades, marks, etc ..... '95, 314, 319
In his "Ideal of a true prison system" ..... '70, 61
In his "Prison discipline" ..... '88, 130
Campbell, Sir Alexander, in his Address of welcome (Toronto) ..... '87, 33
Charlton, T. J., in his "Similarity of reformatory and prison work" ... '90, 300
Clemmer, J. W., Different treatment for different criminals ..... '88, 236
Graded prison system for states: discussion (N. Y. conference, 1884) .. '83, 88–103
Graded system: discussion (Milwaukee) ..... '96, 102–104
Keely, Miss S. F., Grading at Indiana Woman's Prison ..... '98, 280
Meredith, E. A., Evils of indiscriminate association ..... '87, 244
Minnesota State Prison, grading system ..... '94, 367
Plato, theories of ..... '91, 146
Ransom, J. B., Grading ..... '92, 244
Reeve, C. H., Classes of convicts ..... '85, 255
Remington, W. R., Impossibility of grading under piece price plan .... '97, 356
Sanborn, F. B., Three main classes of offenders ..... '98, 396
CLEANLINESS:
Bridges, B. F., Practical regulations ..... '97, 326
Neatness of clothing, etc ..... '87, 160
New Jersey State Prison, measures adopted in ..... '87, 117
Purity of air, water, etc ..... '95, 285
[*See also* Bathing; Water supply.]
CLEKMAN, REV. WILLIAM, Experience as probation officer ..... '02, 163
CLEMENS, WILLIAM:
Prison punishment, question on ..... '95, 279
State account system in Texas ..... '95, 79
CLEMENT XI, POPE:
Introduction of labor into prison discipline ..... '94, 60
Maxim ..... '74, 59; '91, 149; '99, 310; '02, 23, 51
Reformatory, foundation of ..... '91, 149; '02, 15, 51
CLEMMER, J. W., "(The) state's protection of the prisoner's right to reform" . '88, 235
CLEVELAND (OHIO):
House of Correction ..... '83, 97, 193
Industrial School ..... '74, 113
Prison congress (1900)—
Addresses of welcome—
Beacom, M. W ..... '00, 12
Nash, G. K ..... '00, 10
Wiener, Abraham ..... '00, 9
President's annual address (E. S. Wright) ..... '00, 18

CLEAVELAND (OHIO)—Continued.
Prison congress (1900)—Continued.
Resolution of thanks ..... '00, 377
Response to addresses of welcome (Rev. F. H. Wines) ..... '00, 13
Sermon (Rev. W. B. Pickard) ..... '00, 24
CLINGAN, REV. EDWIN M., "Reclaiming the ruined" (sermon at Quincy) .. '04, 23
CLINTON PRISON (N. Y.) ..... '74, 347
CLOTHING. *See* Dress.
COAL MINING WITH CONVICTS ..... '97, 388
COATES, EDWARD H.:
Indefinite sentences and police supervision ..... '73, 463
Intemperance, suppression of ..... '73, 469
Teaching trades to boys in reformatories ..... '73, 479
COBB, MRS. MARY E. R., Police matrons in Philadelphia ..... '02, 344
COBB, REV. P. L.:
Discharged prisoners ..... '97, 231
Education of prisoners ..... '97, 107
COCHRAN, MRS. C. EUPHEMIA, "Indemnity for unjust imprisonment" ..... '70, 529
COCHRANE, H. C., Convict labor ..... '99, 99
COFFIN, CHARLES F.:
"British and American prisons" ..... '91, 237
Closing address (Cincinnati) ..... '70, 538
Contract system ..... '70, 515
Family system ..... '74, 117
Finance committee, report of ..... '70, 532
Hayes, R. B., memorial remarks on ..... '93, 36
Indiana—
House of Refuge ..... '70, 444
Penal institutions ..... '73, 388
Irish and Belgian prisons ..... '74, 81
Juvenile reformatories ..... '70, 495
Pardons ..... '70, 522
Religious instruction ..... '70, 482
Tramps, drunkards, and county jails ..... '85, 329
COFFIN, MRS. CHARLES F. *See* Coffin, Mrs. Rhoda M.
COFFIN, EDWARD G.:
Decrease in prison population through industrial training ..... '99, 101
Identification of criminals ..... '87, 112
Ohio—
Executions ..... '88, 154
Parole law: paper and remarks ..... '97, 164, 195
Penitentiary ..... '97, 55
"Reformation of prisoners" ..... '98, 500
Tobacco ..... '96, 98
"What is the best solution of the convict labor problem?" ..... '98, 124
COFFIN, MRS. RHODA M.:
Indiana Woman's Prison ..... '74, 84
"Women's prisons, reformatories, police matrons, etc." ..... '85, 186
COFFIN HOME FOR DISCHARGED PRISONERS (FORT DODGE, IOWA) .. '03, 293; '04, 202
COLDEN, CADWALLADER, mention of ..... '70, 27
COLLETT, W. E., Care for discharged prisoners in Colorado ..... '04, 230
COLLIN, CHARLES A.:
Delay in criminal justice, executions in New York, etc ..... '88, 120
"Modern methods of treating criminals" ..... '94, 283

COLLIN, CHARLES A.—Continued.
"Moral education in prisons" ..... '85, 299
Real and pretended conversions ..... '88, 144
COLLINS, CORNELIUS V., "Education as an element of reform in prisons" ... '00, 214
COLLINS, W. H., "Treatment of Criminals" (address at Quincy) ..... '04, 35
COLOMBIA (SOUTH AMERICA), prisons of (Enrique Cortes) ..... '70, 519
COLORADO:
Denver prison congress, *see that heading.*
Discharged and paroled prisoners ..... '02, 300
Drunkenness, laws relating to ..... '00, 294
Penal system—
McIntire, A. W., Penal institutions of Colorado ..... '95, 21
Prison labor, brief report on ..... '00, 67
Society for the Friendless ..... '04, 190
State Penitentiary—
Adams, Alvah—
Recreations ..... '83, 192
Size, ventilation, etc ..... '83, 67
Disciplinary methods ..... '02, 183–194
State Reformatory—
Disciplinary methods ..... '02, 211–217
Hoyt, C. P.—
Abstract of records, 1896–98 ..... '98, 341
Food ..... '00, 106
Parole law, industries, etc ..... '97, 366
COLQUHOUN, P., author of treatise on police ..... '92, 147
COLYAR, A. S., remarks, presenting flowers to President Hayes (Nashville). '89, 22
COMFORT, REV. JAMES W.:
"How can the chaplain best approach his men?" ..... '98, 136
Remarks ..... '04, 180
"What is the church doing for the ex-convict?" ..... '03, 49
(LA) CONCIERGERIE (PARIS) ..... '91, 99
CONDITIONAL LIBERATION. *See* Parole system; Ticket-of-leave system.
CONDITIONAL PARDON ..... '88, 286; '97, 254
CONGREGATE SYSTEM:
Bruün, F., in his "Prison discipline in Denmark" ..... '70, 147
Hayes, R. B., in his Annual address (Boston) ..... '88, 21
CONNECTICUT:
Discharged and paroled prisoners ..... '02, 300; '03, 98
[*See also*, Connecticut—Prison Association.]
Drunkenness, penalties for ..... '00, 294
Hartford prison congress, *see that heading.*
Industrial school for Girls—
Condensed account ..... '94, 352
Fessenden, Rev. T. K., brief description ..... '73, 381
N. P. A. secretary's report ..... '74, 421
"Newgate of Connecticut" ..... '73, 383; '02, 53
Penal system—
Board of Pardons, rules of ..... '84, 44
Fessenden, Rev. T. K., Report ..... '73, 378
Garvin, Albert—
Non-partisan appointments ..... '01, 64–65
Pardons, paroles, etc ..... '01, 65–67
Prison labor, brief report on ..... '00, 67

CONNECTICUT—Continued.
Prison Association—
Fish, Rev. A. M., in his digest of prisoners' aid agencies ..... '04, 185
Hart, Rev. H. H., in his "Prisoners' aid societies" ..... '89, 273
Taylor, J. C., Work for discharged prisoners ..... '85, 293; '91, 166
Simsbury Prison ..... '73, 383; '02, 53
State Prison—
Disciplinary methods ..... '02, 181–194
Fessenden, Rev. T. K., Brief account ..... '73, 383
Garvin, Albert, Food ..... '00, 104
N. P. A. secretary's report ..... '74, 284
State Reform School—
Fessenden, Rev. T. K., Brief account ..... '73, 380
N. P. A. secretary's report ..... '74, 419
CONSTANTINE, EMPEROR OF ROME, decrees in behalf of prisoners ..... '92, 34
CONSTRUCTION:
Byers, J. P., Jail architecture in Ohio ..... '98, 401
Cagé prisons: discussion (Baltimore) ..... '92, 118
Cassidy, M. J., Size of cells, drainage, etc., in Eastern Penitentiary ..... '91, 103
Discussions—
Atlanta ..... '86, 46–61
New York conference (1884) ..... '83, 65–80
Heg, J. E., "Construction and equipment of penal and reformatory institutions" ..... '01, 86
Patterson, W. D., "Prison construction" ..... '86, 43
Prison architecture, brief hints on ..... '70, 546, 565
Stevens, Jean, "Construction of cellular prisons in Belgium" ..... '74, 544
Thomas, J. R., "Prison architecture" ..... '91, 144
CONSUMPTION. *See* Tuberculosis.
CONTAGIOUS DISEASES IN PRISONS ..... '02, 354
CONTRACT SYSTEM—
Bruün, F., in his "Prison discipline in Denmark" ..... '70, 128
Cincinnati congress, declaration of ..... '70, 543
Coffin, E. G., "What is the best solution of the convict-labor problem?" (paper and remarks) ..... '98, 124, 506
Definition ..... '86, 217
Discussions—
Chicago conference ..... '84 (Chic.), 72–96
Cincinnati ..... '70, 514–518
Impairment of discipline ..... '70, 557
Kansas Penitentiary experiences ..... '74, 315
Wines, Rev. F. H., Contract system ..... '83, 33; '90, 89
Wolff, A. S., Evils of the system ..... '70, 471
CONVERSION OF HEATHEN ..... '87, 155, 307
CONVERSION OF RICHARD GARDNER ..... '02, 99
CONVEYING PRISONERS TO PRISONS:
Discussions—
Austin ..... '97, 209
Kansas City ..... '01, 79–81
CONVICT CLOTHING. *See* Dress.
CONVICT LABOR. *See* Labor.
CONWELL, REV. RUSSEL H., "The whipping post" ..... '02, 41
COOK, "Father," work in Boston criminal court ..... '87, 217; '03, 190
COOK, GOVERNOR, prison reforms in Texas ..... '97, 132

COOK CO. (ILL.) JAIL:
Brief account ..... '02, 221
Whitman, J. L.—
Description of methods, etc ..... '03, 320
Moral Improvement Association ..... '04, 264
COOKE, THEODORE, JR., "Is the tendency to contract infectious and contagious diseases greater in the prisoner than in the free man?" .. '02, 354
COOPER, MRS. SARAH B.:
Foundation of San Francisco kindergartens ..... '00, 48
Training of young children ..... '94, 56
CORDIER, HENRY:
Allegheny Co. Workhouse ..... '74, 81
Contract system ..... '70, 514
Employment of convicts ..... '70, 470
Exterminating crime by depopulating the country ..... '70, 458
List of German, French, and Italian works on penology, etc ..... '70, 619
CORNE, A.—
Letter to Dr. Wines ..... '70, 641
"On the duty of society to indemnify the citizen who has been unjustly imprisoned" ..... '70, 244
CORNWALL, GEORGE E.:
Discharged prisoners—
Remarks ..... '02, 324
Report of standing committee ..... '03, 290
"CORNWALL" (ENGLISH TRAINING SHIP) ..... '91, 246
CORPORAL PUNISHMENT:
Batt, Rev. W. J., Corporal punishment ..... '95, 141
Brinkerhoff, R., Corporal punishments in Europe ..... '95, 31
Chaplains' Association, views of ..... '04, 93
Conwell, Rev. R. H., "The whipping post" ..... '02, 41
Crofton, Sir Walter, in his "Remarks on sundry topics" ..... '73, 355
Discussions—
Atlanta ..... '86, 165–166
Austin ..... '97, 59–71, 101–106, 137–140, 190–194, 358–369
Fay, C. K., Flogging in England ..... '87, 266
Felton, C. E., Experience in use of whip ..... '93, 113
Gilmour, J. T., Effect of whipping on different temperaments ..... '02, 68
Hagerman, H. J., Instrument used in Russia ..... '98, 484
Hoyt, C. P., Remarks ..... '97, 62, 137, 367; '98, 285; '00, 351
McDonald, H. S., "Suspensory sentence; or, The lash versus probation" ..... '97, 233
Mitchell, Mrs. Adina, Bad effect on children ..... '98, 457, 460
Wife-beating, punishment for ..... '87, 214–224
[*See also* Punishments in prisons.]
CORRESPONDENCE OF CONVICTS:
Christmas letters to prisoners ..... '89, 231, 234
Inspection by chaplain ..... '98, 163, 272
Opinions of wardens ..... '90, 198, 202
Schoonmaker, Rev. A. M., Good influence of letters to convicts ..... '70, 463
U. S. state prisons, letters and visits in ..... '74, 397
CORTES, ENRIQUE, Prisons of Colombia ..... '70, 519
COSTELLO, P. R.:
Closing remarks (St. Paul) ..... '94, 343
Discharged prisoners ..... '95, 251

COSTELLO, P. R.—Continued.
Kindergartens, trades teaching, etc. ..... '97, 363
Reformatories ..... '95, 112
COUNTY JAILS. *See* Jails.
COX, CHARLES E., "The State's relation to criminals" ..... '04, 68
CRAVENS, REV. CHARLES:
Pardons, reasons for ..... '70, 524
Warsaw Reformatory: Resolution ..... '70, 528
CRAWFORD, REV. R. C.:
Crime, causes of ..... '70, 511
Indemnification for wrongful imprisonment ..... '70, 521
Lighting of prisons ..... '70, 466
Pardoning power ..... '70, 522
Unsectarian religious teaching ..... '70, 483
"CRIME AND CRIMINALS" (Rev. F. M. Voigt) ..... '88, 246
CRIME, CAUSES OF:
Amusements ..... '87, 62
Archibald, W. P., Development of juvenile criminality ..... '03, 303
Bittinger, Rev. J. B., "Responsibility of society for the causes of crime". '70, 278
Brockway, Z. R.—
Crime source ..... '98, 18
Imperfect training of children in institutions ..... '01, 215
Tissue degeneration ..... '90, 187
Caldwell, Peter, "Crime and its remedy" ..... '98, 488
Discussions—
Baltimore ..... '92, 142–144
Cincinnati ..... '70, 508–511
Drähms, Rev. August, "Law of criminal fluctuation" ..... '03, 355
Economics and crime. *See that heading.*
Fish, Rev. A. M., Crime a product of social conditions ..... '02, 324
Heredity. *See that heading.*
Idleness ..... '87, 67, 120
Ignorance ..... '87, 63
Immigration. *See that heading.*
Insanity. *See that heading.*
Intemperance. *See that heading.*
Jacobi, A., Exciting influence of certain drugs ..... '92, 185
Lewinthal, Rabbi Isidore, "Causes, prevention, and punishment of crime" ..... '03, 325
Locke, Rev. W. H., "Environment and crime" ..... '97, 373
Lydston, G. F., Crime made by society ..... '96, 355
Pauperism. *See that heading.*
Responsibility of society for crime ..... '70, 544, 560
Voigt, Rev. F. M., Home influence, etc ..... '88, 247
Wayland, Francis, Manufacture of criminals ..... '91, 40
CRIME, COST OF:
Brace, C. L., "Economy in preventing crime" ..... '74, 249
Hopkins, Rev. Henry, High estimate of the cost of crime ..... '01, 123
Smith, Eugene—
"Cost of crime" ..... '00, 308
Money value of a reform system ..... '83, 20
Woodson, I. T., Expenses of criminal trials ..... '03, 71
CRIME, DEFINITIONS OF ..... '70, 541; '90, 247
CRIME, DETECTION OF. *See* Crime, repression of; Police.

CRIME, INCREASE OF:
Brinkerhoff, R., Remarks and opinions ..... '88, 219· '94, 13; '96, 196; '01, 55
Brockway, Z. R., Growth of crimes ..... '98, 16
Coffin, C. F., Remarks ..... '91, 241, 244
Deitsch, Philip, Opinion of many chiefs of police ..... '00, 382
Discussions—
Milwaukee ..... '96, 192, 203
Quincy ..... '04, 261, 268
Drähms, Rev. August—
"Increase and decrease of crime in civilized countries" ..... '00, 272
"Law of criminal fluctuation" ..... '03, 355
Ellis, Havelock, quotation from ..... '94, 14; '98, 368
Fallows, Rt. Rev. Samuel, "Relation of crime to the common schools" . '04, 145
Felton, C. E., Difficulty of forming conclusions ..... '98, 300
Harris, W. T., Apparent increase of crime in Massachusetts ..... '90, 237
Homicide in the United States. *See* United States, Homicide.
Increase of crime through political influence ..... '86, 134, 143
Scott, J. F., Has crime increased or decreased? ..... '01, 26
Smith, Eugene, "Is crime increasing?" ..... '04, 247
Smith, Rev. S. G., Increase of crime in Europe and America ..... '96, 258
Spalding, W. F.—
Census of prison population ..... '96, 345
Crime in Massachusetts ..... '88, 155
White, A. D., assertions of ..... '96, 173, 193
Wines, Rev. F. H.—
In his "American prisons in the tenth census" ..... '88, 253, 254
"Is crime increasing?" ..... '96, 369
CRIME, PREVENTION OF:
Albert, Rev. J. H., "Barriers against crime" ..... '95, 126
Bane, M. M., Practical knowledge ..... '74, 115, 611
Barrows, S. J., Keeping men out of prison ..... '00, 41
Bonneville de Marsangy, "Preventive measures" ..... '74, 649
Brace, C. L., "Economy in preventing crimé" ..... '74, 249
Brockway, Z. R.—
"Ideal of a true prison system for a state" ..... '70, 38
"Prevention of crime" ..... '01, 202
Compulsory education ..... '70, 566
Crooker, Rev. J. H., in his "Ethical aspects of crime" ..... '95, 259, 270
Daniel, F. E., Lack of proper legislation ..... '97, 121
Dike, Rev. S. W., "The home on crime" ..... '97, 216
Discussion (Philadelphia) ..... '02, 150–156
Fletcher, Horace, Preventive methods ..... '98, 511
Fredenhagen, Rev. E. A., in his "Mission of the prisoners' aid society" . '04, 213
Hayes, R. B.—
Industrial education ..... '84, 138
Means of protecting society ..... '92, 15
Henderson, C. R.—
"Preventive measures, social, educational" ..... '96, 151
"Regulated activity as a preventive of crime" ..... '03, 47
Report of committee on prevention and probation ..... '04, 127
Hill, Miss J. M., "Boarding out of pauper children considered as an agent in the diminution of crime" ..... '70, 394
Kindergartens. *See that heading.*
Laws for saving children from crime ..... '73, 472–473

CRIME, PREVENTION OF—Continued.
Locke, Rev. W. H., "The worth of a boy" ..... '01, 134
Marsh, F. J., Ithaca (N. Y.) Society for the Prevention of Crime ..... '96, 343
Morton, Mrs. F. A., Preventive and reformatory work ..... '03, 311
Peirce, Rev. B. K.—
"General view of preventive and reformatory institutions in the United States" ..... '70, 21
Preventive and reformatory work ..... '74, 106
Preventive institutions, value of ..... '70, 544, 559
~~Profit-sharing~~ ..... '90, 13
Spurr, Rev. M. B., Address (Indianapolis) ..... '98, 56
Sterilization of criminals ..... '97, 153; '02, 152, 364
Storrs, L. C., Preventive work ..... '90, 175
Vaux, Richard, in his "Inside out" ..... '88, 166
Warner, E. M., Preventive work in public schools ..... '99, 141
Wayland, Francis, "Child-saving legislation" ..... '91, 38
Winget, Rev. C. L., Home training, secular press, etc ..... '99, 129
Winston, G. T., "Prevention of crime" ..... '97, 287
Wolfer, Henry, Remarks ..... '03, 105
Woodson, I. T., "Prevention of crime" ..... '02, 64
[*See also* Industrial training; Preventive and reformatory work.]
CRIME, PUBLICITY OF:
Details of crime, publication of: discussion (Saratoga) ..... '84, 54
Griffith, G. S., Timely suggestion as to released prisoners ..... '99, 199
Johnson, Mrs. E. C., Treatment of crime by the secular press ..... '98, 156
Mabie, H. W., "The press and crime" ..... '86, 145
Wines, Rev. F. H., Publication of convicts' names ..... '90, 270
Winget, Rev. C. L., Publication of prisoners' crimes after discharge ..... '98, 162
CRIME, REPRESSION OF:
Bowring, Sir John, Detection and decrease of crime ..... '70, 92
Warner, C. D., "Extirpation of criminals" ..... '86, 270
Watson, William, "Whether crime ought to be, and can be, extirpated by society" ..... '74, 199
What can be done to lessen crime: portion of paper (Hartford) ..... '99, 145
Winget, Rev. C. L., Suppression of crime ..... '99, 124
CRIMES AGAINST PROPERTY:
Ellison, T. E., Protection of property ..... '98, 196
Smith, Rev. S. G., Facts relating to crimes against property ..... '96, 260
[*See also* Economics and crime.]
"(THE) CRIMINAL AND THE CONVICT" (D. W. Bussinger) ..... '02, 70
CRIMINAL ANTHROPOLOGY. *See* Criminology.
CRIMINAL BIOGRAPHY. *See* Identification of criminals.
CRIMINAL CAPITALISTS:
Capital in crime ..... '70, 544, 559
Hill, Edwin—
"Criminal capitalists" ..... '70, 110
Letter ..... '74, 56
Legislation, need of ..... '74, 53
CRIMINAL CHILDREN. *See* Juvenile delinquents.
CRIMINAL DEMOGRAPHY ..... '00, 272
CRIMINAL INSANITY. *See* Insanity.
CRIMINAL JURISPRUDENCE. *See* Criminal law.
CRIMINAL LAW:
Barrows, S. J., Criminal law reform ..... '03, 186

CRIMINAL LAW—Continued.
Bibliography ..... '70, 588
Bonneville de Marsangy, "Analytical outline of penal and penitentiary reform," with preliminary letters ..... '74, 643
Bowring, Sir John, "Proper purpose of prison discipline" ..... '70, 75
Clarke, Rev. J. F., "Final cause of criminal legislation" ..... '73, 370
Daniel, F. E., Incorporation of reform principles into jurisprudence ..... '97, 119
Discussions—
Boston ..... '88, 118–122
Cincinnati ..... '90, 30–33
Milwaukee ..... '96, 196–203
Philadelphia ..... '02, 156–162
St. Louis ..... '74, 148–151
St. Paul ..... '94, 163–169
Follett, M. D., "Penal legislation" ..... '98, 424
Garvin, Albert, Report of committee on statutory, executive, and industrial changes ..... '04, 119
Griggs, J. W., Unscientific lawmaking ..... '98, 426
Hayes, R. B., Defects in criminal procedure ..... '85, 136
Lewis, C. T., "False sentiment the bane of penal law" ..... '03, 155
Milligan, Rev. J. L., Defects in criminal codes ..... '73, 473
N. P. A. standing committee reports—
Davis, S. B ..... '03, 177
Ellison, T. E ..... '98, 185
Milliken, J. D ..... '96, 172; '97, 141
Reeve, C. H ..... '90, 20
Smith, Eugene ..... '94, 149
Walker, C. I ..... '74, 139
Warner, E. M ..... '00, 289
Wayland, Francis ..... '88, 113; '91, 38; '92, 87
Reeve, C. H., "Legislation relating to crime and criminals" ..... '95, 335
Wayland, Francis, "Certain anomalies in criminal jurisprudence" ..... '85, 225
[*See also* Juries; Trials.]
CRIMINAL LUNACY. *See* Insanity.
CRIMINAL PSYCHOLOGY. *See* Criminology.
CRIMINAL REGISTERS. *See* Identification of criminals.
CRIMINAL STATISTICS. *See* Statistics.
CRIMINAL TYPE. *See* Criminology.
CRIMINAL WOMEN. *See* Female offenders.
CRIMINALS, DEFINITION OF ..... '70, 541
CRIMINALS, HABITUAL. *See* Habitual criminals.
CRIMINALS, IDENTIFICATION OF. *See* Identification of criminals.
CRIMINALS, INCORRIGIBLE. *See* Habitual criminals.
CRIMINALS, PROFESSIONAL. *See* Habitual criminals.
CRIMINALS, REGISTRATION OF. *See* Identification of criminals.
CRIMINOLOGY:
Brockway, Z. R.—
Characteristics and grouping of criminals ..... '88, 127–131
Peculiarities of prisoners ..... '98, 19
Clemmer, J. W., Mental and moral alienation ..... '88, 239
Criminal type, lack of proof of ..... '04, 93
Crooker, Rev. J. H., "Ethical aspects of crime" ..... '95, 256
Despine, Prosper, "The criminal" ..... '73, 338
Gould, Rev. F. A., Anthropological and sociological views of the criminal ..... '00, 178

CRIMINOLOGY—Continued.
Henderson, C. R.—
Is there a criminal type? ..... '94, 120
Physical and psychical examination of criminals ..... '99, 277
"Prison laboratories" ..... '00, 232
Jacobi, A., Structural anomalies in brains of criminals ..... '92, 179
Kellor, Miss F. A., Schedules used in studies of criminals ..... '00, 242
Lombroso, Cesare—
Classes of criminals ..... '95, 312
Criminal type, claims as to ..... '94, 120
Opinions quoted ..... '90, 287
Physiological conclusions ..... '88, 115
Lydston, G. F., "Some general considerations of criminology" ..... '96, 347
Physical degeneracy in the criminal, features of ..... '96, 361
Scott, J. F., Scientific study of criminals ..... '01, 30
Smith, Rev. S. G., "Psychology of crime" ..... '01, 152
Thwing, Rev. E. P., Scope of anthropology ..... '88, 140
Wey, H. D.—
Characteristics of criminals ..... '88, 183
"Criminal anthropology" ..... '90, 274
Existence of criminal type ..... '95, 274
Remarks ..... '96, 363
Wines, Rev. F. H., Suggestion for anthropological investigations .. '00, 374–376
Wright, C. D., Undeveloped faculties of criminals ..... '92, 122
CROATIA, CONDITIONAL LIBERATION IN ..... '86, 116
CROFTON, SIR WALTER:
Educating prisoners ..... '70, 175
"Irish system of prison discipline" ..... '70, 66
Letters to Dr. Wines ..... '70, 637
Mark system, employment of ..... '97, 248
Officers' qualifications ..... '70, 173
Religious services, provision for ..... '96, 233
"Remarks on sundry topics considered in the International Penitentiary Congress of London" ..... '73, 354
CROFTON PRISON SYSTEM. *See* Irish convict system.
CROOKER, REV. J. H. "Ethical aspects of crime" ..... '95, 256
CROSLEY, G. W. Contract system in Iowa ..... '84 (Chic.), 77
CROWLEY, PATRICK. Police force in cities: report of standing committee ... '94, 170
CUBAN LAW RELATING TO DRUNKENNESS ..... '00, 303
CUDAHY, EDWARD, kidnaping of son ..... '01, 229
CULBERSON, CHARLES A., Address of welcome (Austin) ..... '97, 9
CUNNINGHAM, R. M., "Convict system of Alabama in its relation to health and disease" ..... '89, 108
CURFEW LAW FOR CHILDREN ..... '91, 43; '01, 238
CURTIS, MRS. EMMA G., Industrial training ..... '95, 251
CURTIS, WILLIAM B., Earnings of convicts ..... '70, 456
CUTTER, STEPHEN, Discharged convicts ..... '83, 209–213

DALL, MRS. C. H.:
Difficulty of finding work ..... '92, 100
Diseases among negroes ..... '88, 85
DALSTON (ENGLAND) REFUGE FOR THE DESTITUTE ..... '88, 283
DANA, REV. M. McG., Valuable services of chaplains ..... '94, 109
"DANGEROUS TENDENCIES IN REFORM" (J. D. Milliken) ..... '96, 172

DANIEL, F. E., Address (Austin) ..... '97, 114
DANNEMORA PRISON (N. Y.) ..... '74, 347
DANTE, symbolical pictures of crime and punishment ..... '90, 226
DARBY, WILLIAM N.:
Appointment as warden of Ohio Penitentiary ..... '00, 73
Punishments in prisons ..... '02, 85.
D'ARCAMBAL, MRS. AGNES L.:
Address at Maryland Penitentiary ..... '92, 70
Closing remarks (Pittsburg) ..... '91, 257
Detroit Home of Industry for Discharged Prisoners ..... '88, 224; '89, 288; '90, 301; '91, 168; '92, 171; '95, 247; '96, 246
Illinois School of Agriculture and Manual Training for Boys ..... '92, 228
DARK CELL:
Discussion (Cincinnati) ..... '70, 463–469
Cause of tuberculosis: discussion (Philadelphia) ..... '02, 67, 79, 83, 86
Ransom, J. B., Influence in producing tuberculosis ..... '94, 239
Thomas, J. R., Injury to physical and mental health ..... '91, 145
[*See also* Punishments in prisons.]
DAVIS, G. HENRY, Address of welcome (Philadelphia) ..... '02, 11
DAVIS, GEORGE F., Common sense in religious teaching ..... '70, 504
DAVIS, SIDNEY B.:
Address (Indianapolis) ..... '98, 43
Criminal law reform: report of standing committee ..... '03, 177
Duty of the state toward children ..... '02, 154
DAVITT, MICHAEL, Infrequency of depression among prisoners ..... '90, 283
DAWSON, R. H.:
Alabama Penitentiary, lease system, etc ..... '88, 82–85
Bertillon system ..... '90, 75
Closing remarks (Pittsburg) ..... '91, 257
Discharged convicts, etc ..... '90, 306
Reformation, etc ..... '90, 209
DEATH PENALTY. *See* Capital punishment.
DEATH RATE IN PRISONS. *See* Mortality.
DEBTORS IN ENGLISH PRISONS ..... '99, 296
DEER ISLAND HOUSE OF CORRECTION (BOSTON, MASS.):
Brief description ..... '73, 409
Disciplinary methods ..... '02, 222–225
Whiton, J. C., Food and service ..... '86, 70
"DEFECTIVE INMATES OF PENAL INSTITUTIONS" (H. E. Allison) ..... '04, 292
DEGENERATION:
Elmira Reformatory, percentage of degenerates in ..... '95, 311
Henderson, C. R., Relation of crime and degeneration ..... '94, 121
Tissue degeneration as a cause of crime ..... '90, 187
DEITSCH, PHILIP:
Police force in cities: reports of standing committee ..... '95, 298; '00, 380
Qualifications of police officers ..... '94, 183
DELAWARE:
Drunkenness, penalties for ..... '00, 294
Ferris Industrial School (Wilmington) ..... '94, 352
DELINQUENT CHILDREN. *See* Juvenile delinquents.
DELIVERY OF PRISONERS AT PRISONS:
Discussions—
Austin ..... '97, 209
Kansas City ..... '01, 79–81

DEMENT, H. D., Kindness in prison discipline ..... '92, 163
DEMETZ, F. A., "Preparatory school for the training of officers connected with the penitentiary colony of Mettray, France" ..... '73, 358
DEMOGRAPHY, CRIMINAL ..... '00, 272
DENMARK:
Crime, increase of ..... '00, 279
Discharged prisoners ..... '74, 75; '95, 232
Penal system—
Bruün, F., "Prison discipline in Denmark" ..... '70, 117
Conditional liberation ..... '86, 116
Wines, Rev. E. C., Variety of prison industries ..... '70, 455
Yvernès, E., Synopsis of penal laws ..... '74, 467
DENSON, C. B., Discharged prisoners ..... '94, 264
DENVER (COLO.) PRISON CONGRESS (1895):
Addresses of welcome—
Hayt, C. D. ..... '95, 9
McIntire, A. W ..... '95, 14
McMurry, T. A ..... '95, 24
Closing remarks (Messrs. Cassidy, Hart, and others) ..... '95, 329–330
President's annual address (R. Brinkerhoff) ..... '95, 25
Resolutions of thanks ..... '95, 328
Sermon (Rev. W. F. Slocum) ..... '95, 37
Special session ..... '95, 347
DEPENDENT CHILDREN:
Caldwell, Peter, Governmental care of neglected children ..... '98, 494
Hart, Rev. H. H., Schools and homes for children ..... '89, 252; '00, 52
Hill, Miss J. M., "Boarding out of pauper children" ..... '70, 394
Peirce, Rev. B. K., "General view of preventive and reformatory institutions in the United States" ..... '70, 21
Quarrier homes (Glasgow, Scotland) ..... '91, 248
Reeve, C. H., "Dependent children" ..... '88, 101
Shipley, Murray, Dependent and delinquent children ..... '70, 496
Sims, P. D., Chattanooga orphan homes ..... '89, 253
Tufts, Gardiner, "Family visitation of the wards of the state" ..... '70, 359
Wayland, Francis, "Child-saving legislation" ..... '91, 38
[*See also* Juvenile delinquents.]
DEPUTY WARDENS, paper by Henry Wolfer ..... '04, 44
DESELLEM, SAMUEL S., "Convict clothing" ..... '70, 294
DESERTION, CRIMINALITY OF ..... '91, 122
DESPINE, PROSPER:
Characteristics of incorrigibles ..... '89, 188
"(The) criminal" ..... '73, 338
Police force, true end of ..... '74, 153
DETECTIVES. *See* Police.
DETENTIONS. *See* Untried prisoners.
DETROIT (MICH.):
Home of Industry for Discharged Prisoners—
D'Arcambal, Mrs. A. L., Establishment, progress, etc ..... '88, 224; '89, 288; '90, 301; '91, 168; '92, 171; '95, 247; '96, 246
Hickox, Rev. G. H., Success of Mrs. D. Arcambal's home ..... '94, 297
Radford, John W., Foundation, success, etc ..... '98, 241
House of Correction—
Foote, Rev. C. C., Education of inmates ..... '70, 480
McDonell, J. L., appointment as superintendent ..... '00, 71

DETROIT (MICH.)—Continued.
House of Correction—Continued.
N. P. A. secretary's report ..... '74, 406
Nicholson, Joseph, Punishments ..... '84 (Chic.), 133
Walker, C. I., Description ..... '73, 414
Prison congress, 1885—
Addresses of welcome—
Alger, R. A ..... '85, 157
Campbell, J. V ..... '85, 129
Chaplains' meeting ..... '85, 275
Opening addresses—
Jones, C. W ..... '85, 143
Palmer, T. W ..... '85, 127
Wayland, Francis ..... '85, 140
President's annual address (R. B. Hayes) ..... '85, 134
Resolutions ..... '85, 318, 339
Vote of thanks ..... '85, 317
DEVELIN, JOHN E., N. Y. Catholic Protectory ..... '73, 471
DEWHURST, REV. FREDERICK E., Address (Indianapolis) ..... '98, 40
DEXTER, SEYMOUR, Indeterminate sentence ..... '02, 153
DICKENS, CHARLES, criticisms of separate system ..... '95, 207
DIET:
Allison, H. E., Report of committee ..... '01, 168
Atwater, W. O., Table of daily rations in N. Y. hospitals ..... '01, 171
Bills of fare—
Boston (Mass.) Naval Prison ..... '98, 209; '00, 111
Cincinnati (Ohio) Workhouse ..... '00, 132
Mare Island (Cal.) Naval Prison ..... '00, 112
Michigan—
State House of Correction at Ionia ..... '00, 113
State House of Correction at Marquette ..... '00, 115
New Hampshire State Prison ..... '00, 129
Ohio State Reformatory ..... '00, 126
Blake, W. H., Proper nutrition as a factor in reform ..... '98, 464
Bread and water, quantity necessary to health ..... '98, 115
Bridges, B. F., Cheapness of good food ..... '97, 327
Brockway, Z. R., Diet as a means of reformation ..... '96, 104
Brush, A. A., "Prison diet" ..... '86, 61
Bruün, F., in his "Prison discipline in Denmark" ..... '70, 134
Carter, G. W., Food at Wisconsin State Prison ..... '85, 346–349
Dietaries: resolutions and discussion (Cincinnati) ..... '70, 500, 568
Discussions—
Atlanta ..... '86, 61–76
Cleveland ..... '00, 100–109
Elmira Reformatory—
Elective dietary scheme ..... '99, 267
Food of different grades ..... '95, 325
English prison dietary ..... '99, 295
Georgia convict camps, food in ..... '86, 257
Iowa State Prison dietary ..... '74, 311
Luxurious diet in a jail ..... '86, 64
Manner of serving food ..... '87, 144
Nevada State Prison fare ..... '74, 341
New Jersey State Prison, method of feeding in ..... '87, 117

DIET—Continued.
Russian prison fare ..... '98, 474
Sing Sing Prison, amount and cost of food ..... '86, 65
Wey, H. D., Special diet in physical training ..... '88, 191
Wright, E. S., Food at Western Penitentiary ..... '00, 346
DIKE, REV. SAMUEL W., "The home on crime" ..... '97, 216
DIPSOMANIA. *See* Intemperance.
DISCHARGED PRISONERS:
American societies ..... '74, 77
Answers to questions sent out by N. P. A committee ..... '94, 255–276
Archibald, W. P., "Prison Gate" work in Canada ..... '03, 299; '04, 217
Baker, T. B. Ll., "Treatment of discharged prisoners—whether their antecedents should be made known to employers" ..... '74, 191
Bonneville de Marsangy, "Supervision and patronage of discharged prisoners" ..... '74, 669
Booth, Mrs. M. B., work of ..... '98, 99; '99, 195–196
Boston Industrial Home ..... '03, 293
Brockway, Z. R., Police supervision after discharge ..... '73, 334
Browne, T. Ll. Murray, "Suggestions on the formation of Discharged Prisoners' Aid Societies" ..... '74, 185
Brush, A. A., Struggles of ex-convicts ..... '87, 147
Bruün, F., in his "Prison discipline in Denmark" ..... '70, 156
Buckner, Rev. R. C., Power of kindness ..... '88, 153
Butler, A. W., Rehabilitation ..... '03, 196
Carpenter, Miss Mary, Lack of employment for released prisoners ..... '70, 177
Central Howard Association ..... '01, 190, 275; '04, 183
Chamberlain, William, Duties of the State ..... '98, 108
Charlton, T. J., in his "Similarity of reformatory and prison work" ..... '90, 301
Coffin, E. G., Re-entrance of the reformed criminal into society ..... '98, 508
Coffin Home (Fort Dodge, Iowa) ..... '03, 293
Comfort, Rev. J. W., "What is the Church doing for the ex-convict?" ..... '03, 49
Connecticut Prison Association. *See that heading.*
Deceptions and disappointments ..... '96, 225
Detroit (Mich.) Home of Industry. *See that heading.*
Discussions—
Austin ..... '97, 230–231
Boston ..... '88, 222–230
Cincinnati ..... '90, 258–272
Cleveland ..... '00, 372–373
Detroit ..... '85, 370–382
Hartford ..... '99, 193–197
Kansas City ..... '01, 189–194
Louisville ..... '03, 100–106, 314–318
Milwaukee ..... '96, 248–253
New York conference, 1884 ..... '83, 203–217
Philadelphia ..... '02, 324–326
Quincy ..... '04, 228–234
Duhring, Rev. H. L., "Relation and duty of the community to discharged prisoners" ..... '02, 44
Dunn, Michael, work of ..... '88, 224
Duty of the State to criminals ..... '70, 544, 559
Edmonds, J. W., in his "Thoughts on a reformatory prison discipline" ..... '70, 167
Evils of too much help ..... '98, 243
Follett, M. D., Remarks ..... '02, 78

DISCHARGED PRISONERS—Continued.
Fredenhagen, Rev. E. A., in his "Mission of the prisoners' aid society". '04, 210
Gunn, Rev. W. C., experience of ..... '92, 54
Hart, Rev. H. H., "Prisoners' aid societies" ..... '89, 270
Henderson, C. R., Helplessness after discharge ..... '96, 160
"Hope Hall" ..... '98, 99; '02, 286
Howland, W. H.:
Addresses—
Atlanta ..... '86, 286
Toronto ..... '87, 286
John Howard Industrial Home (Boston, Mass.) ..... '03, 294; '04, 205
Johnson, Mrs. E. C., "Obligation of society to the discharged prisoner". '98, 155
Kansas Society for the Friendless ..... '03, 292; '04, 188
Livingston, Edward, efforts to help ex-convicts ..... '70, 28
Lytle, John J.—
"Care of discharged prisoners" ..... '86, 290
"Care of discharged prisoners" (2d paper) ..... '94, 278
Maryland Prisoners' Aid Association. *See that heading.*
Massachusetts societies ..... '73, 411; '89, 272; '91, 165; '04, 193
Methods of help ..... '96, 228
Miller, B. N. B., Missionary work in Hartford ..... '99, 145
N. P. A. standing committee reports—
Allinson, Samuel ..... '73, 336
Bailey, J. W ..... '00, 353
Barrows, S. J ..... '95, 222
Bradshaw, Rev. C. L ..... '96, 218
Butler, A. W ..... '02, 281
Cornwall, G. E ..... '03, 290
Fish, Rev. A. M ..... '04, 182
Haines, Daniel ..... '74, 70
Hart, Rev. H. H ..... '98, 227
Lytle, J. J ..... '97, 219; '98, 184
Round, W. M. F ..... '90, 247; '91, 160; '92, 164; '94, 250
Nebraska Prison Association ..... '04, 194
Oregon Prisoners' Aid Society ..... '04, 187
Pennsylvania Prison Society. *See that heading.*
Philadelphia Home of Industry ..... '02, 293; '04, 206
Police supervision after discharge, discussion (Baltimore) ..... '73, 460–463
Prison Association of New York. *See that heading*—Discharged prisoners.
Relations of various State institutions to discharged and paroled prisoners ..... '02, 299–323
Sophia Little Home (R. I.) ..... '03, 294; '04, 205
Spalding, W. F., Aid given in Massachusetts ..... '86, 168
State aid ..... '94, 76–77; '96, 222
Thayer, W. N., Help given in New York ..... '98, 99
Taylor, J. C., "Discharged convicts" ..... '85, 293
Toronto Prisoners' Aid Association. *See that heading.*
Vermont Christian Aid Association ..... '91, 166
Voluntary prisoner's aid societies; opinions of many wardens and chaplains ..... '89, 313–322
Volunteer Prisoners' League ..... '00, 198; '02, 286; '04, 201
Watkins, E. C., "Aid to discharged prisoners" ..... '89, 261
Whittier, F. A., Work outside of prisons ..... '99, 189

DISCHARGED PRISONERS—Continued.
Wines, Rev. F. H., United States and Canadian societies ..... '90, 100
Women's Prison Association of New York ..... '03, 294
Wood, Rev. N. M., Sad lot of the ex-convict ..... '03, 43
Zinkhan, Rev. L. F., Success in helping ex-convicts ..... '89, 41, 287
[*See also* names of countries and States, as England, France, Connecticut, Maryland, etc.]

DISCIPLINE:
Alexander, A. W., Free labor theory of prison discipline ..... '74, 217
Bibliography ..... '70, 588
Bridges, B. F., "Prison discipline" ..... '97, 324
Brockway, Z. R., Remarks ..... '84 (Chic.), 42; '95, 321, 324
Carpenter, Miss Mary, "Suggestions on reformatory schools and prison discipline" ..... '74, 157
Definition ..... '87, 87
Discussions—
Austin ..... '97, 55–59
Baltimore ..... '92, 120, 161–164
Chicago ..... '93, 105–120
Cincinnati ..... '90, 201–215
Cleveland ..... '00, 342–353
Denver ..... '95, 203–220
Kansas City ..... '01, 182–189
Philadelphia ..... '02, 169–175
Frisbie, E. C., Abstracts of English prison regulations ..... '99, 292–308
Grading new prisoners: discussion (Kansas City) ..... '01, 183–189
Hartley, Mr. (of Toronto), "Prison discipline" ..... '87, 158
Hatch, H. F., "Prison discipline" ..... '89, 164
Henderson, C. R., Digest of documents on prison discipline ..... '02, 176–252
Hubbell, G. B., "Reformatory discipline as applied to adult criminals" . '70, 169
Johnson, Mrs. E. C.—
"Discipline in female prisons" ..... '91, 137
"Prison discipline" ..... '97, 340
Punishments in prisons ..... '98, 284
Remarks ..... '93, 117
Meetings of wardens and assistants: discussion (Cleveland) . '00, 343–345, 350–351
Mexican prison regulations, extracts from ..... '02, 227–232
Military spirit in prison management ..... '88, 295
Moral forces in prison administration ..... '70, 543, 554
N. P. A. standing committee reports—
Boucher, N. F ..... '99, 246
Brockway, Z. R ..... '73, 331; '88, 122
Brush, A. A ..... '90, 189
Chamberlain, William ..... '95, 191
Garvin, Albert ..... '02, 165
George, Henry ..... '95, 192
Hill, William ..... '98, 267
Hunter, W. A ..... '04, 165
Irvine, A. G ..... '03, 224
Lynn, B. W ..... '95, 199
McClaughry, C. C ..... '01, 173
Massie, James ..... '92, 159
Mead, J. H ..... '00, 335
Patton, T. B ..... '96, 326

DISCIPLINE—Continued.
N. P. A. standing committee reports—Continued.
Pope, J. W ..... '93, 95
Sanborn, F. B ..... '74, 59
Scott, J. F ..... '94, 204
New Jersey State Prison, mild methods in ..... '87, 116
Patten, J. B., "Management, discipline, and punishment" ..... '94, 188
Ransom, J. B., "Prison discipline from the physician's standpoint" ..... '92, 242
Resolutions (Cincinnati) ..... '70, 501, 568
Tallack, William, Evils of excessive kindness ..... '74, 183
Wolfer, Henry, "Prison discipline" ..... '94, 208
Wright, E. S., "Some features of prison discipline" ..... '92, 109
[*See also* Administration; Officers; Punishments in prisons.]
DISINFECTANTS ..... '96, 316
DISTRICT OF COLUMBIA REFORM SCHOOL ..... '74, 452
DISTRICT PRISONS:
Byers, Rev. A. G., "District prisons under state control" ..... '70, 219
Discussion (Cincinnati) ..... '70, 493
Sanborn, F. B., Resolution ..... '70, 470
DIX, DOROTHEA, references to work of ..... '89, 32, 239
DODDS, MILO G., Cincinnati police force and matrons ..... '90, 79, 140
DODGE, FRANK S.:
Discharged prisoners in New Hampshire ..... '83, 215
Incorrigible criminals ..... '84, 113
New Hampshire State Prison—
Contract system ..... '84 (Chic.), 77
Food ..... '86, 68
Punishments ..... '84 (Chic.), 140
DOLL, REV. PENFORD:
Religious principles in prison administration ..... '70, 503
Untried prisoners ..... '73, 478
DONAUGHHUE, FATHER, Address (Indianapolis) ..... '98, 253
DRÄHMS, REV. AUGUST:
Importance of the chaplain's work ..... '04, 87
Increase and decrease of crime in civilized countries ..... '00, 272
"Law of criminal fluctuation" ..... '03, 355
DRESS:
Bruün, F., in his "Prison discipline in Denmark" ..... '70, 135
Carter, A. G. W., Dress of prisoners: resolution ..... '70, 526
Deselleim, S. S., "Convict clothing" ..... '70, 294
Discussion (New York conference, 1884) ..... '83, 81–88
Sunday clothes ..... '74, 369
DRUNKENNESS. *See* Intemperance.
DRYDEN, MR., Political corruption ..... '95, 177
DU CANE, SIR EDMUND F., references to ..... '87, 262, 264
DUELLING (R. B. Hayes) ..... '89, 20
DUHRING, REV. HERMAN L., "Relation and duty of the community to the discharged prisoner" ..... '02, 44
DUMENT, EDMUND S., Criminal law reforms ..... '96, 202
DUNN, MICHAEL, work for discharged prisoners ..... '88, 224
DURSTON, CHARLES F., Portrait ..... '94, 80
DU SAULLE, LEGRAND, keen perceptions of ..... '86, 80
DYER, REV. DAVID, Importance of religion ..... '96, 236

EARLE, MRS. H. S., "Employment of prison labor" ..... '98, 106
EARNINGS OF CONVICTS:
Curtis, W. B., Utility of allowing convicts a share in their labor..... '70, 456
Discussions—
Baltimore..... '73, 464
Milwaukee..... '96, 112–114
Russian system of apportioning wages..... '98, 474
[*See also* Labor.]
EARTH CLOSET..... '74, 610
"EAST WIND" resolution at Boston (F. Wayland)..... '88, 231
EASTERN PENITENTIARY (Pa). *See* Pennsylvania, Eastern Penitentiary.
EATON, DORMAN B, Industrial training..... '84, 98
EATON, JOHN, Letter of regret..... '70, 575
ECONOMICS AND CRIME:
Drähms, Rev. August, Economic side of the social problem..... '03, 357
Hayes, R. B., Profit sharing as a preventive of crime..... '90, 13
Smith, Rev. S. G., "Relation of crime to economics"..... '96, 254
Unequal distribution of property, etc ..... '88, 16–19
Wright, C. D., "Relation of economic conditions to the causes of crime". '92, 121
EDDY, THOMAS, mention of..... '70, 27
EDINBURGH (SCOTLAND) SCHOOLS FOR POOR CHILDREN..... '70, 36
EDINBURGH REVIEW, remarks on young offenders..... '88, 286
EDMONDS, JOHN W.:
Obituary notice ..... '74, 36
"Thoughts on a reformatory prison discipline" ..... '70, 165
EDUCATION:
Bowring, Sir John, in his "Proper purpose of prison discipline" ..... '70, 90
Brace, C. L., "Relations of crime and ignorance"..... '74, 100
Brockway, Z. R.—
In his "Ideal of a true prison system" ..... '70, 63
Neglect of education in American prisons ..... '88, 134
Chamberlain, William, Schools in Michigan State Prison..... '00, 347
Chaplains' Association, views of..... '04, 93
Charlton, T. J., in his "Similarity of reformatory and prison work".. '90, 295
Collins, C. V., "Education as an element of reform in prisons"..... '00, 214
Crofton, Sir Walter, Educating prisoners..... '70, 175
Discussion (N. Y. conference, 1884) ..... '83, 200–203
Edmonds, J. W., in his "Thoughts on a reformatory prison discipline". '70, 166
Elmira Reformatory—
Literature, study of ..... '87, 273, 280
Percentage of illiterates..... '95, 311
Fallows, Rt. Rev. Samuel, "Relation of crime to the common schools". '04, 145
Harris, W. T., Relation of education to crime ..... '90, 236
Henderson, C. R.—
"Preventive measures, social, educational"..... '96, 151
(The) prison school ..... '02, 23
Hickox, Rev. G. H., Literary meetings..... '96, 122
Illinois—
Illiteracy ..... '88, 95
Prison school houses..... '87, 75
McTague, Thomas, Good results of study in prison..... '96, 92
Manual training..... '98, 244
Michigan House of Correction, school in..... '86, 163
New Jersey State Prison night school ..... '87, 119; '88, 302

EDUCATION—Continued.
Ontario prisons, illiterates in ..... '87, 41
Prison schoolmasters, scarcity of ..... '74, 67
Reforming influence ..... '70, 542, 547, 551; '87, 76
Tarbell, H. S., "The prison school" ..... '70, 193
Teaching science in prisons, discussion (Cincinnati) ..... '70, 473–474
Tutwiler, Miss J. S., "Prison schools in Alabama" ..... '89, 215
United States state prisons—
Illiterates, proportion of ..... '74, 393
Schools and libraries ..... '74, 397
Warner, C. D., "Education as a factor in prison reform" ..... '85, 232
Wines, Rev. F. H., Improved facilities ..... '90, 93
[*See also* Industrial training; Manual training; Moral and religious training; Physical training.]
EGBERT, REV. JOHN P., Sermon (St. Paul) ..... '94, 22
EGGLESTON, B. B., Mississippi penal system ..... '73, 422, 468, 476
ELA, JOHN W., Address of welcome (Chicago) ..... '93, 9
ELDRIDGE, M. L.:
"History of the Massachusetts Nautical Reform School" ..... '70, 350
Religious influences, power of ..... '70, 505
ELECTIVE DIETARY AT ELMIRA REFORMATORY ..... '99, 267
ELIOT, CHARLES W., Importance of religion—quotation ..... '97, 27
ELIOT, REV. WILLIAM G., Opening address (St. Louis) ..... '74, 2
ELKIN, RABBI M., Address of welcome (Hartford) ..... '99, 23
ELLIS, HAVELOCK, quotations from:
Crime, increase of ..... '94, 14; '98, 368
Education which prevents crime ..... '94, 18
Problem of criminality ..... '94, 17
ELLIS, JOHN, success in reclaiming criminal youths ..... '88, 287
ELLIS, W. H., classification of criminals ..... '90, 277
ELLISON, THOMAS E.:
Country and city juries, criminal law reform, etc ..... '96, 201
Criminal law reform—report of standing committee ..... '98, 185
Individual care of prisoners ..... '00, 342
Meetings of superintendents and employees ..... '00, 343
Necessary constituents of food ..... '00, 108
Prison management in Indiana ..... '97, 57
ELLWOOD, CHARLES A., "Need of a reformatory for adult criminals in Missouri" ..... '01, 242
ELMIRA (N. Y.) REFORMATORY:
Bates, R. C.—
Industries, diet, classification, etc ..... '99, 265–272
"Potent means of discipline" ..... '98, 244
Brockway, Z. R.—
Description, answers to questions, etc ..... '95, 307–327
Educational facilities ..... '83, 200
Resignation of superintendency, minute referring to ..... '00, 333
Treatment of inmates ..... '87, 193
Collin, C. A., Practical morality class ..... '85, 306
Disciplinary methods ..... '02, 210–216
First adult reformatory ..... '97, 204
Improvement of inmates ..... '84, 124
Literature, study of ..... '87, 273, 280
Parentage and previous history of inmates ..... '99, 135

ELMIRA (N. Y.) REFORMATORY—Continued.
Pilsbury, Amos, Proposed N. Y. state reformatory ..... '70, 491
Poem written by inmate ..... '85, 312
Robertson, F. W., appointment as superintendent ..... '00, 72
Warner, C. D., Elmira system ..... '98, 263
Wey, H. D., Gymnasium, baths, etc ..... '95, 327
Wines, Rev. E. C., Proposed N. Y. state reformatory ..... '70, 490
ELMORE, ANDREW E.:
Closing remarks (Nashville) ..... '89, 292
Telegram of thanks ..... '00, 249
Tobacco ..... '96, 101
ELY, RICHARD T., Importance of religion—quotation ..... '97, 26
ENGLAND:
Crime, *see* Great Britain—Crime.
Discharged prisoners ..... '74, 71, 189; '89, 281, 284; '95, 34, 239
Penal system—
Barrows, S. J., Conference with prison workers ..... '94, 223
Bowring, Sir John, Inefficiency of justices of the peace ..... '70, 80
Fay, C. K., English prisons ..... '87, 261
Frisbie, E. C., "English prisons" ..... '99, 290
Holloway Prison ..... '91, 91
Millbank Prison. *See that heading.*
Newgate Jail ..... '91, 158
Pentonville Prison. *See that heading.*
Wormwood Scrubs Prison. *See that heading.*
Wright, E. S.—Commutation for life prisoners ..... '00, 346
[*See also* Great Britain—Penal system.]
ENGLISH RAGGED SCHOOLS, origin of ..... '70, 36
"ENVIRONMENT AND CRIME" (Rev. W. H. Locke) ..... '97, 373
ERIE CO. (N. Y.) PENITENTIARY ..... '74, 409
ESSEX CO. (MASS.) TRUANT SCHOOL ..... '94, 356
"ETHICAL ASPECTS OF CRIME" (Rev. J. H. Crooker) ..... '95, 256
EUROPEAN PENAL SYSTEMS:
Barrows, S. J., "Prisons of Europe" ..... '94, 216
Brinkerhoff, R., in his annual address (Denver) ..... '95, 29–35
Yvernès, Émile, "Present state of penal legislation in Europe" ..... '74, 467
EVANGELISTS IN PRISONS ..... '02, 89–90
EVANS, BENJAMIN, Unsectarian religious teaching ..... '70, 483
EVANS, MRS. D. W., Grading new prisoners ..... '01, 189
EVELYN, JOHN, infliction of torture witnessed by ..... '90, 167
EXILE WITHOUT TRIAL IN RUSSIA ..... '04, 166
"EXTIRPATION OF CRIMINALS" (C. D. Warner) ..... '86, 270
EXTRADITION:
Blake, S. H., Need of treaty between the United States and Canada ..... '87, 46
Brown, Goodwin, "Interstate extradition" ..... '84, 18
Campbell, Sir A., Treaties between Canada and the United States ..... '87, 33
Lavell, M., Extradition for escaped convicts ..... '87, 107

FALK, JOHN, work for friendless children ..... '70, 25; '88, 284
FALKNER, ROLAND P.:
Crimes by foreigners ..... '90, 212
"Criminal statistics" ..... '90, 48
"Criminal statistics;" 2d paper ..... '91, 71
"Statistics of crime in the census" ..... '03, 214

FALLON, JUDGE, Value of jury system ..... '96, 196
FALLOWS, RT. REV. SAMUEL:
Home influence ..... '02, 156
Hope for criminals ..... '96, 162
Industrial training ..... '96, 104
New York prison labor system ..... '01, 83
Probation system ..... '03, 172
Publication of papers read before Chaplains' Association ..... '01, 130
"Relation of crime to the common schools" ..... '04, 145
Wardens and chaplains, relation between ..... '01, 187
"FALSE SENTIMENT THE BANE OF PENAL LAW" (C. T. Lewis) ..... '03, 155
"FAMILY VISITATION OF THE WARDS OF THE STATE" (Gardiner Tufts) ..... '70, 359
FARM SCHOOL, Thompsons Island (Mass.). *See* Thompsons Island Farm School (Boston, Mass.).
FARMS FOR TUBERCULOUS PRISONERS ..... '03, 352
FARRAR, REV. F. W., Sacredness of labor ..... '88, 23
FAUDÉ, CHAPLAIN, Discharged prisoners ..... '88, 228
FAY, CLEMENT K:
English prisons ..... '87, 261
Johnson, Mrs. E. C., successful work of ..... '87, 173
FEDERAL PRISONS:
Atherton, B. F., "Centralization necessary to prison reform" ..... '91, 270
Barrows, Mrs. I. C., Report on Indian Territory jails ..... '98, 299
Brinkerhoff, R., United States prisons: report, remarks, etc ..... '85, 388; '86, 110; '87, 284; '89, 71
Discussions—
Atlanta ..... '86, 110–112
Cincinnati ..... '90, 143
Detroit ..... '85, 403–407
Nashville ..... '89, 70–74, 257–258
New York conference, 1884 ..... '83, 162–164
Fort Leavenworth prison. *See that heading.*
Foster, E. C., Bill in Congress ..... '90, 33
French, J. W., "Relation of the United States penitentiary to state penitentiaries ..... '96, 81
Goode, John, Letter relating to United States prisoners ..... '85, 389
James, D. R., introduction of bill ..... '86, 110
McClaughry, R. W., "United States penitentiaries" ..... '03, 78
N. P. A. committee, appointment of ..... '84, 54
Resolutions—
Cincinnati ..... '90, 124
Nashville ..... '89, 257
Wines, Rev. E. C., Memorial to Congress, etc ..... '74, 45
Wines, Rev. F. H.—
In his "American prisons in the tenth census" ..... '88, 258
Committee report ..... '86, 109
FEE SYSTEM:
Barrows, S. J., Remarks (Quincy) ..... '04, 265
Discussion (Kansas City) ..... '01, 76–79
[*See also* Jails.]
FELTON, CHARLES E.:
Address of welcome (Chicago) ..... '93, 13
Bertillon system ..... '87, 93–106; '01, 233
Chairman's address (Chicago conference) ..... '84 (Chic.), 10

FELTON, CHARLES E.—Continued.
Child-saving legislation ..... '91, 59
Construction, ventilation, etc ..... '86, 48
Discipline in prisons ..... '93, 110
Graded system ..... '84 (Chic.), 54
"Identification of criminals" ..... '89, 46
Indeterminate sentence for habitual misdemeanants ..... '87, 232
Labor—
Chicago House of Correction, systems of labor in ..... '84 (Chic.), 82–85
Contract system ..... '70, 515; '85, 222–224
"Labor legislation; the O'Neill bill" ..... '88, 50
"Prison labor" ..... '86, 216
National Prison Association: remarks and resolutions ..... '84 (Chic.), 124
Pardoning power ..... '84 (Chic.), 157–161
Police—
Remarks ..... '90, 141
Reports of standing committee ... '88, 195; '90, 125; '91, 107; '98, 299; '01, 224
Prison dress ..... '83, 85
Prison food ..... '86, 71
"Prison management" ..... '96, 59
Reading matter for prisoners ..... '84 (Chic.), 152
"Rutherford B. Hayes as a philanthropist" ..... '93, 52
"Tramps and drunkards" ..... '85, 320
United States prisons ..... '86, 111
Unnecessary arrests ..... '86, 205
Wife-beaters, punishment for ..... '87, 222
FEMALE OFFENDERS:
Coffin, Mrs. R. M., "Women's prisons, etc." ..... '85, 186
Discussion (Toronto) ..... '87, 172–177
Indiana Industrial School for Girls and Woman's Prison. *See that heading.*
Johnson, Mrs. E. C.—
"Discipline in female prisons" ..... '91, 137
Effect of imprisonment on women ..... '96, 109
"Separate prisons for women" ..... '98, 439
Work with female prisoners at Sherborn ..... '87, 170
Kinney, Mrs. J. M., Women in custody of male jailers ..... '96, 250
Massachusetts Reformatory Prison for Women. *See that heading.*
Meredith, Mrs. Susanna, "Some peculiarities of criminals" ..... '89, 222
Millbank Prison (England). *See that heading.*
New Jersey State Prison, women inmates of ..... '87, 118
Resolution (Detroit) ..... '85, 319
St. Petersburg Women's Prison ..... '98, 484
Separate prisons for women ..... '87, 54; '00, 377–380
Wood, Mrs. C. H., Work among female convicts ..... '74, 89
FERRI, ENRICO, views of:
Criminology ..... '90, 287
Divisions of criminals ..... '88, 129
Freedom of the will ..... '88, 115
Repression of crime ..... '97, 121
FERRIER, JOHN K., "The Henry finger-print system of identification" ..... '04, 56, 78
FERRIS INDUSTRIAL SCHOOL (WILMINGTON, DEL.) ..... '94, 352
FESSENDEN, REV. THOMAS K.:
Connecticut penal institutions ..... '73, 378
List of works on penology, etc ..... '70, 617

FESSENDEN, REV. THOMAS K.—Continued.
Pardoning power ..... '70, 506
Self-support by convicts: resolution ..... '70, 502
Training of girls in reformatories ..... '70, 444; '73, 464
FETTERS ON RUSSIAN PRISONERS ..... '98, 479
FEUDAL SYSTEM, CRIME AND PAUPERISM CAUSED BY ..... '92, 124
FILTRATION OF WATER ..... '95, 295
FINES:
Bonneville de Marsangy, Advantages and objections ..... '74, 654
Discussions—
Cincinnati ..... '70, 472–473
Chicago conference ..... '84 (Chic.), 147–152
FINGER PRINTS:
Discussion (Quincy) ..... '04, 73–79
Ferrier, J. K., "The Henry finger-print system of identification" ... '04, 56, 78
FISH, REV. ALOYS M.:
Crime a product of social condtions ..... '02, 324
Difficulty of obtaining data on prison reform ..... '03, 195
Discharged prisoners—
Remarks ..... '03, 314
Report of standing committee ..... '04, 182
Materialistic tendency in penology, protest against ..... '04, 338
FISHER, W. C., Economic effect of prison labor ..... '99, 99
FISK, REV. A. M., Proposed reformatory at Warsaw, N. Y ..... '70, 526
FITZGERALD, REV. O. P., Sermon (Nashville) ..... '89, 23
FLEESON, THOMAS P., Tobacco ..... '96, 98
FLETCHER, HORACE, Preventive methods ..... '98, 511
FLOGGING. *See* Corporal punishment.
FLORIDA:
Blitch, S. H.—
"Condition of penitentiary affairs" ..... '04, 284
Farm hospital for tuberculous prisoners ..... '03, 364
State insane asylum and hospital ..... '04, 319
Convict labor, brief report on ..... '00, 68
Lease system: discussion (Quincy) ..... '04, 287–291
State prison ..... '74, 286
FLOWER, MRS. SARAH J., Prison evangeliste ..... '02, 89
FOLGER, ALLEN, Intemperance ..... '73, 469
FOLLETT, JOHN F., Address of welcome (Cincinnati) ..... '90, 7
FOLLETT, MARTIN D.:
Closing remarks (Austin) ..... '97, 402
Corporal punishment ..... '97, 102
Criminal law—
Criminal law reform ..... '94, 167
"Penal legislation" ..... '98, 424
Uniformity of criminal codes in the states ..... '94, 335
Discharged prisoners ..... '02, 78; '03, 102
Indeterminate sentence, opposition of lawyers to ..... '98, 197
Indiana Woman's Prison ..... '98, 284
Individual responsibility ..... '96, 139
O'Neill bill, proposed petition to Congress against ..... '94, 142
Prison punishments ..... '92, 164; '93, 105
Suspension of sentence ..... '98, 434
Travelling expenses of prisoners ..... '97, 209

FOLSOM (CAL.) PRISON:
Disciplinary methods ..... '92, 182–193
Wilkinson, Thomas, appointment as warden ..... '00, 67
FOOD. *See* Diet.
FOOTE, REV. C. C.:
Detroit House of Correction, school in ..... '70, 480
"Importance and power of religious forces in prisons" ..... '70, 185
Letter of regret ..... '73, 374
Women's work in prisons ..... '70, 524
FOOTE, J. A.:
Catholic children in institutions ..... '70, 482
Ohio Reform Farm School ..... '70, 445, 484
Teaching science in prisons ..... '70, 473
FORESTA, COUNT DI, views on penal colonies ..... '87, 277
FORT, JOHN FRANKLIN, "Indeterminate sentence" ..... '02, 124
FORT LEAVENWORTH (KANSAS) FEDERAL PRISON:
Discharged prisoners ..... '02, 302
Discussion ..... '95, 187–188
French, J. W., History, description, etc ..... '95, 182
Law and organization ..... '02, 232–252
Regulations ..... '02, 195–202
FORT LEAVENWORTH (KANSAS) MILITARY PRISON, Pope, J. W., Description. '91, 124
FOSTER, E. C.:
Federal prisons ..... '89, 70; '90, 33, 143
National prison bureau ..... '89, 69; '90, 33, 143
Prevention of juvenile crime ..... '92, 100
FOSTER, MRS. J. ELLEN, State restriction of marriage, etc ..... '92, 102
FOSTER, MRS. REBECCA SALOME, memorial minute to ..... '02, 113
FOTHERGILL, J. MILNER, Food and digestion ..... '88, 192
FOUILLEUSE (FRANCE), penitentiary of ..... '91, 97
FOURTH OF JULY CELEBRATION AT OHIO PENITENTIARY ..... '88, 244
FOX, JOHN M., New York Penitentiary ..... '83, 76
FRANCE:
Bertillon system ..... '89, 57; '91, 65
Crime, decrease of ..... '00, 280
Discharged prisoners ..... '74, 73; '89, 281; '95, 223
Penal system—
Barrows, Rev. S. J., Brief observations ..... '94, 222
Bérenger law ..... '02, 74
Centralization of prisoners ..... '96, 169
Conditional liberation ..... '86, 115, 116
Fouilleuse, penitentiary of ..... '91, 97
Paris, prisons of. *See that heading.*
Prison commission, creation and labors of ..... '74, 551
Yvernès, E., Synopsis of penal laws ..... '74, 480
FRANCKE, AUGUST H., founder of orphans' home ..... '70, 24
FRANKFORT (GERMANY), congresses held in ..... '70, 269, 270
FRANKLIN CO. (OHIO) JAIL ..... '98, 403
FREDENHAGEN, REV. E. A.:
Ministers in prison work ..... '04, 110
Mission of the prisoners' aid society ..... '04, 208
Prison evangelists ..... '02, 90
Probation in Missouri ..... '02, 164

FRENCH, J. W.:
Corporal punishment ..... '97, 101; '98, 285
Discharged prisoners ..... '95, 249
Education, etc ..... '92, 45; '97, 54
Federal prisons—
Fort Leavenworth prison ..... '95, 182
Mismanagement in U. S. prisons ..... '97, 210, 211
"Relation of the U. S. penitentiary to the various state penitentiaries" ..... '96, 81
Hickox, Rev. G. H., memorial remarks on ..... '97, 80
Labor—
Convict labor, etc ..... '97, 51
Overwork system ..... '98, 390
State account system ..... '95, 71
"Life prisoners": paper and remarks ..... '89, 242, 256
Parole system—
Parole for life prisoners ..... '89, 256
Remarks ..... '97, 54
"(The) prison warden" ..... '98, 418
Responsibility of society for crime ..... '96, 137
FRIENDS, SOCIETY OF, activity in prison reform ..... '89, 237, 271; '98, 396
FRISBIE, E. C.:
"English prisons" ..... '99, 290
Opening remarks (Hartford) ..... '99, 9
FROEBEL, work of ..... '94, 44
FRY, ELIZABETH:
Sayings quoted ..... '98, 157–159; '99, 158
Seclusion of women prisoners ..... '98, 441
Stoudenmire, Rev. W. C., Brief sketch of Mrs. Fry's labors ..... '02, 52
Work, references to ..... '89, 32, 237; '91, 11; '94, 93; '02, 30
FRYE, CHIEF JUSTICE, principle for determining duration of sentence ..... '99, 182
FULLER, OTIS:
Fee system ..... '01, 77
Michigan State Reformatory ..... '02, 173
Preventive and reformatory work: report of standing committee ..... '98, 223
"Prison labor legislation" ..... '97, 31
Punishments in prisons ..... '98, 227; '02, 84, 173
Separate prisons for women ..... '00, 379
Wardens' Association, president's address ..... '01, 58
FULTON, LEVI S.:
Congregate reform schools ..... '91, 53
Western House of Refuge at Rochester (N. Y.) ..... '74, 112

GABRIEL, JOHN H., Industrial training ..... '95, 254
GALTON, FRANCIS, Criminal types ..... '88, 183–184
GAMBLING (C. E. Felton) ..... '91, 113
"GANGS" IN NEW YORK CITY ..... '04, 149
GARCIA, MANUEL R., Letter of regret ..... '70, 573
GARDNER, RICHARD, conversion of ..... '02, 99
GARFIELD, JAMES A., quotations from ..... '00, 260
GAROFALO, R., views on criminology ..... '90, 287

GARVIN, ALBERT:
Connecticut—
Discharged prisoners ..... '03, 98
Non-partisan appointments ..... '01, 64–65
Pardons, paroles, etc ..... '01, 65–67
Delivery of prisoners at prisons ..... '01, 80
Grading new prisoners ..... '01, 186
Indeterminate sentence: resolution ..... '00, 327
Prison discipline: report of standing committee ..... '02, 165
Prison food ..... '00, 104
Punishments in prisons ..... '02, 79; '03, 334
Statutory, executive, and industrial changes, report of committee on ..... '04, 119
Supervision of paroled men ..... '02, 324
Wardens' Association, president's address ..... '00, 55
GATES, GEORGE A.:
Fashionable churches, etc ..... '98, 153
"(The) prisoner at school" ..... '98, 144
GENEVA (SWITZERLAND) PRISONERS' AID SOCIETY ..... '95, 236
GEORGE, HENRY:
Kentucky Penitentiary—
Disciplinary methods ..... '95, 196
Labor ..... '94, 144, '95, 71
Religious services ..... '95, 154
Pennsylvania system, non-progressiveness of ..... '95, 210
Prison discipline: report of standing committee ..... '95, 192
GEORGIA:
Atlanta prison congress. *See that heading.*
Discharged prisoners ..... '02, 301
Penal system—
Accused persons not permitted to testify ..... '97, 159
Tucker, Rev. H. H., Lease system in Georgia ..... '86, 255
State prison ..... '74, 288
GERARD, JAMES W., mention of ..... '70, 27
GERMANY:
Baden, penal laws of ..... '74, 477
Bavaria, penal laws of ..... '74, 475
Crime, fluctuation in ..... '00, 278
Discharged prisoners ..... '74, 74
Halle, orphans' home in ..... '70, 24
Mecklenburg-Schwerin, penal laws of ..... '74, 477
Penal system—
Conditional liberation ..... '86, 116
Hintrager, Oscar, "Prisons and penal control in Germany" ..... '99, 278
Holtzendorff, Baron F. von, "Memorandum on the prison question in Germany" ..... '74, 509
Prussia, penal laws of ..... '74, 475
Saxony. *See that heading.*
Weimar, orphan asylum founded by Falk ..... '88, 284
Würtemberg. *See that heading.*
GHENT (BELGIUM) MAISON DE FORCE ..... '91, 151
GIBBONS, CARDINAL, Religion the cure for crime ..... '96, 234
GIBBS, C. R., Wisconsin Reform School ..... '74, 116
GIFTS TO PRISONERS:
Brush, A. A., Tobacco and other luxuries ..... '87, 142–148

GIFTS TO PRISONERS—Continued.
Discussions—
Atlanta ..... '86, 73–76
Milwaukee ..... '96, 95–96
Elmira Reformatory regulations ..... '95, 325
Opinions of wardens ..... '90, 198, 202, 204, 210
Wayland, Francis, Impartiality in prison management ..... '87, 149
GILBERT, MISS LINDA, Visitation of prisons in different states ..... '73, 465
GILLESPIE, RT. REV. GEORGE D.:
Christianity and prison reform ..... '85, 148
Resolution in memory of Miss E. M. Hall ..... '85, 339
GILMAN, D. C.: Letter in memory of R. B. Hayes ..... '93, 87
GILMOUR, J. T.:
"Corrective measures in prison discipline" ..... '02, 66
Dark cells and tuberculosis ..... '02, 86
Farm for ex-convicts ..... '03, 106
Labor in Toronto Central Prison ..... '02, 80
Morganza (Pa.) Reform School ..... '02, 86
GILPIN, BERNARD, visits to jails in 16th century ..... '02, 51
"GINX'S BABY," quotations from ..... '70, 21, 22; '98, 490
GIRONDISTS, imprisonment in the Conciergerie ..... '91, 100
GLADDEN, REV. WASHINGTON, extracts from sermon on saving criminals ..... '97, 96
GLASGOW (SCOTLAND):
Chalmers, Dr., work in slums ..... '70, 36
Quarrier homes for poor children ..... '91, 248
GLASS, D. W., Arrogance of police ..... '92, 156
GLEN ALLEN (VA.) INDUSTRIAL SCHOOL ..... '94, 361
GLEN MILLS (PA.) HOUSE OF REFUGE, visit of N. P. A ..... '02, 39
GODOY, JOSÉ F., Prison management in Mexico ..... '00, 304
"GOLDEN RULE PRISON" ..... '92, 50
GOODE, JOHN, Letter in regard to United States prisoners ..... '85, 339
GOODWIN, JOHN B., Remarks (Atlanta) ..... '86, 16, 324
GORDON, JOHN B.:
Announcement of reception (Atlanta) ..... '86, 276
Inauguration as governor of Georgia ..... '86, 77
Remarks (Atlanta) ..... '86, 20
GORDON, REV. M. L., Indirect influence of efforts for prison reform ..... '91, 225
GOREE, THOMAS J.:
Corporal punishment ..... '97, 94
Lease system in Texas ..... '90, 132
"Some features of prison control in the South" ..... '97, 132
United States prisons ..... '96, 144
GOSHORN, A. T., Address of welcome (Cincinnati) ..... '74, [illegible]
GOUGH, JOHN B., quotation from ..... '7[illegible], [illegible]
GOULD, REV. F. A., "Chaplains' work from the pastor's point of view" ..... '91, [illegible]
GOURLEY, H. I., Address of welcome (Pittsburg) ..... '7[illegible], [illegible]
GOWER, C. A., "Grades and honors in juvenile reformatories" ..... '91, [illegible]
GRADING. *See* Classification of prisoners.
GRAY, REV. GEORGE ZABRISKIE, Christianity and prison reform ..... '9[illegible], [illegible]
GREAT BRITAIN:
Crime—
Barrows, S. J., Diminishing crime in England ..... '9[illegible], [illegible]
Decrease ..... '9[illegible], 34, 42, '9[illegible], [illegible]
Drähms, Rev. August, Steady decrease in offenses ..... '9[illegible], [illegible]

GREAT BRITAIN—Continued.
Crime—Continued.
Epidemic of crimes ..... '91, 20
Feudal system, numerous crimes under ..... '92, 124
Smith, Rev. S. G., Increase in number of convictions ..... '96, 258
Statistics ..... '92, 112
Juvenile delinquents. *See that heading*, Great Britain.
Juvenile reformatories. *See that heading*, Great Britain.
Penal system—
Capital offenses in Blackstone's time ..... '88, 289
Coffin, C. F., "British and American prisons" ..... '91, 237
Hill, Frederic, "British prisons" ..... '74, 253
Lewis, C. T., British prisons ..... '83, 36
Royal commission on prison reform, argument for creating ..... '74, 553
Tallack, William, "Humanity and humanitarianism" ..... '70, 204
Ticket-of-leave system. *See that heading.*
Yvernès, E., Synopsis of penal laws ..... '74, 467
GREECE (ANCIENT), PRISONS OF ..... '91, 146
GREECE (MODERN):
Penal system—
Barrows, S. J., Prisons in Zante and Athens ..... '94, 220
Yvernès, E., Synopsis of penal laws ..... '74, 483
GREEN, W. S.:
Closing remarks (Pittsburg) ..... '91, 258
Discharged prisoners ..... '90, 265
GRIFFITH, GOLDSBOROUGH S.:
Baltimore's child-saving institutions ..... '92, 217
Lease and contract systems ..... '73, 478
Maryland penal institutions ..... '73, 396; '74, 112; '99, 197
Maryland Prisoners' Aid Association ..... '97, 227; '98, 238
Obituary notice (by Rev. W. C. Stoudenmire) ..... '04, 328
Sixty-five years of prison work ..... '02, 54
GRIGGS, JOHN W., Unscientific lawmaking ..... '98, 426
GRISCOM, JOHN, mention of ..... '70, 27
GROWTH OF CITIES ..... '90, 230
GRUBER, DR., Conditional liberation in Hungary ..... '97, 251
GUENTHER, RICHARD, Contract and state account systems ..... '95, 80
GUIGNARD, J. G., South Carolina Penitentiary ..... '89, 245
GUILLAUME, LOUIS:
Effect of prison school ..... '86, 125
"Progress and condition of prison discipline in Switzerland" ..... '74, 485
"Report on the International Penitentiary Commission" ..... '74, 581
GUNN, REV. W. C., experience in helping discharged prisoners ..... '92, 54
GUTHRIE, DR., anecdote of ..... '88, 100

HABITAT OF CRIMINALS ..... '01, 205
HABITUAL CRIMINALS:
Brockway, Z. R., "The incorrigible criminal" ..... '84, 105
California law ..... '89, 193
Discussions—
Saratoga ..... '84, 112-116
Toronto ..... '87, 229-241
Hayes, R. B., Remarks ..... '90, 16; '91, 17
Louisiana law ..... '89, 194

HABITUAL CRIMINALS—Continued.
Massachusetts law ..... '89, 190
Meredith, E. A., Incorrigibles in jails ..... '87, 252
New York law ..... '89, 192
Ohio law ..... '89, 189
Perpetual confinement for incorrigibles ..... '88, 117, 118
Spalding, W. F., "Habitual misdemeanants" ..... '92, 255
Warner, C. D., Professional and incorrigible criminals ..... '98, 257, 261
Wayland, Francis—
"(The) incorrigible" ..... '86, 189
"Incorrigible misdemeanants" ..... '87, 225
Wisconsin law ..... '89, 190
[*See also* Criminal capitalists; Identification of criminals; Recidivists.]
HACKNEY (ENGLAND) INSTITUTIONS FOR HELPING CHILDREN ..... '88, 282, 283
HADDOX, C. E., "Personnel of prison management" ..... '03, 85
HAGEMAN, JOHN F.:
Address (Baltimore) ..... '73, 317
New Jersey penal institutions ..... '73, 428
HAGERMAN, HERBERT J., "Prisons of St. Petersburg" ..... '98, 469
HAIGHT, WILL, United States prisoners ..... '83, 163
HAINES, DANIEL:
Contract system ..... '70, 518
Discharged prisoners: report of standing committee ..... '74, 70
Pardons ..... '70, 507, 524
Sentences, inequality of ..... '70, 460
HAINES, REV. M. L., Sermon (Indianapolis) ..... '98, 30
HAKLUYT, RICHARD, remarks on colonizing America ..... '92, 126
HALE, REV. EDWARD E., prize penological essay ..... '70, 32
HALE, W. E.:
Discharged prisoners ..... '94, 274
Industrial training—
"Industrial education as a preventive of crime" ..... '94, 52
Remarks ..... '95, 252
Memorial resolutions ..... '00, 344
Music, good effect of ..... '95, 153
Political influence ..... '95, 175
Prison labor, purpose of ..... '95, 77
Religious work in prisons ..... '95, 152
San Quentin Prison (Cal.) ..... '95, 213
HALL, A. CLEVELAND, Changes in criminal law ..... '02, 161
HALL, MISS E. M., obituary notice of ..... '85, 339
HALL, REV. LINVILLE J.:
Aids and rewards of the chaplain ..... '94, 116
Hickox, Rev. G. H., memorial remarks on ..... '97, 78
Retirement from prison work ..... '00, 160
Wardens and chaplains ..... '95, 150
HALL, REV. ROBERT, Toronto City Mission and Prisoners' Aid Association ..... '00, 200
HALLE (GERMANY) ORPHANS' HOME ..... '70, 24
HANCOCK, LEWIS, Address of welcome (Austin) ..... '97, 11
HAND LABOR IN PRISONS ..... '86, 234; '97, 352–354; '99, 227
HARDY, W. E., Discharged prisoners ..... '94, 265
HARKNESS, REV. A. M., Unguarded prisoners in New Mexico ..... '04, 232
HARLAN, HENRY D., Letter on probation system in Maryland ..... '00, 369; '01, 201

HARLOW, E. G.:
Juvenile reformatories: resolution ..... '70, 495
Maine Reform School, annual cost of ..... '70, 488
Non-accountability for crimes of relatives ..... '70, 473
Political influence ..... '70, 461
Prison administration, object of ..... '70, 471
Religion, nature and power of ..... '70, 483, 506
HARPER, MRS., W. C. T. U. prison work ..... '86, 309
HARRIS, ELISHA:
Memorial resolution ..... '83, 182
New York penal institutions ..... '73, 433
HARRIS, RT. REV. SAMUEL S., Christianity and prison reform ..... '85, 147
HARRIS, WILLIAM T., "Philosophy of crime and punishment" ..... '90, 222
HARRISON, CARTER H., Address of welcome (Chicago conference) ... '84 (Chic.), 18
HART, REV. HASTINGS H.:
Address (Indianapolis) ..... '98, 52
Chaplains' work ..... '95, 59; '00, 194
Closing remarks (St. Paul) ..... '94, 344
Conditional pardon, probation, etc ..... '98, 433–435
Criminal statistics ..... '90, 69
Dependent and delinquent children—
Child saving ..... '98, 381
Schools and homes for children ..... '89, 252; '00, 52
Discharged prisoners—
Answers to questions ..... '94, 268
Remarks ..... '90, 258
Report of standing committee ..... '98, 227
Earnings of convicts ..... '96, 112
Hayes, R. B., memorial remarks on ..... '93, 41
"Immigration and crime" ..... '96, 204
Minnesota—
Methods of dealing with crime ..... '95, 55
"Reformatory system of Minnesota" ..... '94, 338
Moral and religious training—
Religion as a reformative agency ..... '95, 147
Religious meetings at Michigan State Prison ..... '96, 127
Political influence ..... '95, 176
"Prisoners' aid societies" ..... '89, 270
Probation system—
Conditional pardon, probation, etc ..... '98, 433–435
Massachusetts probation laws ..... '98, 53–54
HART, REV. SAMUEL, Address (Hartford) ..... '99, 29
HARTFORD (CONN.) PRISON CONGRESS (1899):
Addresses of welcome—
Elkin, Rabbi M ..... '99, 23
Lounsbury, G. E ..... '99, 10
Preston, M. B ..... '99, 13
Closing remarks (C. D. Warner and others) ..... '99, 317–319
Opening remarks (E. C. Frisbie) ..... '99, 9
Resolution of thanks ..... '99, 315
Response to addresses of welcome (Rev. F. H. Wines) ..... '99, 14
Sermon (Rev. C. D. Hartranft) ..... '99, 31
Vice-president's address (E. S. Wright) ..... '99, 19
HARTLEY, MR. (OF TORONTO), "Prison discipline" ..... '87, 158

HARTRANFT, REV. C. D., Sermon (Hartford) ..... '99, 31
HARVIE, MRS., Remarks ..... '87, 177
HASELTINE, IRA S., Letter of regret ..... '70, 581
HASKELL, T. N.:
Hymn (Denver congress) ..... '95, 49
Political influence ..... '95, 176
HASTINGS, SAMUEL D., Wisconsin penal institutions ..... '73, 455
HATCH, EDWARD WALKER:
Address (Cincinnati), presenting cane to Dr. Wines ..... '70, 497
Closing remarks—
Baltimore ..... '73, 481
Cincinnati ..... '70, 535
Industrial training ..... '70, 469
Irish prison system ..... '70, 478
Juvenile reformatories ..... '70, 489; '73, 479
Obituary notice ..... '74, 35
Prison labor ..... '70, 448
Social science, study of ..... '70, 525
HATCH, HENRY, "Crime and criminals, and what shall be done with them" ..... '04, 302
HATCH, HIRAM F.:
"(A) contractor and former warden's view of the prison problem" ..... '00, 76
Diet—
Discipline by diet ..... '89, 183
Michigan State Prison food ..... '86, 66
Refusal of prisoners to eat ..... '85, 268
Power of religion ..... '88, 142
"Prison discipline" ..... '89, 164
U. S. prisoners ..... '89, 257
HAWAII:
Convict labor, brief report on ..... '00, 68
Trial for murder ..... '85, 232
HAWTHORNE, REV. J. B.:
Closing remarks (Atlanta) ..... '86, 325
Relations of Christianity to the criminal ..... '86, 40
HAYES, RUTHERFORD B.:
Address at Maryland Penitentiary ..... '92, 68
Chaplains, work of ..... '91, 217
Closing remarks—
Atlanta ..... '86, 322
Boston ..... '88, 219
Memorial meeting (Chicago) ..... '93, 25
National prisons ..... '86, 29
Obituary addresses, letters, etc.—
Barr, T. F ..... '93, 47
Brinkerhoff, R ..... '93, 25
Bullock, R. B ..... '93, 85
Cassidy, M. J ..... '93, 84
Coffin, C. F ..... '93, 36
Felton, C. E ..... '93, 52
Gilman, D. C ..... '93, 87
Hart, Rev. H. H ..... '93, 41
Hickox, Rev. G. H ..... '93, 43
Johnson, Mrs. E. C ..... '93, 41

HAYES, RUTHERFORD B.—Continued.
Obituary addresses, letters, etc.—Continued.
McClaughry, R. W ..... '93, 51
Milligan, Rev. J. L ..... '93, 49
Pope, J. W ..... '93, 42
Reeve, C. H ..... '93, 34
Round, W. M. F ..... '92, 265; '93, 79
Sims, P. D ..... '93, 46
Washburn, G. G ..... '93, 39
Whipple, Rt. Rev. H. B ..... '94, 38
Wines, Rev. F. H ..... '93, 47, 60
Wright, E. S ..... '93, 40
Pardons ..... '84, 50
Portrait ..... '92, fp.; '93, fp.
President's annual addresses—
Atlanta ..... '86, 24
Baltimore ..... '92, 12
Boston ..... '88, 14
Cincinnati ..... '70, 5; '90, 9
Detroit ..... '85, 134
Nashville ..... '89, 11
Pittsburg ..... '91, 14
Toronto ..... '87, 49
Work, reference to ..... '01, 25
HAYGOOD, REV. ATTICUS G., Sermon (Atlanta) ..... '86, 30
HAYMAN, MRS. KATE Z., Work of a police matron ..... '03, 201
HAYT, CHARLES D., Address of welcome (Denver) ..... '95, 9
HEALTH:
Clemmer, J. W., Unhealthy conditions of prison life ..... '88, 241
Cooke, Theodore, jr., "Is the tendency to contract infectious and contagious diseases greater in the prisoner than in the free man?" ..... '02, 354
Cunningham, R. M., "Convict system of Alabama in its relation to health and disease" ..... '89, 108
Discussion (Philadelphia) ..... '02, 366–367
Keene, G. F., "Sanitation and tuberculosis in state institutions" ..... '98, 111
Patterson, J. H., in his "Prison management" ..... '88, 301
Rankin, D. N., "Pure water as a hygienic factor in prisons" ..... '95, 284
Sanitary science in prison construction ..... '70, 546, 565
Sharp, H. C., "Prevention of disease in prisons" ..... '97, 370
Wright, D. F., "Prison reform from a sanitary point of view" ..... '89, 235
[*See also* Physical training; Physicians; Mortality.]
HECHT, RABBI SIGMUND, Address (Milwaukee) ..... '96, 33
HEG, JAMES E.:
"Construction and equipment of penal and reformatory institutions" ..... '01, 86
Prison food ..... '00, 101, 104
State monopolies for employing convict labor ..... '99, 98
HEISEY, MARTIN, Iowa penal institutions ..... '73, 391
HEISKIN, R. S., Disciplinary methods of Col. Schuler in Southern Indiana State Prison ..... '70, 467
HENDERSON, CHARLES RICHMOND:
Address (Indianapolis) ..... '98, 67
Chaplains' Association, reception given by ..... '96, 149
Chaplains, work of ..... '02, 105

HENDERSON, CHARLES RICHMOND—Continued.
Christianity and prison reform ..... '85, 148
Closing remarks (Philadelphia) ..... '02, 367, 371
Crime, prevention of—
Prevention and probation, report of committee on ..... '04, 127
"Preventive measures, social, educational" ..... '96, 151
"Regulated activity as a preventive of crime" ..... '03, 47
Criminology—
Physical and psychical examination of criminals ..... '99, 277
"Practical issue of studies of the criminal" ..... '94, 119
"Prison laboratories" ..... '00, 232
Industrial training ..... '99, 237
Portrait ..... '02, fp.
Prison labor, opposition to ..... '99, 235
Prison reform in the South ..... '02, 277
Prison Sunday ..... '00, 201
Report of committee on supervision and control of penal institutions ..... '03, 135–154
"School of character in a prison" ..... '03, 109
"Social position of the prison warden," president's annual address (Philadelphia) ..... '02, 19
HENDERSON, JOHN N., "Lease system in Texas" ..... '97, 298
HENDRICKSON, REV. A. D., Wisconsin State Reform School ..... '70, 491
HENLEY, ALBERT T.:
Alabama prison death rate, etc ..... '89, 182
Lease system in Alabama ..... '90, 121
HEREDITY:
Albert, Rev. J. H., Small number of born criminals ..... '95, 52
Charlton, T. J., Environment stronger than heredity ..... '00, 267
Discussions (Cincinnati) ..... '70, 528–529; '90, 291
Fitzgerald, Rev. O. P., in his Sermon (Nashville) ..... '89, 25
Fuller, Otis, Folly of breeding criminals ..... '98, 223
Inherited moral anomalies ..... '73, 341
Juke family. *See that heading.*
Leonard, J. A., Paralysis of effort caused by belief in heredity ..... '03, 99
Locke, Rev. W. H.—
Inherited defects and excellencies ..... '98, 142
Law of hereditary transmission ..... '97, 375
Myth of heredity ..... '01, 138
Peelemann, Professor, study of an evil family ..... '96, 354, *note.*
Powell, T. O., Heredity and environment ..... '86, 90
Reeve, C. H., "Arousing the public" ..... '89, 152
Sacredness of the law of the continuance of the species ..... '00, 209
Scouller, J. D., in his "Prevention and reformation" ..... '88, 89, 91–93
Smith, Rev. S. G., Analysis of heredity ..... '01, 153
Tallack, William, in his "Humanity and humanitarianism" ..... '70, 213
Torrance, George, Small percentage of hereditary criminals ..... '00, 251
Warner, C. D., in his "Extirpation of criminals" ..... '86, 274
Wines, Rev. F. H., "Heredity and human progress:" discussion of Dr. McKim's book ..... '00, 187
[*See also* Marriage.]
HERMITAGE ASSOCIATION ..... '89, 241
HERT, ALVIN T.:
"Advance in penology" ..... '99, 64
Conveying prisoners to prisons ..... '01, 79

HERT, ALVIN T.—Continued.
Corporal punishment ..... '97, 69
Wardens' Association, president's address ..... '99, 64
HEYMANN, MICHAEL:
Address (Indianapolis) ..... '98, 61
Closing remarks—
Indianapolis ..... '98, 334
New Orleans ..... '98, 514
Employment for prisoners ..... '98, 386
Opening remarks (New Orleans) ..... '98, 357
School for prison workers in France ..... '03, 314
Women's prison in New Orleans, need of ..... '98, 449
HICKMAN, A. C., Address of welcome (St. Paul) ..... '94, 5
HICKOX, REV. GEORGE H.:
Address (Denver) ..... '95, 50
Chaplains—
"(The) chaplain" ..... '90, 146
Influence of chaplains ..... '96, 138
Michigan State Prison, chaplain's work in ..... '86, 171
"(The) prison chaplain" ..... '95, 117
Relation to prison discipline ..... '87, 86
"What do chaplains do in prisons?" ..... '96, 117
Discharged prisoners, Mrs. D'Arcambal's home for ..... '94, 297
Hayes, R. B., memorial remarks on ..... '93, 43
Incorrigible criminals ..... '84, 116
Memorial services—
Chaplains' Association minute ..... '97, 73
Remarks, etc.—
Batt, Rev. W. J ..... '97, 80
Brinkerhoff, R ..... '97, 77
Cassidy, M. J ..... '97, 78
French, J. W ..... '97, 80
Hall, Rev. L. J ..... '97, 78
Locke, Rev. W. H ..... '97, 78
Milligan, Rev. J. L ..... '97, 73
Scott, J. F ..... '97, 79
Wines, Rev. F. H ..... '97, 74
Moral and religious training—
Moral and religious instruction ..... '86, 101
Prayer meetings, etc ..... '96, 123
Religion among convicts ..... '95, 149
Religious aspect of the prison question ..... '89, 38
"(The) prison and its work" ..... '94, 81
Reformation, efforts toward ..... '95, 275
Remarks, chaplains' meeting ..... '85, 275
Size of prisons ..... '84, 123
HICKS, MRS. MARGARET, secretary of Hermitage Association ..... '89, 241
HIGHBINDERS (Chinese criminals) ..... '94, 181
HIGHTON, MR., Protest against Elmira system ..... '84, 124
HILL, EDWIN:
"Criminal capitalists" ..... '70, 110
Letter on criminal capitalists ..... '74, 56
HILL, MISS FLORENCE, "Australian prisons" ..... '74, 529

HILL, FREDERIC:
"British prisons" ..... '74, 253
Letter on prison labor, etc ..... '70, 574
"Prison discipline" ..... '85, 419
HILL, MISS JOANNA M., "Boarding out of pauper children considered as an agent in the diminution of crime" ..... '70, 394
HILL, MATTHEW DAVENPORT:
Difficulty of sentencing justly ..... '88, 116
Discipline in reformatory schools ..... '88, 296
Juvenile delinquents; conferences at Birmingham (England) ..... '88, 288, 290
Letters to Dr. Wines ..... '70, 638
"Objections incident to sentences of imprisonment for limited periods" .. '70, 105
HILL, T. J., "Experience in mining coal with convicts" ..... '97, 388
HILL, WILLIAM:
Allegheny Co. (Pa.) Workhouse ..... '98, 404
Chaplains ..... '94, 114; '99, 138
Prison discipline; report of standing committee ..... '98, 266
HILLIARD, HENRY W., Relations of Christianity to the criminal ..... '86, 40
HILLYER, MAYOR, Address of welcome (Atlanta) ..... '86, 18
HINSHAW, N. M., Discharged prisoners ..... '94, 259
HINTRAGER, OSCAR, "Prisons and penal control in Germany" ..... '99, 278
HITE, J. C.:
"Cottage or open system in reformatories" ..... '85, 355
Ohio Reform Farm School ..... '84 (Chic.), 59
Piece price plan ..... '84 (Chic.), 96
HOAGLAND, H. S., Fee system in Nebraska ..... '01, 98
HOBBS, B. C.:
Instruction for adult prisoners ..... '70, 473
Main elements of a true prison system ..... '70, 457
Training required in reformatory prisons ..... '70, 468
HOBBS, MRS. J. B., Matrons in police stations ..... '85, 288
HODGINS, DR., founder of Toronto Prisoners' Aid Association ..... '87, 294
HOGE, REV. P. N., Religious work with prisoners ..... '03, 116
HOLDER, V., Physical and psychical characteristics of criminals ..... '90, 287
HOLLAND, W. H., Toronto Prisoners' Aid Association ..... '91, 163
HOLLAND, kingdom of. *See* Netherlands.
HOLLOWAY PRISON (ENGLAND) ..... '91, 91
HOLT, REV. J. W., "Condition of charitable and penal institutions in North Carolina" ..... '02, 273
HOLTZENDORFF, BARON FRANZ VON:
Letter to Dr. Wines ..... '70, 642
List of German works on penology, etc ..... '70, 621
"Memorandum on the prison question in Germany" ..... '74, 509
HOMICIDE:
Alabama, number of prosecutions in ..... '01, 27
Canada, murders in ..... '01, 27
Contagiousness of murder ..... '92, 193
Increase in the U. S. *See* United States—Homicide.
Proportion of convictions in Germany, England, and the U. S ..... '96, 259
Spalding, W. F., Murder trials in Massachusetts ..... '96, 200
Vaux, Richard, in his "Inside out" ..... '88, 168–171
HONOLULU (HAWAII), murder trial in ..... '85, 232
HONORIUS, EMPEROR OF ROME, decrees protecting prisoners ..... '92, 34
"HOPE HALL," homes for discharged prisoners ..... '98, 99; '02, 286; '04, 202
"HOPE, THE GREAT REFORMER" (B. F. Butler) ..... '73, 369

HOPKINS, REV. HENRY:
Kansas penal institutions ..... '73, 391; '74, 86
"What may the prison expect of the church, and what may the church expect of the prison?" ..... '01, 121
HORSTMAN, THEODORE, Address of welcome (Cincinnati) ..... '90, 8
HOSPITAL CONSTRUCTION ..... '96, 314
HOWARD, JOHN:
Burke, Edmund, eulogy by ..... '91, 150
Dying request ..... '00, 39
Foul air and pernicious associations in prisons ..... '98, 398, 399
Juvenile offenders, concern for ..... '88, 285
Law of 1779, outlines of ..... '92, 113; '00, 18
Monument and epitaph ..... '97, 297
Prayer for prisoners ..... '92, 28
Prison construction, interest in ..... '91, 148
Punishment, theory of ..... '86, 132
Reforming criminals, hope of ..... '74, 60
Stoudenmire, Rev. W. C., Brief sketch of Howard's labors ..... '02, 51
Work, references to ..... '86, 131; '87, 51, 55, 61; '89, 32, 237; '90, 167; '91, 9; '92, 33; '94, 93; '98, 396; '99, 45; '00, 224; '02, 30
HOWARD ASSOCIATION OF GREAT BRITAIN ..... '91, 237, 240
HOWE, G. E., Ohio Reform Farm School ..... '70, 485; '74, 109
HOWE, REV. PHILANDER W.:
Arrest of children in streets at night ..... '91, 56
Chaplains ..... '90, 161
Closing remarks (Nashville) ..... '89, 293
Reading matter for prisoners ..... '84 (Chic.), 154–155
Reformation of convicts ..... '96, 136
Visitors at prison services ..... '96, 335
HOWLAND, W. H.:
Address of welcome (Toronto) ..... '87, 36
Discharged prisoners, addresses on—
Atlanta ..... '86, 286
Toronto ..... '87, 286
Diversified industries in prisons ..... '85, 213
HOYT, CLARENCE P.:
Colorado State Reformatory—
Abstract of records, 1896–98 ..... '98, 341
Food ..... '00, 106
Parole law, industries, etc ..... '97, 366
Corporal punishment ..... '97, 62, 137, 367; '98, 285; '00, 351
Privileges to prisoners ..... '00, 352
"Punishment of prisoners" ..... '99, 71
HUBBARD, GOVERNOR, prison reforms in Texas ..... '97, 133
HUBBELL, GAYLORD B., "Reformatory discipline as applied to adult criminals" ..... '70, 169
HUDSON (N. Y.) HOUSE OF REFUGE FOR WOMEN ..... '02, 218–220
HUGHES, C. H., Criminal insanity ..... '74, 151
"HUMANITY AND HUMANITARIANISM" (W. Tallack) ..... '70, 204
HUNGARY:
Budapest. *See that heading.*
Crime, decrease of ..... '00, 279
Discharged prisoners ..... '95, 231

HUNGARY—Continued.
Penal system—
Barrows, S. J., Prisons, etc. '94, 222
Conditional liberation '86, 116; '97, 251
Yvernès, E., Synopsis of penal laws '74, 473
HUNTER, WILLIAM A., Report of standing committee on prison discipline '04, 165
HUNTINGDON (PA.) INDUSTRIAL REFORMATORY:
Disciplinary methods '02, 210–217
Patton, T. B.—
Age limit, industries, etc. '98, 391
Indeterminate sentence, discipline, etc. '94, 311
HURLBUT, EDWIN:
Grand jury system, evidence in criminal prosecutions, etc. '74, 150
Indemnification for wrongful imprisonment '70, 520
HURON, BISHOP OF, sermon at Toronto '87, 57

IDAHO:
Discharged and paroled prisoners '02, 301
Fee system, abandonment of '01, 79
Society for the Friendless '04, 191
"IDEAL OF A TRUE PRISON SYSTEM FOR A STATE" (Z. R. Brockway) '70, 38
IDENTIFICATION OF CRIMINALS:
Baker, C. H., Albany bureau, records, photographs, etc '01, 72, 76
Bertillon system. *See that heading.*
Bonneville de Marsangy, "Criminal registers" '70, 232; '74, 652
Discussion (Cincinnati) '90, 61–71, 75–77
Felton, C. E., Paper (Nashville) '89, 46
Finger prints. *See that heading.*
Illinois law '89, 51
National Association of Chiefs of Police, communication from '96, 114
National bureau of criminal identification. *See that heading.*
Nicholson, Joseph—
Addresses—
Boston '88, 44
Milwaukee '96, 53
Pittsburg '91, 62
Pennsylvania law '89, 52
Registration: Resolution and discussion (Nashville) '89, 257, 259
Wardens' Association—
Draft of approved bill '87, 11
National bureau, resolution favoring '94, 74
Wright, E. S., "Registration of criminals" '88, 73

IDLENESS AS A CAUSE OF CRIME '87, 67, 120
IGNORANCE AS A CAUSE OF CRIME '87, 63
ILLINOIS:
Central Howard Association '01, 190, 275; '04, 183
Chicago. *See that heading.*
County jails—
Cook County jail '02, 221; '03, 320
Report '73, 385
Discharged and paroled prisoners '02, 301
Drunkenness, penalties for '04, 295
Identification of criminals, law for '96, 51

ILLINOIS—Continued.
Industrial School for Girls ..... '94, 353
Penal system—
Insane criminals, asylum for ..... '04, 317
Juvenile court ..... '02, 115, 158
Prison school-houses ..... '87, 75
Wines, Rev. F. H., Report on prisons, etc ..... '73, 384
Prisoners' Aid Association ..... '85, 373, 376
School of Agriculture and Manual Training for Boys—
Condensed account ..... '94, 353
D'Arcambal, Mrs. A. L., Brief description ..... '92, 228
Southern Penitentiary at Chester ..... '83, 70, 191; '84 (Chic.), 143
State Penitentiary at Joliet—
Description ..... '73, 386
Disciplinary methods ..... '02, 182–193
McClaughry, R. W.—
Dress, bathing, etc ..... '83, 86
Punishments ..... '84 (Chic.), 137–139
Recreations, visits, etc ..... '83, 195
Size, ventilation, etc ..... '83, 70
N. P. A. secretary's report ..... '74, 291
State Reform School—
Establishment and inmates ..... '73, 387
Mallary, M. M., "Junior republic in the Illinois State Reformatory" . '04, 240
N. P. A. secretary's report ..... '74, 423
Parks, L. A., Brief account ..... '74, 115
Reynolds, William, Industrial training, discipline, etc ..... '74, 115
State Reformatory ..... '02, 210–217
ILLITERATES IN PRISONS. *See* Education.
"(THE) IMBECILE CRIMINAL" (R. B. Lamb) ..... '01, 143
IMBRIE, REV. D. R.:
"Decade of prison reform" ..... '00, 169
Incidents of a chaplain's work ..... '00, 205
"Literature as a factor in reformatory work" ..... '03, 126
Reading matter for prisoners ..... '97, 106
IMMIGRATION:
Bittinger, Rev. J. B., in his "Responsibility of society for the causes of crime" ..... '70, 283
Deportation of mentally defective aliens ..... '04, 300
Felton, C. E., Protective measures against objectionable immigration .. '01, 236
Hart, Rev. H. H.—
Deportation of criminals ..... '89, 282
"Immigration and crime" ..... '96, 204
Hayes, R. B., in his Annual address (Baltimore) ..... '92, 18
Massie, James, Few criminals sent out from England ..... '91, 247
Milliken, J. D., Restricted immigration ..... '97, 156
Nicholson, Joseph, in his Address (Cincinnati) ..... '90, 36
Wayland, Francis, Increase in immigration ..... '92, 89
IMPRISONED DEBTORS IN ENGLAND ..... '99, 296
IMPRISONMENT:
Boucher, N. F., "Effects of imprisonment" ..... '02, 61
Darby, W. N., Remarks ..... '02, 85
Discussion (Milwaukee) ..... '96, 105–112
Lewis, C. T., Remarks ..... '02, 77

IMPRISONMENT—Continued.
Stewart, Douglas, "Object of imprisonment" ..... '03, 164
Wolfer, Henry, Remarks ..... '02, 81
[*See also* Prison reform.]
INCE, JOHN, Prisons of India ..... '87, 154
INCORRIGIBLE CRIMINALS. *See* Habitual criminals.
INCORRIGIBLE MISDEMEANANTS. *See* Misdemeanants.
INCREASE OF HEIGHT IN ADULTS (H. D. Wey) ..... '90, 69
INCURABLES, QUESTION OF KILLING ..... '04, 304, 316, 321–324
INDEFINITE SENTENCE. *See* Indeterminate sentence.
INDEMNITY FOR UNJUST IMPRISONMENT:
Corne, A., "On the duty of society to indemnify the citizen who has been unjustly imprisoned" ..... '70, 244
Discussions (Cincinnati) ..... '70, 520–521, 529–532
Personal liberty, sacredness of ..... '70, 544, 560
INDETERMINATE SENTENCE:
American Bar Association's report ..... '98, 181, 188
Baker, T. B. Ll., Suggestions ..... '85, 386
Barrows, S. J.—
Application to United States prisoners ..... '03, 187
Evasion of law by New York judges ..... '03, 188
Bates, R. C., Inadequacy of present law ..... '99, 262
Batt, Rev. W. J., Should the principle be generally applied in all our prisons? ..... '95, 139
Brinkerhoff, R., Remarks ..... '98, 180
Brockway, Z. R.—
Formulation of principle in statute ..... '97, 250
"Ideal of a true prison system for a state" ..... '70, 55
"Indeterminate sentence and conditional liberation" ..... '87, 184
Remarks ..... '90, 184; '96, 102
Value in reformatory prison treatment ..... '95, 309, 313, 317, 325
Cassidy, M. J., Compromise with crime ..... '95, 208
Connecticut, proposed law ..... '00, 62
Culberson, C. A., Adverse opinion ..... '97, 10
Davis, S. B., Important step in progress ..... '03, 181
Dexter, Seymour, Remarks ..... '02, 153
Discussions—
Cincinnati ..... '70, 461
Cleveland ..... '00, 327–328
Hartford ..... '99, 176–183
New York conference, 1883 ..... '83, 45–61
New York conference, 1884 ..... '83, 106–121
Toronto ..... '87, 209–212
First announcement of principle in America ..... '97, 249
Follett, M. D., Opposition of lawyers ..... '98, 197
Fort, J. F., "Indeterminate sentence" ..... '02, 124
Foundation on common-sense principles ..... '87, 164
Garvin, Albert, Indeterminate sentence ..... '00, 56
Hayes, R. B., in his Annual address (Nashville) ..... '89, 18
Henderson, C. R., Central administrative control of paroled convicts ..... '03, 146
Hill, M. D., "Objections incident to sentences of imprisonment for limited periods" ..... '70, 105
Hunter, W. A., Relation to prison discipline ..... '04, 177

INDETERMINATE SENTENCE—Continued.
Lewis, C. T.—
"Indeterminate sentence" ..... '99, 159
Remarks ..... '94, 136
Love, A. H., "Our duty to the prisoner and to the community" ..... '86, 92
Lynn, B. W., Strong motive for good behavior ..... '95, 201
Minor offenses ..... '88, 117, 118
Murphy, E. J., Indeterminate sentence and parole system ..... '03, 104
Patten, J. B., Adverse arguments ..... '90, 32
Resolution (Cleveland) ..... '00, 373
Scott, J. F., "Definite and indefinite sentences" ..... '98, 408
Smith, Eugene—
Address ..... '87, 199
In his Report on criminal law reform ..... '94, 156
Spalding, W. F.—
"Indeterminate sentences for penitentiary prisoners" ..... '91, 97
Massachusetts law ..... '86, 169
Statement of principle ..... '70, 541, 551
Walker, C. I., Practical difficulties ..... '74, 144
Warner, C. D.—
Address (Hartford) ..... '99, 53
In his "Education as a factor in prison reform" ..... '85, 238
In his "Extirpation of criminals" ..... '86, 277
Wines, Rev. E. C., Approving references of different writers ..... '73, 463
Wines, Rev. F. H.—
"Conditional liberation and the indeterminate sentence" ..... '97, 245
Germ of the movement ..... '90, 96
"Objections to the indeterminate sentence" ..... '98, 164
Wolfer, Henry, Indeterminate sentence and parole law ..... '03, 22
INDIA, PENAL SYSTEM OF:
Ince, John, Prisons of India ..... '87, 154
Iyah, C. S., "Indian prisons" ..... '74, 515
Roepstorff, F. A. de, "Port Blair penal settlement" ..... '70, 159
INDIAN CONVERTS ..... '87, 307
INDIAN TERRITORY:
Drunkenness, penalties for ..... '00, 295
Jails ..... '98, 299
INDIANA:
Discharged and paroled prisoners ..... '02, 302
Drunkenness, penalties for ..... '00, 295
House of Refuge—
Ainsworth, F. B., "Dr. Wichern's paradox," etc ..... '70, 322
Coffin, C. F., Government, etc ..... '70, 444
N. P. A. secretary's report ..... '74, 423
Indianapolis prison congress. *See that heading.*
Industrial School for Girls and Woman's Prison—
Coffin, Mrs. R. M., Management ..... '74, 84
Condensed account ..... '94, 353
Keely, Miss S. F.—
Food ..... '00, 106
"Organization and discipline" ..... '98, 275
N. P. A. secretary's reports ..... '74, 303, 424

INDIANA—Continued.
Penal system—
Butler, A. W.—
Fee system ..... '01, 76
Juvenile courts, probation, etc ..... '03, 197
Parole system ..... '00, 371
Political influence ..... '01, 67
Coffin, C. F., Report on prisons, etc ..... '73, 388
Convict labor, brief report on ..... '00, 69
Davis, S. B., Address (Indianapolis) ..... '98, 43
Ellison, T. E., Prison management in Indiana ..... '97, 57
Johnson, Alexander, "Some reformatory needs in Indiana" ..... '92, 206
Wolfer, Henry, Elimination of politics ..... '01, 70
Reform School for Boys—
Condensed account ..... '94, 354
Disciplinary methods ..... '02, 225–227
Reformatory Institution for Women and Girls. *See* Indiana, Industrial School for Girls and Woman's Prison.
State Prison (North)—
Disciplinary methods ..... '02, 180–194
Erection and capacity ..... '73, 390
N. P. A. secretary's report ..... '74, 302
Shideler, G. A. H.—
Appointment as warden ..... '00, 69
Food of the prisoners ..... '00, 105
State Prison (South)—
Description ..... '73, 389
Heiskin, R. S., Disciplinary methods ..... '70, 467
N. P. A. secretary's report ..... '74, 300
State Reformatory ..... '02, 211–217
Woman's Prison. *See* Indiana, Industrial School for Girls and Woman's Prison.
INDIANAPOLIS PRISON CONGRESS (1898):
Addresses of welcome—
Mount, J. A ..... '98, 9
Taggart, James ..... '98, 11
Closing remarks—
Brockway, Z. R ..... '98, 335
Heymann, Michael ..... '98, 334
President's annual address (Z. R. Brockway) ..... '98, 15
Resolutions of thanks ..... '98, 333
Response to addresses of welcome (Rev. F. H. Wines) ..... '98, 11
Sermon (Rev. M. L. Haines) ..... '98, 30
INDUSTRIAL TRAINING:
Bane, M. M., Practical knowledge as a preventive of crime ..... '74, 115, 611
Brinkerhoff, R., Industrial training ..... '96, 21
Brockway, Z. R., Knowledge of trades ..... '92, 143
Buchanan, J. R., Knowledge of trades ..... '74, 116
Cassidy, M. J.—
Remarks ..... '96, 104; '97, 271
Tyranny of labor unions ..... '87, 85
Charlton, T. J., in his "Similarity of reformatory and prison work" .. '90, 297

INDUSTRIAL TRAINING—Continued.
Discussions—
Austin ..... '97, 363–364
Baltimore ..... '92, 100–101
Denver ..... '95, 252–255
Milwaukee ..... '96, 104
Saratoga ..... '84, 97–101
Hale, W. E., "Industrial education as a preventive of crime" ..... '94, 52
Henderson, C. R., Manual training and trade schools ..... '99, 237
Hubbell, G. B., in his "Reformatory discipline as applied to adult criminals" ..... '70, 174
Lindley, Walter, "What is the State's duty to its unfortunate children?" ..... '94, 300
Massachusetts Reformatory, trades taught ..... '86, 158
Massachusetts Woman's Prison, sewing, cooking, etc ..... '87, 171
Montesinos, trades introduced by ..... '70, 452
Pinkerton, Allan, Teaching handicrafts to criminals ..... '99, 22
Resolution (Detroit) ..... '85, 318
Scott, J. F., Trades teaching, value of ..... '97, 361
Sollohub, Count W., trades introduced by ..... '70, 453
Spencer, Herbert, and others, Quotations ..... '97, 122
Teaching trades to convicts ..... '70, 543, 555
Value as a preventive of crime ..... '87, 55, 83
Voigt, Rev. F. M., Ignorance of trades a cause of crime ..... '88, 152, 248
Wells, N. A., "Industrial and art education in prisons" ..... '84, 93
Wines, Rev. E. C., Variety of prison industries in Denmark and Valencia (Spain) ..... '70, 455
Wines, Rev. F. H., Growing tendency toward manual training ..... '90, 92
Wood, Rev. N. M., Crime caused by ignorance of a trade ..... '03, 39
[*See also* Labor.]
INEBRIATES. *See* Intemperance.
"INEQUALITY OF LEGAL PUNISHMENT" (Rev. F. H. Wines) ..... '94, 315
INGHAM, MR., Improvement in reform schools ..... '94, 313
INNAMI, O., Remarks (Quincy) ..... '04, 144
INNOCENT X, POPE, prison built by ..... '91, 149
INSANE CRIMINALS. *See* Insanity.
INSANITY:
Allison, H. E.—
"Defective inmates of penal institutions" ..... '04, 292
"Insanity in penal institutions and its relation to principles of penology" ..... '03, 336
"Provision for the criminal insane" ..... '98, 327
Bills, W. H., Obscurity of early symptoms ..... '02, 366
Bowring, Sir John, in his "Proper purpose of prison discipline" ..... '70, 88
Criminal insanity, causes of ..... '96, 275, 297, 305
Criminal lunacy, need of new laws relating to ..... '70, 544, 560
Discussions—
Cleveland ..... '00, 261–267
Kansas City ..... '01, 150–151
Louisville ..... '03, 365–368
Quincy ..... '04, 315–321
Hughes, C. H., Criminal insanity ..... '74, 151
Irwin, J. W., Remarks on the criminal insane and their care ..... '03, 60
Jacobi, Abraham, "Brain, crime, and capital punishment" ..... '92, 175

INSANITY—Continued.
Lamb, R. B.—
"The imbecile criminal" ..... '01, 143
"The insane criminal and his treatment" ..... '04, 307
McGee, J. W., Epidemic of insanity in North Carolina ..... '86, 90
Medico-psychological examination of criminals ..... '96, 279–296
Morel, Jules, "Insanity and solitary confinement" ..... '96, 266
New York state system ..... '04, 308
Richardson, A. B., "Relation and correspondence between forms of mental disease and criminal types" ..... '98, 316
Tallack, W., in his "Humanity and humanitarianism" ..... '70, 209
Vaux, Richard, in his "Inside out" ..... '88, 169
Warner, C. D., Unsound minds of criminals ..... '99, 54
Wey, H. D.—
Detection of feigned insanity ..... '96, 318
Elimination of insane convicts ..... '96, 308
Wines, Rev. F. H., Lack of hospitals for insane convicts ..... '88, 269
"INSIDE OUT" (Richard Vaux) ..... '88, 161
INTEMPERANCE:
Baldwin, Rt. Rev. M. S., Drink as a cause of crime ..... '87, 63
Bowring, Sir John, in his "Proper purpose of prison discipline" ..... '70, 93
Cassidy, M. J., Intemperance and crime ..... '83, 23
Discussions—
Baltimore ..... '73, 469–470
Cincinnati ..... '70, 508–511
Toronto ..... '87, 230–241
Drähms, Rev. August, Agency in producing crime ..... '03, 360
Fee system in Baltimore, result of abolishing ..... '87, 241
Felton, C. E., "Tramps and drunkards" ..... '85, 320
Hope for dipsomaniacs ..... '87, 306
Howland, W. H., Treatment of inebriates ..... '87, 287
Janney, Richard, Proportion of crime traceable to intemperance ..... '73, 464
Kinney, Mrs. J. M., Protest against saloons ..... '90, 312
Locke, Rev. W. H., New view of inebriety ..... '98, 140
McLean, Robert, Prevention of crime ..... '87, 230
Morris, John, "Cure, not punishment, for the 'bummer' and chronic drunkard" ..... '90, 243
Ontario jails, number of drunkards in ..... '87, 40
Petition and resolution ..... '74, 612
Powell, A. M., "Intemperance and crime" ..... '73, 364
South Carolina dispensary law ..... '99, 260
Spalding, W. F., Treatment needed by drunkards ..... '92, 257
Temperance reform: resolution of Chaplains' Association ..... '02, 113
United States state prisons, proportion of drinkers in ..... '74, 393
Warner, E. M.—
Laws of different states relating to drunkenness ..... '00, 291
"(The) sober man's burden" ..... '99, 45
Wayland, Francis, The saloon as a cause of crime ..... '92, 91
Wilkins, Daniel, Alcohol as a cause of crime ..... '85, 338
Wood, Rev. N. M., Vast amount of crime caused by drink ..... '03, 39
INTERMENT OF PRISONERS ..... '04, 84
INTERNATIONAL POLICE JOURNAL, resolution of Wardens' Association ..... '01, 81

INTERNATIONAL PRISON COMMISSION:
Barrows, S. J.—
Duties of the commissioner ..... '00, 227
List of reports ..... '00, 227
Organization, work, etc ..... '96, 165
Brussels meeting, 1874 ..... '74, 559
Guillaume, Louis, Report to the Federal council of Switzerland ..... '74, 581
United States, membership of ..... '95, 27, 190, 221; '96, 167, 170; '00, 225
Wines, Rev. E. C.—
Address, June 25, 1874 ..... '74, 565
Report to the President of the United States ..... '74, 574
INTERNATIONAL PRISON CONGRESS:
Barrows, S. J.—
Paper: "International Penitentiary Congress" ..... '00, 223
Resolution on holding meeting of 1910 in the United States ..... '03, 223
Congresses—
1872 (London)—
Tallack, W., Influence of the great prison congress of 1872 ..... '74, 174
Wines, Rev. E. C., Report as United States commissioner ..... '73, 1–304
1885 (Rome)—
Round, W. M. F., Report of delegation ..... '86, 112
1890 (St. Petersburg)—
Attendance recommended ..... '89, 106
Ayres, P. W.—Conclusions reached ..... '90, 313
Resolution concerning ..... '89, 289
1895 (Paris)—
Appointment of N. P. A. delegates ..... '94, 148
1900 (Brussels)—
Translation of questions submitted in the programme ..... '98, 339
1905 (Budapest)—
Barrows, S. J., Topics to be discussed ..... '02, 139; '04, 271
N. P. A. committee, report of ..... '70, 513
Resolution (Cincinnati) ..... '70, 503
Wines, Rev. E. C.—
Appointment as commissioner ..... '70, 514
Paper: "International congress of penitentiary and reformatory discipline" ..... '70, 253
Wines, Rev. F. H., History of organization, etc ..... '90, 101
INTERNATIONAL SUNDAY REST CONGRESS ..... '04, 115
"INTERSTATE EXTRADITION" (Goodwin Brown) ..... '84, 18
IOWA—
Coffin Home for Discharged Prisoners ..... '03, 293
Discharged and paroled prisoners ..... '02, 302
Drunkenness, laws relating to ..... '00, 295
Industrial schools ..... '94, 352–353
Penal system—
Convict labor, brief report on ..... '00, 70
Heisey, Martin, Report on prisons, etc ..... '73, 391
Penitentiary at Fort Madison—
Crosley, G. W., Contract system, working of ..... '84 (Chic.), 77
Disciplinary methods ..... '02, 181–194
N. P. A., secretary's report ..... '74, 307
Shenandoah, a model town ..... '03, 71

IOWA—Continued.
State Reform School—
McCarty, Joseph, Brief account ..... '74, 112
N. P. A. secretary's report ..... '74, 425
IRELAND, GOVERNOR, prison reforms in Texas ..... '97, 134
IRELAND:
Antrim Co. Jail ..... '91, 82
Crime, decrease of ..... '00, 277
Discharged prisoners ..... '74, 73
Londonderry Jail ..... '91, 80
Mountjoy Prison ..... '91, 85
IRISH CONVICT SYSTEM:
Applicability to the United States ..... '70, 543, 557
Crofton, Sir Walter, "Irish system of prison discipline" ..... '70, 66
Discussion (Cincinnati) ..... '70, 476–479
Sanborn, F. B.—
"How far is the Irish prison system applicable to American prisons?" ..... '70, 406
Invention and development of the system ..... '74, 60
IRISH PRISON SYSTEM. *See* Irish convict system.
IRVINE, A. G., Prison discipline: report of standing committee ..... '03, 224
IRWIN, JOSEPH W.:
Criminal insane and their care ..... '03, 60
"Prison discipline or punishment for crime" ..... '03, 58
ISHMAEL, tribe of ..... '94, 46
ITALIAN SCHOOL OF CRIMINOLOGY ..... '90, 287
ITALY:
Crime, increase of ..... '00, 281
Penal system—
Barrows, S. J., Venetian, Florentine, and Roman prisons ..... '94, 217
Beltrani Scalia, Martino, "Actual state of the penitentiary question in Italy" ..... '74, 498
Rome, prisons of. *See that heading.*
Yvernès, E., synopsis of penal laws ..... '74, 482
ITHACA (N. Y.) SOCIETY FOR THE PREVENTION OF CRIME ..... '96, 343
IYAH, C. SABAPATHI, "Indian prisons" ..... '74, 515

JACKSON, REV. ALEXANDER—
Management of boys ..... '04, 112
Ministers in prison work ..... '04, 112
Sunday Rest Congress ..... '04, 115
JACKSON, FRANK L., Discharged prisoners ..... '94, 265
JACOBI, ABRAHAM, "Brain, crime, and capital punishment" ..... '92, 175
JAILS:
Baker, T. B. Ll, in his "Centralization of prisons" ..... '85, 385
Blackmar, F. W., "The jail as a crime-breeder" ..... '01, 248
Brinkerhoff, R.—
Annual address ..... '97, 21
"County jails" ..... '84, 89
Byers, J. P., "County jails and municipal prisons" ..... '98, 397
Construction of jails in Ohio and elsewhere ..... '98, 401–404
Discussions—
Chicago conference ..... '84 (Chic.), 112–119
Detroit ..... '85, 281–288, 320–332

JAILS—Continued.
Discussions—Continued.
New York conference, 1884 ..... '83, 102–105
Toronto ..... '87, 256–270
Ellison, T. E., County jails ..... '98, 193
Franklin Co. (Ohio) Jail, construction of ..... '98, 403
Hayes, R. B., Annual addresses ..... '88, 20; '90, 14
Meredith, E. A., "Our county and city jails" ..... '87, 242
Resolution (Detroit) ..... '85, 318
Smith, Eugene, "County jails" ..... '85, 240
United States jails, foreign criticisms on ..... '74, 52
[*See also* Fee system.]
JAMES, DARWIN R., introduction of bill providing for national prisons ..... '86, 110
JANNEY, MRS. R. A. S., mention of ..... '70, 458
JANNEY, RICHARD, Proportion of crime traceable to intemperance ..... '73, 464
JAPAN:
Crime, decrease of ..... '00, 280
Penal system—
Boies, H. M., Visits to Japanese prisons ..... '02, 135
Conditional liberation ..... '86, 116
Religious work in prisons ..... '91, 226
JEBB, SIR JOSHUA, superintendence of erection of Pentonville Prison ..... '91, 151
JEREMIAH, imprisonment of ..... '91, 146
JESUP, REV. A. H., Ministers in prison work ..... '04, 114
"JESUS AS A PENOLOGIST" (S. J. Barrows) ..... '01, 109
JEWS, SMALL PROPORTION OF CRIMINAL CHILDREN AMONG ..... '70, 483
JOHN HOWARD INDUSTRIAL HOME (Boston) ..... '03, 294; '04, 205
JOHN WORTHY SCHOOL (Chicago) ..... '02, 123
JOHNSON, ALEXANDER:
Address (Indianapolis) ..... '98, 48
Closing remarks (Nashville) ..... '89, 292
Parole for life prisoners ..... '89, 256
"Some reformatory needs in Indiana" ..... '92, 206
"(The) tramp problem" ..... '98, 311
Treatment of criminals ..... '90, 176
JOHNSON, C. P., Address of welcome (St. Louis) ..... '74, 9
JOHNSON, CHARLES, Michigan State Reform School ..... '74, 111
JOHNSON, MRS. ELLEN CHENEY:
Catholic and Protestant services ..... '96, 341
Discipline—
"Discipline in female prisons" ..... '91, 137
"Prison discipline" ..... '97, 340
Punishments in prisons ..... '98, 284
Remarks ..... '93, 117
Effect of imprisonment on women ..... '96, 109
Fay, C. K., Success of Mrs. Johnson as prison superintendent ..... '87, 173
Female offenders not incorrigible ..... '84, 115
Hayes, R. B., memorial remarks on ..... '93, 41
Massachusetts Reformatory Prison for Women—
Chaplain's work and school work ..... '87, 80
Discipline, instances of ..... '87, 312; '97, 341, 343; '99, 153
Grading, labor, etc ..... '87, 170
Industries ..... '84, 86, 88
Organization, management, etc ..... '99, 148

JOHNSON, MRS. ELLEN CHENEY—Continued.
Massachusetts Reformatory Prison for Women—Continued.
Recreations ..... '89, 209; '99, 157
"Separate prisons for women" ..... '98, 439
Ticket-of-leave system ..... '86, 168
Memorial service (Hartford)—
Remarks—
Barney, Mrs. J. K ..... '99, 119
Brockway, Z. R ..... '99, 121
Parkman, Henry ..... '99, 119
Sanborn, F. B ..... '99, 120
Scott, J. F ..... '99, 114
Warner, C. D ..... '99, 123
Wines, Rev. F. H ..... '99, 116
Wright, E. S ..... '99, 114
Resolutions and minute ..... '99, 113, 123
"Obligation of society to the discharged prisoner" ..... '98, 155
"Prison recreation" ..... '89, 209
Sanborn, F. B., Mrs. Johnson's success in reforming criminal women .. '99, 62
Visits to prisons ..... '96, 341
JOHNSON, MRS. LIZZIE, Discharged prisoners ..... '97, 230
JOHNSON, W. ALEXANDER. *See* Johnson, Alexander.
JOHNSTON, WILLIAM McC. President's address, Wardens' Association ..... '03, 75
JOLIET PENITENTIARY (ILL.). *See* Illinois, State Penitentiary at Joliet.
JONES, CHARLES W.:
Address (Detroit) ..... '85, 143
United States prisoners ..... '86, 405
JONES, ISAAC D., Address of welcome (Baltimore) ..... '73, 313
JONES, N. N., Tuberculosis ..... '03, 366
JUDICIAL STATISTICS. *See* Statistics.
JUGURTHA, IMPRISONMENT OF ..... '91, 147
JUKE FAMILY:
Albert, Rev. J. H., in his "Barriers against crime" ..... '95, 127
Brockway, Z. R., Study of the criminal bacillus ..... '98, 16
Scouller, J. D., in his "Prevention and reformation" ..... '88, 91
Taylor, Rev. Graham, Address (St. Paul) ..... '94, 46
"JUNIOR REPUBLIC IN THE ILLINOIS STATE REFORMATORY" (M. M. Mallary). '04, 240
JURIES:
Ellison, T. E., Country and city juries ..... '96, 201
Fallon, Judge, Value of jury system ..... '96, 196
Hayes, R. B., Annual address (Nashville) ..... '89, 16
Reeve, C. H., Duties of juries ..... '90, 24
JUSTICES OF THE PEACE IN ENGLAND, inefficiency of ..... '70, 80
JUSTIN, BROTHER:
European and American criminals ..... '92, 417
"Kindness as a factor in reformation" ..... '86, 205
Juvenile delinquents ..... '87, 269
Prison death rate, etc ..... '89, 178
JUVENAL, remarks on the training of young children ..... '94, 56
JUVENILE COURTS:
Butler, A. W., Indiana juvenile courts, etc ..... '03, 197
Henderson, C. R., Report of committee on prevention and probation .. '04, 127
Marr, R. H., Louisiana law ..... '02, 269

JUVENILE COURTS—Continued.
Pennsylvania—
Alexander, Miss M. A., Probation work, etc ..... '03, 194
Beitler, A. M., Philadelphia juvenile court ..... '02, 135
Schoff, Mrs. H. K., Juvenile courts and probation ..... '02, 153
Tuthill, R. S.—
Chicago juvenile court ..... '02, 115
Remarks ..... '02, 158
JUVENILE DELINQUENTS:
Brace, C. L., Preventive and reformatory work: report of standing committee ..... '74, 95
Bruün, F., in his "Prison discipline in Denmark" ..... '70, 155
Buckner, Rev. R. C., child saving ..... '98, 378
Caldwell, Peter, "Crime and its remedy" ..... '98, 488
Curfew law ..... '91, 43; '01, 238
Davis, S. B., Duty of the state toward children ..... '02, 154
Discussions—
Baltimore ..... '92, 226–230
Pittsburg ..... '91, 49–61
Toronto ..... '87, 167–168
Great Britain—
Diminution in juvenile crime ..... '88, 292
London Philanthropic Society, formation of ..... '70, 27
Parliamentary inquiries ..... '88, 285
Youthful Offenders Act, 1854 ..... '88, 290
Hart, Rev. H. H., Child saving ..... '98, 381
Letter from imprisoned boy ..... '98, 490
Lindley, Walter, "What is the State's duty to its unfortunate children?" ..... '94, 300
Locke, Rev. W. H.—
Adolescent criminals ..... '01, 96
"(The) worth of a boy" ..... '01, 134
Massachusetts—
Hart, Rev. H. H., Probation law, county agents, etc ..... '98, 53
Morgan, William, State visitation ..... '88, 294
Pierce, E. L., Visiting agency ..... '73, 465
Tufts, Gardiner, Massachusetts law ..... '89, 202
Meredith, E. A., Boys and girls in jails ..... '87, 250
Meredith, Mrs. Susanna, "Punishment of juvenile offenders" ..... '89, 232
Merrick, Rev. Frederick, "Christian duty of caring for neglected and criminal children" ..... '70, 429
Ohio laws ..... '87, 180
Peirce, Rev. B. K., Preventive and reformatory work ..... '74, 106
Prussian law on the care of children ..... '02, 368
Remelin, C., Small number of Jewish criminal children ..... '70, 483
Ruehrwein, William, "Save the child" ..... '01, 237
Shipley, Murray, Dependent and delinquent children ..... '70, 496
Smith, Moulton, Abstract of paper; followed by discussion ..... '87, 166
Tufts, Gardiner—
"Family visitation of the wards of the State" ..... '70, 359
Placing children in families ..... '87, 256
Warner, Rev. Beverley, Child saving ..... '98, 377
Wayland, Francis—
"Child-saving legislation" ..... '91, 38
Precocity in crime ..... '92, 94

JUVENILE DELINQUENTS—Continued.
Wines, Rev. F. H., in his "American prisons in the tenth census".... '88, 277
Winston, G. T., Youthful criminals.... '97, 293
[*See also* Dependent children; Industrial training; Juvenile courts; Juvenile reformatories; Preventive and reformatory work.]
JUVENILE OFFENDERS. *See* Juvenile delinquents.
JUVENILE REFORMATORIES:
Brinkerhoff, R.—
Comparative statement of 48 reformatories.... '94, 351
Juvenile reformatories in Europe.... '95, 33
Carpenter, Miss Mary—
"Responsibility of parents for the maintenance of their children in reformatories," etc.... '70, 372
"Suggestions on reformatory schools and prison discipline".... '74, 157
Disappointing results.... '88, 89–90
Discussions—
Baltimore.... '73, 479–481
Cincinnati.... '70, 443–448, 494–495
Detroit.... '85, 369–370
St. Paul.... '94, 309–314
Toronto.... '87, 181–182
Gower, C. A., "Grades and honors in juvenile reformatories".... '85, 361
Great Britain—
London half-time industrial schools.... '74, 609
Morgan, William, "The reformatory enterprise".... '88, 282
Hite, J. C., "Cottage or open system in reformatories".... '85, 355
Mettray (France) industrial colony for boys. *See that heading.*
Phillips, Rev. W. S., "Reform of the boy".... '04, 100
Spaulding, M. C., Reform schools as adjuncts of regular school system. '74, 114
United States—
List of State reform schools.... '95, 348; '01, 267
Peirce, Rev. B. K.—
"General view of preventive and reformatory institutions in the United States".... '70, 21
Statistics for 1869.... '70, 623
Tabular view of reformatory statistics.... '74, 454
Wines, Rev. E. C., Report and remarks.... '74, 419–466

KANOUSE, THEODORE D., South Dakota penal system.... '89, 251
KANSAS:
Boys' Reform School.... '94, 354
Discharged and paroled prisoners.... '02, 303
Drunkenness, laws relating to.... '00, 296
Fort Leavenworth Federal and Military Prisons. *See those headings.*
Industrial School for Girls.... '94, 354
Penal system—
Convict labor, brief report on.... '00, 70
Hopkins, Rev. Henry, Penal institutions.... '73, 391; '74, 86
Society for the Friendless.... '03, 292; '04, 188
State Industrial Reformatory.... '02, 211–217
State Penitentiary—
Description.... '73, 391
N. P. A. secretary's report.... '74, 314
Tomlinson, J. B., appointment as warden.... '00, 70

KANSAS CITY (MO.) PRISON CONGRESS (1901):
Address (C. J. Long) ..... '01, 31
Addresses of welcome—
Read, J. A. ..... '01, 13
Wallace, W. H. ..... '01, 11
Closing remarks—
Butler, A. W. ..... '01, 256
Perry, Miss M. E. ..... '01, 257
President's annual address (J. F. Scott) ..... '01, 19
Remarks at opening session (R. L. Yeager) ..... '01, 18
Resolutions of thanks ..... '01, 255
Response to addresses of welcome (S. J. Barrows) ..... '00, 16
Sermon (Rev. S. M. Neal) ..... '01, 39
KEELY, MISS SARA F.:
Indiana Industrial School for Girls and Woman's Prison—
Food ..... '00, 106
"Organization and discipline" ..... '98, 275
KEENE, GEORGE F.:
"Sanitation and tuberculosis in state institutions" ..... '98, 111
Tuberculosis, treatment of ..... '98, 297
KELLEY, MRS. FLORENCE, suggested legislation for the benefit of children. '04, 127–128
KELLOR, MISS FRANCES A., Schedules used in studies of criminals ..... '00, 242
KELLY, GEORGE A.:
Gifts to prisoners ..... '86, 75
Labor—
Organized opposition to prison labor ..... '99, 102
Overwork system ..... '94, 78
Wright, E. S., tribute to ..... '99, 245
KELSEY, REV. H. H., "Work of a chaplain from a pastor's point of view" .. '98, 131
KENNAN, GEORGE, references to ..... '90, 15, 299
KENNEDY, W. M., Importance of pure water ..... '95, 291
KENTUCKY:
Convict labor—
Brief report ..... '00, 70
George, Henry—
Reforms ..... '94, 144
State account system ..... '95, 71
Pritchard, K. F., Leasing of prisoners ..... '73, 467
Discharged and paroled prisoners ..... '02, 303
Louisville. *See that heading.*
State Penitentiary—
George, Henry—
Disciplinary methods ..... '95, 196
Religious services ..... '95, 154
Lillard, E. T., appointment as warden ..... '00, 70
N. P. A. secretary's report ..... '74, 325
KERR, MICHAEL C., Address (Baltimore) ..... '73, 314
KEYES, R. F., Tennessee prison system, death rate, etc ..... '89, 74, 177
KIDNAPING, atrocity of (C. E. Felton) ..... '01, 228
KIELY, MATHEW, Police force in cities ..... '02, 342
KILLING INCURABLES ..... '04, 304, 316, 321–324
KIMBALL, D. E., N. Y. Prison Association's work for discharged prisoners .. '91, 160
KIMBALL, MISS K. L., Chautauqua work in prisons ..... '91, 227

KINDERGARTENS AS PREVENTIVES OF CRIME ..... '92, 99; '95, 253; '97, 363; '98, 512; '00, 49
"KINDNESS AS A FACTOR IN REFORMATION" (Brother Justin) ..... '86, 205
KINGSWOOD SCHOOL (BRISTOL, ENGLAND) ..... '88, 287
KINNE, L. G., "Methods of improving the management of prisons" ..... '02, 255
KINNEY, MRS. JANE M.:
Preventive work, police matrons, etc ..... '96, 250
Protest against saloons ..... '90, 312
KINRADE, KATHERINE, story of (Hall Caine) ..... '97, 384
KOCH, ROBERT, discovery and experiments relating to tuberculosis ..... '98, 122, 290; '03, 345
KOREN, JOHN, Inadequacy of U. S. criminal statistics ..... '04, 126
KRAUSE, A., Sources of crime ..... '90, 287

LABOR:
Alexander, A. W.—
"Free labor theory of prison discipline" ..... '74, 217
Labor of able-bodied convicts ..... '70, 494
Allegheny Co. (Pa.) Workhouse, profitable labor ..... '74, 412
Bentham, Jeremy, suggestions of ..... '70, 90
Bowring, Sir John, in his "Proper purpose of prison discipline" ..... '70, 89
Bridges, B. F., Constant employment of prisoners ..... '97, 338
Brinkerhoff, R.—
Prison labor in Europe ..... '95, 32
Remarks ..... '96, 18
British hard labor bill of 1778 ..... '70, 85
Brockway, Z. R.—
Convict labor, etc ..... '85, 204–212
Essential principles ..... '88, 134
Legislation ..... '88, 60
National conference, proposition for ..... '88, 63
Production and instruction, proportion of ..... '99, 275
Capital required for different industries ..... '84 (Chic.), 53
Contract system. *See that heading.*
Convict labor not detrimental to free labor ..... '85, 284
Cordier, Henry, Difficulties attending the employment of convicts ..... '70, 470
Crofton, Sir Walter, in his "Remarks on sundry topics" ..... '73, 356
Daniel, F. E.—
Provision of employment by government ..... '97, 123
Revolutionary feeling in laboring class ..... '97, 129
Discussions—
Atlanta ..... '86, 216–264
Austin ..... '97, 46–52, 351–361
Chicago conference ..... '84 (Chic.), 67–105
Cincinnati ..... '70, 448
Detroit ..... '85, 197–225
Hartford ..... '99, 95–104, 232–242
Indianapolis ..... '98, 100–106
New York conference, 1883 ..... '83, 25–45
New York conference, 1884 ..... '83, 131–156, 174–185
St. Paul ..... '94, 68, 80
Saratoga ..... '84, 82–88
Earle, Mrs. H. S., "Employment of prison labor" ..... '98, 107
Ellison, T. E., Convict labor ..... '98, 194

LABOR—Continued.
European systems ..... '88, 61; '95, 32
Felton, C. E.—
"Prison labor" ..... '86, 216
Public account and other systems ..... '96, 60
French, J. W., Convict labor systems ..... '96, 87
Fuller, Otis, "Prison labor legislation" ..... '97, 31
Garvin, Albert—
"Industrial changes" (in his committee report) ..... '04, 121
Productive labor ..... '00, 58
Synopsis of answers from 29 States and Territories to questions on prison labor ..... '00, 66–75
Goree, T. J., Varied industries in Texas prisons ..... '97, 134
Hand and machine labor, comparison between—
Cassidy, M. J ..... '97, 352
Machinery, advantages of ..... '86, 234
Remington, W. R ..... '97, 354
Wright, C. D ..... '99, 227
Hayes, R. B., Annual addresses ..... '88, 23; '89, 19
Heymann, Michael, Employment for prisoners ..... '98, 386
Hill, T. J., "Experience in mining coal with convicts" ..... '97, 388
Illinois systems ..... '74, 291
Lease system. *See that heading.*
Machine and hand labor ..... '86, 234; '97, 352–354; '99, 227
McTague, Thomas, "Western state penitentiary of Montana" ..... '96, 90
Massachusetts State Prison—high-class work ..... '97, 329
Moylan, J. G., "Prison labor" ..... '86, 238
New York (State) prison labor system. *See that heading.*
Nicholson, J., Child labor, evils of ..... '96, 55
Ohio law ..... '94, 70
Olmsted, V. H., Classification of prison labor systems ..... '99, 214
O'Neill bill. *See that heading.*
Overwork system. *See that heading.*
Patterson, J. H.—
New Jersey, prison labor in ..... '87, 118–121
"Prison management" ..... '88, 300
Perry, J. S., "Prison labor;" paper followed by discussion ..... '84, 55
Piece price system. *See that heading.*

Public account system. *See that heading.*
Ratio of convict to free labor ..... '88, 60
Reeve, C. H., "True theory of reform, with labor as a factor" ..... '85, 250
Resolution (Detroit) ..... '85, 319
Road-making by convicts ..... '98, 107; '99, 84
Saratoff Prison (Russia), profits from work ..... '98, 482
Scott, J. F., "Convict labor in the East" ..... '94, 59
Smith, Goldwin, Reform through labor ..... '87, 44
Stamps, E. R., Prison question in North Carolina ..... '83, 160, 165–173
State account system. *See* Public account system.
Tallack, W., in his "Humanity and humanitarianism" ..... '70, 215
Thayer, W. N., Prison industries ..... '98, 383
Tucker, Rev. H. H., "Prison labor" ..... '86, 245
United States state prisons—
Kinds of labor ..... '74, 392
Systems of employment ..... '86, 225–226

LABOR—Continued.
Unskilled labor for convicts ..... '86, 248
Value of convict labor ..... '88, 55–56
Vaux, Richard, in his "Inside out" ..... '88, 174–177
Way, John, jr., "Plea for the rights of the criminal" ..... '96, 376
Wines, Rev. E. C., Variety of prison industries in Denmark and Valencia (Spain) ..... '70, 455
Wines, Rev. F. H., Competition with free labor ..... '90, 92
Wolfer, Henry, "Employment of convict labor" ..... '99, 81
Wright, C. D.—
Competition of convict and free labor ..... '99, 83
Extent of prison industries ..... '94, 72
"Prison labor" ..... '99, 211
Yates bill ..... '88, 62
[*See also* Earnings of convicts; Industrial training.]
LABOR UNIONS, TYRANNY OF ..... '87, 85
LAMB, ROBERT B.:
"The imbecile criminal" ..... '01, 143
"The insane criminal and his treatment" ..... '04, 307
LANCASTER (MASS.), INDUSTRIAL SCHOOL FOR GIRLS. *See* Massachusetts, State Industrial School for Girls.
LANCASTER (OHIO), STATE REFORM SCHOOL FOR BOYS. *See* Ohio, Boys' Industrial School.
LATIMER, BISHOP, sermon against heathenism in prisons ..... '02, 50
LATROBE, FERDINAND C., Address of welcome (Baltimore) ..... '92, 11
LAVELL, M.:
Genuine reformation, rarity of ..... '88, 158
Greeting from Canada ..... '89, 220
Identification, extradition, etc ..... '87, 107
Tobacco ..... '87, 142
LAVERTY, P. H., Clothing in New Jersey State Prison ..... '83, 84
LEARNED, REV. D. W., Religious work in Japanese prisons ..... '91, 227
LEASE SYSTEM:
Alabama—
Dawson, R. H., Modifications in Alabama ..... '88, 83
Lee, W. D., "Lease system of Alabama" ..... '90, 104
Definition ..... '86, 217
Discussions—
Baltimore ..... '73, 476–478
Cincinnati ..... '90, 119–123
Fitzgerald, Rev. O. P., in his Sermon (Nashville) ..... '89, 28
Florida system: discussion (Quincy) ..... '04, 287–289
Number of leased convicts in Southern states ..... '88, 268
Pritchard, K. F., Leasing prisoners in Kentucky ..... '73, 467
Sims, P. D.—
"Lease system in Tennessee and other Southern states" ..... '93, 123
"Prison system of the Southern states" ..... '96, 130
Remarks ..... '90, 119
Texas—
Goree, T. J., Abuses and reforms ..... '97, 132
Henderson, J. N., "Lease system in Texas" ..... '97, 298
Tucker, Rev. H. H., Operation in Georgia ..... '86, 255
Wines, Rev. F. H., Leased prisoners in the Southern states ..... '90, 85
LEBERT, DR., Transmission of cholera germs ..... '95, 288

LEE, FRANCIS B.:
Attitude of society toward the criminal ..... '02, 160
Requirements of criminal law reform ..... '02, 159
LEE, W. D.:
"Lease system of Alabama" ..... '90, 104
Plan for working Alabama convicts ..... '90, 121
LEE, W. E.:
Contract and state account systems ..... '95, 75, 76
Parole system ..... '95, 112
Prison reform, misconceptions of ..... '95, 216
Separate system, improved prison discipline, etc ..... '95, 211
Severe punishments not necessary ..... '95, 217
LEEDS, MRS. DEBORAH C.:
Firmness in discipline ..... '04, 103–104
Pernicious literature in prisons ..... '94, 297
Personal work with prisoners ..... '94, 116
Reformatories for women ..... '00, 377
Training of children ..... '00, 199
LEFT-HANDEDNESS AMONG CRIMINALS ..... '90, 282
LEGAL OBJECTIONS TO THE INDETERMINATE SENTENCE ..... '98, 173
LEGRAND DU SAULLE, Keen perceptions of ..... '86, 80
LEHMANN, MRS. C. A., Influence of mothers ..... '03, 335
LEMLY, SAMUEL C.:
Naval prisons—
"Prisoners of the U. S. navy" ..... '98, 203
Remarks ..... '00, 268; '01, 54
Probation system—
Postponement of punishment ..... '00, 269
Probation in the navy ..... '01, 55; '02, 162; '03, 175
LENGTH OF SENTENCE. *See* Sentence, length of.
LENGYLE, DR., Conditional liberation in Hungary ..... '97, 251
LEONARD, J. A.:
Chaplains' work and influence ..... '04, 105
Discharged and paroled prisoners, supervision of ..... '03, 100
Flexibility in prison discipline ..... '01, 187
"Modern treatment of the criminal" ..... '01, 48
Preventive and reformatory work: report of standing committee ..... '02, 144
Remarks ..... '03, 98
LETTRES DE CACHET ..... '97, 245
LEUCHT, RABBI I. L.:
Address of welcome (New Orleans) ..... '98, 366
Workhouses ..... '98, 406
LEWINTHAL, RABBI ISIDORE, "Causes, prevention, and punishment of crime" ..... '03, 325
LEWIS, CHARLTON T.:
Acceptance of presidency ..... '03, 369
British prisons ..... '83, 86
Effect of imprisonment ..... '02, 77
"False sentiment the bane of penal law" ..... '03, 155
Indeterminate sentence—
Address (Hartford) ..... '99, 159
Remarks ..... '83, 54–59, 119
National bureau of criminal identification ..... '02, 281

LEWIS, CHARLTON T.—Continued.
Obituary notices—
Smith, Eugene ..... '04, 326
Wines, Rev. F. H ..... '04, 16
Portrait ..... '04, fp.
Statistics—
Criminal statistics ..... '85, 182
Formation of committee; resolution ..... '03, 223
Treatment of criminals; remarks on paper by C. R. Henderson ..... '94, 135
Tuberculosis in a prison ..... '03, 365
Unsatisfactory reports of N. P. A. meetings ..... '02, 254
LEXOW COMMITTEE ..... '95, 170, 178
LIBRARIES:
Discussion (Chicago conference) ..... '84 (Chic.), 152–163
Imbrie, Rev. D. R.—
"Literature as a factor in reformatory work" ..... '03, 126
Reading matter for prisoners ..... '97, 106
Massachusetts Reformatory, weekly circulation ..... '86, 157
Massachusetts State Prison library ..... '97, 327
Missouri Penitentiary library ..... '97, 100
U. S. state prisons, libraries in ..... '74, 397
LIEBER, FRANCIS:
List of works on penology, etc ..... '70, 616
Obituary notice ..... '74, 29
LIFE INSURANCE COMPANIES' LOSSES THROUGH SWINDLERS ..... '01, 227
LIFE SENTENCES:
Carpenter, Miss Mary—
"Suggestions on reformatory schools and prison discipline" ..... '74, 170
"Treatment of long-sentenced and life-sentenced prisoners" ..... '73, 348
French, J. W., "Life prisoners" ..... '89, 242
Mead, J. H., Commutation for life prisoners ..... '00, 341
Parole for life prisoners: discussion (Nashville) ..... '89, 254–257
Severity of life imprisonment ..... '98, 430
Stonaker, C. L., Average length of life sentences ..... '00, 349
Wines, Rev. F. H., in his "Possible penalties for crime" ..... '94, 327
Wright, E. S., Commutation for life prisoners in England ..... '00, 346
LIGHTING OF PRISONS ..... '70, 463–467, 500, 568
LILLARD, E. T., appointment as warden of Kentucky State Penitentiary ..... '00, 70
LINCOLN, W. R.:
Baltimore House of Refuge ..... '70, 490
Family and congregate systems ..... '70, 447
LINDLEY, WALTER, "What is the state's duty to its unfortunate children?" (Report of standing committee on preventive and reformatory work) ..... '94, 300
"LITERATURE AS A FACTOR IN REFORMATORY WORK" (Rev. D. R. Imbrie) .. '03, 126
LITERATURE, STUDY OF (ELMIRA REFORMATORY) ..... '87, 273, 280
LIVINGSTON, EDWARD:
Discharged prisoners, efforts in behalf of ..... '70, 28
Habitual criminals ..... '86, 196; '99, 21
Infectiousness of vice ..... '85, 244; '00, 181
N. P. A. resolutions and tributes ..... '73, 466
Powers of prison officers ..... '74, 64
Publication of works ..... '73, 466
Separation of prisoners ..... '98, 399
Work, references to ..... '98, 357, 361, 365, 428; '01, 25

LOCKE, REV. CLINTON, Invocation ..... '84 (Chic.), 10
LOCKE, JOHN, proposition to establish industrial schools ..... '88, 285
LOCKE, REV. WILLIAM H.:
"(The) criminal from a chaplain's point of view" ..... '98, 139
"Environment and crime" ..... '97, 373
Hickox, Rev. G. H., memorial remarks on ..... '97, 78
Juvenile delinquents—
Adolescent criminals ..... '01, 96
"(The) worth of a boy" ..... '01, 134
"(A) new force in the prison" ..... '02, 91
"Prison methods, formative and reformative" ..... '00, 163
Sympathy among prison workers ..... '00, 210
LOMBROSO, CESARE:
Classes of criminals ..... '95, 312
Criminal type ..... '94, 120
Criminology, opinions on ..... '90, 287
Physiological conclusions ..... '88, 115
LONDON:
International Prison Congress. *See that heading*—Congress of 1872.
Newgate Jail ..... '91, 158
Philanthropic Society, formation of ..... '70, 27
Prison Discipline Society ..... '88, 283
LONDONDERRY (Ireland) Jail ..... '91, 80
LONG, CHARLES J., Address (Kansas City) ..... '01, 31
LOUISIANA:
Discharged prisoners ..... '02, 303
Habitual criminals law ..... '89, 194
Juvenile courts ..... '02, 269
New Orleans. *See that heading.*
Penal system—
Heymann, Michael, Prison reform in Louisiana ..... '98, 62
Marr, R. H., "Institutions of Louisiana" ..... '02, 265
Prison Reform Association ..... '02, 265–270; '04, 186
State Penitentiary ..... '02, 202–209
LOUISVILLE (Ky.):
House of Refuge ..... '74, 426
Industrial School of Reform ..... '96, 214
Prison congress (1903)—
Addresses of welcome—
Sherley, Swager ..... '03, 11
Wilson, C. A ..... '03, 12
President's annual address (Henry Wolfer) ..... '03, 19
Resolutions of thanks ..... '03, 373
Response to addresses of welcome (R. Brinkerhoff) ..... '03, 13
Sermon (Rev. N. M. Wood) ..... '03, 31
LOUNSBURY, GEORGE E., Address of welcome (Hartford) ..... '99, 10
LOUVAIN (BELGIUM), prison of ..... '91, 101
LOVE, ALFRED H.:
Closing remarks (Atlanta) ..... '86, 318
"Our duty to the prisoner and the community" ..... '86, 92
Restitution ..... '87, 169
"Thoughts on prison treatment" ..... '73, 374
"Thoughts on prisoners and prison discipline" ..... '74, 247
Treatment of criminals ..... '88, 148
United States prisons ..... '86, 112

LOVE, DR. MINNIE C. T.:
Labor unions' objections to prison industries ..... '95, 113
Social purity, etc ..... '94, 297
"LOVE" (poem by inmate of Elmira Reformatory) ..... '85, 312
LOWBER, E. J., Letter on prison reform ..... '74, 596
LOYALTY IN CONVICTS, duty of encouraging ..... '90, 304
LUKE, M. H., Bertillon measurements ..... '87, 22–30, 128
LUPTON, W. B.:
Industrial training—
Lack of trades a source of crime ..... '92, 100
Trade schools for children ..... '92, 227
Morganza (Pa.) Reform School ..... '02, 86
LUSHINGTON, DR., punishments for juvenile prisoners ..... '88, 285
LYDSTON, G. FRANK, "Some general considerations of criminology" ..... '96, 347
LYMAN SCHOOL FOR BOYS (MASS.) *See* Massachusetts, State Reform School.
LYNCH, J. B., Separate system, prison discipline, etc ..... '95, 212
LYNCH, ARCHBISHOP JOHN J., Letter and discussion ..... '87, 183, 213–224
LYNCHING:
Felton, C. E., Partial vindication ..... '01, 229
Scott, J. F., Appalling statistics ..... '01, 27
Wolfer, Henry, Lynching ..... '03, 28
LYNN, B. W.:
Convict labor in Virginia ..... '94, 77; '95, 80
Prison discipline: report of standing committee ..... '95, 199
LYON, REV. F. EMORY:
Causes of increasing crime ..... '04, 268
Discharged prisoners ..... '01, 190; '03, 314; '04, 231
Prison Sunday ..... '01, 131
Probation system ..... '03, 103
LYONS (FRANCE) AID SOCIETY FOR DISCHARGED PRISONERS ..... '95, 225
LYTLE, JOHN J.:
Discharged prisoners—
Answers to questions ..... '94, 267
Papers ..... '86, 290; '94, 278
Pennsylvania Prison Society's work ..... '91, 162; '92, 170
Remarks ..... '95, 251
Reports of standing committee ..... '97, 219; '99, 184
State appropriations in Pennsylvania ..... '94, 77
United States prisons ..... '90, 144

MABIE, HAMILTON W., "The press and crime" ..... '86, 145
MABILLON, ideas on prison labor ..... '99, 211
MACAULAY, T. B., prediction concerning democratic institutions ... '88, 18; '97, 129
MCAULEY, JERRY, reformation of ..... '00, 182
MCCARTY, JOSEPH, Iowa reform school ..... '74, 112
MCCLAUGHRY, CHARLES C.:
Appointment as warden of Wisconsin State Prison ..... '00, 75
Grading new prisoners, etc ..... '01, 185, 188
Prison discipline: report of standing committee ..... '01, 173
MCCLAUGHRY, ROBERT W.:
Address (Chicago conference) ..... '84 (Chic.), 129
Address of welcome (Chicago) ..... '93, 19
Bertillon system—
"Interview with Dr. Bertillon" ..... '95, 91
"Registration and identification of criminals" ..... '87, 15
Remarks ..... '87, 15–31; '88, 78–81; '90, 70; '96, 111, 121–125, 159; '98, 95

McCLAUGHRY, ROBERT W.—Continued.
Chaplains' work, compensation, etc ..... '87, 75; '90, 153, 159
Closing remarks (Atlanta) ..... '86, 317
Construction, ventilation, etc ..... '86, 46
Discharged prisoners in Illinois ..... '83, 213
Discipline, remarks on ..... '01, 183, 184
Gifts of food to prisoners ..... '86, 72, 73
Hayes, R. B., tribute to ..... '93, 51
Identification by finger prints ..... '04, 73, 77
Illinois State Penitentiary at Joliet—
Punishments ..... '84 (Chic.), 137–139
Recreations, visits, etc ..... '83, 195
Size, ventilation, etc ..... '83, 70
Labor—
Contract and state account systems ..... '86, 227, 234–235
Convict labor problem ..... '98, 100, 103
Public account system, etc ..... '84 (Chic.), 69
Letter of regret ..... '02, 87
Meetings of wardens and assistants ..... '00, 345
National Prison Association, its aims and objects ..... '98, 361
Parole system—
"Parole system" ..... '90, 38
"Parole system as applied to the state prisons" ..... '98, 85
Police supervision in Chicago ..... '98, 314
Remarks ..... '96, 108
Police: report of standing committee ..... '92, 146
Portrait ..... '99, fp.
Prison dress, etc ..... '83, 86
Prison food ..... '00, 101, 103
Punishments in prisons ..... '85, 262–268; '93, 107
Reformatories, etc ..... '90, 210
"United States penitentiaries" ..... '03, 78
Unnecessary arrests ..... '86, 204
Wardens' Association and N. P. A., relations between ..... '89, 102
McCLELLAND, WILLIAM, Address of welcome (Pittsburg) ..... '91, 8
McCONNELL, E. T., Discharged prisoners ..... '94, 263
McCOOK, J. J., Religion in the treatment of criminals ..... '99, 139
McCULLOCH, BENJAMIN E., Texas penal system ..... '89, 248–250
McCULLOCH, REV. OSCAR C., Views on prison reform ..... '90, 300
McDANIEL, HENRY D., Address of welcome (Atlanta) ..... '86, 16
McDONALD, CARLOS F., Tobacco in prisons ..... '83, 127–131
McDONALD, HERBERT S., "Suspensory sentence; or, The lash versus probation" ..... '97, 233
McDONELL, JOHN L., appointment as superintendent of Detroit House of Correction ..... '00, 71
McFADDEN, H., Productive industry in a reformatory ..... '99, 275
McGARIGLE, WILLIAM J., "The policeman and the criminal" ..... '86, 198
McGEE, J. W., Physicians, duties of ..... '86, 85, 89–90
McGUIRE, J. F., Texas House of Correction and Reformatory ..... '96, 96, 216
McHENRY, REV. H. CRESSON, Chaplains' tasks and difficulties ..... '02, 105
MACHINERY IN PRISON LABOR ..... '86, 234; '97, 352–354; 99, 227; '01, 84
McINTIRE, ALBERT W., Address of welcome (Denver) ..... '95, 14
McKIM, W. DUNCAN, book criticised ..... '00, 187, 208
McLANE, ROBERT M., Letter on probation system in Maryland ..... '00, 370; '01, 200

McLaughlin, Mrs. M. B., Co-operation of Catholic clergy ..... '99, 143
McLean, Robert, Prevention of crime ..... '87, 230
McMillen, Judge, Help for ex-convicts ..... '03, 100
McMurry, Thomas A., Address of welcome (Denver) ..... '95, 24
Maconochie, Alexander:
Error in existing prison discipline ..... '88, 136
Irish convict system, invention of ..... '74, 60
Mark system, introduction of ..... '74, 258; '97, 248; '98, 165
Military spirit in prison management ..... '88, 295
Quotation from ..... '87, 276
Work, references to ..... '70, 170; '90, 81; '98, 164
McTague, Thomas, "Western state penitentiary of Montana" ..... '96, 90
Maddock, Rev. George C.:
Helplessness of discharged prisoners ..... '94, 76
Kindly intercourse with prisoners ..... '02, 104
Prison punishments ..... '02, 81
Madras Prison (Paris) ..... '91, 94
Maine—
Discharged prisoners ..... '02, 304
Drunkenness, laws relating to ..... '00, 296
Industrial School for Girls ..... '94, 354
Penal system—
Mason, Rev. J. K., Prisons, etc ..... '73, 393; '74, 85
State Prison—
Disciplinary methods ..... '02, 181–194
N. P. A. secretary's report ..... '74, 328
Rice, W. W., Labor and discipline ..... '74, 84
State Reform School—
Condensed account ..... '94, 355
Harlow, E. G., Annual cost ..... '70, 488
N. P. A. secretary's report ..... '74, 428
Maison de la Santé (Paris):
Cassidy, M. J., Description ..... '91, 95
Thomas, J. R., Plan of construction ..... '91, 153
Mal-adjustment of defectives (C. H. Reeve) ..... '02, 140
Mallary, M. M., "Junior republic in the Illinois State Reformatory" ..... '04, 240
Mamertine prison (Rome) ..... '91, 146; '02, 40
Manual training:
Bates, R. C., "Potent means of discipline" ..... '98, 244
Mare Island (Cal.) Naval Prison, bill of fare ..... '00, 112
Marie Antoinette, imprisonment in the Conciergerie ..... '91, 99
Marischal, Ignacio, Letter of regret ..... '70, 572
Mark system:
English prisons, system in ..... '87, 265
Maconochie, Alexander, invention, etc ..... '74, 258; '97, 248
Whately, Archbishop, suggestion of ..... '90, 81
Marr, Robert H., "Institutions of Louisiana" ..... '02, 265
Marriage:
Discussion (Baltimore) ..... '92, 98, 102
Lydston, G. F., Evils of unrestricted marriage ..... '96, 352
Milliken, J. D., State limitation ..... '97, 156
Reeve, C. H.—
"Dependent children" ..... '88, 104–107, 111–112
Legal restrictions, need for ..... '95, 338
[*See also* Heredity.]

MARSANGY, BONNEVILLE DE. *See* Bonneville de Marsangy.
MARSH, F. J., Ithaca Society for the Prevention of Crime ..... **'96**, 343
MARTIN, REV. GEORGE W., Unification of work for discharged convicts .... **'01**, 192
MARTINDALE, CHARLES, Rights and duties of the state toward children ..... **'91**, 44
MARYLAND:
Baltimore. *See that heading.*
Children's Aid Society. *See* Baltimore, Henry Watson Children's Aid Society.
Discharged and paroled prisoners ..... **'02**, 304; **'04**, 232
Drunkenness, laws relating to ..... **'00**, 296
Home for the Friendless ..... **'73**, 398
House of Reformation for Colored Boys—
Brief description ..... **'73**, 398
Condensed account ..... **'94**, 355
Industrial School for Girls ..... **'73**, 398
Penal system—
Griffith, G. S., Reports ..... **'73**, 396; **'74**, 112; **'99**, 197; **'01**, 195
Painter, O. C., Prison work and reforms ..... **'00**, 364
Probation law and other reforms ..... **'94**, 292
Stoudenmire, Rev. W. C., Fee system ..... **'01**, 78
Prisoners' Aid Association—
Fish, Rev. A. M., in his Digest of prisoners' aid agencies ..... **'04**, 191
Five years' experience ..... **'74**, 78
Griffith, G. S., Reports ..... **'97**, 227; **'98**, 238
Hart, Rev. H. H., in his "Prisoners' aid societies" ..... **'89**, 275
Morris, John, Outline of work ..... **'85**, 370
Parole committee's work ..... **'00**, 367; **'01**, 197
Sphere of action, etc ..... **'73**, 399
Twenty-fifth anniversary ..... **'94**, 295
Zinkhan, Rev. L. F., Work for discharged prisoners .... **'89**, 287; **'91**, 161; **'92**, 165; **'96**, 251
Probation system. *See that heading*, Maryland.
State Penitentiary—
Griffith, G. S.—
Efficient management ..... **'98**, 239
Generosity among convicts ..... **'99**, 200
Good feeling toward Warden Weyler ..... **'99**, 201
N. P. A. secretary's report ..... **'74**, 329
Profits from convict labor ..... **'00**, 364; **'01**, 195
Religious work, success of ..... **'00**, 365; **'01**, 195; **'02**, 58
Stoudenmire, Rev. W. C., Construction, management, labor, etc... **'02**, 56
MASON, REV. J. K.:
Indemnity for unjust imprisonment ..... **'70**, 531
Maine penal institutions ..... **'73**, 393; **'74**, 85
MASSACHUSETTS:
Boston. *See that heading.*
County jails ..... **'73**, 403
Deer Island House of Correction. *See that heading.*
Discharged and paroled prisoners ..... **'86**, 168; **'92**, 170; **'99**, 194; **'00**, 360; **'02**, 304; **'03**, 291; **'04**, 234
[*See also* Massachusetts Society for Aiding Discharged Prisoners; Massachusetts Prison Association.]
Drunkenness, laws relating to ..... **'87**, 235; **'00**, 297
Essex Co. Truant School ..... **'94**, 356

MASSACHUSETTS—Continued.
Habitual criminals law ..... '89, 190
Juvenile delinquents. *See that heading*, Massachusetts.
Nautical Reform School—
Abolishment ..... '73, 407
Eldridge, M. L., "History of the school" ..... '70, 350
Penal system—
Barrows, S. J., Recent reforms ..... '94, 163
N. P. A. report ..... '74, 404
Sanborn, F. B., Report ..... '73, 400
Scott, J. F.—
Civil service law ..... '00, 94
Fee system, abolition of ..... '01, 77
Prison industries ..... '94, 61
Prison Association—
Hart, Rev. H. H., in his "Prisoners' aid societies" ..... '89, 272
Spalding, W. F., Work for discharged prisoners ..... '91, 165
Probation system. *See that heading*, Massachusetts.
Reformatory—
Disciplinary methods ..... '02, 211–217
Scott, J. F., Trade schools, etc ..... '94, 67
Tufts, Gardiner—
Moral and religious agencies ..... '87, 71
"Reformatory subjects" ..... '86, 152–159
Reformatory Prison for Women—
Disciplinary methods ..... '02, 217–220
Fay, C. K., Successful administration of Mrs. Johnson ..... '87, 173
Johnson, Mrs. E. C.—
Chaplain's work and school work ..... '87, 80
Discipline, instances of ..... '87, 312; '97, 341, 343; '99, 153
Grading, labor, etc ..... '87, 170
Industries ..... '84, 86, 88
Organization, management, etc ..... '99, 148
Recreations ..... '89, 209; '99, 157
"Separate prisons for women" ..... '98, 439
Ticket-of-leave system ..... '86, 168
Morton, Mrs. F. A.—
Appointment as superintendent ..... '00, 71
Recreation hour, abolition of ..... '00, 270
New Year's eve services ..... '99, 154
Spalding, W. F., "Reformatory prisons for women" ..... '86, 297
Society for Aiding Discharged Prisoners ..... '04, 193
State Industrial School for Girls—
Ames, Rev. Marcus, "State industrial school at Lancaster, Mass." ..... '70, 337
Condensed account ..... '94, 356
Establishment ..... '70, 32
N. P. A. secretary's report ..... '74, 435
Sanborn, F. B., Management, expenditures, etc ..... '73, 409
State Primary School ..... '73, 410
State Prison—
Bridges, B. F.—
Labor ..... '97, 329, 338
Officers ..... '97, 332
Privileges of prisoners ..... '97, 327

MASSACHUSETTS—Continued.
State Prison—Continued.
Disciplinary methods ..... '02, 181–194
N. P. A. secretary's report ..... '74, 330
Sanborn, F. B., Description ..... '73, 401
State Reform School—
Condensed account ..... '94, 356
Establishment ..... '70, 30
N. P. A. secretary's report ..... '74, 434
Sanborn, F. B., Organization, expenditures, etc ..... '73, 408
Statistics (W. F. Spalding) ..... '88, 155
Thompson's Island Farm School. *See that heading.*
Woman's Prison at Sherborn. *See* Massachusetts—Reformatory Prison for Women.
MASSIE, JAMES:
Bertillon system ..... '91, 133
Closing remarks—
Atlanta ..... '86, 316
Milwaukee ..... '96, 365
Pittsburg ..... '91, 257
Toronto ..... '87, 316
Construction, ventilation, etc ..... '86, 51
Diminution of crime in Great Britain ..... '91, 245
Discharged prisoners ..... '96, 248
Identification of criminals ..... '87, 95–102
"Moral instruction in prisons" ..... '86, 103
Prison discipline: report of standing committee ..... '92, 159
Tobacco ..... '87, 148
Toronto Central Prison—
Labor ..... '85, 214; '86, 230
Religious services ..... '92, 51; '96, 331
Visitors to prisons ..... '96, 334
Wardens' Association, continuance of ..... '92, 107
Whipping wife beaters ..... '87, 219
MATERIALISTIC AND SPIRITUALISTIC VIEWS OF CRIME ..... '90, 290
MATLACK, REV. THOMAS C., Chaplains' duties, etc ..... '98, 151; '99, 142
MATRONS:
Barney, Mrs. J. K., "Prison and police matrons" ..... '86, 301
Cobb, Mrs. M. E. R., Police matrons in Philadelphia ..... '02, 344
Coffin, Mrs. R. M., in her "Women's prisons, etc." ..... '85, 194
Dodds, M. G., Police matrons in Cincinnati ..... '90, 79
Fry, Elizabeth, Necessary qualifications ..... '98, 159
Hayman, Mrs. K. Z., Work of a police matron ..... '03, 201
Hobbs, Mrs. J. B., Matrons in police stations ..... '85, 288
MATTEAWAN (N. Y.) STATE HOSPITAL FOR INSANE CRIMINALS .. '98, 330, 333; '00, 266
MAUN, J. S., Impracticability of parole with negroes ..... '02, 276
MAXWELL, HUGH, mention of ..... '70, 27
MEAD, J. H., Prison discipline: report of standing committee ..... '00, 335
MEASUREMENTS OF CRIMINALS. *See* Bertillon system; Criminology.
MECKLENBURG-SCHWERIN, penal laws of (synopsis by E. Yvernès) ..... '74, 477
MEDICAL SERVICE IN PRISONS. *See* Physicians.
MEDICO-PSYCHOLOGICAL EXAMINATION OF CRIMINALS ..... '96, 279–296
MELUN (FRANCE) PRISON, provision for discharged convicts ..... '95, 223, 227
MENDENHALL, C. W., Gaslights in cells ..... '70, 465
MENDENHALL, REV. CYRUS, Death of Warden Chamberlain ..... '01, 100

MEREDITH, E. A., "Our country and city jails" ..... '87, 242
MEREDITH, MRS. SUSANNA:
"Punishment of juvenile offenders" ..... '89, 232
"Some peculiarities of criminals" ..... '89, 222
MERREFIELD, JOSEPH, Capital punishment ..... '74, 594
MERRICK, REV. FREDERICK, "Christian duty of caring for neglected and criminal children" (sermon at Cincinnati) ..... '70, 429
MERRILL, WILLIAM H., "Proposed volunteer adult reformatory at Warsaw, N. Y." ..... '70, 180
METTRAY (FRANCE) INDUSTRIAL COLONY FOR BOYS:
Demetz, F. A., "Preparatory school for the training of officers" ..... '73, 358
Percentage of inmates reformed ..... '88, 288
MEXICO:
Discharged prisoners ..... '74, 77
Penal system—
Extracts from prison regulations ..... '02, 227–232
Godoy, J. F., Prison management in Mexico ..... '00, 304
MEYERS, ALLEN O., author of Ohio parole law ..... '97, 173, 189
MEYERS, D. E., Minnesota parole system ..... '90, 77
MICHIGAN:
Detroit. *See that heading.*
Discharged and paroled prisoners ..... '02, 305
Drunkenness, laws relating to ..... '00, 298
House of Correction and Reformatory—
Bill of fare ..... '00, 113
Fuller, Otis—
Exercise, library, etc ..... '02, 173
Methods, grades, etc ..... '98, 225
Watkins, E. C.—
Chaplain's work ..... '87, 78
Grading, discipline, education, etc ..... '86, 161–165
Marquette House of Correction and Branch Prison, Bill of fare ..... '00, 115
Penal system—
Convict labor, brief report on ..... '00, 71
Storrs, L. C., Fee system ..... '01, 76
Van Evera, J. R.—
"Parole law of Michigan:" paper ..... '96, 74
Parole power in Michigan: remarks ..... '95, 112
Walker, C. I., Report on prisons, etc ..... '73, 411
State Industrial Home for Girls ..... '94, 357
State Industrial School for Boys—
Condensed account ..... '94, 356
Johnson, Charles, Brief account ..... '74, 111
State Prison—
Carter, G. W., Punishments ..... '84 (Chic.), 145
Crawford, Rev. R. C., Lights and food ..... '70, 466
Hatch, H. F., Variety and cost of food ..... '86, 66
N. P. A. secretary's report ..... '74, 332
Pond, E. B.—
Construction, lighting, etc ..... '83, 71
Recreations ..... '83, 190
Punishments ..... '84 (Chic.), 142
Walker, C. I., Description ..... '73, 415

MICHIGAN—Continued.
State Public School ..... '74, 590
State Reform School. *See* Michigan, State Industrial School for Boys.
MIGRATORY HABITS OF CRIMINALS ..... '98, 78–79
MILITARY PRISONS:
Alcatraz Island (Cal.) ..... '91, 123, 124
Fort Leavenworth (Kansas) ..... '91, 124
Pope, J. W.—
"Crimes and criminals of the American army" ..... '91, 117
United States military prisons ..... '89, 95, 258
MILITARY SPIRIT IN PRISON MANAGEMENT ..... '88, 295
MILLBANK PRISON (ENGLAND):
Cassidy, M. J., Description ..... '91, 88
Fay, C. K., Brief description ..... '87, 262
Water supply, effect on health ..... '95, 287; '97, 113
MILLER, B. N. B., Missionary work in Hartford ..... '99, 145
MILLER, H. THANE:
Closing address (Cincinnati) ..... '70, 539
Remarks (Baltimore) ..... '73, 461
MILLER, P. T.:
Earnings of convicts ..... '73, 464
Leasing system ..... '73, 478
MILLIGAN, REV. JOHN L.:
Chaplains, duties of ..... '86, 178; '90, 157
Closing remarks—
Austin ..... '97, 404
St. Paul ..... '94, 342
County jails ..... '92, 117
Criminal codes, defects in ..... '73, 473
Discharged prisoners ..... '73, 462; '88, 222; '90, 264; '98, 313
"Executive pardons" ..... '70, 422
Hayes, R. B., memorial remarks on ..... '93, 49
Hickox, Rev. G. H., memorial remarks on ..... '97, 73
Long term of service ..... '00, 212
Moral and religious instruction ..... '86, 108
Prison statistics ..... '85, 173
Tributes from friends ..... '04, 83, 164
Withdrawal of resignation at request of N. P. A ..... '04, 269
MILLIKEN, JOHN D.:
Criminal law reform: report of standing committee ..... '97, 141
"Some dangerous tendencies in reform:" report of standing committee on criminal law reform ..... '96, 172
MILLS, CHARLES K., Three classes of criminals, criminal brains, etc ..... '90, 289
MILLS, FRED HAMLIN:
"New prison labor system in the state of New York" ..... '97, 37
New York prison labor system: remarks, answers to questions, etc. '99, 203–210; '01, 82–85
MILLS, J. WARNER:
Non-political appointments: resolution ..... '94, 344
Political influence ..... '95, 178
Unequal sentences ..... '94, 336
MILLS HOTELS, BENEFITS OF ..... '99, 260

MILWAUKEE (WIS.) PRISON CONGRESS (1896):
Addresses of welcome—
Ruschenberger, W. G ..... '96, 11
Spencer, J. C ..... '96, 11
Closing remarks—
Brinkerhoff, R ..... '96, 366
Massie, James ..... '96, 365
Letter of welcome (Gov. W. H. Upham) ..... '96, 9
President's annual address (R. Brinkerhoff) ..... '96, 12
Resolution of thanks ..... '96, 364
Sermon (Rev. Judson Titworth) ..... '96, 23
MINING COAL WITH CONVICTS ..... '97, 388
Minnesota—
County jails ..... '73, 421
Discharged and paroled prisoners ..... '02, 305
Drunkenness, laws relating to ..... '00, 298
Penal system—
Convict labor, brief report on ..... '00, 71
Hart, Rev. H. H.—
Methods of dealing with crime ..... '95, 55
"Reformatory system of Minnesota" ..... '94, 338
Nelson, Knute, Prisons and reformatories ..... '94, 9
Parole law ..... '94, 365
Phelps, W. F., Report on prisons, etc ..... '73, 417
Wolfer, Henry, Politics in prison management ..... '01, 96
St. Paul prison congress. *See that heading.*
State Prison—
Disciplinary methods ..... '02, 180–195
Grading system ..... '94, 367
N. P. A. secretary's report ..... '74, 336
Phelps, W. F., Description ..... '73, 418
Reed, J. A., Experiences with fires ..... '84 (Chic.), 151
Reeve, C. McC., appointment as warden ..... '00, 71
State Reform School—
Condensed account ..... '94, 357
N. P. A. secretary's report ..... '74, 436
Phelps, W. F., Description ..... '73, 421
State Reformatory, appointment of F. L. Randall as superintendent ..... '00, 71
MINOR, JAMES L.:
Indefinite sentences and police supervision ..... '73, 463
Kindness in prison management ..... '74, 111
MISDEMEANANTS:
Discussion (Toronto) ..... '87, 213
Spalding, W. F., "Habitual misdemeanants" ..... '92, 255
Wayland, Francis, "Incorrigible misdemeanants" ..... '87, 225
MISERIES OF ANCIENT PRISONS ..... '02, 49–51
MISSIONARY SOCIETY IN PRISON ..... '96, 124
MISSISSIPPI:
Discharged prisoners ..... '02, 306
Eggleston, B. B., Reports on prisons, etc ..... '73, 422, 468, 476
Prison death rate ..... '86, 138
MISSOURI:
Discharged prisoners ..... '02, 306
Kansas City prison congress. *See that heading.*

MISSOURI—Continued.
Penal system—
Ellwood, C. A., "Need of a reformatory for adult criminals in Missouri" ..... '01, 242
Fredenhagen, Rev. E. A., Probation in St. Louis and Kansas City. '02, 164
Report ..... '73, 424
Reform School ..... '94, 357
St. Louis prison congress. *See that heading.*
Society for the Friendless ..... '04, 190
State Penitentiary—
Pike, Rev. W. G., Library and music ..... '97, 100
Stark, J. D.—
Food ..... '00, 105
Labor, discipline, etc ..... '97, 357
Willis, J. R.—
Construction, lighting, etc ..... '83, 72
Fires, experiences with ..... '84 (Chic.), 147–150
Punishments ..... '84 (Chic.), 141
Young, R. E., Brief account ..... '74, 88
MITCHELL, MRS. ADINA, "Girls' department of Whittier (Cal.) State School". '98, 450
MITCHELL, F. J., Contract system ..... '84 (Chic.), 93
"MODERN METHODS OF TREATING CRIMINALS" (C. A. Collin) ..... '94, 283
"MODERN TREATMENT OF THE CRIMINAL" (J. A. Leonard) ..... '01, 48
MONSON (MASS.) STATE PRIMARY SCHOOL ..... '73, 410
MONTANA:
Discharged prisoners ..... '02, 306
Penitentiary, N. P. A. secretary's report ..... '74, 372
Western State Penitentiary, paper by Thomas McTague ..... '96, 90
MONTESINOS, COLONEL:
Mild discipline, success of ..... '70, 169
Valencia (Spain) prison, introduction of trades into ..... '70, 452
MONTREAL, care for dependent and delinquent children ..... '87, 167
MOORE, C. B., New Jersey State Prison ..... '83, 68
MOORE, S. S., Mrs. Booth's work for prisoners ..... '99, 196
MORAL AND RELIGIOUS TRAINING:
Barney, Mrs. J. K., Power of religion ..... '86, 175
Batt, Rev. W. J., Address (Indianapolis) ..... '98, 132
Bridges, B. F., Liberty of conscience for prisoners ..... '97, 336
Brinkerhoff, R., The religious factor ..... '97, 24; '03, 16
Brockway, Z. R., in his "Ideal of a true prison system for a state" ..... '70, 64
Bruün, F., in his "Prison discipline in Denmark" ..... '70, 126
Catholic and Protestant services ..... '96, 331, 337–342
Christianity in prison reform ..... '87, 47, 48
Collin, C. A.—
"Moral education in prisons" ..... '85, 299
Real and pretended conversions ..... '88, 144
Conversion of Richard Gardner ..... '02, 99
Discussions—
Atlanta ..... '86, 101–109
Cincinnati ..... '70, 503–506
Louisville ..... '03, 132–134
Nashville ..... '89, 34–35
European prisons, religious instruction in ..... '74, 599

MORAL AND RELIGIOUS TRAINING—Continued.
Foote, Rev. C. C., "Importance and power of religious forces in prisons" ..... '70, 185
Fredenhagen, Rev. E. A., Jail and prison evangelism ..... '04, 211
Hatch, H. F., Power of religion ..... '88, 142
Henderson, C. R., "School of character in a prison" ..... '03, 109
Hickox, Rev. G. H.—
Moral and religious instruction ..... '86, 101
Prayer meetings, etc ..... '96, 123
Religion among convicts ..... '95, 149
Religious aspect of the prison question ..... '89, 38
Hoge, Rev. P. N., Remarks ..... '03, 16
Locke, Rev. W. H., "A new force in the prison" ..... '02, 91
McCook, J. J., Religion in the treatment of criminals ..... '99, 139
Maryland Penitentiary, large number of conversions in ..... '00, 365; '02, 58
Massachusetts Reformatory, religious work in ..... '86, 157; '87, 71
Massie, James, "Moral instruction in prisons" ..... '86, 103
Ministers in prison work: discussion (Quincy) ..... '04, 109–114
Moriarty, Rev. E. J., "Value of religious motives as a reformatory agency" ..... '96, 231
Prison evangelists ..... '02, 89–90
Religion as a reformatory agency ..... '70, 542, 551
Ryan, Rt. Rev. R. J., Letter on official religious instruction in prisons . '74, 598
Sectarianism in religious teaching: discussion (Cincinnati) ..... '70, 482–483
Sexton, Mrs. Lydia, Chaplain's work in Kansas Penitentiary ..... '70, 474
Stoudenmire, Rev. W. C., Successful work in Maryland prisons ..... '01, 132
Tufts, Gardiner—
"Moral and religious instruction" ..... '86, 98
Power of religion ..... '88, 143
Services at Massachusetts Reformatory ..... '87, 71
Wardwell, Burnham, Religion as a means of reformation ..... '70, 464
Watkins, E. C., Chaplain's work at Michigan Reformatory ..... '87, 78
Whitman, J. L., Moral improvement association at Cook Co. (Ill.) Jail. '03, 321
[*See also* Chaplains; Reformation.]
MORAL IMPROVEMENT ASSOCIATION, COOK CO. (ILL.) JAIL ..... '04, 264
MOREL, Jules, "Insanity and solitary confinement" ..... '96, 266
MORGAN, DAVID:
Probation for juvenile offenders ..... '03, 171, 201
Tramps ..... '03, 319
MORGAN, WILLIAM, "The reformatory enterprise, its pioneers and principles" ..... '88, 282
MORGANZA (PA.) REFORM SCHOOL ..... '02, 86
MORIARTY, REV. EDWARD J., "Value of religious motives as a reformatory agency" ..... '96, 331
MOROCCO, prison at Tangiers ..... '98, 145
MORRIS, JOHN:
Address of welcome (Baltimore) ..... '92, 7
"Cure, not punishment, for the 'bummer' and chronic drunkard" ..... '90, 243
Maryland law in regard to neglected children ..... '87, 218
Maryland Prisoners' Aid Association ..... '85, 370
Physicians—
Difficult problems ..... '86, 85, 92
"Prison physicians, their duties and influence" ..... '86, 77
Whipping as a punishment ..... '87, 218, 223

MORSE, REV. J. B.:
Discharged prisoners ..... '85, 377
Experiences as chaplain ..... '85, 280
Obituary notice ..... '86, 188
Tramps ..... '85, 335
MORTALITY:
Alabama prison death rate ..... '88, 84; '89, 121
Discussion (Nashville) ..... '89, 177–184
Mississippi prison death rate ..... '86, 138
Sims, P. D., prison mortality in many states ..... '86, 264
South Carolina prison death rate ..... '88, 71
Tennessee prison death rate ..... '86, 138
Tucker, Rev. H. H., Prison death rate in various states ..... '86, 258
[*See also* Health; Physicians; Tuberculosis.]
MORTON, MRS. FRANCES A.:
Discharged prisoners ..... '03, 104
Massachusetts Reformatory Prison for Women—
Appointment as superintendent ..... '00, 71
Methods of discipline, etc ..... '02, 170
Recreation hour, abolition of ..... '00, 270
Preventive and reformatory work ..... '03, 311
Training of children ..... '02, 151
MOSAIC LAW IN PENOLOGY ..... '95, 164; '02, 108–111
MOSELEY EDUCATIONAL COMMISSION ..... '04, 154
MOUNT, JAMES A., Address of welcome (Indianapolis) ..... '98, 9
MOUNTJOY PRISON (IRELAND) ..... '91, 85
MOYLAN, JAMES G.:
Canada—
Prison food ..... '86, 67
Protestant and Catholic chaplains ..... '86, 180
Supplies, methods of obtaining ..... '86, 74
"Prison labor" ..... '86, 238
MULLEN, WILLIAM J.:
"Duty of society to persons arrested but not yet brought to trial" ..... '73, 362
Work in Philadelphia courts ..... '74, 592
MÜLLER, GALLUS:
Bertillon system, explanation of ..... '87, 19–26
Wardens' Association, vote of thanks from ..... '89, 98
MULREADY, EDWARD, Probation work in Massachusetts ..... '03, 198–200
MUNDAY, REV. JOHN:
Probation system ..... '03, 173
Religion in schools ..... '03, 174
Tuberculosis and insanity ..... '03, 367
MUNICIPAL POLICE ..... '90, 125
[*See also* Police, N. P. A. committee reports.]
MURDER. *See* Homicide; Lynching.
MURDOCK, JAMES, Information against prisoners ..... '87, 109
MURKLAND, REV. W. U., Sermon (Baltimore) ..... '92, 22
MURPHY, E. J., Indeterminate sentence and parole system ..... '03, 104
MURPHY, WILLIAM R., Contract system ..... '70, 515
MURRAY BROWNE, T. LL. *See* Browne, T. Ll. Murray.
MUSIC:
Bussinger, D. W., Orchestra at Eastern Penitentiary ..... '00, 109
Cassidy, M. J., Music at Eastern Penitentiary ..... '87, 81

MUSIC—Continued.
Hale, W. E., Subduing effect on prisoners ..... '95, 153
Mitchell, Mrs. Adina, Value of music in training children ..... '98, 460
Pike, Rev. W. G., Missouri Penitentiary orchestra ..... '97, 100
MUSSELMAN, AMOS S., Treatment of prisoners ..... '02, 84
MUTH, HENRY, Letter on police forces in cities ..... '02, 340
MYERS, J. HENRY, Vermont Christian Aid Association ..... '91, 166
NANTUCKET JAIL, story of ..... '00, 89
NASH, GEORGE K., Address of welcome (Cleveland) ..... '00, 10
NASHVILLE (TENN.):
Prison congress (1889)—
Address of welcome (Robert Taylor) ..... '89, 10
Business meetings ..... '89, 297–312
Closing remarks—
Brinkerhoff, R ..... '89, 294
Elmore, A. E ..... '89, 292
Howe, Rev. P. W ..... '89, 293
Johnson, Alexander ..... '89, 292
Oliver, Henry ..... '89, 292
Reeve, C. H ..... '89, 291
Sims, P. D ..... '89, 294
President's annual address (R. B. Hayes) ..... '89, 11
Resolutions of thanks ..... '89, 291
Sermon (Rev. O. P. Fitzgerald) ..... '89, 23
Prison work (Mrs. L. P. Williams) ..... '89, 141
NATIONAL ASSOCIATION OF CHIEFS OF POLICE, communication from ..... '96, 114
NATIONAL BUREAU OF CRIMINAL IDENTIFICATION:
Committee reports ..... '00, 271; '01, 240
Discussions—
Nashville ..... '89, 73–74
Philadelphia ..... '02, 281
Falkner, R. P., Need of statistical bureau ..... '90, 54
Felton, C. E., National and state bureaus ..... '01, 235
Foster, E. C., National prison bureau ..... '89, 69; '90, 33, 143
House Judiciary Committee, report of ..... '02, 334
McClaughry, R. W., Central bureau for Bertillon statistics ..... '98, 95
Resolutions ..... '90, 124; '98, 287; '99, 244
Sylvester, Richard—
Description of contemplated bureau ..... '02, 333
Remarks ..... '04, 239
Text of bill before Congress ..... '00, 64
Wolfer, Henry, Central bureau for Bertillon statistics: resolution ..... '99, 244
NATIONAL CHAPLAINS' ASSOCIATION. *See* Chaplains' Association.
NATIONAL PRISON ASSOCIATION:
Appropriation from Congress: discussion ..... '73, 475
Brinkerhoff, R., Number and dates of conferences ..... '97, 14
Congresses. *See* names of places at which they were held, Atlanta, etc.
Constitution—
Proposed amendments ..... '89, 289
Text ..... '73, 491; '74, 639; '83, 5; '84, 5; '86, 11; '88, 303; '00, 387
Financial condition, report and action on ..... '74, 39, 607
History and objects ..... '87, 52
International Prison Congress of 1900—
Committee, appointment of ..... '99, 318
Invitation and resolution ..... '99, 243, 2

NATIONAL PRISON ASSOCIATION—Continued.
Lewis, C. T.—
Standing and value of the Association ..... '03, 370
Suggestions for making meetings more profitable ..... '03, 371–372
Livingston, Edward, works published by N. P. A ..... '73, 466
McClaughry, R. W., Aims and objects ..... '98, 361
Origin and early history ..... '86, 7
Permanent organization, steps toward ..... '70, 502, 511–512
Reorganization, Sept. 7, 1883 ..... '83, 11
Scott, J. F., origin, growth, influence, etc ..... '01, 23
Standing committees, reports of—
Criminal law reform. *See* Criminal law, N. P. A. committee reports.
Discharged prisoners. *See that heading*, N. P. A. committee reports.
Police. *See that heading*, N. P. A. committee reports.
Prevention and probation ..... '04, 127
Preventive and reformatory work. *See that heading.*
Prison discipline. *See* Discipline, N. P. A. committee reports.
Prison physicians, work of. *See* Physicians, N. P. A. committee reports.
Statistics of crime ..... '04, 123
Wardens' Association, relations with ..... '89, 100, 102
Wines, Rev. F. H., History, aims, etc ..... '83, 156
NATIONAL PRISON BUREAU. *See* National bureau of criminal identification.
NATIONAL PRISONS. *See* Federal prisons.
NAVAL PRISONS:
Boston (Mass.) Naval Prison. *See that heading.*
Lemly, S. C.—
"Prisoners of the United States Navy" ..... '98, 203
Remarks ..... '00, 268; '01, 54
Mare Island (Cal.) Naval Prison, Bill of fare ..... '00, 112
NEBRASKA:
Discharged and paroled prisoners ..... '02, 306
Girls' Industrial School for Juvenile Delinquents ..... '94, 358
Hoagland, H. S., Fee system ..... '01, 78
Prison Association ..... '04, 194
Snowden, Rev. J. W., Report on prisons, etc ..... '73, 425
State Industrial School ..... '94, 358
State Prison ..... '74, 340
NEEL, REV. S. M., Sermon (Kansas City) ..... '01, 39
NEGROES:
Crime—
Beasley, W. F., Education as a cause of crime in negroes ..... '85, 351
Educated negroes and crime ..... '88, 72
Falkner, R. P., Percentage of colored convicts ..... '91, 73
Maun, J. S., Impracticability of parole with negroes ..... '02, 276
Race question in prisons ..... '97, 108
Tractability of colored prisoners ..... '92, 161, 163
Tucker, Rev. H. H., Plea for separate prisons ..... '86, 262
Wines, Rev. F. H., Negro prisoners in the South ..... '97, 192–194
Winston, G. T., Negro criminals ..... '97, 289
Diseases—
Ball, M. V., Percentage of deaths from consumption ..... '94, 244
Bennett, O. J., Lack of power to resist disease ..... '03, 349
Dall, Mrs. C. H., Diseases among negroes ..... '88, 85

NEGROES—Continued.
Diseases—Continued.
Dawson, R. H., High death rate in Alabama ..... '88, 84
Wright, E. S., Little resistance to disease ..... '96, 323
NEIL, J. B.:
Food at Tennessee State Prison ..... '00, 108
Physicians' and chaplains' work, etc ..... '00, 328
NELSON, KNUTE, Address of welcome (St. Paul) ..... '94, 6
NETHERLANDS:
Amsterdam House of Correction ..... '91, 150
Conditional liberation ..... '86, 116
Crime, decrease of ..... '00, 279
Discharged prisoners ..... '74, 74; '89, 281
Pols, M. S., "Actual state of the penitentiary question in Holland" ..... '74, 503
Yvernès, E., Synopsis of penal laws ..... '74, 478
NEUCHÂTEL (SWITZERLAND) PRISONERS' AID SOCIETY ..... '95, 236
NEVADA:
Discharged and paroled prisoners ..... '02, 307
State Prison, N. P. A. secretary's report ..... '74, 341
NEW HAMPSHIRE:
Clark, Rev. William, Report on prisons, etc ..... '73, 426
Convict labor, brief report on ..... '00, 72
Discharged and paroled prisoners ..... '02, 307
Drunkenness, laws relating to ..... '00, 298
State Industrial School ..... '94, 358
State Prison—
Bill of fare ..... '00, 129
Description ..... '73, 426
Dodge, F. S.—
Contract system, working of ..... '84 (Chic.), 77
Dietary ..... '86, 68
Punishments ..... '84 (Chic.), 140
N. P. A. secretary's report ..... '74, 342
State Reform School—
Description ..... '73, 427
N. P. A. secretary's report ..... '74, 439
NEW JERSEY:
Convict labor, brief report on ..... '00, 72
County jails ..... '73, 431
Discharged and paroled prisoners ..... '02, 307
Drunkenness, laws relating to ..... '00, 298
Hageman, J. F., Report on prisons, etc ..... '73, 428
Patterson, J. H., "Parole law in New Jersey" ..... '91, 170
State Industrial School for Girls—
Condensed account ..... '94, 359
N. P. A. secretary's report ..... '74, 440
Organization, etc ..... '73, 432
State Prison—
Description ..... '73, 429
Disciplinary methods ..... '02, 185
Laverty, P. H., Clothing, etc ..... '83, 84
Moore, C. B., Capacity, ventilation, etc ..... '83, 68
N. P. A. secretary's report ..... '74, 344
Patterson, J. H., Discipline, cleanliness, education, etc ..... '87, 113
Voigt, Rev. F. M., Mortality, cleanliness, discipline, etc ..... '89, 179

NEW JERSEY—Continued.
State Reform School—
Condensed account ..... '94, 359
Establishment, etc ..... '73, 432
N. P. A. secretary's report ..... '74, 439
Sheldon, Rev. L. H., Efficacy of family system ..... '73, 472
NEW MEXICO:
Discharged prisoners ..... '02, 308
Harkness, Rev. A. M., Unguarded prisoners ..... '04, 232
Prison labor, corporal punishment, etc ..... '00, 72
Society for the Friendless ..... '04, 190
NEW ORLEANS (LA.):
Board of prison and asylum commissioners, creation of ..... '02, 270
Boys' House of Refuge—
Condensed account ..... '94, 354
N. P. A. secretary's report ..... '74, 428
Juvenile court, Simonds, E. L., Juvenile court and probation ..... '03, 172
Prison congress of 1899 (adjourned meeting)—
Addresses of welcome—
Leucht, Rabbi I. L. ..... '98, 366
Snyder, R. H ..... '98, 357
Closing remarks—
Brinkerhoff, R ..... '98, 513
Heymann, Michael ..... '98, 514
Heymann, Michael, invitation from ..... '98, 65
Opening remarks (M. Heymann) ..... '98, 357
Preliminary resolution ..... '98, 185
Sermon (Bishop Sessums) ..... '98, 367
Vote of thanks ..... '98, 513
Prisons—
Heymann, Michael, Need of women's prison ..... '98, 449
Uniacke, Sheriff, and others, Comments on management ..... '98, 407
Ward, J. H., Proposed prison for women ..... '98, 465
NEW YEAR'S EVE SERVICES AT MASSACHUSETTS WOMAN'S PRISON ..... '99, 154
NEW YORK (CITY):
Association for the prevention of pauperism ..... '70, 27
Blackwell's Island Penitentiary ..... '83, 76
Catholic Protectory—
Develin, J. E., Address (Baltimore) ..... '73, 471
N. P. A. secretary's report ..... '74, 442
Stephen, Brother, Discipline and supervision ..... '85, 274
Teliow, Brother, Establishment and early years ..... '70, 316
Children's Aid Society—
Brace, C. L., "Economy in preventing crime" ..... '74, 249
Scope of work ..... '70, 37
Work in diminishing juvenile crime ..... '98, 52
Conferences of prison officials, reports of—
1883 ..... '83, 23–63
1884 ..... '83, 65–222
House of Refuge—
N. P. A. secretary's report ..... '74, 441
Opening of first building ..... '70, 27
Juvenile Asylum ..... '74, 444
Police department, corruption of ..... '95, 169
Society for the Reformation of Juvenile Delinquents ..... '70, 27

NEW YORK (STATE):
Albany Co. Penitentiary ..... '74, 406
Auburn Prison. *See that heading.*
Bertillon records ..... '01, 72–76; '04, 324
Clinton Prison ..... '74, 347
Discharged and paroled prisoners ..... '02, 308
[*See also* Prison Association of New York.]
Drunkenness, laws relating to ..... '00, 299
Elmira Reformatory. *See that heading.*
Erie Co. Penitentiary ..... '74, 409
Habitual criminals law ..... '89, 192
House of Refuge for Women at Hudson ..... '02, 218–220
Insane criminals ..... '04, 308
Onondaga Co. Penitentiary ..... '74, 410
Penal system—
Harris, Elisha, Report on prisons, etc ..... '73, 433
Prison laws of the state ..... '90, 332–357
State Commission of Prisons ..... '97, 347
Thayer, W. N., Grading convicts in state prisons ..... '98, 97
Prison Association. *See* Prison Association of New York.
Prison labor system—
Brief report ..... '00, 72
Discussion (Kansas City) ..... '01, 82–86
Mills, F. H.—
"New prison labor system in the state of New York" ..... '97, 37
Working of the system ..... '99, 203–210
Remington, W. N.—
Employment for prisoners ..... '97, 355
Operation of system ..... '99, 103
Prison labor law ..... '98, 101–103
Thayer, W. N.—
Law of 1894 and its results ..... '97, 47–51
Prison labor law ..... '98, 103–106
Wright, C. D., Advantages and disadvantages ..... '99, 220
Saratoga. *See that heading.*
Sing Sing Prison. *See that heading.*
State Industrial School at Rochester ..... '94, 359
State Prisons. *See* Auburn Prison; Clinton Prison; Sing Sing Prison.
State Reformatory at Elmira. *See* Elmira Reformatory.
Warsaw Reformatory. *See that heading.*
Western House of Refuge ..... '74, 112
NEW ZEALAND, PENAL SYSTEM OF:
Caldwell, James, "The prison question in New Zealand" ..... '74, 512
NEWGATE JAIL (LONDON) ..... '91, 158
"NEWGATE OF CONNECTICUT" (SIMSBURY PRISON) ..... '73, 383; '02, 53
NEWSPAPERS:
Barrows, S. J., Prison journalism ..... '01, 183
Chandler, J. R., "Question of a prison newspaper" ..... '70, 299
Collins, C. V., Paper published by prisoners ..... '00, 219
Discussions—
Cincinnati ..... '70, 493
Denver ..... '95, 159–160
Educational value ..... '70, 564
Giving news to convicts: discussion ..... '02, 170, 172, 174

NEWSPAPERS—Continued.
McClaughry, C. C., Is the prison newspaper detrimental to discipline? . '01, 179
Massachusetts Reformatory weekly paper ..... '86, 157
"(The) model prison paper" ..... '95, 157
Periodicals for prison officers ..... '84 (Chic.), 166
Sefton, W. E., Objections to daily papers ..... '98, 389
"Star of Hope" (Sing Sing prison paper) ..... '00, 219
NICHOLSON, REV. E., Value of chaplains ..... '90, 161
NICHOLSON, JOSEPH:
Bertillon system ..... '87, 92
Closing remarks (St. Paul) ..... '94, 341
Detroit House of Correction, punishments ..... '84 (Chic.), 133
Identification of criminals ..... '87, 99–104
Labor—
O'Neill bill, letter on ..... '94, 71
State account system, etc ..... '84 (Chic.), 67–76; '86, 264
Memorial resolutions ..... '00, 344
Portrait ..... '96, 53
Prison punishments ..... '85, 268; '86, 184; '93, 105
Reading matter for prisoners ..... '84 (Chic.), 156
United States graded prisons ..... '86, 111
Wardens' Association, president's addresses ..... '87, 12; '88, 44; '89, 7; '90, 34; '91, 62; '92, 104; '94, 52; '96, 53
NICHOLSON, TIMOTHY:
Discharged prisoners ..... '01, 189
Fee system in Indiana ..... '01, 76
Prison Sunday ..... '00, 200
Technicalities in trials ..... '90, 31
NIGHTINGALE, FLORENCE, Letter to Dr. Wines ..... '70, 636
NIXON, JAMES, United States and Canadian prison systems, etc ..... '02, 175
"NOMENCLATURE OF CRIME" (F. H. and W. B. Wines), reference to ..... '88, 260
NORDHOFF, CHARLES, "Alaska as a possible penal colony" ..... '87, 270
NORFOLK ISLAND (AUSTRALIA), scene of Captain Maconochie's experiments . '70, 170
NORTH CAROLINA:
Discharged prisoners ..... '02, 309
Drunkenness, laws relating to ..... '00, 300
Penal system—
Holt, Rev. J. W., "Condition of charitable and penal institutions in North Carolina ..... '02, 273
Stamps, E. R., Prison question in North Carolina ..... '83, 160, 165–173
Welker, Rev. G. W., Report on prisons, etc ..... '73, 435
State Prison—
N. P. A. secretary's report ..... '74, 348
Welker, Rev. G. W., Brief accounts ..... '70, 464; '73, 438
NORTH DAKOTA:
Convict labor, brief report on ..... '00, 73
Discharged and paroled prisoners ..... '02, 310
Drunkenness, laws relating to ..... '00, 300
NORTON, LORD:
Foundation of Saltby (England) Reformatory ..... '88, 287
Juvenile delinquents, Birmingham conference ..... '88, 290
NORWAY:
Crime, decrease of ..... '00, 279
Discharged prisoners ..... '74, 76

NORWAY—Continued.
Petersen, Richard, "Present state of the prison question in Norway".. '74, 494
Yvernès, E., Synopsis of penal laws..... '74, 468
NOYES, WILLIAM, Indications of criminal type ..... '88, 127
NUTTING, REV. JAMES H.:
Chaplains, work of..... '90, 161
Penitentiaries and reform schools ..... '90, 305

O'BRIEN, REV. FRANK, Crimes by foreigners..... '90, 212
"OBSTACLES TO PRISON REFORM" (Rev. H. L. Wayland)..... '92, 71
OFFICERS:
Brockway, Z. R., Disciplined officers ..... '90, 203
Brush, A. A., Wardens, keepers, etc..... '90, 196
Chaplains' Association, views of..... '04, 97
Charlton, T. J., in his "Similarity of reformatory and prison work"... '90, 294
Clemmer, J. W., Impossibility of reform without good officers ..... '88, 237
Crofton, Sir Walter, Qualifications required ..... '70, 173
Discussion (Cleveland) ..... '00, 207
Garvin, Albert, Discipline of officers..... '02, 165
Haddox, C. E., "Personnel of prison management" ..... '03, 85
Hayes, R. B., Civil service reform in appointments..... '85, 138
Henderson, C. R., "The prison manager"..... '94, 124
Military characteristics, undesirability of ..... '74, 64
Public prayer for officers..... '99, 143
Qualifications ..... '87, 165
Resolution (Detroit) ..... '85, 318
Scott, J. F., Tribute to conscientious officers ..... '01, 25
Taylor, Rev. Graham, Responsibility of prison officials ..... '94, 48
Wardens' relation to subordinates..... '87, 126–132
Wines, Rev. E. C., Best mode of appointing prison boards, etc ..... '70, 471
Wolfer, Henry, "Rights and duties of the deputy warden"..... '04, 44
Wright, E. S., Appointments, pensions, etc ..... '02, 276
[*See also* Chaplains; Matrons; Physicians; Training schools for officers; Wardens.]
OHIO:
Boys' Industrial School—
Chidlaw, Rev. B. W., "Ohio Reform Farm School, its principles, methods, and results"..... '70, 328
Condensed account..... '94, 360
Establishment ..... '70, 33
Foote, J. A., Management and success ..... '70, 445, 484
Howe, G. E., Answers to questions, etc..... '70, 485; '74, 109
N. P. A. secretary's report..... '74, 446
Cincinnati. *See that heading.*
Cleveland. *See that heading.*
County jails—
Brinkerhoff, R., Construction and management..... '85, 330
Franklin Co. Jail..... '98, 403
Discharged and paroled prisoners..... '02, 310
Drunkenness, laws relating to..... '00, 300
Girls' Industrial Home ..... '74, 447
Habitual criminals law..... '89, 189
Juvenile delinquents, laws relating to..... '87, 180

OHIO—Continued.
Parole system—
Brinkerhoff, R., Violation of statute ..... '90, 74
Coffin, E. G., "Operation and effect of the Ohio parole law" ..... '97, 164
Discussion (Austin) ..... '97, 188, 195–196
Letters from paroled men ..... '89, 81
Meyers, A. O., author of law ..... '97, 173
Parole laws, etc ..... '87, 210–212
Reports of paroled men ..... '97, 176
Smead, I. D.—
"Ohio parole law" ..... '89, 76
Parole law: remarks ..... '88, 157
Wines, Rev. F. H., Political influence in granting paroles ..... '90, 71
Penal system—
Brinkerhoff, R., Partisan appointments ..... '01, 67
Byers, J. P.—
Cumulative sentences ..... '98, 407
Fee system ..... '01, 78
Convict labor ..... '94, 70; '00, 73
[*See also* Ohio, Parole system.]
Reform Farm School. *See* Ohio, Boys' Industrial School.
State Penitentiary—
Burr, Raymond, Lighting, library, and food ..... '70, 467
Coffin, E. G., Discipline, etc ..... '97, 55
Darby, W. N., appointment as warden ..... '00, 73
Disciplinary methods ..... '02, 181–193
Discipline, change in ..... '88, 243
Fourth of July celebration ..... '88, 244
N. P. A. secretary's report ..... '74, 353
Rose, J. R., Privileges of prisoners, etc ..... '97, 58
State Reform School. *See* Ohio, Boys' Industrial School.
State Reformatory—
Sefton, W. E.—
Bill of fare, remarks on food, etc ..... '00, 107, 126
Description ..... '98, 387
OKLAHOMA, treatment of habitual drunkards ..... '00, 300
OKLAHOMA AND INDIAN TERRITORY DEPARTMENT OF THE KANSAS SOCIETY FOR THE FRIENDLESS ..... '04, 190
OLIVER, HENRY:
Closing remarks (Nashville) ..... '89, 292
Juvenile delinquents ..... '87, 167, 180
OLMSTED, VICTOR, Classification of prison-labor systems ..... '99, 214
O'NEILL BILL (PRISON LABOR):
Discussions—
Boston ..... '88, 59–67
St. Paul ..... '94, 142–147
Felton, C. E., "Labor legislation" ..... '88, 50
Proposed petition to Congress ..... '94, 141
Second introduction in Congress ..... '94, 69, 71
ONONDAGA CO. (N. Y.) PENITENTIARY ..... '74, 410
ONTARIO:
Central Prison. *See* Toronto, Central Prison.
Criminals, decrease in number of ..... '87, 39
Illiterates in prisons ..... '87, 41

ONTARIO—Continued.
Intemperance—
Drunkards and vagrants in jails ..... '87, 40
Drunkenness, laws relating to ..... '00, 303
Prison accommodation, lack of ..... '87, 32
Toronto. *See that heading.*
OREGON:
Discharged prisoners ..... '02, 310
Penal system, report on ..... '73, 439
Prisoners' Aid Society ..... '04, 187
State Prison ..... '74, 350
ORGAN, JAMES, work as lecturer in Irish prisons ..... '97, 248
ORPHAN ASYLUMS. *See* Dependent children.
ORWICK, REV. I. F., Prison Sunday ..... '00, 162
O'SULLIVAN, MRS. EMMA, Remarks (Quincy) ..... '04, 142
OTTERSON, IRA, Preventive and reformatory work: report of standing committee ..... '91, 250
OURT, A. J., "Criminal statistics" ..... '70, 415
OVERWORK SYSTEM:
Discussions—
New Orleans ..... '98, 389–391
St. Paul ..... '94, 76, 78–80
Lynn, B. W., Overstint ..... '95, 201

PAINE, ROBERT TREAT:
How to interest employers in discharged prisoners ..... '99, 193
Police prevention of crime ..... '88, 215
PAINTER, ORIN C., Prison work and reforms in Maryland ..... '00, 364
PALMER, THOMAS W., Introductory remarks (Detroit) ..... '85, 127
PANOPTICON (JEREMY BENTHAM'S MODEL PRISON) ..... '70, 84
PARDONS:
Bonneville de Marsangy, Right of pardon ..... '74, 672
Chaplains' efforts to secure pardons: discussion (Kansas City) ..... '01, 132–133
Coffin, E. G., Granting pardons at times of rejoicing ..... '98, 507
Connecticut Board of Pardons, rules of ..... '84, 44
Discussions—
Chicago conference ..... '84 (Chic.), 157–162
Cincinnati ..... '70, 506–508, 522–524
Saratoga ..... '84, 46–54
Executive clemency, difficulty of exercising justly ..... '70, 545, 561
Milligan, Rev. J. L., "Executive pardons" ..... '70, 422
Neil, J. B., Need of reform in executive clemency ..... '00, 331
Proportion of pardons in the U. S., 1873 ..... '73, 395
Wayland, Francis, "The pardoning power" ..... '84, 35
Wines, Rev. E. C., Best method of pardoning ..... '70, 494
Wines, Rev. F. H., Reprieves, pardons, etc., in different states ..... '90, 99
PARENTAL RESPONSIBILITY:
Alexander, A. W., Remarks on Miss Carpenter's paper ..... '70, 495
Bonneville de Marsangy, "Obligations of parents" ..... '74, 668
Carpenter, Miss Mary, "Responsibility of parents for the maintenance of their children in reformatories, etc." ..... '70, 372
Morgan, William, Payment by parents toward reformation of children ..... '88, 291
Pecuniary responsibility of parents ..... '70, 546, 566
Punishment of parents for children's offenses ..... '89, 233

PARIS CONGRESS OF 1895, appointment of delegates ..... '94, 148
PARIS, PRISONS OF:
(La) Conciergerie ..... '91, 99
Madras Prison ..... '91, 94
Maison de la Santé ..... '91, 95, 153
(La) Petite Roquette ..... '91, 98
PARKER, REV. H. O., Moral and religious instruction ..... '86, 105
PARKHURST PRISON (ENGLAND), use as juvenile reformatory ..... '88, 286
PARKMAN, HENRY, Memorial remarks on Mrs. E. C. Johnson ..... '99, 119
PARKS, LAWSON A., Illinois State Reform School ..... '74, 115
PAROLE SYSTEM:
American Bar Association's report ..... '98, 181, 188
Bonneville de Marsangy, "Conditional liberation" ..... '74, 664
Brinkerhoff, R., Remarks ..... '98, 181
Brockway, Z. R.—
"Indeterminate sentence and conditional liberation" ..... '87, 184
Remarks ..... '90, 67
Butler, A. W.—
Success in various states ..... '02, 288–297
Working of the parole law in Indiana ..... '00, 371
Cassidy, M. J., Unconstitutionality of parole ..... '97, 270
Chidlaw, Rev. B. W., Parole in a juvenile reformatory ..... '90, 62
Conditional liberation, beginnings of ..... '90, 38
Discussions—
Denver ..... '95, 110–113
Pittsburg ..... '91, 192–198
Toronto ..... '87, 209–212
Felton, C. E.—
Defects in present parole laws ..... '96, 68
Police surveillance ..... '98, 302
Garvin, Albert, Connecticut parole law ..... '01, 65–67
Hart, Rev. H. H., Conditional pardon ..... '98, 433
Henderson, C. R., Central administrative control of paroled convicts ..... '03, 146
Keeping paroled men in the state ..... '98, 389, 391
Letters from paroled men ..... '89, 81
Lewis, C. T., Extension in New Zealand and elsewhere ..... '94, 139
Life prisoners, parole for—
Discussion (Nashville) ..... '89, 254–257
French, J. W., in his "Life prisoners" ..... '89, 243
McClaughry, R. W.—
"Parole system" ..... '90, 38
"Parole system as applied to the state prisons" ..... '98, 85
Police supervision in Chicago ..... '98, 314
Remarks ..... '96, 108
Maun, J. S., Impracticability with colored convicts ..... '02, 276
Michigan—
Van Evera, J. R.—
"Parole law of Michigan" ..... '96, 74
Parole power in Michigan: remarks ..... '95, 112
Minnesota—
Meyers, D. E., Parole in Minnesota ..... '90, 77
Minnesota law ..... '94, 365
Ohio parole system. *See that heading.*
Operation of parole law in various states: table ..... '02, 321–323

PAROLE SYSTEM—Continued.
Patterson, J. H., "Parole law in New Jersey" ..... '91, 170
Police supervision: discussion (Indianapolis) ..... '98, 312–314
Reformations, proportion of ..... '87, 197
Relations of various state institutions to paroled and discharged prisoners ..... '02, 299–323
Stoudenmire, Rev. W. C., Treatment of parole prisoners in Maryland .. '02, 59
United States prisoners, parole for: resolution ..... '01, 258
Vaux, Richard—in his "Inside out" ..... '88, 177–179
Violation of parole ..... '98, 394
Wines, Rev. F. H.—
"Conditional liberation" ..... '86, 114
"Conditional liberation and the indeterminate sentence" ..... '97, 245
Introduction of parole into American criminal law ..... '90, 95
Wolfer, Henry—"Parole system in penitentiaries" ..... '95, 83
PARRISH, JOSEPH, Intemperance ..... '73, 470
PATRIOTISM IN CONVICTS, duty of encouraging ..... '90, 304
PATRONAGE SOCIETIES. *See* Prison societies.
PATTEN, J. B.:
Compulsory education ..... '93, 119
Heredity, identification, etc ..... '90, 64
Indeterminate sentence, delay in trials, etc ..... '90, 31–33
"Management, discipline, and punishment" ..... '94, 188
National prison bureau ..... '89, 74
Prison death rate ..... '89, 181
Purpose of N. P. A. meetings ..... '88, 67
Reformation, public executions, etc ..... '88, 149
United States prisons ..... '90, 144
PATTERSON, JOHN H.:
New Jersey—
"Parole law in New Jersey" ..... '91, 170
State prison ..... '87, 113
"Prison management" ..... '88, 299
Punishments in prisons ..... '93, 109
PATTERSON, W. D.:
Cleveland (Ohio), House of Correction ..... '83, 193
Education in juvenile reformatories ..... '87, 168
Graded prison system for States ..... '83, 95–98
Indefinite sentence ..... '83, 117
"Prison construction" ..... '86, 43
Prison labor ..... '83, 139–144
Punishments in prisons ..... '86, 181
Size of prisons ..... '84, 121
Whipping wife-beaters ..... '87, 218–220
PATTISON, REV. HAROLD, Remarks (Hartford) ..... '99, 44
PATTON, T. B.:
Huntingdon (Pa.) Industrial Reformatory ..... '94, 311; '98, 391
Newspapers for prisoners ..... '96, 95
Preventive work ..... '02, 150
Prison discipline: report of standing committee ..... '96, 326
Prison food ..... '00, 103
PAUPER CHILDREN. *See* Dependent children.

GRESS OF 1895, appointment of delegates....
ISONS OF:
Conciergerie ....
as Prison ....
n de la Santé ....
Petite Roquette ....
REV. H. O., Moral and religious instruc
T PRISON (ENGLAND), use as juvenile r
, HENRY, Memorial remarks on Mrs. F
AWSON A., Illinois State Reform Scho
STEM:
ican Bar Association's report....
eville de Marsangy, "Conditional
erhoff, R., Remarks....
kway, Z. R.—
Indeterminate sentence and
Remarks ....
r, A. W.—
uccess in various states ....
Working of the parole law in
ly, M. J., Unconstitution
aw, Rev. B. W., Parole
itional liberation, begin
ssions—
Denver ....
Pittsburg ....
Toronto ....
n, C. E.—
Defects in present
Police surveillan
n, Albert, Com
Rev. H. H.,
erson, C. R.,
ing paroled
rs from parol
, C. T., Ex
risoners,
Discussion
French, J.
aughry,
Parole
Parole
Police
Remark
, J. S.
igan—
an
esot
Mey

'88,
'84
in the
committee.
thods (addre
'84 (Chic.), 104–112
'7
'0
'0
'89,
See that heading.
Pennsylvania.
Pennsylvania, State Reform School.
'95, 113–115, 20
'73, 36

PAUPERISM:
Beggars, test of ..... '96, 259
Dependent children. *See that heading.*
Feudal system, poverty caused by ..... '92, 124
Massie, James, Poverty in London ..... '91, 247, 249
New York association for the prevention of pauperism, formation of ... '70, 27
Rosenau, N. S., "The Whitechapel Union" ..... '89, 145
[*See also* Economics and crime.]
PEARCY, J. L., Tennessee prison death rate ..... '89, 179
PEEL, SIR ROBERT, police reforms ..... '88, 196; '92, 147
PECKHAM, CHARLES H., Discharged prisoners ..... '94, 261
PEETREY, ISAAC G.:
Accidental criminals ..... '84, 114
Ohio penitentiary ..... '84 (Chic.), 50–53
PEIRCE, REV. BRADFORD K.:
"General view of preventive and reformatory institutions in the United States" ..... '70, 21
Preventive and reformatory work: report of standing committee ..... '74, 106
"PENAL" (RICHARD VAUX) ..... '74, 263
PENAL COLONIES. *See* Transportation.
PENAL LEGISLATION. *See* Criminal law.
PENFOLD, REV. F. B., Humanitarian and Christian methods (address at Quincy) ..... '04, 33
PENITENTIARY CONFERENCES. *See* Prison congresses.
PENITENTIARY STATISTICS. *See* Statistics.
PENNSYLVANIA:
Allegheny Co. Workhouse. *See that heading.*
Discharged and paroled prisoners ..... '02, 311
Drunkenness, laws relating to ..... '00, 301
Eastern Penitentiary—
Bussinger, D. W.—
Appointment as warden ..... '00, 74
Organization of orchestra ..... '00, 109
Cassidy, M. J.—
Construction, furniture, dress, etc ..... '87, 152
Description, answers to questions, etc .... '84 (Chic.), 104–112; '91, 103
Food and service ..... '86, 70
Music, religious instruction, etc ..... '87, 81
Officers, salaries, etc ..... '95, 204
Disciplinary methods ..... '02, 178
Experiment in reformatory discipline ..... '86, 132
N. P. A. secretary's report ..... '74, 355
Wines, Rev. F. H., Erection, importance, etc ..... '02, 16
Glen Mills House of Refuge, visit of N. P. A ..... '02, 39
Huntingdon Industrial Reformatory. *See that heading.*
Identification of criminals, law for ..... '89, 52
Juvenile courts. *See that heading,* Pennsylvania.
Morganza Reform School. *See* Pennsylvania, State Reform School.
Penal system—
Cassidy, M. J., Prison methods, etc ..... '95, 113–115, 206
Reforms suggested ..... '73, 367
Philadelphia. *See that heading.*
Pittsburg prison congress. *See that heading.*

PENNSYLVANIA—Continued.
Prison Society—
Fish, Rev. A. M., in his Digest of prisoners' aid agencies ..... '04, 197
Gourley, H. I., in his Address of welcome (Pittsburg) ..... '91, 10
Hart, Rev. H. H., in his "Prisoners' aid societies" ..... '89, 270
Lytle, J. J., Work for discharged prisoners ..... '91, 162
Origin and early years ..... '74, 357
Wright, E. S., Early steps toward prison reform ..... '00, 19
State Reform School—
Condensed account ..... '94, 360
Encouraging results ..... '02, 86
N. P. A. secretary's report ..... '74, 450
Western House of Refuge ..... '73, 479
Western Penitentiary—
Disciplinary methods ..... '02, 182–193
N. P. A. secretary's report ..... '74, 358
Wright, E. S.—
Fires, experience with ..... '84 (Chic.), 150
Food and service ..... '00, 346
Music by inmates ..... '00, 109
Western Reform School ..... '89, 251
"PENOLOGICAL HYSTERIA" (title of cartoon) ..... '95, 52
PENOLOGY:
Barrows, S. J., "Jesus as a penologist" ..... '01, 109
Bibliography ..... '70, 588
Boies, H. M., Prevention and cure of crime ..... '02, 133
Bonaparte, C. J., Three ways of dealing with criminals ..... '92, 81
Brockway, Z. R., Two schools of penology ..... '98, 20
Bussinger, D. W., "The criminal and the convict" ..... '02, 70
Collin, C. A., "Modern methods of treating criminals" ..... '94, 283
Collins, W. H., "Treatment of criminals" ..... '04, 35
Cox, C. E., "The state's relation to criminals" ..... '04, 68
Crooker, Rev. J. H., Ethical principle in punishment ..... '95, 263
Daniel, F. E., Address (Austin) ..... '97, 114
Deterrent force of penalties ..... '88, 123
Donaughhue, Father, Address (Indianapolis) ..... '98, 253
Early history and development ..... '86, 130, 132
Gates, G. A., "The prisoner at school" ..... '98, 144
Haddox, C. E., Problems pressing for solution ..... '03, 97
Harris, W. T., "Philosophy of crime and punishment" ..... '90, 222
Hatch, H. F., "A contractor and former warden's view of the prison problem" ..... '00, 76
Hecht, Rabbi Sigmund, Address (Milwaukee) ..... '96, 33
Henderson, C. R., "Practical issue of studies of the criminal" ..... '94, 119
Lewinthal, Rabbi Isidore, "Causes, prevention, and punishment of crime" ..... '03, 325
Lewis, C. T.—
"False sentiment the bane of penal law" ..... '03, 155
Treatment of criminals ..... '94, 135
Mosaic law ..... '95, 164; '02, 108–111
Ruehrwein, William—
Crime and punishment ..... '02, 349
"What to do" ..... '03, 377
Slocum, Rev. W. F., "The prison as a great charity" ..... '99, 309

PENOLOGY—Continued.
Stewart, Douglas, "Object of imprisonment" ..... '03, 164
Vaux, Richard—
"Inside out" ..... '88, 161
"Penal: an element in social science" ..... '74, 263
Warner, C. D., Address (Indianapolis) ..... '98, 256
Wines, Rev. F. H., Address (Milwaukee) ..... '96, 40
Wolfer, Henry, Scientific penology ..... '03, 26
[*See also* Criminology; Prison reform.]
PENTONVILLE PRISON (ENGLAND)—
Cassidy, M. J., Description ..... '91, 89
Erection ..... '91, 151
Fay, C. K., Brief description ..... '87, 264
PEREZ, J., Acknowledgment of invitation ..... '70, 572
"PERMANENT MOTIVE FOR PRISON WORK" (E. S. Wright) ..... '99, 106
PERRY, JOHN S., "Prison labor" ..... '84, 55
PERRY, MISS MARY E., Closing remarks (Kansas City) ..... '01, 257
PERSONAL EXPERIENCE OF A CONVICT ..... '00, 196
PERTHES, F. C., visit to Falk's orphan asylum at Weimar ..... '88, 284
PESTALOZZI, work and principles of ..... '94, 44; '96, 151, 161, 163, 164
PETERSEN, RICHARD, "Present state of the prison question in Norway" ..... '74, 494
(LA) PETITE ROQUETTE (PARIS) ..... '91, 98
PETTIGROVE, FREDERICK G.:
"How may the prison best serve the State?" ..... '03, 203
Identification of criminals ..... '90, 75
Massachusetts—
Crime, decrease of ..... '96, 199
Public use system of prison labor ..... '99, 239–242
Parole system ..... '91, 196
PHELPS, CHARLES E., Letter on probation system in Maryland ..... '00, 368; '01, 198
PHELPS, WILLIAM F., Minnesota penal institutions ..... '73, 417
PHILADELPHIA:
Home of Industry for Discharged Prisoners ..... '03, 293; '04, 206
House of Correction ..... '74, 86
House of Refuge—
Establishment ..... '70, 30
N. P. A. secretary's report ..... '74, 448
Prizes offered by managers for essays on juvenile delinquency ..... '70, 32
Juvenile court (A. M. Beitler) ..... '02, 135
Police matrons (Mrs. M. E. R. Cobb) ..... '02, 344
Prison congress (1902)—
Addresses of welcome—
Ashbridge, S. H ..... '02, 13
Davis, G. H ..... '02, 11
Stone, W. A ..... '02, 11
Closing remarks (C. R. Henderson) ..... '02, 367, 371
President's annual address (C. R. Henderson) ..... '02, 19
Resolution of thanks ..... '02, 370
Sermon (Rev. F. W. Tomkins) ..... '02, 29
Society for Alleviating the Miseries of Public Prisons. *See* Pennsylvania. Prison Society.
PHILLIPS, REV. JAMES L.:
Jails, abominations of ..... '87, 268
Moral and religious care of prisoners ..... '87, 66

PHILLIPS, REV. JAMES L.—Continued.
Sin and repentance ..... '88, 145
Tobacco ..... '87, 140, 142
Treatment of inebriates, conversion of heathen, etc ..... '87, 305
PHILLIPS, REV. W. S., "Reform of the boy" ..... '04, 100
"PHILOSOPHY OF CRIME AND PUNISHMENT" (W. T. Harris) ..... '90, 222
PHYSICAL TRAINING:
Brockway Z. R.—
Gymnasium, baths, etc., at Elmira ..... '90, 187
Physical renovation as part of reformation ..... '95, 273, 313
Successful resistance to disease and degeneration ..... '01, 217
Hunter, W. A., Effect of physical conditions on character ..... '04, 171
Wey, H. D.—
Gymnasiums, baths, etc ..... '95, 327
Physical basis of crime and reformation ..... '95, 274
"Plea for physical training" ..... '88, 181
PHYSICIANS:
Batt, Rev. W. J., Opportunities for prison physicians ..... '01, 103
Byers, Rev. A. G., Simulation of diseases by convicts ..... '86, 86
Discussion (Atlanta) ..... '86, 84–92
Morris, John, "Prison physicians" ..... '86, 77, 85
N. P. A. committee reports—
Rankin, D. N ..... '98, 288
Wey, H. D ..... '96, 314
Neill, J. B., Responsibility of the physician ..... '00, 328
Stimulants, prescription of ..... '87, 141
Wey, H. D., "Work of the prison physician" ..... '92, 231
[*See also* Health; Mortality; Tuberculosis.]
PHYSICIANS' ASSOCIATION:
Formation and list of officers ..... '01, 223
Philadelphia meeting ..... '02, 354
PICKARD, REV. WARD BEECHER, Sermon (Cleveland) ..... '00, 24
PIECE PRICE SYSTEM:
Brinkerhoff, R., Brief explanation ..... '85, 201–203
Brockway, Z. R.—
"Piece price plan for convict labor:" paper and remarks ..... '83, 61, 145
Plan at Elmira Reformatory ..... '95, 322
Clemmer, J. W., Superior moral influence ..... '88, 242
Definition ..... '86, 217
Discussion (Detroit) ..... '85, 201–216
Remington, W. R., Impossibility of grading prisoners ..... '97, 356
Spalding, W. F., Operation in Massachusetts Woman's Prison ..... '84, 86
PIERCE, REV. C. C., Closing remarks (Pittsburg) ..... '91, 258
PIERCE, EDWARD L.:
Crime, causes of ..... '70, 508
Fines ..... '70, 472
Intemperance ..... '73, 469
Juvenile reformatories ..... '70, 443, 448
Prison labor ..... '70, 451
Sentences, inequality of ..... '70, 460
Visitation of the wards of a State ..... '70, 496; '73, 465
PIKE, REV. W. G:
Chaplains' work, etc ..... '97, 99
Compulsory attendance at religious services ..... '97, 107

PILSBURY, AMOS:
Closing address (Cincinnati) ..... '70, 537
Labor—
Contract system ..... '70, 515
Moral and financial results ..... '70, 449, 450
List of works on penology, etc ..... '70, 613
Obituary notice ..... '74, 31
Prison food ..... '70, 501
Proposed N. Y. state reformatory ..... '70, 491
Reminiscences (by Z. R. Brockway) ..... '90, 307; '95, 203
Sayings quoted ..... '95, 192, 203
PINKERTON, ALLAN:
Industrial training for criminals ..... '99, 22
Police—
"Character and duties of a detective police force" ..... '74, 241
U. S. system, reforms needed in ..... '74, 154
PITMAN, ROBERT, "Terms of sentence" ..... '70, 95
PITT, WILLIAM, bill for establishing industrial schools ..... '88, 285
PITTSBURG (PA.) PRISON CONGRESS (1891):
Addresses of welcome—
Gourley, H. I ..... '91, 9
McClelland, William ..... '91, 8
Warner, Henry ..... '91, 7
Business meetings ..... '91, 267–269
Closing remarks—
Brinkerhoff, R ..... '91, 258
D'Arcambal, Mrs. A. L ..... '91, 257
Dawson, R. H ..... '91, 257
Green, W. S ..... '91, 258
Massie, James ..... '91, 257
Pierce, Rev. C. C ..... '91, 258
Tufts, Gardiner ..... '91, 258
President's annual address (R. B. Hayes) ..... '91, 14
Resolutions of thanks ..... '91, 257
Sermons—
Beecher, Rev. T. K ..... '91, 32
Purves, Rev. G. T ..... '91, 23
PLATO:
Proposed classification of prisoners ..... '91, 146
Training of young children ..... '94, 55, 56
PLINIUS SECUNDUS, opinion on the treatment of criminals ..... '00, 335
PLUTARCH'S DESCRIPTION OF SUBTERRANEAN DUNGEONS ..... '02, 50
POE, JOHN P., Address of welcome (Baltimore) ..... '92, 9
POEM BY INMATE OF ELMIRA REFORMATORY ..... '85, 312
POISSY (FRANCE) PRISON, provision for discharged convicts ..... '95, 224
POLICE:
Baird, Rev. J. H., Detective methods, etc ..... '88, 147
Boston force, year's work of ..... '88, 198
Chadwick, Edwin, views on police efficiency ..... '74, 152
Definitions ..... '92, 146–147
Deitsch, Philip, Remarks ..... '94, 183
Despine, Prosper, True end of police force ..... '74, 153

POLICE—Continued.
Discussions—
Baltimore ..... '92, 155–158
Boston ..... '88, 214–219
Cincinnati ..... '90, 137–142
Hayes, R. B., in his Annual address (Boston) ..... '88, 22
Kiely, Mathew, Police force in cities ..... '02, 342
McClaughry, R. W., French and English police systems ..... '95, 95
McGarigle, W. J., "The policeman and the criminal" ..... '86, 198
Muth, Henry, Letter ..... '02, 340
N. P. A. committee reports—
Crowley, Patrick ..... '94, 170
Deitsch, Philip ..... '95, 298; '00, 380
Felton, C. E. ..... '88, 195; '90, 125; '91, 107; '98, 299; '01, 224
McClaughry, R. W ..... '92, 146
Sylvester, Richard ..... '02, 326; '04, 236
Woolsey, T. D ..... '74, 120
New York city's corrupt police department ..... '95, 169
Pinkerton, Allan—
"Character and duties of a detective police force" ..... '74, 241
United States system, needed reforms in ..... '74, 154
Statistical table ..... '88, 208
Wines, Rev. E. C., Prevention of crime by police ..... '74, 152
Wines, Rev. F. H., in his "American prisons in the tenth census" ..... '88, 278
[*See also* Arrests.]
POLICE MATRONS. *See* Matrons.
POLITICAL INFLUENCE IN PRISON APPOINTMENTS:
Discussions—
Denver ..... '95, 175–182
Kansas City ..... '01, 63–71, 76
Fuller, Otis, Political brigandage ..... '01, 59
Gilmour, J. T., Enforcement of non-partisanship in Canada ..... '03, 106
Henderson, C. R., Prohibition of partisan service, necessity for ..... '02, 26
Increase of crime through political influence ..... '86, 134, 143
Kinne, L. G., Appointment of the chief executive officer of a prison ..... '02, 260
Political appointments ..... '70, 541, 550; '74, 49
Protest against partisanship ..... '00, 211
Scott, J. F., "Civil service in prisons" ..... '00, 89
Spoils system in appointments ..... '92, 56
Warner, A. G., "Politics and crime" ..... '95, 166
Wines, Rev. F. H., Political objection to the indeterminate sentence ..... '98, 178
Wolfer, Henry, Politics and prison management ..... '03, 25
"POLITICS AND CRIME" (A. G. Warner) ..... '95, 166
POLS, M. S., "Actual state of the penitentiary question in Holland" ..... '74, 503
POND, E. B.—
Michigan State Penitentiary—
Construction, lighting, etc ..... '83, 71
Punishments ..... '84 (Chic.), 142
Recreations ..... '83, 190
Prison labor ..... '83, 183; '84 (Chic.), 74
POOLEY, F. J.—
Dismissal of prisoners by wardens ..... '02, 84
Remarks ..... '03, 334
Wardens' and chaplains' duties ..... '03, 101

POPE CLEMENT XI. *See* Clement XI., Pope.
POPE INNOCENT X., prison built by ..... **'91**, 149
POPE, JAMES W.:
"Crimes and criminals of the American army" ..... **'91**, 117
Hayes, R. B., memorial remarks on ..... **'93**, 42
Military prisons ..... **'89**, 95, 258
Prison discipline: report of standing committee ..... **'93**, 95
Punishment, authority for ..... **'90**, 207
POPULATION OF PRISONS:
Brockway, Z. R., True maximum ..... **'84 (Chic.)**, 41
Byers, Rev. A. G., Capacity of prisons ..... **'70**, 227
Discussion (Saratoga) ..... **'84**, 119–123
Large prisons, defects of ..... **'74**, 66, 85
"PORT BLAIR PENAL SETTLEMENT IN BRITISH INDIA" (F. A. de Roepstorff) . **'70**, 159
PORTEUS, G. M.:
Bertillon system, illustration of ..... **'89**, 75
Wardens' Association, offer to ..... **'89**, 9
PORTO RICO, penalty for drunkenness ..... **'00**, 303
PORTRAITS:
Allison, H. E ..... **'04**, 329
Brinkerhoff, R ..... **'96**, fp.
Brockway, Z. R ..... **'98**, fp.
Brush, A. A ..... **'94**, fp.
Cassidy, M. J ..... **'97**, fp.
Durston, C. F ..... **'94**, 80
Hayes, R. B ..... **'92**, fp.; **'93**, fp.
Henderson, C. R ..... **'02**, fp.
Lewis, C. T ..... **'04**, fp.
McClaughry, R. W ..... **'99**, fp.
Nicholson, Joseph ..... **'96**, 53
Scott, J. F ..... **'01**, fp.
Tufts, Gardiner ..... **'91**, fp.
Vaux, Richard ..... **'95**, fp.
Wines, Rev. F. H ..... **'04**, 17
Wolfer, Henry ..... **'03**, fp.
Wright, E. S ..... **'00**, fp.
PORTUGAL, penal laws of (synopsis by E. Yvernès) ..... **'74**, 481
"POSSIBLE PENALTIES FOR CRIME" (Rev. F. H. Wines) ..... **'94**, 315
"POTENT MEANS OF DISCIPLINE" (R. C. Bates) ..... **'98**, 244
POTTER, MR., Public sentiment on prison discipline ..... **'95**, 215
POTTER, DR. FRANCES W., Prevention of criminal reproduction ..... **'02**, 152
POUNDS, JOHN, founder of English ragged schools ..... **'70**, 36; **'88**, 284
POWELL, AARON M.:
"Intemperance and crime" ..... **'73**, 364
Murders caused by drunkenness ..... **'73**, 470
Wastefulness in women's dress ..... **'73**, 467
POWELL, REV. H. TOWNSEND, mention of ..... **'88**, 283
POWELL, T. O., Heredity and environment ..... **'86**, 90
POWER, JOHN, Delivery of prisoners at prisons ..... **'01**, 81
PRACTICAL MORALITY CLASS, ELMIRA REFORMATORY ..... **'85**, 306
PRAYER MEETINGS IN PRISONS ..... **'96**, 123
PRAYERS FOR OFFICERS ..... **'99**, 143
"(THE) PRESS AND CRIME" (H. W. Mabie) ..... **'86**, 145
PRESTON, MILES B., Address of welcome (Hartford) ..... **'99**, 13

PRESTON SCHOOL OF INDUSTRY (Cal.) ..... '94, 352
PREVENTION AND PROBATION, committee report on (C. R. Henderson) ..... '04, 127
PREVENTION OF CRIME. *See* Crime, prevention of; Preventive and reformatory work.
"PREVENTION OF DISEASE IN PRISONS" (H. C. Sharp) ..... '97, 370
PREVENTIVE AND REFORMATORY WORK, reports of standing committee:
Bates, R. C ..... '99, 254
Brace, C. L ..... '74, 95
Charlton, T. J ..... '90, 292
Fuller, Otis ..... '98, 223
Leonard, J. A ..... '02, 144
Lindley, Walter ..... '94, 300
Otterson, Ira ..... '91, 250
Randall, F. L ..... '03, 228
Scott, J. F ..... '97, 198; '04, 158
Scouller, J. D ..... '88, 86
Torrance, George ..... '00, 250
PRIME, REV. S. I.:
Obituary notice ..... '85, 343
Wines, Rev. E. C., memorial remarks on ..... '83, 11
PRISON ADMINISTRATION. *See* Administration.
PRISON ARCHITECTURE. *See* Construction.
PRISON ASSOCIATION OF NEW YORK:
Discharged prisoners, work for ..... 73, 434; '74, 77, 92; '90, 255; '91, 160
Fish, Rev. A. M., in his Digest of prisoners' aid agencies ..... '04, 195
Hart, Rev. H. H., in his "Prisoners' aid societies" ..... '89, 273
List of books owned in 1870 ..... '70, 588
Round, W. M. F., "Organization of prison associations in the states" .. '86, 281
Statistics of work in 1870 ..... '73, 77
PRISON BOARDS. *See* Administration; Officers.
PRISON BUILDINGS. *See* Construction.
PRISON CLOTHING. *See* Dress.
PRISON CONDITIONS THAT DESTROY PRISONERS ..... '00, 204
PRISON CONGRESSES:
Beltrania Scalia, M., "Historical sketch of national and international penitentiary conferences" ..... '70, 267
International Prison Congress. *See that heading.*
National Prison Association. *See that heading.*
PRISON CONSTRUCTION. *See* Construction.
PRISON DEATH RATE. *See* Mortality.
PRISON DIET. *See* Diet.
PRISON DISCIPLINE. *See* Discipline.
PRISON DRESS. *See* Dress.
PRISON EDUCATION. *See* Education.
PRISON EVANGELISTS ..... '02, 89–90
PRISON FOOD. *See* Diet.
"PRISON GATE" WORK IN CANADA (W. P. Archibald) ..... '03, 299; '04, 217
PRISON HYGIENE. *See* Health.
PRISON LABOR. *See* Labor.
"PRISON LABORATORIES" (C. R. Henderson) ..... '00, 232
PRISON LIBRARIES. *See* Libraries.
"PRISON MANAGEMENT" (C. E. Felton) ..... '96, 59
PRISON MATRONS. *See* Matrons.
PRISON MORTALITY. *See* Mortality.

PRISON NEWSPAPERS. *See* Newspapers.
PRISON OFFICERS. *See* Officers.
PRISON PHYSICIANS. *See* Physicians.
PRISON POPULATION. *See* Population of prisons.
PRISON RECREATION. *See* Recreation.
PRISON REFORM:
Atherton, B. F., "Centralization necessary to prison reform" ..... **'91**, 270
Bellows, Rev. H. W., Report of N. P. A. executive committee ..... **'73**, 321
Bonneville de Marsangy, "Analytical outline of penal and penitentiary reform," with preliminary letters ..... **'74**, 643
Bowring, Sir John, "Proper purpose of prison discipline" ..... **'70**, 75
Brinkerhoff, R., Address (Detroit) ..... **'85**, 166
Charlton, T. J., "Similarity of reformatory and prison work" ..... **'90**, 292
Christianity and prison reform; addresses by Bishop Harris, Bishop Gillespie, and others ..... **'85**, 147–166
Classification of prisons ..... **'70**, 543, 557
Daniel, F. E., Small amount of progress ..... **'97**, 115
Fredenhagen, Rev. E. A., in his "Mission of the prisoners' aid society" . **'04**, 213
Fuller, Otis, Advance of reform ..... **'01**, 60
"Golden Rule prison" ..... **'92**, 59
Gradation of prisons and centralization of authority ..... **'74**, 62
Hayes, R. B.—
Beneficent changes ..... **'92**, 14
Principles of prison reform ..... **'87**, 53; **'91**, 16
Henderson, C. R., Address (Indianapolis) ..... **'98**, 67
Hill, Frederic, "Prison discipline" ..... **'85**, 419
Hopkins, Rev. Henry, "What may the prison expect of the church, and what may the church expect of the prison?" ..... **'01**, 121
Imbrie, Rev. D. R., "A decade of prison reform" ..... **'00**, 169
Important dates ..... **'84** (Chic.), 5
New spirit in prisons ..... **'96**, 168
Pettigrove, F. G., "How may the prison best serve the state?" ..... **'03**, 203
Reeve, C. H.—
"Arousing the public" ..... **'89**, 150
Grades of prisons ..... **'95**, 340
Resolutions (Boston) ..... **'88**, 137
Richards, J. E., "Prisons and prisoners" ..... **'03**, 379
Sanborn, F. B.—
"Reformation of prisons, historically stated" ..... **'98**, 395
Reminiscences of prison reform in America ..... **'98**, 72
"Requirements of prison science" ..... **'99**, 58
Scott, J. F., Progress in the 19th century ..... **'01**, 21
Smith, Eugene, "Prison reform a measure of political economy" ..... **'83**, 12
Smith, Goldwin, Address (Toronto) ..... **'87**, 42
Stoudenmire, Rev. W. C., "Treatment of prisoners, past and present" . **'02**, 49
True prison systems: discussion (Cincinnati) ..... **'70**, 457
Washburn, G. G., "How to popularize prison reform" ..... **'94**, 227
Wayland, Rev. H. L., "Obstacles to prison reform" ..... **'92**, 71
Wines, Rev. E. C., "Present outlook of prison discipline in the U. S." . **'70**, 15
Wines, Rev. F. H., "Twenty years' growth of the American prison system" ..... **'90**, 79
[*See also* Penology.]
PRISON REFORM ASSOCIATION OF LOUISIANA ..... **'02**, 265–270; **'04**, 186
PRISON SANITATION. *See* Construction; Health.

PRISON SCHOOLS. *See* Education.
PRISON SOCIETIES:
Austria ..... **'95**, 230
Auxiliary societies, resolution concerning ..... **'89**, 289, 306
Branch associations for prison reform; forms for constitution and by-laws. **'74**, 603
California—
Prison commission ..... **'73**, 379
Society for the Friendless ..... **'04**, 191
Canada Prisoners' Aid Association. *See* Toronto Prisoners' Aid Association.
Central Howard Association ..... **'01**, 190, 275; **'04**, 183
Coffin, E. G., Need for many societies ..... **'98**, 509
Colorado Society for the Friendless ..... **'04**, 190
Connecticut Prison Association. *See that heading.*
Denmark ..... **'70**, 156; **'95**, 232
England ..... **'73**, 357; **'88**, 283; **'89**, 281, 284; **'95**, 34, 239
Fish, Rev. A. M., Digest of prisoners' aid agencies ..... **'04**, 183
France ..... **'95**, 223–229
Fredenhagen, Rev. E. A., "Mission of the prisoners' aid society" ..... **'04**, 208
German society, founding of ..... **'70**, 274
Hart, Rev. H. H., "Prisoners' aid societies" ..... **'89**, 270
Howard Association of Great Britain ..... **'91**, 237, 240
Hungary ..... **'95**, 231
Idaho Society for the Friendless ..... **'04**, 191
Illinois Prisoners' Aid Association ..... **'85**, 373, 376
Kansas Society for the Friendless ..... **'03**, 292; **'04**, 188
London Prison Discipline Society ..... **'88**, 283
Maryland Prisoners' Aid Association. *See that heading.*
Massachusetts Society for Aiding Discharged Prisoners ..... **'04**, 193
Missouri Society for the Friendless ..... **'04**, 190
Nebraska Prison Association ..... **'04**, 194
New Mexico Society for the Friendless ..... **'04**, 190
Oklahoma and Indian Territory ..... **'04**, 190
Oregon Prisoners' Aid Society ..... **'04**, 187
Pennsylvania Prison Society. *See that heading.*
Prison Association of New York. *See that heading.*
Prison Reform Association of Louisiana ..... **'02**, 265–270; **'04**, 186
Prisoners' Aid Association of Canada. *See* Toronto Prisoners' Aid Association.
Rhode Island Prisoners' Aid Association ..... **'03**, 294
Round, W. M. F., "Organization of prison associations in the states" .. **'86**, 281
Scott, J. F., Organizations for the aid of prisoners ..... **'01**, 22
Spain ..... **'95**, 229
Sweden ..... **'95**, 232
Switzerland ..... **'70**, 273; **'95**, 232–238
Texas Society for the Friendless ..... **'04**, 191
Toronto Prisoners' Aid Association. *See that heading.*
United States—
Need of more prison associations ..... **'95**, 244
Societies for aiding discharged prisoners ..... **'74**, 77
Utah Society for the Friendless ..... **'04**, 191
Virginia Prison Association ..... **'03**, 293
Voluntary prisoners' aid societies: opinions of many wardens and chaplains ..... **'89**, 313–322

PRISON SOCIETIES—Continued.
Volunteer Prisoners' League ..... '00, 198; '02, 286; '04, 201
Washington Society for the Friendless ..... '04, 191
PRISON STATISTICS. *See* Statistics.
PRISON SUNDAY:
Chaplains' Association, resolution by ..... '99, 147
Committee report ..... '01, 173
Henderson, C. R., Awakening in the churches ..... '00, 201
Lyon, Rev. F. E., Remarks ..... '01, 131
Nicholson, Timothy, Methods of observance ..... '00, 200
Observance recommended ..... '89, 306; '97, 15, 108
Orwick, Rev. I. F., Remarks ..... '00, 162
Printing of paper in 1890 ..... '90, 163
Proposed circulation of paper ..... '89, 261, 306, 311
Resolutions ..... '96, 312; '02, 280; '04, 336
Shinn, Rev. Q. H., Proposed Sunday-school lesson ..... '98, 153
Stoudenmire, Rev. W. C., Remarks ..... '01, 131
PRISON UNIFORM. *See* Dress.
PRISONERS' AID ASSOCIATION OF CANADA. *See* Toronto Prisoners' Aid Association.
PRISONERS' AID SOCIETIES. *See* Prison societies.
PRISONERS' CHRISTIAN ASSOCIATION, pledge of ..... '03, 124
PRISONERS' LEAGUE OF THE VOLUNTEERS OF AMERICA ..... '02, 286
"PRISONERS OF HOPE" (Rev. F. W. Tomkins) ..... '02, 29
PRITCHARD, K. F., Lease system in Kentucky ..... '73, 467
PROBATION SYSTEM:
Alexander, Miss M. A., Probation work in Pennsylvania ..... '03, 194
Altgeld, J. P., in his "Unnecessary imprisonment" ..... '85, 412
Appointment and salaries of probation officers ..... '04, 132
Barrows, S. J., Successful working in France ..... '00, 43
Bérenger law (France) ..... '02, 74
Brockway, Z. R., Extension and perfection of the principle ..... '01, 209, 213
Discussions—
Austin ..... '97, 207–208
Louisville ..... '03, 171–175, 198–201
New Orleans ..... '98, 433
Philadelphia ..... '02, 162–164
Ellison, T. E., Probation laws ..... '98, 191
Federal probation law: discussion (Austin) ..... '97, 210–214
Henderson, C. R., Report of committee on prevention and probation .. '04, 127
Lemly, S. C.—
Postponement of punishment ..... '00, 269
Probation in the Navy ..... '01, 55; '02, 162; '03, 175
McClaughry, R. W., Probation gangs, etc., in Van Diemen's land ..... '90, 41
McDonald, H. S., "Suspensory sentence" ..... '97, 233
Maryland—
Letters of commendation ..... '00, 368–370
Probation law and other reforms ..... '94, 292
Suspension of sentence for young offenders ..... '00, 367; '01, 197
Massachusetts—
Hart, Rev. H. H., Probation laws ..... '98, 53–54
Mulready, Edward, Results of system ..... '03, 198–200
Scott, J. F., Laws of Massachusetts ..... '97, 199
Spalding, W. F., Probation officers, etc ..... '87, 215

PROBATION SYSTEM—Continued.
Massachusetts—Continued.
Tuttle, Mrs. E. L.—
Committee report ..... '03, 189
Origin and growth of probation work ..... '03, 190
Probation work in Boston ..... '01, 219
Wines, Rev. F. H., Massachusetts system ..... '97, 252
Tufts, Gardiner, "The convict before and after imprisonment" ..... '89, 198
PROFESSIONAL CRIMINALS. *See* Habitual criminals.
PROFIT-SHARING AS A PREVENTIVE OF CRIME (R. B. Hayes) ..... '90, 13
PROPERTY INSTINCT THE FOUNDATION OF SOCIAL ORDER ..... '96, 256
PROSTITUTION:
Felton, C. E., Magnitude of the social evil ..... '91, 111
Wines, Rev. F. H.—
"American prisons in the 10th census" ..... '88, 280
Sadness of prostitutes' lives ..... '91, 115
PROTESTANT AND CATHOLIC SERVICES ..... '96, 331, 337–342
PROVIDENCE (R. I.) REFORM SCHOOL:
N. P. A. secretary's report ..... '74, 451
Talcott, J. M.—
Management, discipline, etc ..... '73, 472
Methods of restraint ..... '70, 446
Woodbury, Rev. Augustus, Description ..... '73, 442
PRUSSIA, PENAL LAWS OF (synopsis by E. Yvernès) ..... '74, 475
"PSYCHOLOGY OF CRIME" (Rev. S. G. Smith) ..... '01, 152
PUBLIC ACCOUNT SYSTEM:
Allen, R. L., "State account system" ..... '95, 62
Definition ..... '86, 218
Discussion (Denver) ..... '95, 70–82
Goree, T. J., System in Texas ..... '97, 134
Nicholson, J., Success in Detroit House of Correction ..... '86, 264
Pettigrove, F. G., Public use system in Massachusetts ..... '99, 239–242
Wolfer, Henry, How should convicts be employed? ..... '99, 86, 95
Wright, C. D., Adoption of State use plan by 24 States ..... '99, 218
PUBLICATION AND DISTRIBUTION OF N. P. A. PAPERS ..... '01, 130
PUBLICITY OF CRIME. *See* Crime, publicity of.
PUNISHMENT, DEFINITION OF ..... '70, 541
[*See also* Penology.]
PUNISHMENTS IN PRISONS:
Bruün, F., in his "Prison discipline in Denmark" ..... '70, 138
Chaplains' Association, resolution by ..... '97, 113
Clemmer, J. W., Uselessness of cruel punishments ..... '88, 243
Discussions—
Atlanta ..... '86, 181–187
Chicago ..... '93, 105–120
Chicago conference ..... '84 (Chic.), 130–146
Denver ..... '95, 279–281
Detroit ..... '85, 259–275
Indianapolis ..... '98, 284–287
Philadelphia ..... '02, 79–86
Saratoga ..... '84, 102–105, 116–118
Felton, C. E., First sight of punishment ..... '89, 59
Fuller, Otis, Remarks ..... '98, 227; '02, 84, 173
Gilmour, J. T., "Corrective measures in prison discipline" ..... '02, 66

PUNISHMENTS IN PRISONS—Continued.
Hoyt, C. P., "Punishment of prisoners" ..... '99, 71
Keely, Miss S. F., Punishments at Indiana Woman's Prison ..... '98, 281
Massachusetts Woman's prison, penalties for misbehavior.... '87, 171; '98, 447
Ransom, J. B., Punishment..... '92, 247
Treadmill..... '70, 91
Warnings, punishments, etc..... '87, 162
[*See also* Corporal punishment; Dark cell.]
"PURE WATER AS A HYGIENIC FACTOR IN PRISONS" (D. N. Rankin)..... '95, 284
PURVES, REV. GEORGE T., Sermon (Pittsburg)..... '91, 23

QUAKERS. *See* Friends, Society of.
QUARRIER HOMES FOR POOR CHILDREN (GLASGOW, SCOTLAND) ..... '91, 248
QUINBY, REV. H.:
Closing address (Cincinnati) ..... '70, 537
Contract system..... '70, 517
Heredity of criminals..... '70, 529
Lighting and rations in prisons..... '70, 464
Religious influences, power of..... '70, 505
Women's work in prisons: resolution..... '70, 481
QUINCY (ILL.) PRISON CONGRESS (1904):
Addresses of welcome—
Williamson, C. H ..... '04, 12
Yates, Richard..... '04, 11
Closing remarks—
Brinkerkoff, R..... '04, 341
Robbins, Joseph ..... '04, 347
Stewart, Douglas..... '04, 342
Wines, Rev. F. H..... '04, 343
President's annual address (Rev. F. H. Wines) ..... '04, 15
Resolutions of thanks..... '04, 337, 340–347
Response to addresses of welcome (A. W. Butler) ..... '04, 13
Sermon (Rev. E. M. Clingan)..... '04, 23
QUINN, REV. WILLIAM, Inquiries concerning Providence Reform School.... '73, 472

RACIAL CRIME:
Brush, A. A., Nationalities of Sing Sing prisoners ..... '90, 191
Drähms, Rev. August, Proportion of foreign-born criminals in the U. S. '00, 282
Foreigners, crimes committed by: discussion (Cincinnati) ..... '90, 212
Hart, Rev. H. H., "Immigration and crime"..... '96, 204
Nationalities of prisoners ..... '88, 266
Winston, G. T., Foreign-born criminals..... '97, 288
[*See also* Negroes—Crime.]
RANDALL, FRANK L.:
Minnesota State Reformatory—
Appointment as warden ..... '00, 71
Delivery of prisoners by sheriff ..... '01, 80
Preventive and reformatory work: report of standing committee ..... '03, 228
Proper treatment for inmates of reformatories..... '02, 149
RANKIN, D. N.:
"Pure water as a hygienic factor in prisons" ..... '95, 284
"Tuberculosis:" report of standing committee on the work of the prison physician..... '98, 288

RANSOM, J. B.:
Defective inmates of penal institutions ..... '04, 315
Heredity and environment ..... '04, 339
Killing incurables ..... '04, 316
"Prison discipline from the physician's standpoint" ..... '92, 242
"Tuberculosis in prisons" ..... '94, 235
RAUE HAUS (HAMBURG, GERMANY):
Establishment ..... '70, 32
Percentage of inmates reformed ..... '88, 288
RAWAL-PINDI JAIL (INDIA) ..... '87, 155–157
READ, JAMES A., Address of welcome (Kansas City) ..... '01, 13
READING MATTER FOR PRISONERS. *See* Libraries; Newspapers.
RECIDIVISTS:
Archibald, W. P., The relapsed criminal ..... '04, 220
Brinkerhoff, R., "What to do with recidivists" ..... '89, 185
Drähms, Rev. August, Growth of recidivation ..... '00, 285
RECIPROCITY IN REFORMATORY IDEAS ..... '96, 168
RECREANT HUSBAND LAW (LOUISIANA) ..... '02, 269
RECREATION:
Bane, M. M., Amusements for prisoners ..... '74, 89
Bird, John T., "Mental and physical effect of recreation and privileges" ..... '02, 360
Card-playing: discussion (Nashville) ..... '89, 179, 182, 184
Discussions—
Cleveland ..... '00, 109–110
New York conference, 1884 ..... '83, 186–200
Henderson, C. R., "Regulated activity as a preventive of crime" ..... '03, 47
Johnson, Mrs. E. C., "Prison recreation" ..... '89, 209
Massachusetts Reformatory—exercises, etc ..... '86, 156
Morton, Mrs. F. A., Abolition of recreation hour at Massachusetts Woman's Prison ..... '00, 270
Ohio Penitentiary, Fourth of July celebration ..... '88, 244
[*See also* Libraries; Music; Newspapers.]
REDHILL FARM SCHOOL (ENGLAND) ..... '88, 282
REED, J. A.:
Contract system ..... '84 (Chic.), 95
Discharged prisoners ..... '85, 376
Fire in Minnesota State Prison ..... '84 (Chic.), 151
Punishments in prisons ..... '84 (Chic.), 146
REED, REV. MYRON W., Remarks (Boston) ..... '88, 26
REEVE, C. McC., appointment as warden of Minnesota State Prison ..... '00, 71
REEVE, CHARLES H.:
"Arousing the public" ..... '89, 150
Chaplains as collectors of prison statistics ..... '94, 104
Closing remarks (Nashville) ..... '89, 291
Criminal law—
"Legislation relating to crime and criminals" ..... '95, 335
Report of standing committee ..... '90, 20
"Dependent children" ..... '88, 101
Hayes, R. B., memorial remarks on ..... '93, 34
Identification, statistics, etc ..... '90, 62
Imprisonment, effect of ..... '96, 106
Letters of regret ..... '91, 232; '94, 363; '02, 140
Maintenance of public order ..... '88, 141

REEVE, CHARLES H.—Continued.
Mal-adjustment of defectives ..... '02, 140
Parole for life prisoners ..... '89, 254
Police force, moral character of ..... '90, 137
Relation of the state to its dangerous element ..... '90, 261
Telegram of thanks ..... '00, 249
"True theory of reform, with labor as a factor" ..... '85, 250
"REFINEMENT" (PAPER) ..... '95, 161
REFORMATION:
Anderson, H. J., "Susceptibility of criminals to reformatory agencies". '73, 359
Archibald, W. P., Best methods of uplifting the criminal classes ..... '04, 223
Avery, R. A., Reform by moral means ..... '70, 464
Bates, R. C., Reformatory work ..... '99, 263
Batt, Rev. W. J., Should all prisons be reformatory prisons? ..... '95, 137
Brockway, Z. R.—
Definition, analysis, and suggestions ..... '88, 126–136
"Ideal of a true prison system for a state" ..... '70, 38
Prevention by reformation ..... '98, 24
Reformatory methods: letter ..... '89, 299
"Reformatory prison discipline" ..... '74, 205
Cade, Rev. Baylus, "The reform of criminals" ..... '96, 129
Carter, A. G. W., Infrequency of reformation ..... '70, 458
Charlton, T. J., in his "Similarity of reformatory and prison work" ... '90, 298
Cincinnati congress, declarations by ..... '70, 541, 542, 548, 552
Clark, J. M., Letter ..... '70, 582
Clemmer, J. W., "The state's protection of the prisoner's right to reform" ..... '88, 235
Coffin, E. G., "Reformation of prisoners" ..... '98, 500
Collins, C. V., "Education as an element of reform in prisons" ..... '00, 214
Crooker, Rev. J. H., in his "Ethical aspects of crime" ..... '95, 263, 272
Despine, Prosper, in his "The criminal" ..... '73, 346
Discussions—
Cincinnati ..... '90, 177–188
Denver ..... '95, 273–278
Nashville ..... '89, 95, 98–105
Edmonds, J. W., "Thoughts on a reformatory prison discipline" ..... '70, 165
Efficient prison systems: discussion (Cincinnati) ..... '70, 457
Extraordinary reformations ..... '00, 182
Extravagant claims ..... '87, 137; '88, 125
Hickox, Rev. G. H., "The prison and its work" ..... '94, 81
Hubbell, G. B., "Reformatory discipline as applied to adult criminals". '70, 169
Imbrie, Rev. D. R., "Literature as a factor in reformatory work" ..... '03, 126
Justin, Brother, "Kindness as a factor in reformation" ..... '86, 205
Locke, Rev. W. H., "Prison methods, formative and reformative" .... '00, 163
Milliken, J. D., Reformatory methods ..... '97, 162
Moriarty, Rev. E. J., "Value of religious motives as a reformatory agency" ..... '96, 231
Reeve, C. H., "True theory of reform, with labor as a factor" ..... '85, 250
Resolution (Detroit) ..... '85, 318
Scouller, J. D., "Prevention and reformation" ..... '88, 86
Teliow, Brother, "Confidence in the inmates of reformatories as an element of success" ..... '70, 311
Tufts, Gardiner, "Reformatory subjects" ..... '86, 152
Wines, Rev. F. H., Labor, education, and religion ..... '90, 93

REFORMATION—Continued.
[*See also* Moral and religious training; Preventive and reformatory work; Reformatories.]
REFORMATORIES:
American reformatory system, attention attracted by ..... '92, 55
Brockway, Z. R., Reformatories in the United States ..... '95, 307
Charlton, T. J., "Similarity of reformatory and prison work" ..... '90, 292
Discussions—
Atlanta ..... '89, 159–166
Milwaukee ..... '96, 212–217
Ellwood, C. A., "Need of a reformatory for adult criminals in Missouri" ..... '01, 242
Elmira (N. Y.) Reformatory. *See that heading.*
Huntingdon (Pa.) Industrial Reformatory. *See that heading.*
Leonard, J. A., "Modern treatment of the criminal" ..... '01, 48
Massachusetts Reformatory. *See that heading.*
Michigan House of Correction and Reformatory. *See that heading.*
Randall, F. L.—
Proper treatment of inmates ..... '02, 149
Reformatory work ..... '03, 228
Scott, J. F.—
Adult reformatories ..... '97, 204
Share of America in developing the system ..... '01, 23
Statistics of 1,000 cases ..... '04, 158
United States, list of state reformatories and penitentiaries in .. '95, 351; '01, 271
Wines, Rev. F. H., Reformatories in New York, Massachusetts, and other states ..... '97, 264
[*See also* Juvenile reformatories.]
REFORMATORY FARM SCHOOL, REDHILL, SURREY (ENGLAND) ..... '88, 282
REGAN, M. J., Wisconsin Industrial School ..... '94, 309, 312
REGINA-COELI PRISON (ROME) ..... '94, 219
REGISTRATION OF CRIMINALS. *See* Identification of criminals.
REHABILITATION ..... '03, 196
REIS, MR., Recreations, etc ..... '83, 194
RELEASED PRISONERS. *See* Discharged prisoners.
RELIGIOUS SERVICES, INSTRUCTION, ETC. *See* Moral and religious training.
REMELIN, C.:
Jews—small proportion of criminal children ..... '70, 483
Prison guardians ..... '70, 459
REMINGTON, W. R.:
Hand labor, etc ..... '97, 354
New York (state)—
Prison labor system ..... '97, 355; '98, 101–103; '99, 103
State Commission of Prisons ..... '97, 347
Prisoners unjustly sentenced in interest of contractors ..... '97, 360
REMORSE AMONG PRISONERS, infrequency of ..... '02, 366
REPARATION. *See* Restitution.
RESTITUTION:
Bowring, Sir John, in his "Proper purpose of prison discipline" ..... '70, 91
Love, A. H., Address ..... '87, 169
REWARDS:
Butler, B. F., "Hope the great reformer" ..... '73, 369
Edmonds, J. W., in his "Thoughts on a reformatory prison discipline" .. '70,
Powerful aids to discipline ..... '70, 541,

REYNOLDS, WILLIAM, Illinois Reform School ..... '74, 115
RHODE ISLAND:
Board of Female Visitors ..... '73, 446
County jails ..... '73, 440
Discharged and paroled prisoners ..... '02, 312
Drunkenness, laws relating to ..... '00, 301
Prisoners' Aid Association ..... '03, 294
Providence Reform School. *See that heading.*
Sophia Little Home for released female prisoners ..... '03, 294; '04, 205
State Farm ..... '73, 445
State Prison—
N. P. A. secretary's report ..... '74, 361
Viall, Nelson, Lighting, schools, and dark cell ..... '70, 466
Weedon, S. B., Contract system, discipline, etc ..... '74, 87
Woodbury, Rev. Augustus, Report on prisons, etc ..... '73, 440
RHODES, REV. DUDLEY WARD, Sermon (Cincinnati) ..... '90, 164
RICE, W. W., Maine State Prison ..... '74, 84
RICHARDS, JEROME E., "Prisons and prisoners" ..... '03, 379
RICHARDSON, A. B., "Relation and correspondence between forms of mental disease and criminal types" ..... '98, 316
RICHARDSON, MRS. A. W., Resolution and contribution ..... '73, 475
ROAD-MAKING BY CONVICTS:
Earle, Mrs. H. S ..... '98, 107
Remington, W. R ..... '99, 104
Wolfer, Henry ..... '99, 84
ROBBINS, JOSEPH, Closing remarks (Quincy) ..... '04, 347
ROBERTS, GOVERNOR prison reforms in Texas ..... '97, 133
ROBERTSON, FRANK W., appointment as superintendent of Elmira Reformatory ..... '00, 72
ROBINSON, JUDGE, Insane criminals in Iowa, etc ..... '04, 321
ROCHESTER (N. Y.) STATE INDUSTRIAL SCHOOL ..... '94, 359
ROCKWOOD, A. P.:
Power of kindness ..... '73, 458, 468
Utah prisons, laws, etc ..... '73, 458, 473
Watching and praying ..... '74, 84
ROEPSTORFF, F. A. DE, "Port Blair penal settlement in British India" ..... '70, 159
ROGERS, REV. BENJAMIN A.:
Convict labor ..... '97, 50
Corporal punishment ..... '97, 66, 104
Federal parole law ..... '97, 213
Negro criminals ..... '97, 194
Texas penal institutions ..... '73, 449
ROLAND, MADAME, imprisonment in the Conciergerie ..... '91, 100
ROME:
International Prison Congress ..... '86, 112
Prisons—
Mamertine ..... '91, 146; '02, 40
Regina-Coeli ..... '94, 219
Tullianum ..... '91, 147
ROMILLY, SIR SAMUEL:
British penal code, attacks on ..... '88, 288
Reforms effected ..... '85, 408; '92, 33
ROSE, I. R.:
Ohio Penitentiary ..... '97, 58
Travelling expenses of prisoners ..... '97, 209

ROSENAU, N. S., "The Whitechapel Union" ..... '89, 145
ROSS, G. W., Address of welcome (Toronto) ..... '87, 39
ROUEN (FRANCE), aid society for discharged prisoners ..... '95, 225
ROUMANIA, PENAL LAWS OF (synopsis by E. Yvernès) ..... '74, 484
ROUND, W. M. F.:
Address (Chicago conference) ..... '84 (Chic.), 29
Closing remarks (Atlanta) ..... '86, 319
Contractor's power in prisons ..... '85, 219
County jails ..... '84 (Chic.), 116
Discharged prisoners—
Remarks ..... '83, 209–212; '85, 373–377
Reports of standing committee ..... '90, 247; '91, 160; '92, 164; '94, 250
Hayes, R. B., obituary notice of ..... '92, 265; '93, 79
Indeterminate sentence ..... '90, 207
Industrial training ..... '84, 97
International Prison Congress at Rome ..... '86, 112
Medical service in jails ..... '86, 91
National Prison Association: address ..... '84 (Chic.), 121
"Organization of prison associations in the States" ..... '86, 281
Prime, Rev. S. I., tribute to ..... '85, 343
Reform schools ..... '91, 51
Reformation of young criminals ..... '90, 267
Resignation of secretaryship ..... '87, 65
Size of prisons ..... '84, 122
Tramps ..... '85, 336
Vote of thanks from N. P. A ..... '83, 182
RUEHRWEIN, WILLIAM:
Crime and punishment ..... '02, 349
"Save the child" ..... '01, 237
"What to do" ..... '03, 377
Workhouses ..... '98, 406; '00, 153
RUGGLES-BRISE, SIR EVELYN, researches concerning discharged prisoners ... '95, 239, 241, 242
RUSCHENBERGER, WILLIAM G., Address of welcome (Milwaukee) ..... '96, 11
RUSH, BENJAMIN, quotation from ..... '73, 428
RUSK PENITENTIARY (TEXAS) ..... '97, 133–136
RUSSELL, DANIEL, Discharged prisoners ..... '86, 290; '88, 226
RUSSELL, EDWARD J.:
Measuring prisoners ..... '88, 79
Ohio parole law ..... '88, 157
Opening address (Boston) ..... '88, 7
RUSSELL, LORD, remarks on true signs of civilization ..... '96, 189
RUSSIA:
Discharged prisoners ..... '74, 76
Penal system—
Exile without trial ..... '04, 166
Hagerman, H. J., Reform begun in 1864 ..... '98, 469
Meager prison reports ..... '00, 280
Sollohub, Count W., "The prison question in Russia" ..... '74, 511
Yvernès, E., Synopsis of penal laws ..... '74, 470
St. Petersburg prisons ..... '98, 469
RYAN, RT. REV. R. J., Letter on official religious instruction in prisons .... '74, 598

SABBATH OBSERVANCE:
Chaplains' Association, opinions and resolution ..... '04, 96, 114
Jackson, Rev. Alexander, Account of Sunday Rest Congress ..... '04, 115
Starr, Rev. D. J., "Relation of Sabbath observance and the improvement of Sunday rest in prisons to prison reform" ..... '04, 85
SAINT-GILLES (BELGIUM) PRISON ..... '91, 100
ST. LOUIS (MO.):
House of Refuge—
Condensed account ..... '94, 357
N. P. A. secretary's report ..... '74, 438
Prison congress (1874)—
Address of welcome (C. P. Johnson) ..... '74, 9
Opening addresses—
Breckenridge, S. M ..... '74, 1
Eliot, Rev. W. G ..... '74, 2
Organization, list of members, etc ..... '74, 22
President's addresses (Richard Vaux) ..... '74, 22, 617
Resolutions ..... '74, 613, 616
Response to address of welcome (Rev. J. B. Bittinger) ..... '74, 16
ST. MARY'S INDUSTRIAL SCHOOL (BALTIMORE) ..... '73, 397; '94, 355
ST. PAUL (MINN.) PRISON CONGRESS (1894):
Addresses of welcome—
Hickman, A. C ..... '94, 5
Nelson, Knute ..... '94, 6
Smith, R. A ..... '94, 10
Business meeting ..... '94, 349
Closing remarks—
Appel, J. S ..... '94, 341
Bradshaw, Rev. C. L ..... '94, 342
Brinkerhoff, R ..... '94, 343
Costello, P. R ..... '94, 343
Milligan, Rev. J. L ..... '94, 342
Nicholson, Joseph ..... '94, 341
Wolfer, Henry ..... '94, 343
President's address (R. Brinkerhoff) ..... '94, 11
Resolution of thanks ..... '94, 342
Sermon (Rev. J. P. Egbert) ..... '94, 22
ST. PETERSBURG:
International Prison Congress. *See that heading*, Congress of 1890.
Prisons, Hagerman, H. J., "Prisons of St. Petersburg" ..... '98, 469
SALLUST, description of Roman prisons ..... '88, 87; '91, 147
SALTBY (ENGLAND) REFORMATORY ..... '88, 287
SALTER, JOHN C.:
Incorrigible criminals ..... '84, 114
Size of prisons ..... '84, 122
Southern Illinois Penitentiary at Chester—
Punishments ..... '84 (Chic.), 143
Recreations ..... '83, 191
Size, ventilation, etc ..... '83, 70
SALVATION ARMY'S WORK FOR PRISONERS ..... '95, 153; '03, 107, 294
SAN FRANCISCO (CAL.):
Chinese criminal societies ..... '94, 181
City jail ..... '73, 378

SAN FRANCISCO (CAL.)—Continued.
Industrial School—
Description ..... '73, 378
N. P. A. secretary's report ..... '74, 419
Kindergartens ..... '00, 49
Police (P. Crowley) ..... '94, 179
SAN QUENTIN PRISON (CAL.)—
Hale, W. E., Discipline ..... '95, 213
N. P. A. secretary's report ..... '74, 276
Woodworth, Rev. James, Description ..... '73, 376
SANBORN, F. B.:
District prisons: resolution ..... '70, 470
Indeterminate sentence ..... '83, 47–59
Irish convict system—
Answers to questions ..... '70, 476, 479
"How far is the Irish prison system applicable to American prisons?" ..... '70, 406
Johnson, Mrs. E. C., memorial remarks on ..... '99, 120
Juvenile reformatories ..... '70, 474, 494
Massachusetts penal institutions ..... '73, 400
Pardons ..... '84, 51
Prison discipline: report of standing committee ..... '74, 59
Prison labor ..... '83, 41, 42
Prison reform—
"Reformation of prisons, historically stated" ..... '98, 395
Reminiscences of prison reform in America ..... '98, 72
"Requirements of prison science" ..... '99, 58
SANITATION IN PRISONS. *See* Construction; Health.
SARATOFF PRISON (RUSSIA), profits from work ..... '98, 482
SARATOGA (N. Y.):
Prison congress (1883)—
Reorganization of N. P. A ..... '83, 11
Prison congress (1884)—
Sermon (Rev. Lyman Abbott) ..... '84, 9
Votes of thanks ..... '84, 125, 126
"SAVE THE CHILD" (William Ruehrwein) ..... '01, 237
SAXONY:
Conditional liberation ..... '86, 115
Yvernès, E., Synopsis of penal laws ..... '74, 476
SCALIA, MARTINO BELTRANI. *See* Beltrani Scalia, Martino.
SCEKELY, FRANCIS, labors for discharged convicts in Hungary ..... '95, 231
SCHOFF, MRS. H. K., Juvenile courts and probation in Pennsylvania ..... '02, 153
"SCHOOL OF CHARACTER IN A PRISON" (C. R. Henderson) ..... '03, 109
SCHOONMAKER, REV. A. M.:
Letters to convicts ..... '70, 463
Unsectarian religious teaching ..... '70, 483
SCHUELER, REV. EDWARD P., Address (Quincy) ..... '04, 98
SCHULER, COLONEL, disciplinary methods ..... '70, 467
SCOTLAND:
Aberdeen, suppression of juvenile vagrancy in ..... '70, 36
Crime, fluctuation in ..... '00, 277
Edinburgh schools for poor children ..... '70, 36
Glasgow—
Dr. Chalmers's work in slums ..... '70, 36
Mr. Quarrier's homes for destitute children ..... '91, 248
Voluntary prisoners ..... '74, 257; '95, 428

SCOTLAND YARD (LONDON), visit of M. J. Cassidy ..... '91, 93
SCOTT, JOSEPH F.:
Corporal punishment ..... '93, 115; '97, 361
"Definite and indefinite sentences" ..... '98, 408
Detention of women in county jails ..... '00, 379
Discipline—
Punishments in prisons ..... '02, 82
Report of standing committee ..... '94, 204
Solitary confinement as a means of discipline ..... '97, 367
Solitary system, prison discipline, etc ..... '95, 218
Fee system in Massachusetts, abolition of ..... '01, 77
Hickox, Rev. G. H., memorial remarks on ..... '97, 79
Homicide, statistics of ..... '97, 365
Insanity in prisons ..... '01, 151
Johnson, Mrs. E. C., memorial remarks on ..... '99, 114
Labor—
"Convict labor in the East" ..... '94, 59
Labor, trades teaching, etc ..... '97, 360
Overwork system ..... '97, 76–79
Political influence—
"Civil service in prisons" ..... '00, 89
Political influence in appointments ..... '01, 63
Portrait ..... '01, p.
President's annual address (Kansas City) ..... '01, 19
Preventive and reformatory work: reports of standing committee ..... '97, 198; '04, 158
Protestant and Catholic services ..... '96, 337–339
Tuberculosis, treatment by essential oils ..... '96, 324
SCOTT, ROBERT H., Letter of regret ..... '70, 577
SCOTT, RUSSELL, opening of Kingswood School (England) ..... '88, 287
SCOULLER, J. D., "Prevention and reformation:" report of standing committee ..... '88, 86
SEAMAN, E. C.:
Criminal law, needed reforms in ..... '74, 148
Force, occasional necessity for ..... '74, 83
SEARLE, GEORGE W., Letter of regret ..... '70, 579
SEARLS, REV. W.:
Auburn Prison ..... '83, 66
Indefinite sentence ..... '83, 116
Prison dress ..... '83, 83
Prison labor ..... '83, 148
SEAVEYS ISLAND (MAINE), camp for Spanish naval prisoners ..... '98, 211–217
SEFTON, W. E.:
Ohio State Reformatory—
Bill of fare, etc ..... '00, 107, 126
Description ..... '98, 387
SENTENCE, LENGTH OF:
Crofton, Sir Walter, in his "Remarks on sundry topics" ..... '73, 357
Discussions—
Cincinnati ..... '70, 459–460
St. Paul ..... '94, 334–336
Felton, C. E., Long sentences for recidivists ..... '98, 303
Frye, Chief Justice—principle for determining duration of sentence ..... '99, 182
Pitman, Robert, "Terms of sentence" ..... '70, 95

SENTENCE, LENGTH OF—Continued.
Proper duration of imprisonment ..... '70, 545, 562
United States state prisons, average length of sentence in ..... '74, 399
Wines, Rev. F. H.—
"American prisons in the 10th census" ..... '88, 270–276
"Possible penalties for crime" ..... '94, 315
Wright, E. S., Uniformity in punishment ..... '88, 150
[*See also* Indeterminate sentence; Life sentences.]
SENTIMENTALISM IN PRISON REFORM ..... '87, 53; '88, 41, 299; '95, 215, 216; '98, 256; '03, 169
SEPARATE SYSTEM:
Bonneville de Marsangy, "Penitentiary detention; individual system". '74, 656
Boucher, N. F., Benefits of contact and association ..... '99, 248
Bowring, Sir John, in his "Proper purpose of prison discipline" ..... '70, 92
Brinkerhoff, R., Separation of prisoners in Europe ..... '95, 30–31
Byers, J. P., Reasons for separation in jails ..... '98, 401
Cassidy, M. J.—
Belgian and Pennsylvanian methods, similarity of ..... '96, 307
Labor, etc., in the Eastern Penitentiary ..... '83, 26
Pennsylvania prison methods ..... '95, 113–115, 206
Percentage of reconvictions and insanity ..... '84 (Chic.), 103–112
Unfairness of congregate imprisonment ..... '87, 153
Cellular prisons in Europe ..... '70, 61
Criminals, preference of ..... '96, 300
Denmark, regulations of cell punishment ..... '70, 147
Dickens, Charles, criticisms by ..... '95, 207
Discussions—
Denver ..... '95, 209–212
Milwaukee ..... '96, 307–310
Hagerman, H. J., Cellular prisons of St. Petersburg ..... '98, 485
Hayes, R. B., in his annual address (Boston) ..... '88, 21
Howard, John, Evils of association ..... '98, 399
Livingston, Edward, Evils of association ..... '98, 399
Morel, Jules, "Insanity and solitary confinement" ..... '96, 266
Social principle in prison discipline ..... '70, 558
Wines, Rev. F. H., Rejection of the system in America ..... '02, 17
Wright, E. S., Development and abandonment of the system in Pennsylvania ..... '00, 20
SEPARATION OF PRISONERS. *See* Classification; Separate system.
SERMONS:
Abbott, Rev. Lyman, "Christianity and the criminal" (Saratoga) ..... '84, 9
Baldwin, Rt. Rev. M. S. (Toronto) ..... '87, 57
Beecher, Rev. T. K. (Pittsburg) ..... '91, 32
Briggs, Rev. R. J. (Austin) ..... '97, 273
Brooks, Rt. Rev. Phillips, "Our duty to the prisoner" (Boston) ..... '88, 30
Clingan, Rev. E. M., "Reclaiming the ruined" (Quincy) ..... '04, 23
Egbert, Rev. J. P. (St. Paul) ..... '94, 22
Fitzgerald, Rev. O. P. (Nashville) ..... '89, 23
Haines, Rev. M. L. (Indianapolis) ..... '98, 30
Hartranft, Rev. C. D. (Hartford) ..... '99, 31
Haygood, Rev. A. G. (Atlanta) ..... '86, 30
Merrick, Rev. Frederick, "Christian duty of caring for neglected and criminal children" (Cincinnati) ..... '70, 429
Murkland, Rev. W. U. (Baltimore) ..... '92, 22

SERMONS—Continued.
Neel, Rev. S. M. (Kansas City) ..... '01, 39
Pickard, Rev. W. B. (Cleveland) ..... '00, 24
Purves, Rev. G. T. (Pittsburg) ..... '91, 23
Rhodes, Rev. D. W. (Cincinnati) ..... '90, 164
Sessums, Bishop (New Orleans) ..... '98, 367
Slocum, Rev. W. F. (Denver) ..... '95, 37
Titworth, Rev. Judson (Milwaukee) ..... '96, 23
Tomkins, Rev. F. W. (Philadelphia) ..... '02, 29
Wood, Rev. N. M. (Louisville) ..... '03, 31
SERVIA, PENAL LAWS OF (synopsis by E. Yvernès) ..... '74, 483
SESSUMS, BISHOP, Sermon (New Orleans) ..... '98, 367
SEXTON, MRS. LYDIA:
Closing address (Cincinnati) ..... '70, 537
Contract system ..... '70, 516
Work of a woman chaplain ..... '70, 474
SEYMOUR, HORATIO:
Appropriation from Congress, expediency of asking ..... '73, 475
Certificates for discharged prisoners ..... '73, 465
Closing remarks (Baltimore) ..... '73, 483
Dress as a means of refining the sensibilities ..... '73, 467
Letter of regret ..... '74, 2
Livingston, Edward, work of: resolution ..... '73, 466

President's address (Baltimore) ..... '73, 307; '92, 271
Prison discipline, remarks on ..... '73, 460
Quotations ..... '90, 11; '91, 21
Work, reference to ..... '01, 25
SHANLEY, REV. WALTER J., Remarks (Hartford) ..... '99, 28
SHARP, H. C.:
"Prevention of disease in prisons" ..... '97, 370
Tuberculosis in prisons ..... '03, 364
SHELDON, REV. L. H.:
Juvenile reformatories, best system for ..... '70, 494
New Jersey State Reform School, family system ..... '73, 472
Unsectarian religious teaching ..... '70, 483
SHELDON, W. L., "Appeal to the practical criminologist" ..... '97, 238
SHENANDOAH (IOWA), Absence of crime ..... '03, 71
SHEPARD, REV. D. A.:
Auburn Prison dietary ..... '70, 501
Dark cells ..... '70, 463
Religion, influence of ..... '70, 506
SHERBORN (MASS.) PRISON FOR WOMEN. *See* Massachusetts Reformatory Prison for Women.
SHERLEY, SWAGER, Address of welcome (Louisville) ..... '03, 11
SHIDELER, GEORGE A. H.:
Appointment as warden of Indiana State Prison (North) ..... '00, 69
Prison food ..... '00, 105
SHINN, REV. Q. H., Sunday school lesson for Prison Sunday ..... '98, 153
SHIPLEY, MURRAY:
Dependent and delinquent children ..... '70, 496
Ohio law for saving children from crime ..... '73, 472
Preventive agencies ..... '73, 480
Schools for teaching crime ..... '70, 490

SILENCE AS A PART OF PRISON DISCIPLINE ..... '87, 158
SIMMONS, J. S., Conveying prisoners to prisons ..... '01, 80
SIMONDS, E. L., Juvenile court and probation in New Orleans ..... '03, 172
SIMS, P. D.:
Chattanooga orphan homes ..... '89, 253
Closing remarks (Nashville) ..... '89, 294
Hayes, R. B., memorial remarks on ..... '93, 46
Inebriates ..... '87, 240
Lease system—
"Lease system in Tennessee and other Southern States" ..... '93, 123
"Prison system of the Southern States" ..... '86, 130
Remarks ..... '90, 119
Physicians, duties of ..... '92, 252
Prison mortality ..... '86, 264; '89, 183
SIMSBURY PRISON (CONN.) ..... '73, 383; '02, 53
SING SING PRISON (N. Y.):
Brush, A. A.—
Dietary ..... '86, 63, 65, 66
Gifts, rewards, etc ..... '84 (Chic.), 65
Punishments ..... '84 (Chic.), 130–136
School, beginning of ..... '83, 203
Inadequate size of cells ..... '91, 157
N. P. A. secretary's report ..... '74, 345
SLOCUM, REV. WILLIAM F.:
"(The) prison as a great charity" ..... '99, 309
Sermon (Denver) ..... '95, 37
SMEAD, ISAAC D.:
"Ohio parole law" ..... '89, 76
Remarks on parole law ..... '88, 157
SMITH, EUGENE:
"Cost of crime" ..... '00, 308
"County jails" ..... '85, 240
Criminal law reform: report of standing committee ..... '94, 149
Indefinite sentence ..... '83, 108
"Indeterminate sentence" ..... '87, 199
"Is crime increasing?" ..... '04, 247
Labor—
Contract system ..... '84, 82
Public account system ..... '83, 132
Lewis, C. T., obituary notice of ..... '04, 326
"Prison reform a measure of political economy" ..... '83, 12
SMITH, GOLDWIN, Address of welcome (Toronto) ..... '87, 42
SMITH, J. H., Size of prisons, cells, etc ..... '83, 66
SMITH, MOULTON, abstract of paper on juvenile delinquents ..... '87, 166
SMITH, R. A., Address of welcome (St. Paul) ..... '94, 10
SMITH, REV. SAMUEL G.:
Conduct and goodness, identity of ..... '01, 194
Grading new prisoners ..... '01, 189
Killing incurables ..... '04, 322
Pre-natal influences ..... '96, 164
"Psychology of crime" ..... '01, 152
"Relation of crime to economics" ..... '96, 254
SMITH, MRS. SARAH J.:
Letter on prison management ..... '74, 306
Success as prison superintendent ..... '74, 8

SMITH, REV. SYDNEY, quotation from ..... '87, 246
SNOWDEN, REV. J. W., Nebraska penal institutions ..... '73, 425
SNYDER, CLARENCE:
Discharged prisoners ..... '94, 262
Wisconsin Industrial School ..... '94, 310
SNYDER, R. H., Address of welcome (New Orleans) ..... '98, 357
"(THE) SOBER MAN'S BURDEN" (E. M. Warner) ..... '99, 45
SOCIAL EVIL. *See* Prostitution.
SOCIAL ORDER FOUNDED ON PROPERTY INSTINCT ..... '96, 256
SOCIAL SCIENCE, STUDY OF: discussion (Cincinnati) ..... '70, 524–525
SOCIAL SETTLEMENTS AS HELPS IN SOLVING CRIME PROBLEMS ..... '02, 103
SOCIALISM, denunciation of (Rev. S. G. Smith) ..... '96, 263
SOCIÉTÉ GÉNÉRALE DES PRISONS ..... '95, 228
SOCIÉTÉ GÉNÉRALE POUR LE PATRONAGE DES LIBÉRÉS ..... '95, 226
SOCIETY MEETINGS AT MASSACHUSETTS REFORMATORY ..... '86, 156
SOLITARY CONFINEMENT. *See* Dark cell; Separate system.
SOLLOHUB, COUNT W.:
"Prison question in Russia" ..... '74, 511
Trades in prison at Moscow ..... '70, 453
SONNET BY INMATE OF ELMIRA REFORMATORY ..... '85, 312
SOPHIA LITTLE HOME FOR RELEASED FEMALE PRISONERS (R. I.) ... '03, 294; '04, 205
SOURCES OF CRIME. *See* Crime, causes of.
SOUTH, J. F., Leasing system ..... '73, 476
SOUTH CAROLINA:
Discharged prisoners ..... '02, 312
Dispensary law ..... '99, 260
Penal system—
Stolbrand, J. C., Report on prisons, etc ..... '73, 447
State Penitentiary—
Brooker, N. W., Description ..... '88, 67–73
Guignard, J. G., Brief account ..... '89, 245
N. P. A. secretary's report ..... '74, 362
SOUTH DAKOTA:
Discharged prisoners ..... '02, 312
Drunkenness, laws relating to ..... '00, 302
Penal institutions (report by T. D. Kanouse) ..... '89, 251
State Industrial School ..... '94, 360
State Penitentiary, appointment of J. A. Bowler as warden ..... '00, 74
SOUTHERN PRISON SYSTEMS:
Discussion (Philadelphia) ..... '02, 277–278
Felton, C. E., Convict camps ..... '86, 223
Sims, P. D., "Prison systems of the Southern States" ..... '86, 130
South Carolina, Arkansas, Texas, and South Dakota, statements concerning ..... '89, 245–252
Wines, Rev. F. H., Prison situation in the South ..... '97, 191
[*See also* Lease system; *also*, names of Southern States.]
SPAIN:
Discharged prisoners ..... '95, 229
Penal system—
Armingol y Cornet, Pedro, "Prisons and prison discipline in Spain". '74, 520
Yvernès, E., Synopsis of penal laws ..... '74, 482
SPALDING, WARREN F.:
Boys in jail ..... '92, 119
Cage prisons ..... '92, 118

SPALDING, WARREN F.—Continued.
Cellular prison in Philadelphia ..... '96, 309
Crime, increase of ..... '96, 345
Identification of criminals ..... '87, 111
Imprisonment, effect of ..... '96, 109
"Indeterminate sentence for penitentiary prisoners" ..... '95, 97
Massachusetts—
Chaplains' work ..... '86, 170
Criminal statistics ..... '88, 155
Discharged prisoners ..... '86, 168; '92, 170
Drunkards, laws relating to ..... '87, 235–239
Indeterminate sentence ..... '86, 168
Murder trials in 12 years ..... '96, 200
Prison Association's work ..... '91, 165
Prison labor ..... '84, 85
Probation officers, etc ..... '87, 215
Misdemeanants—
"Habitual misdemeanants" ..... '92, 255
Remarks ..... '87, 215
Moral influence of teachers ..... '99, 192
Policemen, duties of ..... '92, 157
"Reformatory prisons for women" ..... '86, 297
Size of prisons ..... '84, 122
"State control of all prisons" ..... '98, 218
Tobacco ..... '87, 151
Tufts, Gardiner, biographical sketch of ..... '91, 263
SPANISH NAVAL PRISONERS IN THE UNITED STATES ..... '98, 211–217
"SPANKING CHAIR" ..... '99, 73
SPAULDING, M. C., Reform schools as adjuncts of regular school system ..... '74, 114
SPECIALIZATION IN PENAL INSTITUTIONS ..... '04, 293
SPEER, EMORY, advocacy of national prison ..... '86, 29
SPENCER, JOHN C., Address of welcome (Milwaukee) ..... '96, 11
SPOILS SYSTEM. *See* Political influence.
SPRAGUE, ROBERT J., Statistics of crime ..... '04, 267
SPURR, REV. M. B.:
Address (Indianapolis) ..... '98, 56
Chaplains' duties ..... '00, 196
Churches, work of ..... '98, 152
STAFFORD (ENGLAND) PRISON, aid to discharged convicts ..... '95, 239
STAMPS, E. R., Prison question in North Carolina ..... '83, 160, 165–173
"STAR OF HOPE" (Sing Sing prison newspaper) ..... '00, 219
STARK, J. D.:
Corporal punishment ..... '97, 67
Missouri Penitentiary—
Food ..... '00, 105
Labor, discipline, etc ..... '97, 357
STARR, REV. DAVID J.:
Conversion of Richard Gardner ..... '02, 99
Discharged prisoners ..... '02, 82; '04, 231
Identification by finger prints ..... '04, 76
Prison management and the chaplain's opportunity ..... '02, 97
Reception of new prisoners ..... '01, 183
"Relation of Sabbath observance and the improvement of Sunday rest in prison to prison reform" ..... '04, 85
Religious work in prisons ..... '

STARR, GEORGE, Statement as to immigration ..... '90, 36
STARR, REV. LEE ANNA, Home training as a preventive of crime ..... '04, 104
STATE ACCOUNT SYSTEM. *See* Public account system.
STATE CONTROL:
Brace, C. L., Evils of county institutions ..... '83, 102
Byers, Rev. A. G., "District prisons under State control" ..... '70, 219
Henderson, C. R., Report of committee on supervision and control of penal institutions ..... '03, 135–154
Spalding, W. F., "State control of all prisons" ..... '98, 218
Theory, statement of ..... '70, 546, 565
Wines, Rev. F. H., Prison administration by county officials ..... '83, 100
STATE USE SYSTEM. *See* Public account system.
STATISTICS:
Alexander, A. W., Report on Dr. Ourt's paper, with table ..... '70, 632
Beltrani Scalia, M., in his "Historical sketch of national and international conferences" ..... '70, 275
Brockway, Z. R., Statistics of crime ..... '98, 15
Comprehensiveness and accuracy, need of ..... '70, 545, 563
Discussions—
Cincinnati ..... '90, 219–220
Detroit ..... '85, 173–185
Falkner, R. P.—
"Criminal statistics" (two papers) ..... '90, 48; '91, 71
Form for prison statistics ..... '90, 60
"Statistics of crime in the census" ..... '03, 214
Tabulation, specimen of ..... '91, 79
Koren, John, Inadequacy of U. S. statistics ..... '04, 126
National bureau of criminal identification. *See that heading.*
National Prison Association committee—
Appointment ..... '03, 324
Report (S. J. Barrows) ..... '04, 123
Resolution (C. T. Lewis) ..... '03, 223
National prison bureau. *See* National bureau of criminal identification.
Ourt, A. J., "Criminal statistics" ..... '70, 415
Peirce, Rev. B. K., Statistics of juvenile reformatories in the U. S. for 1869 ..... '70, 623
Reeve, C. H., Chaplains as collectors of statistics ..... '94, 104
Spalding, W. F., Massachusetts statistics ..... '88, 155
Sprague, R. J., Methods of comparing statistics ..... '04, 267
United States—
Houses of correction: statistics for 1873 ..... '74, 415
State prison statistics for 1873: tabular view ..... '74, 375
Warner, Henry, Defects of prison reports ..... '84 (Chic.), 164
Wines, Rev. F. H.—
"American prisons in the 10th census" ..... '88, 251
Heredity in criminal statistics ..... '70, 528
Untrustworthy statistics ..... '96, 192, 194
STEPHEN, BROTHER:
Labor for adult and juvenile prisoners ..... '85, 216
N. Y. Catholic Protectory ..... '85, 274
STERILIZATION OF CRIMINALS:
Bird, Dr. J. T ..... '02, 364
Hatch, Dr. Henry ..... '04, 305, 306
Milliken, J. D ..... '97, 153
Potter, Dr. F. W ..... '02, 152

STEVENS, JEAN, "Construction of cellular prisons in Belgium" ..... '74, 544
STEWART, DOUGLAS:
Newspapers in prisons, etc ..... '02, 174
"Object of imprisonment" ..... '03, 164
Remarks (Quincy) ..... '04, 43, 342
STEWART, MRS. E. D., Women's work among prisoners ..... '70, 479
STOLBRAND, J. C., South Carolina penal institutions ..... '73, 447
STONAKER, C. L.:
Average length of life sentences ..... '00, 349
Reception of new prisoners ..... '01, 186
STONE, WILLIAM A., Address of welcome (Philadelphia) ..... '02, 11
STORRS, L. C.:
Discharged prisoners ..... '94, 270
Juvenile reformatories ..... '91, 52; '92, 226
Political influence, fee system, etc ..... '01, 76–77
Preventive work ..... '90, 175
STOUDENMIRE, REV. WILLIAM C.:
Griffith, G. S., obituary notice of ..... '04, 328
Insanity and tuberculosis ..... '03, 368
Maryland—
Discharged prisoners ..... '04, 232
Fee system ..... '01, 78
Religious work in prisons ..... '01, 132; '02, 58
Ministers in prison work ..... '04, 113
Prison Sunday ..... '01, 131
Reformation, possibility of ..... '04, 338
"Treatment of prisoners, past and present" ..... '02, 49
STRIKES AND LOCKOUTS, disturbances caused by ..... '01, 226
STRONG, OLIVER S.:
Letter of regret ..... '70, 578
Obituary notice ..... '74, 36
STURGE, JOSEPH:
Foundation of school for criminal youths ..... '88, 287
Juvenile delinquents; conference at Birmingham ..... '88, 290
Massachusetts system of state visitation ..... '88, 294
SULLIVAN, REV. W. J., Power of religious influences ..... '70, 504
SUMNER, CHARLES, Obituary notice ..... '74, 33
SUNDAY REST CONGRESS ..... '04, 115
SUNDAY REST IN PRISONS ..... '04, 85, 96, 114
SUPPRESSION OF CRIME (Rev. C. L. Winget) ..... '99, 124
SWEDEN:
Crime, decrease of ..... '00, 279
Discharged prisoners ..... '74, 76; '95, 232
Penal system—
Almquist, G. F., "Present state of the prison question in Sweden" ..... '74, 488
Yvernès, E., Synopsis of penal laws ..... '74, 470
SWITZERLAND:
Discharged prisoners ..... '74, 76; '95, 232
Penal system—
Conditional liberation ..... '86, 116
Guillaume, Louis, "Progress and condition of prison discipline in Switzerland" ..... '74, 485
Prison population in 1892 ..... '00, 280
Yvernès, E., Synopsis of penal laws ..... '74, 474

SYLVESTER, RICHARD, Police force in cities: reports of standing committee.. '02, 326; '04, 236
SYMPATHY AMONG PRISON WORKERS ..... '00, 210

TAGGART, JAMES, Address of welcome (Indianapolis) ..... '98, 11
TALCOTT, JAMES M.:
Closing remarks—
Baltimore ..... '73, 482
Cincinnati ..... '70, 536
Dark cell ..... '70, 469
Providence (R. I.) Reform School—
Management and discipline ..... '73, 472
Methods of restraint ..... '70, 446
Unsectarian Christianity ..... '70, 482
TALLACK, WILLIAM:
Biographical sketch (by Rev. W. J. Batt) ..... '02, 106
Cassidy, M. J., conversation with ..... '91, 93
Criminal statistics of England and Wales ..... '91, 243
Discharged prisoners ..... '91, 19
Emigration of ex-convicts ..... '89, 285
"Humanity and humanitarianism; with special reference to the prison systems of Great Britain and the United States" ..... '70, 204
"Influence of the great prison congress of 1872" ..... '74, 174
List of works on penology, etc ..... '70, 605
Separate system ..... '96, 266
TANGIERS (MOROCCO) PRISON ..... '98, 145
TARBELL, H. S., "The prison school" ..... '70, 193
TASMANIAN PRISONS (Miss Rosamond Hill) ..... '74, 542
TATTOOING AMONG CRIMINALS ..... '90, 282
TAYLOR, REV. GRAHAM, Address (St. Paul) ..... '94, 43
TAYLOR, JOHN C.:
Discharged prisoners—
Connecticut Prison Association's work ..... '88, 225; '91, 166
"Discharged convicts" ..... '85, 293
Remarks ..... '83, 203–207
Sunday afternoon services at Connecticut State Prison ..... '83, 195
TAYLOR, ROBERT, Address of welcome (Nashville) ..... '89, 10
TAYLOR, REV. W. G., Phillipsburgh (Pa.) Soldiers' Orphan School ..... '74, 115
TELIOW, BROTHER, "Confidence in the inmates of reformatories as an element of success" ..... '70, 311
TENEMENT HOUSE IMPROVEMENT AS A PREVENTIVE OF CRIME ..... '99, 259
TENNESSEE:
Chattanooga orphan homes (P. D. Sims) ..... '89, 253
Discharged prisoners ..... '02, 312
Location, soil, climate, etc. (R. B. Hayes) ..... '89, 12
Nashville prison congress. *See that heading.*
Penal system—
Goree, T. J., Lease system, contract system, etc ..... '90, 122
Hill, T. J., "Experience in mining coal with convicts" ..... '97, 388
Keyes, R. F., Prison system, death rate, etc ..... '89, 74, 177
Prison death rate ..... '86, 138
Sims, P. D., "Lease system in Tennessee and other Southern states" ..... '93, 123
Wright, D. F., Needed reforms ..... '89, 240

TENNESSEE—Continued.
Penal system—Continued.
Wright, W. M.—
Leasing system, defense of ..... '73, 476
Report on prisons, etc ..... '73, 449
State Industrial School ..... '94, 361
State Prison—
N. P. A. secretary's report ..... '74, 363
Neil, J. B., Food ..... '00, 108
TEXAS:
Austin prison congress. *See that heading.*
Discharged prisoners ..... '02, 312
House of Correction and Reformatory—
Condensed account ..... '94, 361
Henderson, J. N., Site, buildings, etc ..... '97, 317
McGuire, J. F., Establishment, rules, etc ..... '96, 96, 216
Inebriate Asylum, provision for ..... '00, 302
Penal system—
Clemens, William, State account and contract systems ..... '95, 79
Goree, T. J., "Some features of prison control in the South" ..... '97, 131
Henderson, J. N., "Lease system in Texas" ..... '97, 298
McCulloch, B. E., Prisons, industries, etc ..... '89, 248–250
Rogers, Rev. B. A., Report on prisons, etc ..... '73, 449
Society for the Friendless ..... '04, 191
State Penitentiaries—
Disciplinary methods ..... '02, 203–209
Huntsville Penitentiary ..... '97, 299
N. P. A. secretary's report ..... '74, 367
Rusk Penitentiary ..... '97, 133–136
Ward, Dewey & Co., Account by the lessees ..... '74, 235
Wynne State Farm for tuberculous prisoners ..... '03, 352
THAYER, WALTER N.:
"Classification and reformation of criminals" ..... '98, 96
Labor—
New York prison labor system ..... '97, 47–51; '98, 103–106
Prison industries ..... '98, 383
Travelling expenses of prisoners ..... '97, 209
THEOLOGICAL OBJECTION TO THE INDETERMINATE SENTENCE ..... '98, 172
THOMAS, CHARLES, Cincinnati House of Refuge ..... '70, 492
THOMAS, JOHN R., "Prison architecture" ..... '91, 144
THOMPSON'S ISLAND FARM SCHOOL (BOSTON, MASS.):
Peirce, Rev. B. K., Brief account ..... '70, 30
Sanborn, F. B., Scope of work, etc ..... '73, 411
THORN, MISS CHARLOTTE, Calhoun (Ala.) school for negroes ..... '98, 465
THORNTON, REV. SAMUEL W.:
"(The) chaplain and his work" ..... '03, 117
High office of the chaplain ..... '04, 107
Preaching the gospel in prisons ..... '02, 104
THORPE, J. G., Boston police ..... '92, 155
THWING, REV. E. P., Scope of anthropology ..... '88, 140
TICKET-OF-LEAVE SYSTEM:
Cassidy, M. J., Results in Ireland ..... '91, 86
Introduction ..... '56, 115
Johnson, Mrs. E. C., Ticket-of-leave system for women in Massachusetts. '86, 168

TICKET-OF-LEAVE SYSTEM—Continued.
McClaughry, R. W., in his "Parole system" ..... '90, 39
New South Wales, first employment in ..... '97, 247
Sanborn, F. B., in his "How far is the Irish prison system applicable to American prisons?" ..... '70, 410
[*See also* Conditional liberation; Parole system.]
TIPS, WALTER, Closing remarks (Austin) ..... '97, 405
TISSUE DEGENERATION AS A CAUSE OF CRIME ..... '90, 187
TITWORTH, REV. JUDSON, Sermon (Milwaukee) ..... '96, 23
TIVOLI (ITALY), reformatory of ..... '94, 219
TOBACCO:
Allen, J. A., Use by boys ..... '84, 118
Discussions—
Milwaukee ..... '96, 97–102
New York conference, 1884 ..... '83, 122–131
Toronto ..... '87, 138–152
Opinions of wardens ..... '90, 198, 202, 206, 211
Unnecessary luxury ..... '87, 162
TODD, CAPTAIN, humanity as lessee of convicts ..... '73, 476, 477
TOMEOKA, K., Religious work in Japanese prisons ..... '91, 226
TOMKINS, REV. FLOYD W., "Prisoners of hope" (sermon at Philadelphia) .. '02, 29
TOMLINSON, J. B., appointment as warden of Kansas State Prison ..... '00, 70
TORONTO (CANADA):
Central Prison—
Gilmour, J. T., Wide scope of industries ..... '02, 80
Massie, James—
Religious services ..... '92, 51; '96, 331
Systems of labor, machinery, etc ..... '86, 230
City Mission ..... '00, 200
Prison congress (1887)—
Addresses of welcome—
Blake, S. H ..... '87, 45
Campbell, Sir Alexander ..... '87, 32
Howland, W. H ..... '87, 36
Ross, G. W ..... '87, 39
Smith, Goldwin ..... '87, 42
Closing remarks—
Brinkerhoff, R ..... '87, 317
Brockway, Z. R ..... '87, 310
Byers, Rev. A. G ..... '87, 301
Johnson, Mrs. E. C ..... '87, 312
Massie, James ..... '87, 316
Phillips, Rev. J. L ..... '87, 305
Wayland, Francis ..... '87, 309
Wines, Rev. F. H ..... '87, 297
President's annual address (R. B. Hayes) ..... '87, 49
Sermon (Rt. Rev. M. S. Baldwin) ..... '87, 57
Prisoners' Aid Association—
Fish, Rev. A. M., in his Digest of prisoners' aid agencies ..... '04, 199
Hall, Rev. Robert, Extent of help given ..... '00, 200
Holland, W. H., Work for discharged prisoners ..... '91, 163
Statistics of four years' work ..... '87, 292
Provincial prison. *See* Toronto, Central Prison.

TORRANCE, GEORGE, Preventive and reformatory work: report of standing committee ..... '00, 250
TOUSEY, SINCLAIR:
Graded prison system ..... '83, 92
Indeterminate sentence ..... '83, 47–58
Prison labor, financial results of ..... '83, 180
Size of cells: resolution ..... '83, 76
Visits to prisoners ..... '83, 199
TRADES UNIONS, tyranny of ..... '87, 85
TRAIN ROBBERS, punishment for (C. E. Felton) ..... '01, 226
TRAINING SCHOOLS FOR OFFICERS:
Brinkerhoff, R., Warders' school at La Santé prison (Paris) ..... '95, 35
Cassidy, M. J., Schools for officers ..... '87, 84
Demetz, F. A., "Preparatory school for the training of officers" ..... '73, 358
Heymann, Michael, School for appointees in France ..... '03, 314
Special training required ..... '70, 541, 550; 74, 50
Woodworth, Rev. James, "Need of special training for officers" ..... '70, 384
TRAINING SHIP "CORNWALL" (ENGLAND) ..... '91, 246
TRAMPS. *See* Vagrancy.
TRANSPORTATION:
Bentham, Jeremy, adverse arguments ..... '70, 82
Bowring, Sir John, in his "Proper purpose of prison discipline" ..... '70, 82
Discussion (Toronto) ..... '87, 278–283
Failure of system in England, France, and Russia ..... '87, 279
McClaughry, R. W., Abuses of the system ..... '90, 40
Nordhoff, Charles, "Alaska as a possible penal colony" ..... '87, 270
Roepstorff, F. A. de, "Port Blair penal settlement in British India" ..... '70, 159
Whately, Archbishop, opinion of ..... '00, 19
TRAVELLING EXPENSES OF PRISONERS: discussion (Austin) ..... '97, 209
TREADMILL (SIR JOHN BOWRING) ..... '70, 91
TRIALS:
Delay in murder trials, legislation against ..... '88, 118, 120
Hawaiian murder trial ..... '85, 232
Hayes, R. B., Delay in criminal proceedings ..... '89, 16
Patten, J. B., Delay of law favorable to justice ..... '90, 32
Reeve, C. H., Suggestions of improved methods ..... '90, 26
Wayland, Francis, "Certain anomalies in criminal jurisprudence" ..... '85, 225
[*See also* Criminal law.]
TRIBE OF ISHMAEL ..... '94, 46
TRIBOU, REV. D. H.:
Killing incurables ..... '04, 323
Preaching the gospel to criminals ..... '02, 104
Punishments in the navy ..... '97, 366
Training of children ..... '03, 335
TUBERCULOSIS:
Ball, M. V., "Tuberculosis in prisons" ..... '94, 242
Bennett, O. J., "Tuberculosis and cellular confinement" ..... '03, 344
Blake, W. H., "Need of separate prisons for tuberculous convicts" ..... '98, 436
Dark cell, bad effect of: discussion (Philadelphia) ..... '02, 67, 79, 83, 86
Discussions—
Louisville ..... '03, 364–368
Milwaukee ..... '96, 322–324
New Orleans ..... '98, 438–439

TUBERCULOSIS—Continued.
Farms for tuberculous prisoners ..... '03, 352
Florida prisoners, small percentage among ..... '04, 289
Keene, G. F.—
Methods of treatment ..... '98, 297
"Sanitation and tuberculosis in State institutions" ..... '98, 111
Koch, Robert, discovery and experiments ..... '98, 122, 290; '03, 345
Rankin, D. N., "Tuberculosis" ..... '98, 288
Ransom, J. B., "Tuberculosis in prisons" ..... '94, 235
Wey, H. D., Isolation of consumptive patients ..... '96, 317
TUCKER, REV. H. H., "Prison labor" ..... '86, 245
TUFNELL, E. CARLETON, Letter on the half-time industrial schools of England ..... '74, 609
TUFTS, GARDINER:
Biographical sketch and obituary notice (by W. F. Spalding) ..... '91, 263
Chaplains, duties of ..... '90, 156; '91, 214
Closing remarks (Pittsburg) ..... '91, 258
"(The) convict before and after imprisonment" ..... '89, 198
Dependent and delinquent children—
"Family visitation of the wards of the State, as practiced in Massachusetts" ..... '70, 359
Placing children in families ..... '87, 256; '91, 49
Discharged prisoners ..... '85, 377
Gifts of food to prisoners ..... '86, 76
Identification of criminals—
Registration of criminals ..... '90, 70
Remarks ..... '87, 111
Inebriates, treatment of ..... '90, 246
Massachusetts Reformatory—
Moral and religious agencies ..... '87, 71
Tobacco ..... '87, 149
Moral and religious training—
"Moral and religious instruction" ..... '86, 98
Power of religion ..... '88, 143
Religious aspect of the prison question ..... '89, 36
Piece price system ..... '85, 212
Portrait ..... '91, fp.
Reformation—
Elements of reformation ..... '90, 177
Reformatories, etc ..... '90, 211
"Reformatory subjects" ..... '86, 152, 159
True line of reformatory effort ..... '87, 283
Wardens, powers of ..... '87, 129–131
TULLIANUM (ANCIENT ROMAN PRISON) ..... '91, 147
TURNER, REV. SYDNEY:
Juvenile delinquents—conference at Birmingham (England) ..... '88, 288, 290
Results of reformatory training ..... '88, 293
TUTHILL, RICHARD S.:
Criminal law reform ..... '02, 156
Juvenile court of Chicago ..... '02, 115, 158
TUTTLE, MRS. ELIZABETH L.:
Probation work in Boston ..... '01, 219
Report of committee on probation work ..... '03, 189
TUTWILER, MISS JULIA S., "Prison schools in Alabama" ..... '89, 215

UNIACKE, SHERIFF, Management of New Orleans prisons ..... '98, 407
UNITED STATES:
Crime, increase of. *See that heading; also* United States, Homicide.
Discharged prisoners ..... '74, 77; '95, 244
Federal prisons. *See that heading.*
Homicide—
Chicago *Tribune* statistics ..... '96, 194, 198; '97, 276, 365
Committee of investigation ..... '96, 195, 212; '97, 365
Criminal law, defects in ..... '96, 173–175
Proportion of murders to population ..... '96, 259
Scott, J. F., Lynchings and other homicides ..... '01, 27
White, A. D., assertions by ..... '96, 173, 193
Wines, Rev. F. H., criticism of statistics ..... '96, 192–194
International Prison Commission, membership in ..... '95, 27, 190, 221; '96, 167, 170; '00, 225
Military prisons. *See that heading.*
National prisons. *See* Federal prisons.
Naval prisons. *See that heading.*
Penal system—
Brinkerhoff, R., Prison systems in America ..... '96, 16
Carpenter, Miss Mary, "Suggestions on reformatory schools and prison discipline" ..... '74, 157
Coffin, C. F., "British and American prisons" ..... '91, 237
Federal probation law: discussion (Austin) ..... '97, 210–214
Lists of institutions—
Penal and reformatory institutions established between 1870 and 1890 ..... '90, 83
Penitentiaries, jails, and reformatories ..... '85, 429
Prisons and reformatories ..... '88, 309–320
State reform schools ..... '95, 348; '01, 267
State reformatories and penitentiaries ..... '95, 351; '01, 271
Nordhoff, Charles, "Alaska as a possible penal colony" ..... '87, 270
State prison statistics for 1873 ..... '74, 375
Tallack, William, "Humanity and humanitarianism" ..... '70, 204
Wines, Rev. E. C.—
"Present outlook of prison discipline in the U. S." ..... '70, 15
Report on penal and reformatory institutions ..... '74, 273–466
Wines, Rev. F. H.—
"American prisons in the 10th census" ..... '88, 251
"Twenty years' growth of the American prison system" ..... '90, 79
[*See also* Southern prison systems.]
Prisoners' aid societies ..... '89, 286
Washington (D. C.) Jail ..... '02, 221–225
UNITY OF PERSONALITY ..... '94, 45
"UNNECESSARY IMPRISONMENT" (J. P. Altgeld) ..... '85, 408
UNTRIED PRISONERS:
Altgeld, J. P., "Unnecessary imprisonment" ..... '85, 408
Bonneville de Marsangy, "Detention of persons charged with crime" .. '74, 653
Brinkerhoff, R., Prisoners awaiting trial ..... '95, 30
Mullen, W. J.—
"Duty of society to persons arrested but not yet brought to trial" .. '73, 362
Work in Philadelphia courts ..... '74, 592
UPHAM, W. H., Letter of welcome (Milwaukee) ..... '96, 9

UTAH:
Discharged and paroled prisoners ..... '02, 313
Penal system (A. P. Rockwood) ..... '73, 458, 473
Society for the Friendless ..... '04, 191

VAGRANCY:
Felton, C. E., "Tramps and drunkards" ..... '85, 320
Johnson, Alexander, "The tramp problem" ..... '98, 311
Morse, Rev. J. B., Tramps ..... '85, 335
Ontario jails, number of vagrants in ..... '87, 40
Randall, F. L., Tramps, their numbers, movements, etc ..... '03, 235
Round, W. M. F., Tramps ..... '85, 336
Wayland, Francis, Tramps in London and Connecticut ..... '85, 332
VAN EVERA, JOHN R.:
"Parole law of Michigan" ..... '96, 74
Parole power in Michigan ..... '95, 112
Police, honesty of ..... '95, 178
Self-reliance in criminals, lack of ..... '95, 252, 254
State account system ..... '95, 76
Tobacco ..... '96, 97
VARRENTRAPP, J. G., obituary notice ..... '86, 189
VAUX, RICHARD:
Indefinite custody for habitual criminals ..... '88, 74
"Inside out; present prison systems, etc." ..... '88, 161
Intemperance ..... '73, 469
Obituary notice ..... '95, 333
"Penal: an element in social science" ..... '74, 263
Police supervision after discharge ..... '73, 463
Portrait ..... '95, fp.
President's addresses (St. Louis) ..... '74, 22, 617
Separate system—
Individual treatment at Eastern Penitentiary ..... '74, 85
Misunderstanding of system ..... '73, 480
VENTILATION:
Discussion (Atlanta) ..... '86, 46–61
Keene, G. F., Safeguard against auto-infection of the body ..... '98, 120
[*See also* Construction; Health.]
VERMONT:
Christian Aid Association ..... '91, 166
County jails ..... '73, 453
Discharged and paroled prisoners ..... '02, 313
Habitual drunkards, treatment of ..... '00, 302
House of Correction at Rutland ..... '94, 361
Penal system, report by Rev. F. Butler ..... '73, 451
State Prison—
Description ..... '73, 452
N. P. A. secretary's report ..... '74, 368
State Reform School ..... '73, 453
VIALL, NELSON, Rhode Island State Prison ..... '70, 466
VICTORIA (AUSTRALIA):
Blair, David, "The prison question in Victoria" ..... '74, 514
Hill, Miss Florence, "Gaols in Victoria" ..... '74, 529
VILAIN XIV. OF GHENT, ideas on reformation, labor, etc ..... '99, 212, 311

VIRGINIA:
Discharged and paroled prisoners ..... '02, 313
Drunkenness, laws relating to ..... '00, 302
Glen Allen Industrial School ..... '94, 361
Penal system—
Armstrong, Mrs. M. F., "Prison reform in Virginia" ..... '89, 147
Lynn, B. W., Convict labor ..... '94, 77
Prison Association ..... '03, 293
State Penitentiary—
Disciplinary methods ..... '02, 202–209
N. P. A. secretary's report ..... '74, 370
VISITS TO PRISONERS:
Bridges, B. F., Remarks ..... '97, 328
Discussion (Milwaukee) ..... '96, 334–341
English regulations ..... '99, 303
Love, A. H., "Our duty to the prisoner and the community" ..... '86, 92
Massachusetts Reformatory, lack of restrictions ..... '86, 158
United States state prisons, visits allowed in ..... '74, 397
Visits of curiosity ..... '87, 136
VOIGT, REV. FIDELIS M.:
"Crime and criminals" ..... '88, 246
Home influence, industrial training, etc ..... '88, 151
New Jersey prison death rate, etc ..... '89, 179
Parole system ..... '91, 196
Training of children ..... '91, 55
VOLUNTARY PRISONERS IN SCOTLAND ..... '74, 257; '85, 426
VOLUNTEER PRISONERS' LEAGUE ..... '00, 198; '02, 286; '04, 201

WALKER, C. I.:
Closing remarks (Baltimore) ..... '73, 482
Criminal law reform: report of standing committee ..... '74, 139
Leasing, meaning of ..... '73, 476
Michigan penal institutions ..... '73, 411
WALLACE, W. H., Address of welcome (Kansas City) ..... '01, 11
WARD, JULIUS H., Proposed woman's prison in New Orleans ..... '98, 465
WARD, DEWEY & CO., "Texas State Penitentiary" ..... '74, 235
WARDENS:
Barrows, S. J., Personal influence of a good warden ..... '00, 46
Batt, Rev. W. J.—
Importance of the warden's work ..... '01, 102
Supremacy of the warden ..... '95, 144
Bridges, B. F., Responsibilities and authority ..... '97, 332
Chaplains, relations with ..... '87, 88
Discussion (Toronto) ..... '87, 128–133
Felton, C. E., Labors and compensation of the warden ..... '96, 65
French, J. W., "The prison warden" ..... '98, 418
Garvin, Albert, Synopsis of answers from states and territories to questions on wardenship of prisons ..... '00, 66–75
Gratitude of prisoners to a warden ..... '99, 201
Haddox, C. E., Requisite qualifications ..... '03, 87
Henderson, C. R., "Social position of the prison warden" ..... '02, 19
Hert, A. T., "Advance in penology" ..... '99, 64
Johnston, W. McC., Burdens and gratifications of a prison warden ..... '03, 75
Sheldon, W. L., "Appeal to the practical criminologist" ..... '97, 238

WARDENS—Continued.
Wayland, Francis, "Duties of a prison warden" ..... '87, 125
Wines, Rev. F. H., Ideal prison management ..... '87, 297
Wolfer, Henry, "Rights and duties of the deputy warden" ..... '04, 44
[*See also* Wardens' Association.]
WARDENS' ASSOCIATION:
Articles of association and by-laws ..... '87, 8
Bertillon system. *See that heading*—Wardens' Association.
Cassidy, M. J.—
Endorsement ..... '89, 93
Reasons for not joining ..... '87, 105
Constitution and by-laws ..... '89, 90
Dissolution: discussion (Baltimore) ..... '92, 107–109
Identification of criminals—
Draft of bill ..... '87, 11
National bureau, resolution favoring ..... '94, 74
Incorporation, discussion of ..... '89, 96
Meetings, reports of—
Austin ..... '97, 29–71, 137–140, 197
Baltimore ..... '92, 104–120
Boston ..... '88, 44–49, 73–81
Cincinnati ..... '90, 33–79, 216–221
Cleveland ..... '00, 54–159
Denver ..... '95, 62–116
Hartford ..... '99, 64–104
Indianapolis ..... '98, 74–131
Kansas City ..... '01, 58–86
Louisville ..... '03, 74–107
Milwaukee ..... '96, 53–116
Nashville ..... '89, 7–10, 89–106
Philadelphia ..... '02, 61–86
Pittsburg ..... '91, 62–106, 131–135
Quincy ..... '04, 43–80
St. Paul ..... '94, 52–80, 141
Toronto ..... '87, 7–31, 91–113
Name, membership, etc.: discussion (Pittsburg) ..... '91, 131–134
National Prison Association, relations with ..... '89, 100, 102
Objects, discussion of ..... '89, 92–95
Organization, account of ..... '87, 7
Payment of dues, etc.: discussion (Cincinnati) ..... '90, 217–219
President's addresses—
Boucher, N. F. ..... '02, 61
Fuller, Otis ..... '01, 58
Garvin, Albert ..... '00, 55
Hert, A. T ..... '99, 64
Johnston, W. McC ..... '03, 75
Nicholson, Joseph ..... '87, 12; '88, 44; '89, 7; '90, 34; '91, 62; '92, 104; 94, 52; '96, 53
Wolfer, Henry ..... '98, 76
WARDWELL, BURNHAM:
Religion as a means of reformation ..... '70, 464
Sentences, frequent injustice of ..... '70, 459
Women's work in prisons ..... '70, 480
WARNER, AMOS G., "Politics and crime" ..... '95, 166

WARNER, REV. BEVERLEY, Child saving ..... '98, 377
WARNER, CHARLES DUDLEY:
Addresses—
Hartford ..... '99, 53
Indianapolis ..... '98, 256
Closing remarks (Hartford) ..... '99, 317, 319
"Education as a factor in prison reform" ..... '85, 232
"Extirpation of criminals" ..... '86, 270
Johnson, Mrs. E. C., memorial remarks on ..... '99, 123
Mental activity as a step to reformation ..... '98, 161
Women visitors to men's prisons ..... '98, 161
WARNER, EDGAR M.:
Criminal law reform: report of standing committee ..... '00, 289
Preventive work in public schools ..... '99, 141
"The sober man's burden; the drunkard" ..... '99, 45
WARNER, HENRY:
Address of welcome (Pittsburg) ..... '91, 7
Allegheny Co. (Pa.) Workhouse—
Management, financial condition, etc ..... '85, 281
Punishments ..... '84 (Chic.), 143
Construction of prisons ..... '86, 59
Difficulty of eradicating crime ..... '90, 181
National prison bureau ..... '89, 73
Prison reports and statistics ..... '84 (Chic.), 164; '85, 176–179
WARREN, REV. GEORGE J., Efforts of chaplains to secure pardons ..... '01, 133
WARREN, WILLIAM H., Cincinnati police ..... '90, 137
WARSAW (N. Y.) REFORMATORY:
Fisk, Rev. A. M., Proposed reformatory ..... '70, 526
Merrill, W. H., Volunteer adult reformatory ..... '70, 180
N. P. A. resolution ..... '70, 528
WARWICK Co. (ENGLAND) JUVENILE CRIMINAL ASYLUM ..... '88, 283, 287
WASHBURN, GEORGE G.:
Hayes, R. B., memorial remarks on ..... '93, 39
"How to popularize prison reform" ..... '94, 227
Juvenile delinquents—
Arrest of children in streets at night ..... '91, 53
Restraint of juvenile crime ..... '92, 228
Police, vigilance of ..... '92, 156
WASHINGTON:
Discharged and paroled prisoners ..... '02, 314
Society for the Friendless ..... '04, 191
State Reform School ..... '94, 362
WASHINGTON (D. C.), United States jail ..... '02, 221–225
WATER SUPPLY:
Boiled water, use of ice, etc ..... '96, 323
Keene, G. F., Importance of pure water ..... '98, 112–120
Quantity of water necessary to health ..... '98, 115
Rankin, D. N., "Pure water as a hygienic factor in prisons" ..... '95, 284
Wey, H. D., Remarks ..... '95, 296; '96, 315, 320
WATERTON, ROBERT, Cleveland Industrial School ..... '74, 113
WATKINS, E. C.:
"Aid to discharged prisoners" ..... '89, 261
Michigan House of Correction and Reformatory—
Chaplain's work ..... '87, 78
Grading, discipline, etc ..... '86, 161–165

WATSON, WILLIAM:
Suppression of juvenile vagrancy in Aberdeen (Scotland) ..... '70, 36
"Whether crime ought to be, and can be, extirpated by society" ..... '74, 199
WAY, JOHN, Jr.:
Closing remarks (Austin) ..... '97, 402
Memorial resolutions (Chaplains' Association) ..... '02, 112
"Plea for the rights of the criminal" ..... '96, 376
WAYLAND, FRANCIS:
Addresses—
Detroit ..... '85, 140
Maryland Penitentiary ..... '92, 69
Closing remarks—
Atlanta ..... '86, 313, 317
Toronto ..... '87, 309
Corporal punishment ..... '86, 166
Criminal law—
"Certain anomalies in criminal jurisprudence" ..... '85, 225
Reports of standing committee ..... '88, 113; '91, 38; '92, 87
Dependent and delinquent children—
"Child-saving legislation" ..... '91, 38
Connecticut law as to neglected children ..... '87, 217
Right of the state to protect children ..... '91, 60
Discharged convicts ..... '83, 210–214
"Duties of a prison warden" ..... '87, 125
"East wind" resolution (Boston congress) ..... '88, 231
Gifts of food to prisoners ..... '86, 73; '87, 138, 149
"Incorrigible misdemeanants" ..... '87, 225
"(The) incorrigible; who he is and what shall be done with him" ..... '86, 189
Indeterminate sentence ..... '83, 45–61
Labor—
Contract system in Connecticut ..... '83, 43, 153; '85, 219–222
Remarks ..... '83, 181
Resolution ..... '88, 65
Pardons—
"(The) pardoning power" ..... '84, 35
Remarks ..... '84, 52
Physical care of the prisoner, etc ..... '87, 134
Policemen, weapons allowed to ..... '92, 155
Prison construction ..... '86, 57
Remarks (Boston) ..... '88, 25
Size of prisons ..... '84, 119
Tobacco and stimulants ..... '87, 140, 141
Tramps in London and Connecticut ..... '85, 332
United States prisons ..... '86, 111
Wife-beating, punishment for ..... '87, 223
WAYLAND, REV. H. L., "Obstacles to prison reform" ..... '92, 71
WEBB, J., Jr., Cincinnati House of Refuge ..... '94, 313
WEBSTER, DANIEL:
Basis of New England political institutions ..... '88, 16
Importance of religion ..... '96, 234
WEEDEN, STEPHEN R.:
Rhode Island—
Contract system ..... '74, 87
Institutions ..... '86, 290
Prison punishments ..... '86, 186

WELCH, REV. JOSEPH, Saloons as causes of crime ..... '02, 102
WELCH, M. D., Political influence ..... '95, 181
WELKER, REV. G. W.:
Closing address (Cincinnati) ..... '70, 537
North Carolina—
Penal institutions ..... '73, 435
State Prison ..... '70, 464
Pardons, responsibility for ..... '70, 524
WELLS, N. A., "Industrial and art education in prisons" ..... '84, 93
WELSHE, MRS. ANNA M., Health of female prisoners ..... '03, 367
WELSHMEN, small proportion of criminals among ..... '70, 483
WEST VIRGINIA:
Discharged and paroled prisoners ..... '02, 314
Drunkenness, laws relating to ..... '00, 303
Prison improvements ..... '00, 74
State Penitentiary—
Description by a former prisoner ..... '00, 196
Disciplinary methods ..... '02, 203–209
State Reform School ..... '94, 362
WESTBOROUGH (MASS.) REFORM SCHOOL. *See* Massachusetts, State Reform School.
WESTERN HOUSE OF REFUGE (ROCHESTER, N. Y.) ..... '74, 112
WESTERN PENITENTIARY (PA.) *See* Pennsylvania—Western Penitentiary.
WEY, HAMILTON D.:
Criminology—
"Criminal anthropology" ..... '90, 274
Remarks ..... '96, 363
Increase of height in adults ..... '90, 69
Insane convicts, elimination of ..... '96, 308
Physical training—
Gymnasium, baths, etc., at Elmira Reformatory ..... '95, 327
Physical basis of crime and reformation ..... '95, 274
"Plea for physical training of youthful criminals" ..... '88, 181
Physicians—
Report of standing committee ..... '96, 314
"Work of the prison physician" ..... '92, 231
Prison newspapers ..... '95, 159
Tuberculosis ..... '96, 322
Water-supply, importance of ..... '95, 296
WEYLER, JOHN F., gratitude of prisoners to ..... '99, 201
"WHAT TO DO" (William Ruehrwein) ..... '03, 377
WHATELY, ARCHBISHOP:
Mark system, suggestion of ..... '90, 81
Transportation, views on ..... '00, 19
WHATLEY, L. A., Corporal punishment in Texas ..... '97, 59, 190
WHEATON, MRS. E. R., Religious work in prisons ..... '01, 132
WHEATON, "SISTER," Remarks (Nashville) ..... '89, 177
WHIPPING. *See* Corporal punishment.
WHIPPLE, RT. REV. HENRY B., Address (St. Paul) ..... '94, 38
WHITE, ANDREW D., Assertions as to homicide in the United States ..... '96, 173, 193
WHITE, GEORGE R., Earnings of convicts at Allegheny Co. (Pa.) Workhouse. '73, 464
WHITE, R. K.:
Closing remarks (Baltimore) ..... '73, 481
Leasing system ..... '73, 477

WHITE, REV. THOMAS WARD, Discharged prisoners ..... '97, 230
"WHITECHAPEL UNION" (N. S. Rosenau) ..... '89, 145
WHITMAN, JOHN L., Cook Co. (Ill.) Jail ..... '03, 320; '04, 262
WHITON, JOHN C.:
Boston—
House of Industry ..... '84 (Chic.), 61–62
Institutions ..... '85, 272
Catholic and Protestant services ..... '96, 340
Food at Deer Island reformatory ..... '86, 70
WHITTAKER, W. H.:
Difficulty in finding a chaplain ..... '04, 107
Identification by finger prints ..... '04, 76
WHITTIER, F. A., Discharged prisoners ..... '99, 189
WHITTIER STATE SCHOOL (CAL.):
Barnes, Rev. C. W., Interest in Dr. Lindley's school ..... '94, 311
Mitchell, Mrs. Adina, "Girls' department of Whittier State School" .. '98, 450
System, equipment, etc ..... '94, 351
WHITTLESEY, H. C., Discharged prisoners ..... '94, 258
WICHERN, J. H.:
Ainsworth, F. B., "Dr. Wichern's paradox" ..... '70, 322
Orphans' home at Hamburg (Germany), establishment of ..... '70, 32
WIENER, ABRAHAM, Address of welcome (Cleveland) ..... '00, 9
WIFE-BEATING, punishment for: discussion (Toronto) ..... '87, 214–224
WIGHT, J. S., Defective organization of criminals ..... '90, 289
WIGHTMAN, THOMAS, Western Pennsylvania Reform School ..... '89, 251
WILDER, BURT G., Brain fissures of criminals ..... '90, 288
WILKINS, DANIEL, Drink as a cause of crime ..... '85, 338
WILKINSON, THOMAS, appointment as warden of Folsom Prison (Cal.) ..... '00, 67
WILLIAMS, REV. C. F.:
Chaplains, work of ..... '90, 159
Discharged prisoners ..... '90, 266
Materialistic and spiritualistic views of crime ..... '90, 290
WILLIAMS, MRS. L. P., "Prison work in Nashville" ..... '89, 141
WILLIAMSON, CHARLES H., Address of welcome (Quincy) ..... '04, 12
WILLIS, J. R.:
Missouri Penitentiary—
Construction, lighting, etc ..... '83, 72
Fires ..... '84 (Chic.), 147–150
Labor ..... '84 (Chic.), 73
Punishments ..... '84 (Chic.), 141
Recreations ..... '83, 188
WILLIS, JOHN W., Closing remarks (St. Paul) ..... '94, 344
WILSON, REV. A. D., Executive pardons ..... '70, 508
WILSON, CHARLES A., Address of welcome (Louisville) ..... '03, 12
WILSON, REV. SAMUEL R.:
Excessive kindness to criminals ..... '74, 614
Principles of testimony ..... '74, 150
WINES, REV. ENOCH COBB:
Acceptance of gold-headed cane ..... '70, 499
Accomplishment of difficult tasks ..... '96, 166
Closing remarks (Baltimore) ..... '73, 482
Crofton, Sir Walter, comments on paper of ..... '73, 469
Discharged prisoners ..... '74, 91
Gas-burners in cells ..... '70, 466

WINES, REV. ENOCH COBB—Continued.
Indemnity for unjust imprisonment ..... '70, 521, 531
Indeterminate sentence ..... '73, 463
Industrial and reformatory schools, need of ..... '74, 117
Intelligence of convicts ..... '70, 473
International Prison Commission—
Address, June 25, 1874 ..... '74, 565
Report to the President of the United States ..... '74, 574
International Prison Congress—
Appointment as commissioner ..... '70, 514
London congress (1872), report on ..... '73, 1-304
Paper: "International congress of penitentiary and reformatory discipline" ..... '70, 253
Irish prison system ..... '70, 477
Labor—
Contract system ..... '70, 515-516
Leasing and contracting, distinction between ..... '73, 476
Moral and pecuniary results ..... '70, 452
Letter to M. Bonneville de Marsangy ..... '74, 643
Lists of works on penology, etc.—
General list ..... '70, 618
New York Prison Association's library ..... '70, 588
N. P. A. executive committee, report of ..... '74, 28
Obituary notices, etc.—
Brockway, Z. R ..... '90, 307
Moylan, J. G ..... '86, 240
Prime, S. I ..... '83, 11
Wines, Rev. F. H ..... '90, 80
Pardons ..... '70, 494, 523
Police—
Prevention of crime ..... '74, 152
Supervision of discharged prisoners ..... '73, 461
Prison boards, best mode of appointing ..... '70, 471
Prison schoolmaster, qualifications of ..... '70, 473
Proposed N. Y. state reformatory ..... '70, 490
Quotations ..... '87, 245; '89, 14
Social science, study of ..... '70, 525
United States prisons—
"Present outlook of prison discipline in the United States" ..... '70, 15
Report on penal and reformatory institutions ..... '74, 273-466
Untried prisoners, claims of ..... '73, 468
Wilson, Dr., reply to ..... '74, 615
Work, reference to ..... '01, 25
WINES, REV. FREDERICK HOWARD:
Addresses—
Chicago conference ..... '84 (Chic.), 24
Milwaukee ..... '96, 40
Alaska as a penal colony ..... '87, 278
Anthropological investigations, suggestion for ..... '00, 374-376
Arrests, detectives, etc ..... '88, 214
Breadth of view in prison reform ..... '90, 240
Capital punishment ..... '02, 104
Chaplains, duties of ..... '86, 178; '90, 162; '04, 116
Christianity and prison reform ..... '85, 159

WINES, REV. FREDERICK HOWARD—Continued.
Closing remarks—
Atlanta ..... '86, 319
Austin ..... '97, 400
Cincinnati ..... '90, 308
Quincy ..... '04, 343
Contract system ..... '70, 517; '83, 33
Crime, increase of—
"Is crime increasing?" ..... '96, 369
Remarks ..... '96, 192; '99, 99; '00, 287
Crimes by foreigners ..... '90, 212
Criminal statistics—
Heredity in statistics ..... '70, 528
Remarks ..... '85, 180
Discharged prisoners ..... '83, 216
Economic causes of crime ..... '92, 142
Federal prisons: report and remarks ..... '86, 109, 111
Hayes, R. B., memorial address and remarks on ..... '93, 47, 60
"Heredity and human progress:" discussion of Dr. McKim's book ... '00, 187
Hickox, Rev. G. H., memorial remarks on ..... '97, 74
Homicide in the United States ..... '96, 193; '97, 365
Illinois—
Penal institutions ..... '73, 384
Prisoners' Aid Association ..... '85, 373, 376
Indeterminate sentence—
"Conditional liberation and the indeterminate sentence" ..... '97, 245
"Objections to the indeterminate sentence" ..... '98, 164
Remarks ..... '83, 49–60, 111, 118; '99, 178
Jails—
County jails ..... '84 (Chic.), 112–115
State control of jails ..... '83, 100
Johnson, Mrs. E. C., memorial remarks on ..... '99, 116
Marriage, state regulation of ..... '92, 98
National Prison Association, its history, aims, etc ..... '83, 156
"Nomenclature of crime," reference to ..... '88, 260
Pardons ..... '84 (Chic.), 159–161
Parole system—
"Conditional liberation" ..... '86, 114
"Conditional liberation and the indeterminate sentence" ..... '97, 245
Ohio parole system ..... '90, 71
Remarks ..... '91, 195
Portrait ..... '04, 17
President's annual address (Quincy) ..... '04, 15
Prison food ..... '86, 63
Prison situation in the South ..... '97, 191
Prostitutes' lives, sadness of ..... '91, 115
Publication of convicts' names ..... '90, 270
Religious aspect of the prison question ..... '89, 35
Remarks (Boston) ..... '88, 28
Resignation of secretaryship, resolutions on ..... '90, 273
Responses to addresses of welcome—
Cleveland ..... '00, 13
Hartford ..... '99, 14
Indianapolis ..... '98, 11
Philadelphia ..... '02, 14

WINES, REV. FREDERICK HOWARD—Continued.
Sentence, length of—
Difficulty of equalizing sentences ..... '94, 334
"Possible penalties for crime; or, The inequality of legal punishment" ..... '94, 315
Separate system ..... '96, 310
Size of prisons ..... '83, 79
Study of the prisoner ..... '96, 311
Supplies, methods of obtaining ..... '86, 75
United States prisons—
"American prisons in the 10th census" ..... '88, 251
"Twenty years' growth of the American prison system" ..... '90, 79
Visits to prisoners ..... '83, 197
Wardens—
Ideal of a warden's duties ..... '87, 297
Relations with directors ..... '87, 130
Wardens' Association, remarks before ..... '89, 99
Whipping wife beaters ..... '87, 219
WINGET, REV. C. L.:
Chaplains—
"(The) chaplain's work" ..... '97, 89
Cooperation of officers ..... '99, 143
Wardens' and chaplains' duties ..... '98, 162
Suppression of crime ..... '99, 124
WINSTON, GEORGE T., "Prevention of crime" ..... '97, 287
WINTHROP, JOHN, reasons for emigration ..... '92, 127
WISCONSIN:
Discharged and paroled prisoners ..... '02, 314
Drunkenness, laws relating to ..... '00, 303
Habitual criminals law ..... '89, 190
Industrial School for Boys—
Condensed account ..... '94, 362
Gibb, C. R., Brief description ..... '74, 116
Hendrickson, Rev. A. D., Remarks ..... '70, 491; '73, 455
N. P. A. secretary's report ..... '74, 451
Regan, M. J., Trades, discipline, etc ..... '94, 309, 312
Snyder, Clarence, School, equipment, etc ..... '94, 310
Industrial School for Girls ..... '94, 362
Milwaukee prison congress. *See that heading.*
Penal system—
Convict labor, brief report on ..... '00, 75
Hastings, S. D., Report on prisons, etc ..... '73, 455
State Prison—
Burchard, G. W., Reformatory results ..... '83, 87
Carter, G. W., Food, grading, officers, etc ..... '85, 345–350
Disciplinary methods ..... '02, 181–193
McClaughry, C. C., appointment as warden ..... '00, 75
N. P. A. secretary's report ..... '74, 370
Wheeler, George F., Report ..... '73, 457
State Public School ..... '94, 362
State Reform School. *See* Wisconsin, Industrial School for Boys.
State Reformatory ..... '00, 104
WITHROW, H. C., Probation in Minnesota ..... '03, 201

WOLFER, HENRY:
Catholic and Protestant services ..... '96, 340
Closing remarks (St. Paul) ..... '94, 343
Discipline—
"Prison discipline" ..... '94, 208
Punishments in prisons ..... '92, 161; '95, 280; '02, 80
Reception of new prisoners ..... '01, 188
"Employment of convict labor" ..... '99, 81
Graded system ..... '96, 102
Identification of criminals—
Bertillon statistics, central bureau for ..... '99, 244
Remarks ..... '01, 73, 74
Imprisonment, effect of ..... '02, 81
Insanity and tuberculosis ..... '03, 365
"Parole system in penitentiaries" ..... '95, 83
Political influence in Indiana and Minnesota ..... '01, 69–70
Portrait ..... '03, fp.
President's address (Louisville) ..... '03, 19
Prevention of crime ..... '03, 105
"Rights and duties of the deputy warden" ..... '04, 44
Tobacco ..... '96, 99
Tuberculosis, detection of ..... '96, 322
Visits to prisons ..... '96, 336
Wardens' Association, president's address ..... '98, 76
WOLFF, ARTHUR S.:
Convict labor ..... '70, 449, 450, 471
Lighting and rations ..... '70, 465
Teaching science in prisons ..... '70, 473
WOMBWELL, L. B., Discharged prisoners ..... '94, 261
WOMEN'S PRISON ASSOCIATION OF NEW YORK ..... '03, 294
WOMEN'S WORK IN PRISONS:
Barney, Mrs. J. K., Helpfulness of women ..... '88, 223
Bigham, T. J., Remarks ..... '70, 480
Bridges, B. F., Objections to female visitors ..... '97, 329, 335
Brown, Rev. T. J., Women as helpers to chaplains ..... '94, 107
Cassidy, M. J., Value of women inspectors ..... '97, 353
Cincinnati congress, declaration of ..... '70, 547
Coffin, Mrs. R. M.—
Success of Mrs. S. J. Smith ..... '74, 84
"Women's prisons, etc." ..... '85, 186
Foote, Rev. C. C., Remarks ..... '70, 524
Harper, Mrs., W. C. T. U. prison work ..... '86, 309
Necessity of special call to service ..... '02, 90
Opinions of wardens ..... '90, 199, 203, 206, 212, 215
Quinby, Rev. H., Remarks ..... '70, 481
Sexton, Mrs. Lydia, Work of a woman chaplain ..... '70, 474
Stewart, Mrs. E. D., Remarks ..... '70, 479
Wardwell, Burnham, Remarks ..... '70, 480
Warner, C. D., Visits of women to men's prisons ..... '98, 161
Wood, Mrs. C. H., Work among female convicts ..... '74, 89
Woodbury, Rev. Augustus, Board of Female Visitors in Rhode Island ..... '73, 446
Work done by a woman in a New Hampshire jail ..... '98, 163
[*See also* Matrons.]
WOOD, REV. AARON, Commendation of prison contractors ..... '70, 515

WOOD, MRS. C. H., Work among female convicts ..... '74, 89
WOOD, REV. NEANDER M., "Ministry of compassion" (sermon at Louisville) ..... '03, 31
WOODBRIDGE, JABEZ L., Tobacco ..... '97, 100
WOODBURY, REV. AUGUSTUS:
Indeterminate sentence ..... '70, 462
Intemperance and crime ..... '73, 470
Prison guardians ..... '70, 457
Public opinion, power of ..... '73, 477
Rhode Island penal institutions ..... '73, 440
WOODSON, ISAAC T., "Prevention of crime" ..... '03, 64
WOODWORTH, REV. JAMES:
California penal institutions ..... '73, 375
Closing address (Cincinnati) ..... '70, 536
Drink as a cause of crime ..... '70, 509
"Need of special training for officers" ..... '70, 384
Pardons ..... '70, 523
WOOLSEY, THEODORE D., Report of standing committee on police ..... '74, 120
WORKHOUSES:
Allegheny Co. (Pa.) Workhouse. *See that heading.*
Byers, J. P., Benefits of a workhouse system ..... '98, 400
Cincinnati (Ohio) Workhouse. *See that heading.*
Discussion (New Orleans) ..... '98, 405–406
Ruehrwein, William, Class of inmates, management, etc ..... '98, 406; '00, 153
WORMWOOD SCRUBS PRISON (ENGLAND):
Cassidy, M. J., Description ..... '91, 92
Fay, C. K., Construction, discipline, etc ..... '87, 264
"(THE) WORTH OF A BOY" (Rev. W. H. Locke) ..... '01, 134
WRIGHT, A. O., Physical effect of imprisonment ..... '96, 107
WRIGHT, CARROLL D.:
Labor—
Competition of convict and free labor ..... '99, 83
Extent of prison industries ..... '94, 72
"Prison labor" ..... '99, 211
"Relation of economic conditions to the causes of crime" ..... '92, 121
WRIGHT, D. F., "Prison reform from a sanitary point of view" ..... '89, 235
WRIGHT, EDWARD S.:
Address (Hartford) ..... '99, 19
Alaska as a penal colony ..... '87, 282
Appointments, pensions, etc ..... '02, 276
Commutation for life prisoners in England ..... '00, 346
Construction, ventilation, etc ..... '86, 53
Discipline—
Effective prison discipline ..... '93, 106
Objects of discipline ..... '02, 169
Punishments in prisons ..... '97, 70, 368; '98, 286
"Some features of prison discipline" ..... '92, 109
Gifts of food to prisoners, supply of newspapers, etc ..... '86, 74; '96, 95
Graded system ..... '96, 103, 104
Hayes, R. B., memorial remarks on ..... '93, 40
Hospital treatment, water supply, etc ..... '96, 323
Identification of criminals—
Identification, classification, etc ..... '90, 77
National bureau ..... '02, 281
"*Registration* of criminals" ..... '88, 73

WRIGHT, EDWARD S.—Continued.
Indeterminate sentence, reformation, etc. '90, 208
Jails in the U. S. '87, 258
Johnson, Mrs. E. C., memorial remarks on '99, 114
Labor—
Legislation '94, 68, 72
O'Neill bill '94, 141
Systems of labor '84 (Chic.), 72
Misdemeanants '87, 240
"Permanent motive for prison work" '99, 106
Portrait '00, fp.
President's address (Cleveland) '00, 18
Sentence, length of '88, 150
Separate system—
Cellular prisons '96, 309
Remarks '00, 345
Tobacco '96, 97, 98
Variety in diet '00, 346
Visits to prisons '96, 336
Wardens' Association, address before '97, 29
Western Penitentiary (Pa.) '84 (Chic.), 150; '97, 54; '00, 109
WRIGHT, W. M , Tennessee penal institutions, leasing system, etc. '73, 449, 476
WÜRTEMBERG:
Hintrager, Oscar, Würtemberg's penal institutions '99, 285
Yvernès, E., Synopsis of penal laws '74, 476
WYNNE STATE FARM (TEXAS) FOR TUBERCULOUS PRISONERS '03, 352
WYOMING, laws relating to drunkenness '00, 303

YATES, RICHARD, Address of welcome (Quincy) '04, 11
YATES BILL (CONVICT LABOR) '88, 62
YEAGER, R. L., Remarks (Kansas City) '01, 18
YOST, WILLIAM J., Indemnity for unjust imprisonment '70, 521, 532
YOUNG, ROBERT, founder of Philanthropic Society (Eng.) '88, 282
YOUNG, ROBERT E., Missouri Penitentiary '74, 88
Y. M. C. A. AT MASSACHUSETTS REFORMATORY '87, 72, 74
YOUTH OF THE AVERAGE PRISONER '00, 51
YVERNÈS, ÉMILE, "Present state of penitentiary legislation in Europe" '74, 467

ZACHARIE, J. S., Greatness of Edward Livingston '98, 365
ZANTE, PRISON OF '94, 220
ZINKHAN, REV. LOUIS F.:
Discharged prisoners '94, 255
Maryland Prisoners' Aid Association '89, 287; '91, 161; '92, 165; '96, 251
Prison punishments '92, 162
Religious aspect of the prison question '89, 4

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